



# 2024 ANNUAL COMPREHENSIVE FINANCIAL REPORT

*For the year ended December 31, 2024 | City of Plymouth, MN*



CITY OF PLYMOUTH  
HENNEPIN COUNTY, MINNESOTA

Annual Comprehensive  
Financial Report

for the Year Ended  
December 31, 2024

Dave Callister  
City Manager

Report Prepared by  
Administrative Services Department, Finance Division

Member of Government Finance Officers Association  
of the United States and Canada

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# CITY OF PLYMOUTH

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## **INTRODUCTORY SECTION**





June 18, 2025

To the Honorable Mayor, Members of the City Council, City Manager, and Residents  
City of Plymouth, Minnesota

Minnesota Statutes require all cities to prepare and issue an annual report on their financial position and activity in accordance with U.S. generally accepted accounting principles (GAAP) and to be audited in accordance with U.S. generally accepted auditing standards by a firm of licensed certified public accountants, or the Office of the State Auditor. Pursuant to that requirement, we hereby issue the Annual Comprehensive Financial Report (ACFR) of the City of Plymouth, Minnesota (the City) for the fiscal year ended December 31, 2024.

This report consists of management's representations of the City's finances. Consequently, management assumes full responsibility for the completeness and reliability of the information presented in this report. To provide a reasonable basis for making these representations, management has established a comprehensive internal control framework that is designed both to protect assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation for the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls was designed to provide reasonable, rather than absolute, assurance that the financial statements are free from material misstatement. As management, we assert that, to the best of our knowledge and belief the financial report is accurate, in all material respects; is presented in a manner designed to fairly set forth the financial position and results of operations of the City as measured by the financial activity of its various funds; and that all disclosures necessary to enable the reader to gain the maximum understanding of the City's financial affairs have been included.

The City's financial statements were audited by LB Carlson, LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements for the fiscal year ended December 31, 2024, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded that there was a reasonable basis for rendering unmodified opinions that the City's financial statements for the fiscal year ended December 31, 2024, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The organization, form, and contents of this report were prepared in accordance with the standards prescribed by the Governmental Accounting Standards Board (GASB), the Government Finance Officers Association (GFOA) of the United States and Canada, the American Institute of Certified Public Accountants, the Minnesota State Auditor's Office, and the Plymouth City Charter.

This transmittal letter is designed to complement the management discussion and analysis (MD&A) and should be read in conjunction with the MD&A. The MD&A can be found immediately following the independent auditors' report.

## **Reporting Entity**

In accordance with GASB statements, included are all funds of the City and its component units. The Plymouth Housing and Redevelopment Authority (HRA) is included as a discretely presented component unit. The Plymouth Economic Development Authority (EDA) is included as a blended component unit.

## **Profile of the Government**

The City, incorporated in 1955, is a suburban community located northwest of Minneapolis in Hennepin County. The City has a land area of 35 square miles and serves a population of approximately 81,000 residents. The City is currently the seventh largest city in the state. The City has excellent access to the Minneapolis-St. Paul metropolitan area via interstate Highways I-494 and I-394, US Highway 169, and Minnesota State Highway 55.

Policymaking and legislative authority are vested in the City Council consisting of a mayor, four ward council members, and two at-large council members. The mayor and council members are elected on a nonpartisan basis to serve four-year terms, with council members serving staggered terms. The City Council is responsible for passing ordinances, adopting the budget, appointing board and commission members, and hiring a city manager. The city manager is responsible for carrying out the policies and ordinances of the City Council, overseeing day-to-day operations of city government, and for hiring all employees.

The City provides a full range of services to residents and businesses, including police and fire protection, construction and maintenance of streets, municipal water and sanitary sewer service, maintaining parks and trails, providing recreational activities, planning, zoning, and inspection services, transit services, and administration.

The annual budget serves as the foundation for financial planning and control. The City uses a biennial budget model, covering two fiscal years, for planning purposes. The first year of the budget is adopted as the annual budget; the second year is adopted in concept, pending the approval of a new tax levy in the second year. All departments and agencies submit requests for appropriation to the city manager in June of each year. The city manager uses these requests as the starting point for developing a proposed budget. The proposed budget is presented to the City Council for review prior to August 31. The City Council adopts a preliminary budget and tax levy by September 30 of each year. Minnesota Statutes require a budget meeting be held for the public to provide comments. The final budget and tax levy are adopted by December 31, the close of the City's fiscal year.

## **Economic Condition and Outlook**

The City's population grew substantially during the 1980's and 1990's, increasing by 61 percent. The City's population increased 29 percent from 1990 to 2000; 7 percent from 2000 to 2010, and 15 percent from 2010 to 2020. The City's population as of the most current U.S. Census (2020) is 81,026. The key relationship between development and the budget is the City's ability to generate sufficient funds to deliver appropriate public services.

The City continued a progressive and sound financial program throughout 2024, while providing core services, as well as services that are intended to enhance quality of life. Community surveys and national publications rate the City's services at a very high level.

The payable 2024 total estimated market value of the City was \$17,825,633,300, an increase of \$1,161,071,100 from 2023. The increase in total market value between payable 2023 and payable 2024 was 7 percent.

Commercial and residential growth is increasing, as development expands to the northwest area of the City and as commercial properties redevelop.

Year	Population	Households	Employment
1970	18,077	4,645	6,060
1980	31,615	10,491	20,212
1990	50,889	18,361	38,103
2000	65,894	24,820	53,491
2010	70,576	28,663	46,227
2020	81,026	32,041	51,531
2024*	81,000	32,519	55,310
2030*	81,400	33,400	57,700
2040*	85,100	34,700	61,500
2050*	91,700	37,600	66,000

\* Estimated

Source: Metropolitan Council

### Long-Term Financial Planning

*Operating Budget* – The City has prepared biennial budgets since 2008 and in 2023 began alternating focus years for the operating and capital budgets. In 2023, the City focused on operating budgets and prepared the biennial operating budget for the period covering fiscal years 2024–2025. This important document required significant planning and scenario building to ensure a workable operating budget under changing economic conditions.

The City also continually updates a 10-year revolving financial plan for the General Fund. This is a critical tool utilized during the budget process to guide discussions and model the impact these decisions will have on the community.

*Capital Budget* – In 2019, the City extended its 5-year capital plan to 10 years, to provide a more comprehensive look at upcoming projects. As part of the biennial budget process, in 2024, the City focused on capital budgets and completed the 2025-2034 capital improvement plan.

*Development* – Planning is the key to the development of a diverse economic base without sacrificing the standards required to ensure quality and order. Industrial, commercial, and utility properties make up about 30 percent of the City’s tax capacity. The City’s land use guide plan designates all land uses, including areas available for commercial and industrial development.

The City continues to rely on its Comprehensive Plan, a long-term planning document that guides the community’s future development and redevelopment.

The City has used pay-as-you-go (PAYGO) tax increment notes to reimburse developers for certain costs and these agreements may be construed as tax abatement. In order for a development project to be feasible, the City may agree to pay the developer back a portion of the excess property taxes that are created from the development of the property. The City currently has three agreements, which are outlined in the notes to basic financial statements.

Below illustrates the increase in market value for the tax increment districts with PAYGO tax increment notes:

	Original		Pay 2024	Percent
	Market Value		Market Value	Increase in Valuation
TIF 1-3, Plymouth Crossroads	\$ 2,544,100	\$	21,186,000	733%
TIF 7-8, Axis Apartments	\$ 1,244,900	\$	39,564,000	3,078%
TIF 7-10, Element Apartments	\$ 443,000	\$	10,873,000	2,354%

The City is continually evaluating its position to ensure the community is prepared for future phases of development and redevelopment, able to adapt to unforeseen economic challenges, and able to meet the needs of a maturing community.

### Financial Policies

Accounting records are maintained on the accrual or modified accrual basis, as appropriate. The legal level of budgetary control is at the fund level. Budgetary control is maintained by an encumbrance system whereby purchase orders are pre-audited as to availability of funds prior to their release to vendors. Purchase orders, which exceed appropriation balances, or were not approved, are not released until funding is available or approval is given. The budget, as adopted, can be revised by the City Council and a contingency appropriation is provided for.

### Independent Audit

State statutes require an annual audit of the books of account, financial records, and transactions of all administrative departments by independent certified public accountants selected by the City Council. The City is in compliance with state statutes, and the independent auditors' report has been included in this report.

### Awards and Acknowledgements

The GFOA of the United States and Canada awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its ACFR for the year ended December 31, 2023. This was the 42nd consecutive year that the City has received this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized ACFR. The report must satisfy GAAP requirements and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year. We believe that our current ACFR continues to meet the Certificate of Achievement program's requirements, and it will be submitted to the GFOA of the United States and Canada to determine eligibility for another certificate.

The preparation of this report on a timely basis could not be accomplished without the efficient and dedicated services of the entire staff of the administrative services department. We would like to express our appreciation to all members of the department for their work in preparing this report. We also wish to thank the city manager and members of the City Council for their interest and support in planning and conducting the financial operations of the City in a responsible and progressive manner.

Respectfully submitted,



Andrea Rich, Finance Director



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Plymouth  
Minnesota**

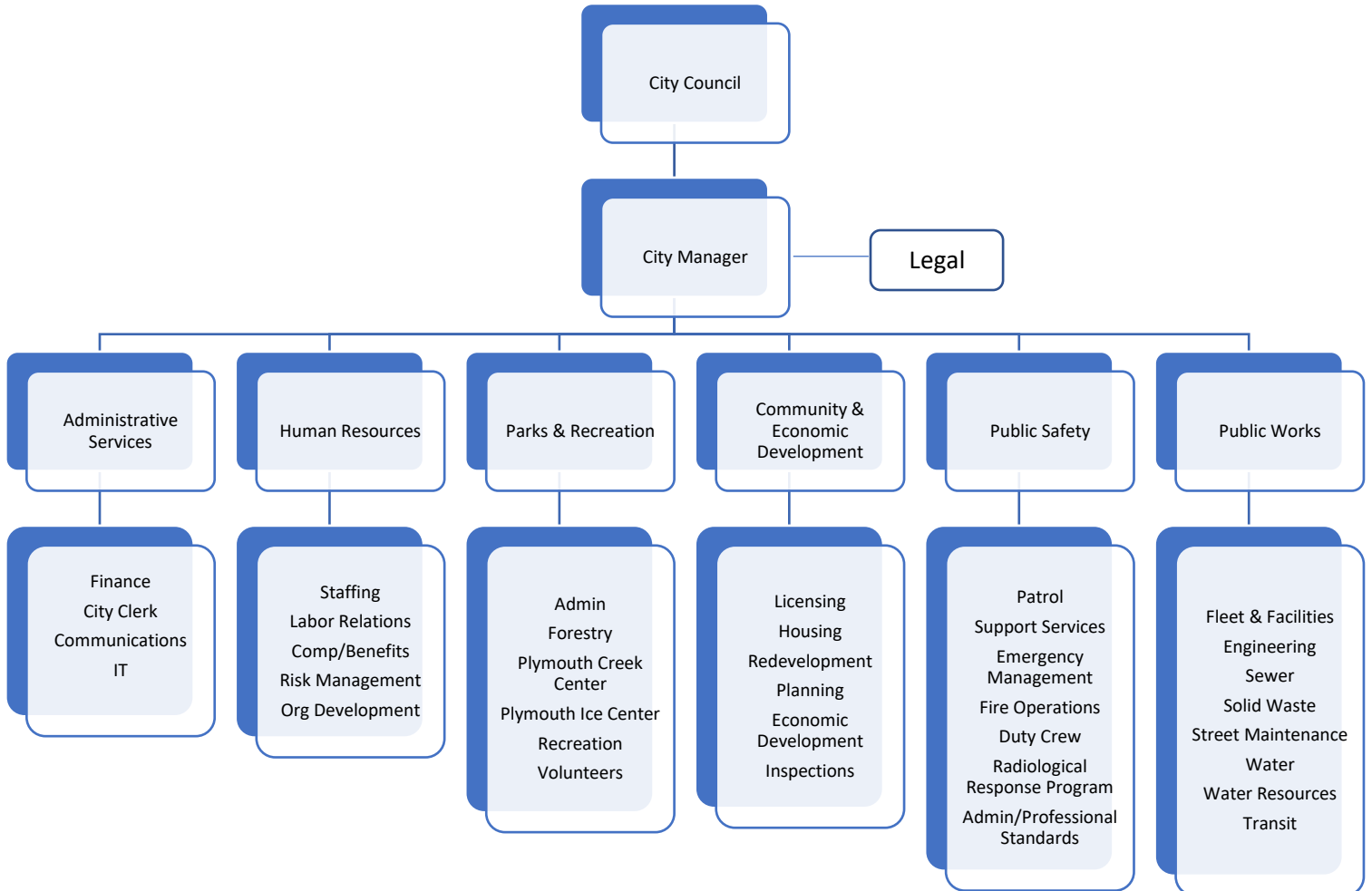
For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

December 31, 2023

*Christopher P. Morill*

Executive Director/CEO

# 2024 Organizational Chart





## CITY OF PLYMOUTH

Elected Officials and City Officials and Department Directors  
December 31, 2024

### ELECTED OFFICIALS

		<u>Term Expires</u>
Jeffrey Wosje	Mayor	December 31, 2026
Kimberly Nelson	Councilmember – Ward 1	December 31, 2028
Julie Peterson	Councilmember – Ward 2	December 31, 2026
Catherine Cesnik	Councilmember – Ward 3	December 31, 2024
Julie Pointner	Councilmember – Ward 4	December 31, 2026
Clark Gregor	At-Large	December 31, 2026
Jim Willis	At-Large	December 31, 2024

### CITY OFFICIALS AND DEPARTMENT DIRECTORS

Dave Callister	City Manager
Maria Solano	Deputy City Manager
Grant Fernelius	Director of Community and Economic Development
Andrea Rich	Director of Finance
Rodger Coppa	Fire Chief
Ali Timpone	Director of Human Resources
Jennifer Tomlinson	Director of Parks and Recreation
Erik Fadden	Director of Public Safety
Michael Thompson	Director of Public Works
Jodi Gallup	City Clerk/Administrative Coordinator
Soren Mattick	City Attorney
Hennepin County	City Assessor

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## **FINANCIAL SECTION**





## INDEPENDENT AUDITOR'S REPORT

To the City Council and Management  
City of Plymouth, Minnesota

### **REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS**

#### **OPINIONS**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Plymouth, Minnesota (the City) as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City as of December 31, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof, and the budgetary comparisons for the General Fund and the major special revenue fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **BASIS FOR OPINIONS**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **EMPHASIS OF MATTER**

##### ***Change in Accounting Principle***

As described in Note 1 of the notes to basic financial statements, in fiscal 2024, the District adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*. Our opinion is not modified with respect to this matter.

(continued)

## **RESPONSIBILITIES OF MANAGEMENT FOR THE FINANCIAL STATEMENTS**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for 12 months beyond the financial statements date, including any currently known information that may raise substantial doubt shortly thereafter.

## **AUDITOR'S RESPONSIBILITIES FOR THE AUDIT OF THE FINANCIAL STATEMENTS**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance, but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

(continued)

## **REQUIRED SUPPLEMENTARY INFORMATION**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information (RSI), as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the GASB, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the RSI in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## **SUPPLEMENTARY INFORMATION**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The supplementary information, as listed in the table of contents, is presented for the purpose of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

## **OTHER INFORMATION**

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or if the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

## **PRIOR YEAR COMPARATIVE INFORMATION**

Malloy, Montague, Karnowski, Radosevich & Co., P.A. previously audited the City's 2023 financial statements and expressed unmodified audit opinions on the respective financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information in their report dated June 26, 2024. In our opinion, the partial comparative information presented herein as of and for the year ended December 31, 2023, is consistent, in all material respects, with the audited financial statements from which it has been derived.

(continued)

## OTHER REPORTING REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

In accordance with *Government Auditing Standards*, we have also issued our report dated June 18, 2025, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Respectfully submitted,

A handwritten signature in black ink that reads "LB Carlson, LLP". The signature is written in a cursive, flowing style.

LB CARLSON, LLP  
Minneapolis, Minnesota

June 18, 2025



## CITY OF PLYMOUTH

### Management's Discussion and Analysis Year Ended December 31, 2024

As management of the City of Plymouth, Minnesota (the City), we offer readers of the City's Annual Comprehensive Financial Report (ACFR) this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2024. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which is presented in the introductory section of this report.

#### FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the City exceeded liabilities and deferred inflows of resources by \$625,405,000 (net position) at the close of the most recent fiscal year. Of this amount, \$76,075,234 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.
- The City's total net position increased by \$30,477,947 in 2024, which includes an increase of \$26,629,919 attributable to governmental activities, and an increase of \$3,848,028 attributable to business-type activities.
- The City's outstanding bonded debt decreased by \$2,567,944 during the fiscal year, due to annual bond principal payments and amortization of outstanding premium/discount on bonds.
- The City's governmental funds reported combined ending fund balances of \$85,859,481 on December 31, 2024, a decrease of \$7,385,218 from prior year operations. The overall reduction was largely the result of a significant ongoing capital outlay expenditures for street and park improvement projects.
- At year-end, the City's main operating fund, the General Fund, reported a total fund balance of \$24,371,482. This total fund balance, excluding \$2,073,275 of restricted fund balance, represents 40 percent, of 2025 General Fund budgeted expenditures and transfers out.
- As described in Note 1 of the notes to basic financial statements, the City implemented Governmental Accounting Standards Board Statement No. 101, *Compensated Absences* during the fiscal year ended December 31, 2024. Beginning net position was restated for the cumulative impact of implementing this new guidance, which lowered beginning net position by \$1,987,164 in governmental activities. This same adjustment to beginning net position was reported in the Employee Benefits Internal Service Fund, which is used by the City to account for compensated absences.

## OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

These financial statements include not only the City itself (known as the primary government), but also the Housing and Redevelopment Authority of Plymouth, Minnesota (the HRA), known as a component unit of the City. The HRA has been presented as a discretely presented component unit on the City's financial statements in accordance with accounting principles generally accepted in the United States of America. The City created the Economic Development Authority (EDA) in 2016. The EDA is presented as a blended component unit of the City; however, the EDA did not have financial activity during the year.

**Government-Wide Financial Statements** – The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private sector business.

The Statement of Net Position presents information on all of the City's assets, liabilities, and deferred inflows/outflows, as applicable, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned, but unused vacation leave time).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, economic development, parks and recreation, public safety, public service, and public works. The business-type activities of the City include water sewer utility, ice center, water resources, solid waste management, and fieldhouse.

**Fund Financial Statements** – A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and proprietary funds.

**Governmental Funds** – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on the near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains several individual governmental funds. Information is presented separately in the governmental funds Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balances for the City's individual major governmental funds. They are as follows:

- General Fund
- Transit System Fund
- General Capital Projects Fund
- Street Replacement Fund
- Improvement Projects Fund
- Tax Increment Projects Fund

Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts annual appropriated budgets for its General Fund, the Transit System Fund, the Recreation Fund, the Community Development Block Grant Fund, and the Destination Marketing Organization Fund. Budgetary comparison statements or schedules have been provided for these funds to demonstrate compliance with their respective budgets.

**Proprietary Funds** – The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the governmental-wide financial statements. The City uses enterprise funds to account for its water sewer utility, ice center, water resources operations, solid waste management, and fieldhouse. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water sewer utility, ice center, and water resources operations enterprise funds, all of which are considered to be major funds of the City. Individual fund data for the Solid Waste Management and Fieldhouse Funds is provided in the form of combining statements elsewhere in this report.

Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its central equipment, public facilities, information technology, risk management, employee benefits, and resource planning needs. All internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements, labeled Governmental Activities – Internal Service Funds. Because all of these services predominately benefit governmental, rather than business-type functions, they have been included within governmental activities in the government-wide financial statements. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report.

**Notes to Basic Financial Statements** – The notes to basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other Information** – In addition to the basic financial statements and accompanying notes, the financial section also presents required supplementary information, and the combining and individual fund statements and schedules (presented as supplementary information) referred to earlier in connection with nonmajor funds and internal service funds, which are presented immediately following the basic financial statements.

Furthermore, a statistical section has been included as part of the ACFR to facilitate additional analysis, and is the third and final section of the report.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

An analysis of the City's financial position begins with a review of the Statement of Net Position and the Statement of Activities. These two statements report the City's net position and changes in net position. It should be noted that the financial position can also be affected by nonfinancial factors, including economic conditions, population growth, and new regulations.

As noted earlier, net position may serve over time as a useful indicator of the City's financial position. As presented in the following condensed version of the Statement of Net Position, the City's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$625,405,000 on December 31, 2024.

### City of Plymouth's Net Position

	Governmental Activities		Business-Type Activities		Total	
	2024	2023	2024	2023	2024	2023
Current and other assets	\$ 156,749,626	\$ 154,865,389	\$ 50,771,341	\$ 47,176,066	\$ 207,520,967	\$ 202,041,455
Capital assets, net of accumulated depreciation/amortization	370,618,194	344,012,657	165,336,932	163,921,679	535,955,126	507,934,336
Total assets	<u>\$ 527,367,820</u>	<u>\$ 498,878,046</u>	<u>\$ 216,108,273</u>	<u>\$ 211,097,745</u>	<u>\$ 743,476,093</u>	<u>\$ 709,975,791</u>
Deferred outflows of resources	<u>\$ 20,852,955</u>	<u>\$ 26,993,125</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ 20,852,955</u>	<u>\$ 26,993,125</u>
Current liabilities	\$ 16,751,799	\$ 11,024,544	\$ 3,394,505	\$ 2,278	\$ 20,146,304	\$ 11,026,822
Long-term liabilities	86,145,876	94,494,584	—	—	86,145,876	94,494,584
Total liabilities	<u>\$ 102,897,675</u>	<u>\$ 105,519,128</u>	<u>\$ 3,394,505</u>	<u>\$ 2,278</u>	<u>\$ 106,292,180</u>	<u>\$ 105,521,406</u>
Deferred inflows of resources	<u>\$ 30,777,579</u>	<u>\$ 30,449,277</u>	<u>\$ 1,854,289</u>	<u>\$ 1,808,370</u>	<u>\$ 32,631,868</u>	<u>\$ 32,257,647</u>
Net position						
Net investment in capital assets	\$ 308,947,857	\$ 279,083,212	\$ 164,408,227	\$ 163,431,737	\$ 473,356,084	\$ 442,514,949
Restricted	41,343,597	46,546,161	34,630,085	31,241,839	75,973,682	77,788,000
Unrestricted	64,254,067	64,273,393	11,821,167	12,337,875	76,075,234	76,611,268
Total net position	<u>\$ 414,545,521</u>	<u>\$ 389,902,766</u>	<u>\$ 210,859,479</u>	<u>\$ 207,011,451</u>	<u>\$ 625,405,000</u>	<u>\$ 596,914,217</u>

The largest portion of the City's net position, \$473,356,084, or 75.7 percent, reflects its investment in capital assets (e.g., land, buildings, machinery and equipment, and infrastructure), less any outstanding related debt used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position, \$75,973,682, or 12.1 percent, represents resources that are subject to external restrictions on how they may be used. The remaining balance representing unrestricted net position, \$76,075,234, may be used to meet the government's ongoing obligations to citizens and creditors. Certain balances within unrestricted net position may have internally imposed commitments or limitations, which may further limit the purpose for which such net position may be used.

At the end of the current fiscal year, the City reports positive balances in all three categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities. Ongoing development activity in the City and changes in state-wide pension obligations contributed to the fluctuations in the above table.

The following table provides a condensed version of the Statement of Activities for the year ended December 31, 2024, with comparative totals for the year ended December 31, 2023. The City's total net position increased by \$30,477,947, during the current fiscal year, excluding the change in accounting principle.

### City of Plymouth's Change in Net Position

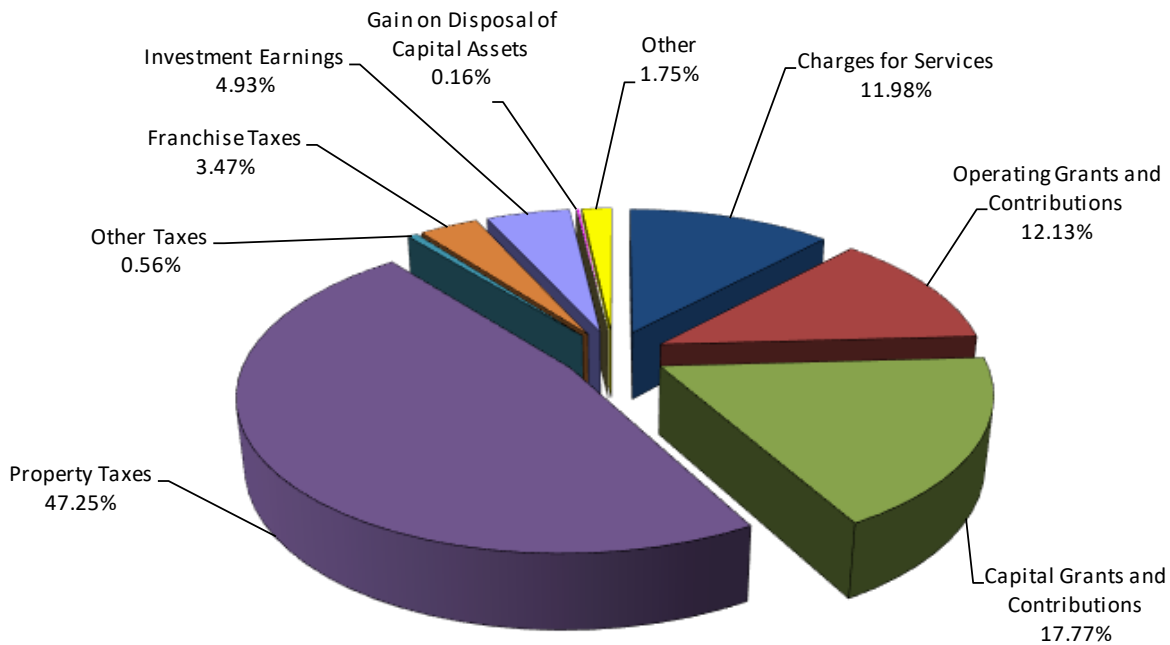
	Governmental Activities		Business-Type Activities		Total	
	2024	2023	2024	2023	2024	2023
Revenues						
Charges for services	\$ 13,037,133	\$ 12,671,006	\$ 32,943,794	\$ 32,273,152	\$ 45,980,927	\$ 44,944,158
Operating grants and contributions	13,191,735	14,967,313	659,136	256,325	13,850,871	15,223,638
Capital grants and contributions	19,329,322	9,344,414	1,446,287	1,387,678	20,775,609	10,732,092
Property taxes	51,406,561	47,757,005	—	—	51,406,561	47,757,005
Other taxes	607,311	668,619	—	—	607,311	668,619
Franchise taxes	3,780,036	2,804,253	—	—	3,780,036	2,804,253
Investment earnings	5,361,826	6,560,834	1,724,199	1,954,659	7,086,025	8,515,493
Gain on disposal of capital assets	174,362	287,660	—	—	174,362	287,660
Other	1,905,396	1,474,320	—	—	1,905,396	1,474,320
Total revenues	108,793,682	96,535,424	36,773,416	35,871,814	145,567,098	132,407,238
Expenses						
General government	10,604,332	9,323,551	—	—	10,604,332	9,323,551
Economic development	3,090,018	799,557	—	—	3,090,018	799,557
Parks and recreation	16,944,377	15,807,119	—	—	16,944,377	15,807,119
Public safety	27,845,850	27,911,841	—	—	27,845,850	27,911,841
Public service	6,102,344	6,107,560	—	—	6,102,344	6,107,560
Public works	18,275,649	17,926,503	—	—	18,275,649	17,926,503
Interest on long-term debt	1,236,056	1,275,836	—	—	1,236,056	1,275,836
Water sewer utility	—	—	20,972,637	22,653,783	20,972,637	22,653,783
Ice center	—	—	2,885,723	2,790,960	2,885,723	2,790,960
Water resources	—	—	3,992,830	3,565,841	3,992,830	3,565,841
Solid waste management	—	—	2,652,140	1,674,307	2,652,140	1,674,307
Fieldhouse	—	—	487,195	479,494	487,195	479,494
Total expenses	84,098,626	79,151,967	30,990,525	31,164,385	115,089,151	110,316,352
Change in net position before transfers	24,695,056	17,383,457	5,782,891	4,707,429	30,477,947	22,090,886
Transfers in (out)	1,934,863	(5,735,757)	(1,934,863)	5,735,757	—	—
Change in net position	26,629,919	11,647,700	3,848,028	10,443,186	30,477,947	22,090,886
Net position – beginning, as previously reported	389,902,766	378,255,066	207,011,451	196,568,265	596,914,217	574,823,331
Change in accounting principle	(1,987,164)	—	—	—	(1,987,164)	—
Net position – beginning, as restated	387,915,602	378,255,066	207,011,451	196,568,265	594,927,053	574,823,331
Net position – ending	\$ 414,545,521	\$ 389,902,766	\$ 210,859,479	\$ 207,011,451	\$ 625,405,000	\$ 596,914,217

## GOVERNMENTAL ACTIVITIES

Governmental activities increased the City's net position before transfers by \$24,695,056. Revenues were up from the prior year with the largest increase in capital grants and contributions. The increase was driven by ongoing development activities. Partially offsetting the revenue growth in other areas was a decrease in operating grants and contributions, due to the one-time Public Safety Aid recognized in the prior year. Expenses were up as anticipated in the approved budget for natural inflationary increases and additional expenses in economic development for excess tax increment returned in the current year.

The following chart illustrates the City's revenues by source for its governmental activities:

**Revenues by Source – Governmental Activities**

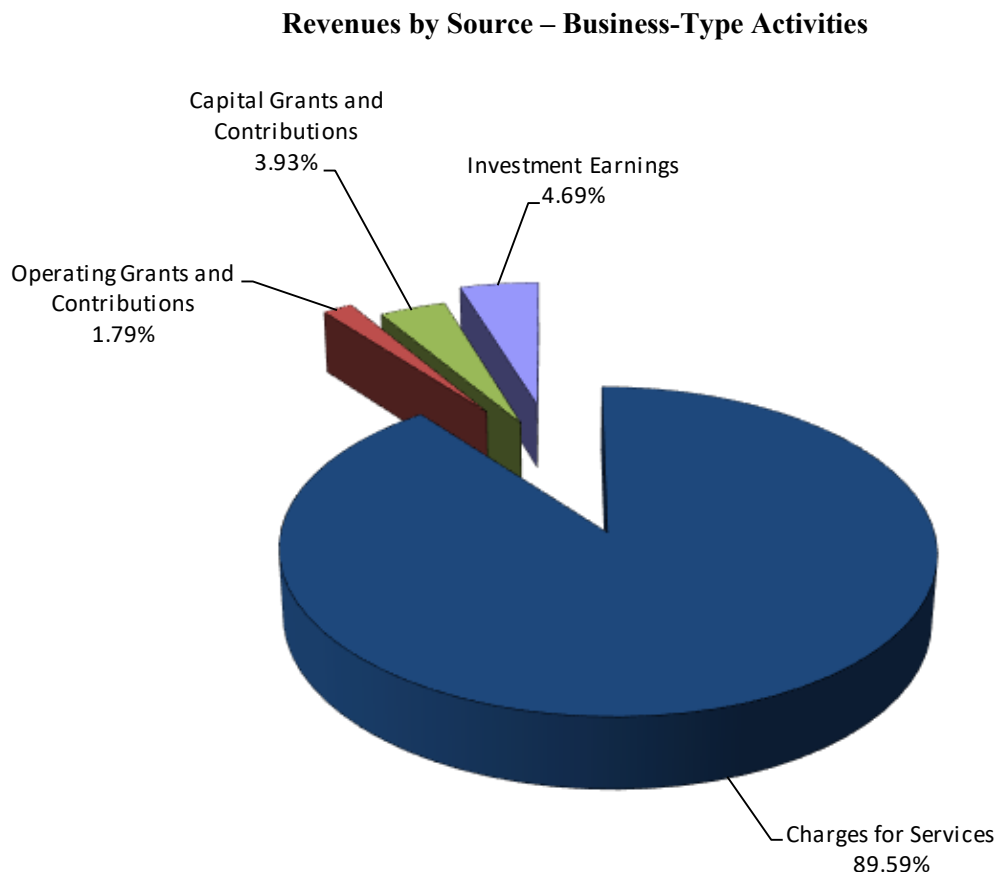


Most of the City's revenues are "home-grown;" the City does not rely heavily on state aids or grants. This helps insulate the City from changes imposed by the State Legislature. Capital grants and contributions represent funds recognized for the construction of infrastructure and other capital improvements.

## BUSINESS-TYPE ACTIVITIES

Business-type activities increased the City's net position before transfers by \$5,782,891. Like governmental activities, revenues were up from charges for services, due to utility rate increases. Operating grants and contributions were up with more funding for water resources and solid waste management. Capital grants and contributions increased in the current year, due to an increase in contributed capital from developers. Expenses were down in the current year, mainly due to a decrease in depreciation expense in the Water Sewer Utility Fund, as high-cost assets became fully depreciated in 2024, along with reductions for materials and supplies and contractual services.

The following chart illustrates the City's revenues by source for its business-type activities:



The City's business-type activities are accounted for, financed, and operated, in a manner similar to private business enterprises. It is generally intended that the cost of providing services to the public be financed or recovered primarily through user charges.

Business-type activities of the City are capital intensive. The principal challenge for these activities is financing the replacement, maintenance, and expansion of their capital assets (asset maintenance). The City combines operating and nonoperating sources (primarily area-wide assessments) to finance its investment in business-type assets.

## FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds** – The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of currently available resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year for appropriation by the City Council to finance the City's day-to-day activities.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$85,859,481. The unassigned fund balance constitutes \$21,772,689, which is available for spending at the government's discretion (this amount is primarily in the General Fund and is typically available to meet cash flow needs). A small amount, \$149,617, is classified as nonspendable for inventory, prepaid items, and perpetual care. The City has \$38,608,297 classified as restricted for a variety of spending purposes as disclosed in the notes to basic financial statements. The remainder of the fund balance, \$25,328,878, is considered to be assigned for specific purposes and unavailable for discretionary spending.

### **General Fund –**

- The fund balance of the General Fund is the City's principal liquidity reserve.
- The City Council has adopted a long-range financial plan to provide adequate operating cash for future years. The goal is to maintain a total fund balance (excluding restricted amounts from one-time funding sources) of approximately 40 percent of the General Fund expenditures and transfers out budget for the following year. The City met this goal in 2024; the fund balance at year-end was \$22,298,207 (excluding \$2,073,275 restricted for public safety aid), or approximately 40 percent, of 2025 budgeted expenditures and transfers out.

### **Transit System Fund –**

- In the Transit System Fund, the fund balance increased by \$1,841,405 from operations this year. An increase in rider usage and investment earnings contributed to current year revenues exceeding expenditures.

### **General Capital Projects Fund –**

- The fund balance increased in the General Capital Projects Fund by \$5,242,682 during the year. This increase is due to approved transfers and the timing and review of capital projects completed throughout the current year, as well as investment earnings.

### **Street Replacement Fund –**

- The fund balance decreased in the Street Replacement Fund by \$3,339,175 during the year. This decrease is due to approved transfers to other capital project funds for street projects completed throughout the current year.

### **Improvement Projects Fund –**

- The fund balance increased in the Improvement Projects Fund by \$400,971 during the year. This increase is due to approved transfers and the timing and review of capital projects completed throughout the current year for construction of streets and other infrastructure improvements.

### **Tax Increment Projects Fund –**

- The fund balance decreased in the Tax Increment Projects Fund by \$96,001 during the year. This decrease is due primarily to payments on developer notes and other economic development spending in the current year.



**Enterprise Funds** – The City’s enterprise funds provide the same type of information found in the government-wide financial statements, but in more detail. Financial highlights for the significant changes in the City’s enterprise funds are consistent with the previous discussion on business-type activities with additional details as follows:

**Water Sewer Utility Fund –**

- Unrestricted net position at the end of the year was \$12,048,980. The total increase in net position was \$2,080,671.

**Ice Center Fund –**

- Unrestricted net position at the end of the year was \$177,109. The total decrease in net position was \$72,201.

**Water Resources Fund –**

- Restricted net position for water resources at the end of the year was \$9,569,087. The total increase in net position was \$1,701,002.

**GENERAL FUND BUDGETARY HIGHLIGHTS**

The final General Fund budget represents the originally adopted budget since no budget amendments were approved during the year by the City Council.

The City Council adopted a balanced budget for the General Fund for fiscal 2024. The 2024 General Fund budget anticipated an expenditures and transfers out increase over the 2023 budget of 7.6 percent. This increase included planned wage, benefit, and inflationary adjustments.

Actual revenues were \$3,178,354 over budget, while transfers out were more than anticipated due to the favorable revenue and expenditure variances, requiring a fund balance transfer in accordance with the City’s fund balance policy. Some of the significant variances between budget and actual include:

- Licenses and permits exceeded budget by \$2,150,865, due to conservative budgeting and elevated development activity.
- The other revenue was \$947,505 over budget, mainly due to the City submitting a redevelopment application to the state on behalf of Roers Companies for the Prudential site redevelopment.
- Investment earnings were over budget by \$495,913, due to conservative budgeting and favorable fair value adjustments on investments.

Expenditures were \$725,630 less than the total budgeted amount, with the largest underspending was in public safety (\$1,090,838) and public works (\$1,193,665). The City incurred lower personal services (salaries and benefits), partially attributable to vacant positions. A mild winter in 2023 provided further savings in fiscal 2024 compared to the prior year.

## CAPITAL ASSETS AND LONG-TERM DEBT

**Capital Assets** – The City’s investment in capital assets for its governmental and business-type activities as of December 31, 2024, was \$535,955,126 (net of accumulated depreciation/amortization). This investment in capital assets includes land, construction in progress, buildings, improvements other than buildings, machinery and equipment, machinery and equipment – leased, infrastructure, technology subscriptions, and collection/distribution systems for the City’s utilities. The City’s investment in capital assets for the current fiscal year increased by \$28,020,790. This change was mainly due to several capital projects ongoing in the current year, as discussed previously with the financial analysis of the City’s governmental funds. Developer contributions also increased capital assets in the current year.

### City of Plymouth’s Capital Assets

	Governmental Activities		Business-Type Activities		Total	
	2024	2023	2024	2023	2024	2023
Land	\$ 52,194,451	\$ 48,350,959	\$ 3,280,938	\$ 3,280,938	\$ 55,475,389	\$ 51,631,897
Construction in progress	62,246,186	30,318,382	5,959,513	1,594,040	68,205,699	31,912,422
Buildings	82,431,804	85,222,551	25,791,700	27,501,852	108,223,504	112,724,403
Improvements other than buildings	18,293,976	19,494,396	7,626,154	7,922,759	25,920,130	27,417,155
Machinery and equipment	23,467,485	23,478,301	2,792,649	2,751,224	26,260,134	26,229,525
Machinery and equipment – leased	733,088	664,919	–	–	733,088	664,919
Infrastructure	131,147,417	136,278,593	–	–	131,147,417	136,278,593
Technology subscriptions	103,787	204,556	–	–	103,787	204,556
Collection/distribution systems	–	–	119,885,978	120,870,866	119,885,978	120,870,866
Total (net of depreciation/amortization)	\$ 370,618,194	\$ 344,012,657	\$ 165,336,932	\$ 163,921,679	\$ 535,955,126	\$ 507,934,336

Additional information on the City’s capital assets can be found in Note 6 of the notes to basic financial statements.

**Long-Term Debt** – At the end of the current fiscal year, the City had total bonded debt (excluding unamortized premium) outstanding of \$54,610,000, compared to \$56,985,000 at the beginning of the year. All city debt is general obligation debt, which is backed by the full faith and credit of the government. Furthermore, the City has long-term liabilities of \$3,154,278 for unamortized bond premium/discount, \$36,000 for finance purchases payable, \$732,677 for leases payable, \$81,891 for technology subscriptions, \$3,538,741 for total other post-employment benefits, \$18,845,905 for net pension liability, and \$5,146,384 for compensated absences. Changes in state-wide pension plan obligations, which city employees participate, changed significantly contributing to the overall decrease in long-term liabilities on the government-wide Statement of Net Position.

Bond principal repayments during 2023 totaled \$2,375,000. The City’s debt holds the highest rating from Moody’s Investors Services: Aaa, as well as from Standard and Poor’s Ratings Services: AAA. The dual rating placed the City on a short list of local governments in the state to receive this distinction.

Minnesota Statutes limit the amount of general obligation debt a Minnesota city may issue to 3 percent of total estimated market value. The current debt limitation for the City is significantly more than the City’s outstanding general obligation debt. Additional information on the City’s long-term debt may be found in Note 7 of the notes to basic financial statements.

## **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The 2025 budget was conservatively developed to account for economic and legislative activity. It provides for a balanced budget and a sound financial plan for 2025 that maintains core service levels and is sensitive to the financial concerns of the City's taxpayers. The 2025 adopted tax levy increased 5.2 percent, compared to the 2024 adopted tax levy.

As a result of the City's responsible stewardship, the quality services our residents have come to expect continue to be provided at a reasonable price.

## **REQUESTS FOR INFORMATION**

This ACFR is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this ACFR, or requests for additional financial information, should be directed to the City of Plymouth, Administrative Services Department, 3400 Plymouth Boulevard, Plymouth, Minnesota 55447-1482, 763-509-5300, or the City's website at [www.plymouthmn.gov](http://www.plymouthmn.gov).

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## **BASIC FINANCIAL STATEMENTS**



## **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The government-wide financial statements are intended to provide a financial overview of municipal operations.

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## CITY OF PLYMOUTH

Statement of Net Position  
December 31, 2024

	Primary Government			Component Unit
	Governmental Activities	Business-Type Activities	Total	Housing and Redevelopment Authority
<b>Assets</b>				
Cash and investments	\$ 127,967,421	\$ 33,725,024	\$ 161,692,445	\$ 6,875,088
Receivables				
Accounts	1,649,210	6,637,793	8,287,003	16,893
Notes	2,237,571	—	2,237,571	1,150,000
Taxes	323,633	—	323,633	4,415
Special assessments	74,672	7,309,414	7,384,086	—
Accrued interest	856,087	134,296	990,383	37,778
Leases	3,457,855	1,924,503	5,382,358	—
Due from other governments	12,424,830	23,812	12,448,642	60,998
Internal balances	(229,280)	229,280	—	—
Inventory	175,472	94,374	269,846	—
Prepaid items	862,188	692,845	1,555,033	58,679
Land held for resale	6,949,967	—	6,949,967	—
Capital assets				
Not depreciated/amortized	114,440,637	9,240,451	123,681,088	1,522,327
Depreciated/amortized, net of accumulated depreciation/amortization	256,177,557	156,096,481	412,274,038	7,697,598
Total capital assets, net of accumulated depreciation/amortization	370,618,194	165,336,932	535,955,126	9,219,925
Total assets	527,367,820	216,108,273	743,476,093	17,423,776
<b>Deferred outflows of resources</b>				
OPEB plan deferments	579,183	—	579,183	—
Pension plan deferments – PERA	20,273,772	—	20,273,772	—
Total deferred outflows of resources	20,852,955	—	20,852,955	—
Total assets and deferred outflows of resources	\$ 548,220,775	\$ 216,108,273	\$ 764,329,048	\$ 17,423,776
<b>Liabilities</b>				
Accounts payable	\$ 3,276,648	\$ 683,745	\$ 3,960,393	\$ 56,005
Contracts payable	3,055,491	928,705	3,984,196	—
Accrued salaries and benefits payable	1,059,781	152,236	1,212,017	23,845
Deposits payable	6,992,140	140,005	7,132,145	153,427
Due to other governments	254,628	127,514	382,142	105,614
Unearned revenue	1,545,152	1,362,300	2,907,452	9,024
Accrued interest payable	567,959	—	567,959	50,163
Long-term liabilities				
Due within one year	6,301,756	—	6,301,756	500,881
Due in more than one year	79,844,120	—	79,844,120	5,815,023
Total long-term liabilities	86,145,876	—	86,145,876	6,315,904
Total liabilities	102,897,675	3,394,505	106,292,180	6,713,982
<b>Deferred inflows of resources</b>				
OPEB deferments	707,647	—	707,647	—
Pension plan deferments – PERA	26,768,243	—	26,768,243	—
Lease revenue received for subsequent years	3,301,689	1,854,289	5,155,978	—
Total deferred inflows of resources	30,777,579	1,854,289	32,631,868	—
<b>Net position</b>				
Net investment in capital assets	308,947,857	164,408,227	473,356,084	2,914,371
Restricted for				
Public safety	3,323,275	—	3,323,275	—
Transit system	21,291,808	—	21,291,808	—
Tax increment financing	5,367,308	—	5,367,308	—
Housing projects	889,002	—	889,002	4,239,437
Lawful gambling	60,115	—	60,115	—
Opioid settlement	210,646	—	210,646	—
Local affordable housing aid	364,942	—	364,942	—
Debt service	3,245,336	—	3,245,336	866,393
Highway/street improvements	3,527,846	—	3,527,846	—
Park construction	2,844,616	—	2,844,616	—
Cemetery perpetual care				
Nonexpendable	45,860	—	45,860	—
Expendable	172,843	—	172,843	—
Utility trunk	—	25,060,998	25,060,998	—
Water resources	—	9,569,087	9,569,087	—
Unrestricted	64,254,067	11,821,167	76,075,234	2,689,593
Total net position	414,545,521	210,859,479	625,405,000	10,709,794
Total liabilities, deferred inflows of resources, and net position	\$ 548,220,775	\$ 216,108,273	\$ 764,329,048	\$ 17,423,776

CITY OF PLYMOUTH

Statement of Activities  
Year Ended December 31, 2024

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Primary government				
Governmental activities				
General government	\$ 10,604,332	\$ 1,922,722	\$ 369,740	\$ 60,772
Economic development	3,090,018	7,932	363,111	—
Parks and recreation	16,944,377	3,248,307	117,685	9,026,072
Public safety	27,845,850	6,116,189	2,996,396	—
Public service	6,102,344	423,229	6,643,820	—
Public works	18,275,649	1,318,754	2,700,983	10,242,478
Interest on long-term debt	1,236,056	—	—	—
Total governmental activities	84,098,626	13,037,133	13,191,735	19,329,322
Business-type activities				
Water sewer utility	20,972,637	22,491,849	113,890	713,125
Ice center	2,885,723	2,410,091	18,963	—
Water resources	3,992,830	5,117,315	145,664	733,162
Solid waste management	2,652,140	2,532,022	378,242	—
Fieldhouse	487,195	392,517	2,377	—
Total business-type activities	30,990,525	32,943,794	659,136	1,446,287
Total government	\$ 115,089,151	\$ 45,980,927	\$ 13,850,871	\$ 20,775,609
Component unit				
Housing and Redevelopment Authority	\$ 6,670,037	\$ 2,246,280	\$ 4,366,731	\$ —

General revenues

Property taxes

Other taxes

Franchise taxes

Investment earnings

Gain on sale of capital assets

Other

Transfers

Total general revenues and transfers

Change in net position

Net position – beginning, as previously reported

Change in accounting principle

Net position – beginning, as restated

Net position – ending

Net (Expense) Revenue and Changes in Net Position			
Primary Government			Component Unit
Governmental Activities	Business-Type Activities	Total	Housing and Redevelopment Authority
\$ (8,251,098)	\$ —	\$ (8,251,098)	\$ —
(2,718,975)	—	(2,718,975)	—
(4,552,313)	—	(4,552,313)	—
(18,733,265)	—	(18,733,265)	—
964,705	—	964,705	—
(4,013,434)	—	(4,013,434)	—
(1,236,056)	—	(1,236,056)	—
(38,540,436)	—	(38,540,436)	—
—	2,346,227	2,346,227	—
—	(456,669)	(456,669)	—
—	2,003,311	2,003,311	—
—	258,124	258,124	—
—	(92,301)	(92,301)	—
—	4,058,692	4,058,692	—
(38,540,436)	4,058,692	(34,481,744)	—
			(57,026)
51,406,561	—	51,406,561	652,295
607,311	—	607,311	—
3,780,036	—	3,780,036	—
5,361,826	1,724,199	7,086,025	162,637
174,362	—	174,362	92,561
1,905,396	—	1,905,396	7,799
1,934,863	(1,934,863)	—	—
65,170,355	(210,664)	64,959,691	915,292
26,629,919	3,848,028	30,477,947	858,266
389,902,766	207,011,451	596,914,217	9,851,528
(1,987,164)	—	(1,987,164)	—
387,915,602	207,011,451	594,927,053	9,851,528
\$ 414,545,521	\$ 210,859,479	\$ 625,405,000	\$ 10,709,794

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## **GOVERNMENTAL FUNDS**

GENERAL FUND – The General Fund accounts for resources devoted to financing the general services. These include general government, economic development, parks and recreation, public safety, public service, and public works. Revenues are recorded by source, i.e., taxes, licenses, and permits, intergovernmental, service charges, fines and forfeitures, etc. General Fund expenditures are primarily for day-to-day operating costs and equipment. This fund accounts for all financial transactions not properly accounted for in another fund.

### SPECIAL REVENUE FUNDS

Special revenue funds are established to account for taxes and other revenues set aside for a particular purpose.

Transit System Fund – Revenues from Minnesota vehicle excise tax and fares, and expenditures for the Plymouth Metrolink system are accounted for in this fund.

### CAPITAL PROJECT FUNDS

Capital project funds are used to account for the construction and financing of large capital projects.

General Capital Projects Fund – This fund is used to account for construction costs related to the City's buildings and park improvements.

Street Replacement Fund – This fund is used to account for the accumulation of resources for major infrastructure repair and replacement.

Improvement Projects Fund – This fund is used to account for expenditures incurred in the construction of certain public improvements, such as residential streets, sidewalks, and storm sewers.

Tax Increment Projects Fund – This fund is used to account for expenditures incurred in the construction of public collector and distributor roadway improvements, drainage improvements, and other public development costs in the City.

## CITY OF PLYMOUTH

Balance Sheet  
Governmental Funds  
December 31, 2024  
(With Comparative Totals for December 31, 2023)

	General	Special Revenue Transit System	Capital Project		
			General Capital Projects	Formerly Nonmajor Street Replacement	Improvement Projects
<b>Assets</b>					
Cash and investments	\$ 25,987,637	\$ 14,088,211	\$ 16,033,875	\$ 1,561	\$ 2,156,491
Restricted cash and investments	—	—	—	—	—
Receivables					
Accounts	492,782	—	—	1,021,727	—
Notes	—	—	—	—	—
Taxes	265,223	—	656	19,855	—
Special assessments	39,799	—	34,592	281	—
Accrued interest	182,605	84,521	27,919	54,297	—
Leases	2,594,273	—	—	—	—
Due from other governments	384,322	550,783	5,420,860	2,212,429	253,947
Inventory	92	—	—	—	—
Prepaid items	75,996	—	27,260	—	—
Advances to other funds	—	—	25,000	—	—
Land held for resale	—	6,949,967	—	—	—
<b>Total assets</b>	<b>\$ 30,022,729</b>	<b>\$ 21,673,482</b>	<b>\$ 21,570,162</b>	<b>\$ 3,310,150</b>	<b>\$ 2,410,438</b>
<b>Liabilities</b>					
Accounts payable	\$ 688,311	\$ 374,580	\$ 41,983	\$ 74	\$ 54,571
Contracts payable	—	—	409,835	—	2,596,476
Accrued salaries and benefits payable	910,322	5,657	—	—	—
Deposits payable	330,782	—	6,466,886	—	—
Due to other funds	11,759	1,437	—	—	122
Due to other governments	69,141	—	—	—	176,708
Advances from other funds	—	—	—	3,120,000	—
Unearned revenue	813,654	—	—	—	—
<b>Total liabilities</b>	<b>2,823,969</b>	<b>381,674</b>	<b>6,918,704</b>	<b>3,120,074</b>	<b>2,827,877</b>
<b>Deferred inflows of resources</b>					
Unavailable revenue – notes and related interest	—	—	—	—	—
Unavailable revenue – taxes	240,035	—	853	18,193	—
Unavailable revenue – special assessments	26,108	—	—	—	—
Unavailable revenue – other receivables	79,202	—	—	—	—
Lease revenue for subsequent years	2,481,933	—	—	—	—
<b>Total deferred inflows of resources</b>	<b>2,827,278</b>	<b>—</b>	<b>853</b>	<b>18,193</b>	<b>—</b>
<b>Fund balances (deficits)</b>					
Nonspendable	76,088	—	27,260	—	—
Restricted	2,073,275	21,291,808	—	—	—
Assigned	31,991	—	14,623,345	171,883	—
Unassigned	22,190,128	—	—	—	(417,439)
<b>Total fund balances (deficits)</b>	<b>24,371,482</b>	<b>21,291,808</b>	<b>14,650,605</b>	<b>171,883</b>	<b>(417,439)</b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 30,022,729</b>	<b>\$ 21,673,482</b>	<b>\$ 21,570,162</b>	<b>\$ 3,310,150</b>	<b>\$ 2,410,438</b>

Tax Increment Projects	Nonmajor Governmental	Total	
		2024	2023
\$ 4,551,155	\$ 18,589,184	\$ 81,408,114	\$ 91,958,637
—	—	—	132,519
—	133,821	1,648,330	1,171,332
1,127,000	1,110,571	2,237,571	2,384,645
46	37,853	323,633	481,995
—	—	74,672	61,667
24,839	230,412	604,593	700,318
—	863,582	3,457,855	3,673,280
—	3,573,774	12,396,115	974,210
—	409	501	775
—	—	103,256	155,836
—	122,107	147,107	210,356
—	—	6,949,967	6,892,804
<u>\$ 5,703,040</u>	<u>\$ 24,661,713</u>	<u>\$ 109,351,714</u>	<u>\$ 108,798,374</u>
\$ 303,103	\$ 81,398	\$ 1,544,020	\$ 1,228,536
—	—	3,006,311	3,766,169
—	51,642	967,621	625,134
622	193,850	6,992,140	2,092,057
—	—	13,318	12,534
7,007	1,772	254,628	92,787
25,000	—	3,145,000	3,283
—	731,498	1,545,152	1,243,175
335,732	1,060,160	17,468,190	9,063,675
1,127,000	1,197,273	2,324,273	2,485,550
—	33,690	292,771	332,261
—	—	26,108	26,046
—	—	79,202	65,757
—	819,756	3,301,689	3,580,386
1,127,000	2,050,719	6,024,043	6,490,000
—	46,269	149,617	202,471
4,240,308	11,002,906	38,608,297	43,700,493
—	10,501,659	25,328,878	29,173,340
—	—	21,772,689	20,168,395
4,240,308	21,550,834	85,859,481	93,244,699
<u>\$ 5,703,040</u>	<u>\$ 24,661,713</u>	<u>\$ 109,351,714</u>	<u>\$ 108,798,374</u>

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# CITY OF PLYMOUTH

## Reconciliation of the Balance Sheet to the Statement of Net Position Governmental Funds December 31, 2024

Total fund balances – governmental funds	\$ 85,859,481
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in governmental funds.	
Capital assets	677,138,938
Accumulated depreciation/amortization	(331,434,573)
Long-term liabilities are not payable with current financial resources and, therefore, are not reported in governmental funds.	
Bonds payable	(54,610,000)
Unamortized premium/discount	(3,154,278)
Interest on long-term debt is included in the change in net position as it accrues, regardless of when payment is due. However, it is included in the change in fund balances when due.	(567,959)
Unavailable revenue in governmental funds is susceptible to full accrual on government-wide statements.	
Unavailable revenue – notes and related interest	2,324,273
Unavailable revenue – taxes	292,771
Unavailable revenue – special assessments	26,108
Unavailable revenue – other receivables	79,202
Internal service funds are used by management to charge the costs of fleet and building management, management information systems, employee benefits, and other items to individual funds. The assets, deferred outflows/inflows of resources, and liabilities (including capital assets) of the internal service funds are included in governmental activities in the Statement of Net Position.	35,807,062
Internal balances, which are the result of the allocation of internal service fund operations to the business-type activities, are eliminated on the Statement of Net Position.	<u>2,784,496</u>
Total net position – governmental activities	<u><u>\$ 414,545,521</u></u>

## CITY OF PLYMOUTH

Statement of Revenues, Expenditures, and Changes in Fund Balances  
Governmental Funds  
Year Ended December 31, 2024  
(With Comparative Totals for the Year Ended December 31, 2023)

		Special	Capital Project		
		Revenue	General	Formerly	
		Transit	Capital	Nonmajor	
	General	System	Projects	Street Replacement	Improvement Projects
Revenues					
Property taxes	\$ 41,153,479	\$ —	\$ 135	\$ 2,907,242	\$ —
Special assessments	5,330	—	—	6,050	—
Licenses and permits	5,844,075	—	—	383,747	—
Other taxes	—	—	—	—	—
Intergovernmental	4,113,257	6,425,692	250,000	3,688,587	557,185
Charges for services	3,480,210	423,229	—	1,120	7,451
Franchise taxes	—	—	—	3,780,036	—
Fines and forfeitures	353,784	—	—	—	—
Contributions	9,650	—	50,000	—	—
Investments earnings	721,413	638,437	454,043	214,033	99,788
Loan repayments	—	—	—	—	—
Other	984,005	3	710	228,458	454
Total revenues	56,665,203	7,487,361	754,888	11,209,273	664,878
Expenditures					
Current					
General government	9,775,040	—	—	—	—
Economic development	121,231	—	—	—	—
Parks and recreation	9,255,672	—	114,461	—	—
Public safety	26,685,917	—	—	—	—
Public service	—	5,575,956	—	—	—
Public works	6,412,749	—	—	4,220	722,263
Debt service					
Principal retirement	—	—	—	—	—
Interest and fiscal charges	—	—	—	—	—
Capital outlay	752,744	70,000	8,308,873	—	30,409,335
Total expenditures	53,003,353	5,645,956	8,423,334	4,220	31,131,598
Excess (deficiency) of revenues over (under) expenditures	3,661,850	1,841,405	(7,668,446)	11,205,053	(30,466,720)
Other financing sources (uses)					
Transfers in	1,349,823	—	17,498,269	72,764	31,269,111
Transfers out	(4,524,097)	—	(4,587,141)	(14,616,992)	(401,420)
Total other financing sources (uses)	(3,174,274)	—	12,911,128	(14,544,228)	30,867,691
Net change in fund balances	487,576	1,841,405	5,242,682	(3,339,175)	400,971
Fund balances (deficits)					
Beginning of year, as previously reported	23,883,906	19,450,403	9,407,923	—	(818,410)
Change within financial reporting entity	—	—	—	3,511,058	—
Beginning of year, as restated	23,883,906	19,450,403	9,407,923	3,511,058	(818,410)
End of year	\$ 24,371,482	\$ 21,291,808	\$ 14,650,605	\$ 171,883	\$ (417,439)

Tax Increment Projects	Nonmajor Governmental	Total	
		2024	2023
\$ 1,107,050	\$ 6,278,145	\$ 51,446,051	\$ 47,680,298
—	—	11,380	45,774
—	—	6,227,822	6,020,849
—	607,311	607,311	668,619
—	9,233,550	24,268,271	18,112,561
—	2,503,734	6,415,744	6,310,954
—	—	3,780,036	2,804,253
—	—	353,784	356,927
—	207,408	267,058	2,007,978
118,099	1,144,633	3,390,446	4,521,932
—	16,706	16,706	252,096
—	583,935	1,797,565	1,460,352
1,225,149	20,575,422	98,582,174	90,242,593
—	127,318	9,902,358	8,403,274
2,976,139	262	3,097,632	784,042
—	3,869,277	13,239,410	11,545,317
—	12,110	26,698,027	24,879,981
—	356,591	5,932,547	6,019,358
—	589	7,139,821	6,699,234
—	2,375,000	2,375,000	3,860,000
33,747	1,406,475	1,440,222	1,537,278
—	89,418	39,630,370	30,240,083
3,009,886	8,237,040	109,455,387	93,968,567
(1,784,737)	12,338,382	(10,873,213)	(3,725,974)
1,688,736	1,323,387	53,202,090	31,095,672
—	(25,584,445)	(49,714,095)	(25,025,279)
1,688,736	(24,261,058)	3,487,995	6,070,393
(96,001)	(11,922,676)	(7,385,218)	2,344,419
4,336,309	36,984,568	93,244,699	90,900,280
—	(3,511,058)	—	—
4,336,309	33,473,510	93,244,699	90,900,280
\$ 4,240,308	\$ 21,550,834	\$ 85,859,481	\$ 93,244,699

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# CITY OF PLYMOUTH

## Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities Governmental Funds Year Ended December 31, 2024

Total net change in fund balances – governmental funds	\$ (7,385,218)
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Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation/amortization expense.

Capital outlay	40,401,281
Assets contributed to internal service funds	(605,722)
Assets contributed to enterprise funds	(1,043,370)
Depreciation/amortization expense	(16,616,959)

Capital assets contributed to the City by other governments and developers are not current financial resources and, therefore, are not reported in the governmental fund statements.	4,494,459
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The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Other long-term adjustments are also made between the governmental funds and the Statement of Activities for debt premiums.

Principal payments for debt	2,375,000
Debt premiums	192,944

Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recognized as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the Statement of Activities, however, interest expense is recognized as the interest accrues, regardless of when it is due.	36,146
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Certain revenues included in net position as soon as they are earned are not included in the change in fund balances until available to liquidate liabilities of the current period.

Unavailable revenue – notes and related interest	(161,277)
Unavailable revenue – taxes	(39,490)
Unavailable revenue – special assessments	62
Unavailable revenue – other receivables	13,445

Internal service funds are used to charge the cost of certain activities, such as insurance, fleet and building management, management information systems, employee benefits, and other items to individual funds. This amount represents the change in net position of the internal service funds, which are reported with governmental activities.	4,968,618
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Change in net position – governmental activities	\$ 26,629,919
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CITY OF PLYMOUTH

Statement of Revenues, Expenditures, and Changes in Fund Balances  
 Budget and Actual  
 General Fund  
 Year Ended December 31, 2024  
 (With Comparative Totals for the Year Ended December 31, 2023)

	2024			2023
	Original and Final Budget	Actual	Over (Under) Final Budget	Actual
Revenues				
Property taxes	\$ 40,878,873	\$ 41,153,479	\$ 274,606	\$ 37,402,355
Special assessments	10,000	5,330	(4,670)	5,892
Licenses and permits	3,693,210	5,844,075	2,150,865	5,877,665
Intergovernmental	3,803,534	4,113,257	309,723	7,605,037
Charges for services	4,387,932	3,480,210	(907,722)	3,417,832
Fines and forfeits	415,000	353,784	(61,216)	356,927
Contributions	36,300	9,650	(26,650)	25,500
Investment earnings	225,500	721,413	495,913	1,230,096
Other	36,500	984,005	947,505	112,897
Total revenues	53,486,849	56,665,203	3,178,354	56,034,201
Expenditures				
Current				
General government	8,766,664	9,775,040	1,008,376	8,324,016
Economic development	216,094	121,231	(94,863)	84,262
Parks and recreation	9,038,056	9,255,672	217,616	8,285,552
Public safety	27,776,755	26,685,917	(1,090,838)	24,878,183
Public works	7,606,414	6,412,749	(1,193,665)	6,691,282
Capital outlay	325,000	752,744	427,744	244,922
Total expenditures	53,728,983	53,003,353	(725,630)	48,508,217
Excess (deficiency) of revenues over (under) expenditures	(242,134)	3,661,850	3,903,984	7,525,984
Other financing sources (uses)				
Transfers in	420,800	1,349,823	929,023	1,020,420
Transfers out	(178,666)	(4,524,097)	(4,345,431)	(4,702,113)
Total other financing sources (uses)	242,134	(3,174,274)	(3,416,408)	(3,681,693)
Net change in fund balances	\$ —	487,576	\$ 487,576	3,844,291
Fund balances				
Beginning of year		23,883,906		20,039,615
End of year		\$ 24,371,482		\$ 23,883,906

CITY OF PLYMOUTH

Statement of Revenues, Expenditures, and Changes in Fund Balances  
 Budget and Actual  
 Transit System Special Revenue Fund  
 Year Ended December 31, 2024  
 (With Comparative Totals for Year Ended December 31, 2023)

	2024			2023
	Original and Final Budget	Actual	Over (Under) Final Budget	Actual
Revenues				
Intergovernmental	\$ 5,853,657	\$ 6,425,692	\$ 572,035	\$ 6,621,007
Charges for services	372,862	423,229	50,367	383,507
Investment earnings	140,100	638,437	498,337	578,799
Other revenues	—	3	3	11
Total revenues	6,366,619	7,487,361	1,120,742	7,583,324
Expenditures				
Current				
Public service				
Personal services	210,092	208,711	(1,381)	192,510
Materials and supplies	508,009	513,559	5,550	510,299
Contractual services	4,590,903	4,850,927	260,024	4,718,652
Other	52,125	2,759	(49,366)	1,941
Capital outlay	—	70,000	70,000	24,373
Total expenditures	5,361,129	5,645,956	284,827	5,447,775
Excess of revenues over expenditures	1,005,490	1,841,405	835,915	2,135,549
Other financing sources (uses)				
Transfers out	(1,005,490)	—	1,005,490	
Net change in fund balances	\$ —	1,841,405	\$ 1,290,317	2,135,549
Fund balances				
Beginning of year		19,450,403		17,314,854
End of year		\$ 21,291,808		\$ 19,450,403

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## **PROPRIETARY FUNDS**

### **ENTERPRISE FUNDS**

Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that the costs are to be recovered primarily through user charges.

Water Sewer Utility Fund – The Water Sewer Utility Fund provides municipal water and sanitary sewer service to the community. The fund finances the operations, maintenance, and construction of the water and sanitary sewer systems.

Ice Center Fund – The Ice Center Fund provides ice arena facility services to the community through hockey, figure skating, and public skating programs.

Water Resources Fund – This fund is used to account for resources used to administer the City's surface water plan, erosion control, wetland regulations, and environmental programs, including planning, projects, and maintenance.

## CITY OF PLYMOUTH

## Statement of Net Position

## Proprietary Funds

December 31, 2024

(With Comparative Totals for December 31, 2023)

	Business-Type Activities – Enterprise Funds		
	Water Sewer Utility	Ice Center	Water Resources
Assets			
Current assets			
Cash and investments	\$ 22,264,642	\$ 607,160	\$ 8,883,286
Receivables			
Accounts	3,997,160	885,775	888,311
Accrued interest	66,663	2,345	54,554
Leases	1,670,837	253,666	–
Due from other funds	11,258	–	10,507
Due from other governments	7,376	–	79
Inventory	94,374	–	–
Prepaid items	692,845	–	–
Total current assets	28,805,155	1,748,946	9,836,737
Noncurrent assets			
Advances to other funds	3,120,000	–	–
Special assessments	7,238,999	–	52,695
Capital assets			
Land	2,074,063	1,158,324	1,000
Buildings	45,535,228	17,119,195	–
Improvements other than buildings	1,673,393	2,345,801	7,599,768
Machinery and equipment	17,889,764	2,482,785	186,736
Machinery and equipment – leased	–	–	–
Infrastructure	149,537,846	36,576	37,921,293
Technology subscriptions	–	–	–
Construction in progress	5,269,467	180,305	509,741
Total capital assets	221,979,761	23,322,986	46,218,538
Less accumulated depreciation/amortization	(105,322,906)	(12,076,783)	(9,679,934)
Net capital assets	116,656,855	11,246,203	36,538,604
Total noncurrent assets	127,015,854	11,246,203	36,591,299
Total assets	155,821,009	12,995,149	46,428,036
Deferred outflows of resources			
OPEB plan deferments	–	–	–
Pension plan deferments – PERA	–	–	–
Total deferred outflows of resources	–	–	–
Total assets and deferred outflows of resources	\$ 155,821,009	\$ 12,995,149	\$ 46,428,036

Nonmajor Funds	Totals		Governmental Activities – Internal Service Funds	
	Totals		Totals	
	2024	2023	2024	2023
\$ 1,969,936	\$ 33,725,024	\$ 34,785,193	\$ 46,559,307	\$ 42,262,750
866,547	6,637,793	5,424,527	880	72,569
10,734	134,296	242,120	251,494	278,224
–	1,924,503	1,838,473	–	–
46	21,811	20,208	–	–
16,357	23,812	16,237	28,715	4,962
–	94,374	116,815	174,971	190,658
–	692,845	642,786	758,932	601,264
2,863,620	43,254,458	43,086,359	47,774,299	43,410,427
–	3,120,000	–	–	–
17,720	7,309,414	6,976,859	–	–
47,551	3,280,938	3,280,938	33,520	33,520
1,685,356	64,339,779	64,325,884	10,527,268	10,392,308
511,602	12,130,564	12,059,442	3,349,129	3,322,365
250,338	20,809,623	20,242,706	33,548,938	31,699,835
–	–	–	1,431,292	1,013,305
–	187,495,715	184,203,821	301,110	301,110
–	–	–	266,156	266,156
–	5,959,513	1,594,040	244,459	31,765
2,494,847	294,016,132	285,706,831	49,701,872	47,060,364
(1,599,577)	(128,679,200)	(121,785,152)	(24,788,043)	(22,122,383)
895,270	165,336,932	163,921,679	24,913,829	24,937,981
912,990	175,766,346	170,898,538	24,913,829	24,937,981
3,776,610	219,020,804	213,984,897	72,688,128	68,348,408
–	–	–	579,183	587,510
–	–	–	20,273,772	26,405,615
–	–	–	20,852,955	26,993,125
\$ 3,776,610	\$ 219,020,804	\$ 213,984,897	\$ 93,541,083	\$ 95,341,533

## CITY OF PLYMOUTH

Statement of Net Position  
Proprietary Funds (continued)  
December 31, 2024  
(With Comparative Totals for December 31, 2023)

	Business-Type Activities – Enterprise Funds		
	Water Sewer Utility	Ice Center	Water Resources
Liabilities			
Current liabilities			
Accounts payable	\$ 273,599	\$ 88,077	\$ 103,510
Contracts payable	863,170	–	65,535
Accrued salaries and benefits payable	79,431	32,702	31,542
Deposits payable	4,500	–	135,505
Due to other funds	646	5,282	–
Due to other governments	55,410	15,839	49,788
Unearned revenue	39,544	1,054,587	–
Advances from other funds	–	35,867	–
Finance purchases payable	–	–	–
Leases payable	–	–	–
Technology subscriptions payable	–	–	–
Total OPEB liability	–	–	–
Compensated absences payable	–	–	–
Total current liabilities	1,316,300	1,232,354	385,880
Noncurrent liabilities			
Finance purchases payable	–	–	–
Leases payable	–	–	–
Technology subscriptions payable	–	–	–
Total OPEB liability	–	–	–
Net pension liability	–	–	–
Compensated absences payable	–	–	–
Advances from other funds	–	86,240	–
Total noncurrent liabilities	–	86,240	–
Total liabilities	1,316,300	1,318,594	385,880
Deferred inflows of resources			
OPEB plan deferments	–	–	–
Pension plan deferments – PERA	–	–	–
Lease revenue received for subsequent years	1,601,046	253,243	–
Total deferred inflows of resources	1,601,046	253,243	–
Net position			
Net investment in capital assets	115,793,685	11,246,203	36,473,069
Restricted for utility trunk	25,060,998	–	–
Restricted for water resources	–	–	9,569,087
Restricted for public safety	–	–	–
Unrestricted	12,048,980	177,109	–
Total net position	152,903,663	11,423,312	46,042,156
Total liabilities, deferred inflows of resources, and net position	\$ 155,821,009	\$ 12,995,149	\$ 46,428,036

Net position – total enterprise funds

Adjustment to reflect the consolidation of the internal  
service fund activities related to enterprise funds

Net position – business-type activities

Nonmajor Funds	Totals		Governmental Activities – Internal Service Funds	
	Totals		Totals	
	2024	2023	2024	2023
\$ 218,559	\$ 683,745	\$ 461,603	\$ 1,732,628	\$ 1,217,256
–	928,705	489,942	49,180	84,793
8,561	152,236	96,890	92,160	70,532
–	140,005	114,490	–	–
–	5,928	5,295	2,565	2,379
6,477	127,514	54,618	–	–
268,169	1,362,300	1,060,381	–	–
–	35,867	84,966	–	–
–	–	–	12,000	16,000
–	–	–	366,364	283,118
–	–	–	68,487	90,461
–	–	–	195,691	179,666
–	–	–	3,204,214	2,541,186
501,766	3,436,300	2,368,185	5,723,289	4,485,391
–	–	–	24,000	32,000
–	–	–	366,313	375,310
–	–	–	13,404	81,891
–	–	–	3,343,050	3,119,646
–	–	–	18,845,905	26,969,275
–	–	–	1,942,170	473,809
–	86,240	122,107	–	–
–	86,240	122,107	24,534,842	31,051,931
501,766	3,522,540	2,490,292	30,258,131	35,537,322
–	–	–	707,647	864,405
–	–	–	26,768,243	26,004,486
–	1,854,289	1,808,370	–	–
–	1,854,289	1,808,370	27,475,890	26,868,891
895,270	164,408,227	163,431,737	24,014,081	23,974,408
–	25,060,998	23,112,146	–	–
–	9,569,087	8,129,693	–	–
–	–	–	1,250,000	1,250,000
2,379,574	14,605,663	15,012,659	10,542,981	7,710,912
3,274,844	213,643,975	209,686,235	35,807,062	32,935,320
<u>\$ 3,776,610</u>	<u>\$ 219,020,804</u>	<u>\$ 213,984,897</u>	<u>\$ 93,541,083</u>	<u>\$ 95,341,533</u>
	\$ 213,643,975	\$ 209,686,235		
	(2,784,496)	(2,674,784)		
	<u>\$ 210,859,479</u>	<u>\$ 207,011,451</u>		

CITY OF PLYMOUTH

Statement of Revenues, Expenses, and Changes in Net Position  
 Proprietary Funds  
 Year Ended December 31, 2024  
 (With Comparative Totals for the Year Ended December 31, 2023)

	Business-Type Activities – Enterprise Funds		
	Water Sewer Utility	Ice Center	Water Resources
Operating revenues			
Charges for services	\$ 22,453,583	\$ 2,396,328	\$ 5,107,331
Other fees	–	–	–
Total operating revenues	22,453,583	2,396,328	5,107,331
Operating expenses			
Personal services	2,715,369	951,861	1,091,522
Materials and supplies	968,362	206,918	53,802
Insurance claims	–	–	–
Contractual services	12,347,946	952,677	1,303,085
Depreciation/amortization	4,611,832	721,686	1,515,184
Total operating expenses	20,643,509	2,833,142	3,963,593
Operating income (loss)	1,810,074	(436,814)	1,143,738
Nonoperating revenues (expenses)			
Investment earnings	1,255,031	10,059	374,441
Intergovernmental	67,172	–	127,396
Gain (loss) on disposal of capital assets	–	–	–
Contributions	–	4,355	–
Capital contributions to governmental activities	–	–	–
Interest expense	–	(3,106)	–
Other revenue	38,266	13,763	9,984
Other expense	(153,039)	(30,592)	(32,680)
Total nonoperating revenues (expenses)	1,207,430	(5,521)	479,141
Income (loss) before contributions and transfers	3,017,504	(442,335)	1,622,879
Capital contributions	4,264,100	–	1,233,720
Transfers in	363,023	370,134	–
Transfers out	(5,563,956)	–	(1,155,597)
Changes in net position	2,080,671	(72,201)	1,701,002
Net position			
Beginning of year, as previously reported	150,822,992	11,495,513	44,341,154
Change in accounting principle	–	–	–
Beginning of year, as restated	150,822,992	11,495,513	44,341,154
End of year	\$ 152,903,663	\$ 11,423,312	\$ 46,042,156
Change in net position – total enterprise funds			
Adjustment to reflect the consolidation of the internal service fund activities related to enterprise funds			
Change in net position – business-type activities			

Nonmajor Funds	Totals		Governmental Activities – Internal Service Funds	
	Totals		Totals	
	2024	2023	2024	2023
\$ 2,879,809	\$ 32,837,051	\$ 32,140,745	\$ 15,737,975	\$ 15,557,687
20,774	20,774	21,257	151,871	84,921
<u>2,900,583</u>	<u>32,857,825</u>	<u>32,162,002</u>	<u>15,889,846</u>	<u>15,642,608</u>
345,653	5,104,405	4,838,421	6,077,077	9,959,279
6,525	1,235,607	1,442,813	1,329,438	1,406,282
–	–	–	135,990	977,980
2,661,343	17,265,051	16,590,931	6,154,338	4,515,235
107,248	6,955,950	7,631,638	3,409,895	3,288,133
<u>3,120,769</u>	<u>30,561,013</u>	<u>30,503,803</u>	<u>17,106,738</u>	<u>20,146,909</u>
(220,186)	2,296,812	1,658,199	(1,216,892)	(4,504,301)
84,668	1,724,199	1,954,659	1,985,584	2,128,265
375,344	569,912	230,998	10,931	9,897
–	–	–	174,362	287,660
–	4,355	25,000	717,891	107,168
–	–	–	–	(628,368)
–	(3,106)	(4,324)	(24,924)	(22,006)
23,956	85,969	111,150	142,519	39,757
(15,514)	(231,825)	(204,151)	(34,688)	(25,789)
<u>468,454</u>	<u>2,149,504</u>	<u>2,113,332</u>	<u>2,971,675</u>	<u>1,896,584</u>
248,268	4,446,316	3,771,531	1,754,783	(2,607,717)
–	5,497,820	14,083,413	605,722	514,422
–	733,157	104,453	3,262,638	1,655,176
<u>–</u>	<u>(6,719,553)</u>	<u>(7,064,431)</u>	<u>(764,237)</u>	<u>(765,591)</u>
248,268	3,957,740	10,894,966	4,858,906	(1,203,710)
3,026,576	209,686,235	198,791,269	32,935,320	34,139,030
–	–	–	(1,987,164)	–
<u>3,026,576</u>	<u>209,686,235</u>	<u>198,791,269</u>	<u>30,948,156</u>	<u>34,139,030</u>
<u>\$ 3,274,844</u>	<u>\$ 213,643,975</u>	<u>\$ 209,686,235</u>	<u>\$ 35,807,062</u>	<u>\$ 32,935,320</u>
	\$ 3,957,740	\$ 10,894,966		
	(109,712)	(451,780)		
	<u>\$ 3,848,028</u>	<u>\$ 10,443,186</u>		

CITY OF PLYMOUTH

Statement of Cash Flows

Proprietary Funds

Year Ended December 31, 2024

(With Comparative Totals for the Year Ended December 31, 2023)

	Business-Type Activities – Enterprise Funds		
	Water Sewer Utility	Ice Center	Water Resources
Cash flows from operating activities			
Cash receipts from customers or users	\$ 21,809,061	\$ 2,467,302	\$ 5,068,343
Cash payments to suppliers	(13,225,313)	(1,131,785)	(1,323,801)
Cash payments to employees for services	(2,690,352)	(937,598)	(1,078,318)
Other operating revenue (expense)	(114,773)	(16,829)	(22,696)
Net cash flows from operating activities	5,778,623	381,090	2,643,528
Cash flows from noncapital financing activities			
Intergovernmental revenues	67,172	–	127,396
Contributions	–	4,355	–
Payment of advances to other funds	(3,120,000)	–	–
Transfers in	363,023	370,134	–
Transfers out	(5,563,956)	–	(1,155,597)
Net cash flows from noncapital financing activities	(8,253,761)	374,489	(1,028,201)
Cash flows from capital and related financing activities			
Acquisition and construction of capital assets	(4,336,770)	(562,941)	(618,072)
Contributions	–	–	75,000
Special assessments for future construction	2,698,366	–	–
Proceeds from sale of capital assets	–	–	–
Principal paid on capital debt	–	–	–
Payment on advances from other funds	–	(84,966)	–
Interest paid on capital debt	–	(3,106)	–
Net cash flows from capital and related financing activities	(1,638,404)	(651,013)	(543,072)
Cash flows from investing activities			
Investment earnings and changes in fair value on investments	1,365,218	11,502	369,187
Net increase in cash and cash equivalents	(2,748,324)	116,068	1,441,442
Cash and cash equivalents			
Beginning of year	25,012,966	491,092	7,441,844
End of year	<u>\$ 22,264,642</u>	<u>\$ 607,160</u>	<u>\$ 8,883,286</u>



Nonmajor Funds	Total		Governmental Activities – Internal Service Funds	
	Totals		Totals	
	2024	2023	2024	2023
\$ 2,555,269	\$ 31,899,975	\$ 31,866,630	\$ 15,937,782	\$ 15,585,454
(2,551,735)	(18,232,634)	(17,943,173)	(7,287,487)	(6,508,660)
(342,791)	(5,049,059)	(4,833,624)	(7,011,056)	(6,160,259)
8,442	(145,856)	(93,001)	112,189	13,968
(330,815)	8,472,426	8,996,832	1,751,428	2,930,503
375,344	569,912	230,998	10,931	9,897
–	4,355	25,000	717,891	107,168
–	(3,120,000)	–	–	–
–	733,157	104,453	3,262,638	1,655,176
–	(6,719,553)	(7,064,431)	(764,237)	(765,591)
375,344	(8,532,129)	(6,703,980)	3,227,223	1,006,650
–	(5,517,783)	(3,863,243)	(2,404,730)	(1,173,419)
–	75,000	349,785	–	–
–	2,698,366	2,163,642	–	–
–	–	–	181,445	378,580
–	–	–	(446,199)	(407,895)
–	(84,966)	(81,183)	–	–
–	(3,106)	(4,324)	(24,924)	(22,006)
–	(2,832,489)	(1,435,323)	(2,694,408)	(1,224,740)
86,116	1,832,023	1,851,211	2,012,314	1,998,872
130,645	(1,060,169)	2,708,740	4,296,557	4,711,285
1,839,291	34,785,193	32,076,453	42,262,750	37,551,465
\$ 1,969,936	\$ 33,725,024	\$ 34,785,193	\$ 46,559,307	\$ 42,262,750

CITY OF PLYMOUTH

Statement of Cash Flows (continued)  
Proprietary Funds

Year Ended December 31, 2024

(With Comparative Totals for the Year Ended December 31, 2023)

	Business-Type Activities – Enterprise Funds		
	Water Sewer Utility	Ice Center	Water Resources
Reconciliation of operating income (loss) to net cash flows from operating activities			
Operating income (loss)	\$ 1,810,074	\$ (436,814)	\$ 1,143,738
Adjustments to reconcile operating income (loss) to net cash flows from operating activities			
Depreciation/amortization	4,611,832	721,686	1,515,184
Other revenues (expenses)	(114,773)	(16,829)	(22,696)
Change in assets, deferred outflows of resources, liabilities, and deferred inflows of resources			
Accounts receivable	(583,304)	(198,536)	(56,025)
Due from other funds	(1,227)	–	(347)
Due from other governments	(4,286)	–	3
Inventory	13,807	8,634	–
Prepaid items	(50,059)	–	–
Special assessments receivable	(19,405)	–	(3,634)
Deferred outflows of resources for OPEB plan deferments	–	–	–
Deferred outflows of resources for pension plan deferments	–	–	–
Accounts payable	114,295	13,385	(15,477)
Accrued salaries and benefits payable	25,017	14,263	13,204
Deposits payable	4,500	–	21,015
Due to other funds	26	607	–
Due to other governments	12,926	5,184	48,563
Total OPEB liability	–	–	–
Net pension liability	–	–	–
Compensated absences payable	–	–	–
Unearned revenue	1,141	267,680	–
Leases net of deferred inflow for subsequent years	(41,941)	1,830	–
Deferred inflows of resources for OPEB plan deferments	–	–	–
Deferred inflows of resources for pension plan deferments	–	–	–
Total adjustments	3,968,549	817,904	1,499,790
Net cash flows from operating activities	\$ 5,778,623	\$ 381,090	\$ 2,643,528
Schedule of noncash investing, capital and related financing activities			
Contributions of capital assets from governmental activities	\$ 542,812	\$ –	\$ 500,558
Contributions of capital assets to governmental activities	–	–	–
Contributions of capital assets from others	713,125	–	658,162
(Increase) decrease in special assessment contributions receivable	(309,797)	–	–
Net book value on disposal of capital assets	–	–	–
Capital assets acquired through lease purchases	–	–	–
Capital assets acquired through software purchases	–	–	–
Increase (decrease) in capital assets from accounts and contracts payable	418,117	–	20,646

Nonmajor Funds	Totals		Governmental Activities – Internal Service Funds	
	Totals		Totals	
	2024	2023	2024	2023
\$ (220,186)	\$ 2,296,812	\$ 1,658,199	\$ (1,216,892)	\$ (4,504,301)
107,248	6,955,950	7,631,638	3,409,895	3,288,133
8,442	(145,856)	(93,001)	107,831	13,968
(375,401)	(1,213,266)	(133,875)	71,689	(58,530)
(29)	(1,603)	(107)	–	–
(3,292)	(7,575)	(6,469)	(23,753)	1,376
–	22,441	(37,540)	15,687	(47,336)
–	(50,059)	(28,476)	(157,668)	321,225
281	(22,758)	(62,981)	–	–
–	–	–	8,327	91,492
–	–	–	6,131,843	5,943,929
109,939	222,142	115,963	515,372	404,367
2,862	55,346	4,797	21,628	(3,475)
–	25,515	21,460	–	–
–	633	(513)	186	58
6,223	72,896	41,123	–	(2,150)
–	–	–	239,429	(704,646)
–	–	–	(8,123,370)	(28,010,787)
–	–	–	144,225	69,273
33,098	301,919	(100,902)	–	–
–	(40,111)	(12,484)	–	–
–	–	–	(156,758)	631,535
–	–	–	763,757	25,496,372
(110,629)	6,175,614	7,338,633	2,968,320	7,434,804
<u>\$ (330,815)</u>	<u>\$ 8,472,426</u>	<u>\$ 8,996,832</u>	<u>\$ 1,751,428</u>	<u>\$ 2,930,503</u>
\$ –	\$ 1,043,370	\$ 9,315,601	\$ 605,722	\$ 514,422
–	–	–	–	628,368
–	1,371,287	1,037,893	–	–
–	(309,797)	(1,216,492)	–	–
–	–	–	(7,083)	(90,920)
–	–	–	417,987	251,317
–	–	–	–	266,156
–	438,763	(152,815)	(35,613)	84,793

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# CITY OF PLYMOUTH

## Notes to Basic Financial Statements December 31, 2024

### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### **A. Organization**

The City of Plymouth, Minnesota (the City) was formed and operates pursuant to applicable Minnesota laws and statutes. On January 1, 1993, the City adopted a home rule charter and operates under a council-manager form of government. The council is composed of a mayor, four ward council members, and two at-large council members.

The accounting policies of the City conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The City's more significant accounting policies are described below.

#### **B. Reporting Entity**

In accordance with accounting principles generally accepted in the United States of America, these financial statements include the City (the primary government) and its component units. The City includes all funds, organizations, institutions, agencies, departments, and offices that are not legally separate from such. Component units are legally separate organizations for which elected officials of the City are financially accountable and are included within the basic financial statements of the City because of the significance of their operational or financial relationships with the City.

The City is considered financially accountable for a component unit if it appoints a voting majority of the organization's governing body and it is able to impose its will on the organization by significantly influencing the programs, projects, activities, or level of services performed or provided by the organization, or there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the City.

As a result of applying the component unit definition criteria above, certain organizations are presented in this report as blended component units (which are reported as if they were a part of the City) or discretely presented component units (which are reported separately of the City).

##### *Blended Component Units*

The City created the Economic Development Authority (EDA) in 2016. The EDA did not have financial activity during the year.

##### *Discretely Presented Component Units*

The component unit column in the government-wide statements includes the financial data of the City's discretely presented component unit. It is reported in a separate column to emphasize that it is legally separate from the City.

## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

The Housing and Redevelopment Authority (HRA) of Plymouth is a separate legal entity governed by a board, which is appointed by the City Council. The Council reviews and approves the HRA tax levies and budgets, and the City provides major community development financing for HRA activities. Debt issued for HRA activities are city general obligation debt issues. The HRA is established to provide housing and redevelopment assistance to the City's citizens and to carry out certain housing and redevelopment projects and programs using city employees, which enables the City to meet federal and state housing requirements. The HRA provides assistance through general taxes and oversees operations of the City's Community Development Block Grant program.

The HRA operates the housing choice voucher program as a direct recipient from the Department of Housing and Urban Development. The HRA operates Plymouth Towne Square, a 99-unit senior independent living community for moderate and low-income Plymouth citizens. In addition, the HRA operates Vicksburg Crossing, a 96-unit senior independent community of which a portion of the units are available for moderate and low-income Plymouth citizens, and the remainder are market rate. Rental subsidies are made to tenants by a portion of the HRA property tax levy.

As the City appoints the HRA commission and has the ability to hire or dismiss those persons responsible for its day-to-day operations, the HRA is considered a component unit of the City.

The HRA does not publish separate financial statements. The financial statements are included in this report.

### **C. Government-Wide Financial Statement Presentation**

The government-wide financial statements (Statement of Net Position and Statement of Activities) display information about the reporting government as a whole. These statements include all of the financial activities of the City. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which significantly rely upon sales, fees, and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other internally directed revenues are reported as general revenues.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes and special assessments are recognized as revenues in the fiscal year for which they are certified for levy. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. However, charges between the City's enterprise funds and other functions are not eliminated, as that would distort the direct costs and program revenues reported in those functions. Depreciation/amortization expense is included in the direct expenses of each function. Interest on long-term debt is considered an indirect expense and is reported separately on the Statement of Activities.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### D. Fund Financial Statement Presentation

Separate fund financial statements are provided for governmental and proprietary funds. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements. Aggregated information for the remaining nonmajor governmental funds is reported in a single column in the fund financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting, transactions are recorded in the following manner:

1. **Revenue Recognition** – Revenue is recognized when it becomes measurable and available. “Measurable” means the amount of the transaction can be determined and “available” means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days after year-end. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met. Proceeds of long-term debt are reported as other financing sources.

Major revenue that is susceptible to accrual includes property taxes, special assessments, intergovernmental revenue, charges for services, and interest earned on investments. Major revenue that is not susceptible to accrual includes licenses and permits, fees, and miscellaneous revenue. Such revenue is recorded only when received because it is not measurable until collected.

2. **Recording of Expenditures** – Expenditures are generally recorded when a liability is incurred, except for principal and interest on long-term debt and other long-term obligations, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as capital outlay expenditures in the governmental funds.

Proprietary fund financial statements are reported using the economic resources measurement focus and accrual basis of accounting, similar to the government-wide financial statements. Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund’s principal ongoing operations. The principal operating revenues of the City’s enterprise funds and internal service funds are charges to customers for sales and services. The operating expenses for the enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation/amortization on capital assets. All revenues and expenses that do not meet this definition are reported as nonoperating revenues and expenses.

Aggregated information for the internal service funds is reported in a single column in the proprietary fund financial statements. Because the principal user of the internal services is the City’s governmental activities, the financial statements of the internal service funds are consolidated into the governmental column when presented in the government-wide financial statements. The cost of these services is reported in the appropriate functional activity.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### Descriptions of Funds

The City reports the following major governmental funds:

**General Fund** – This fund is the City’s primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund. This fund records revenues, such as property tax revenues, licenses and permits, fines and penalties, intergovernmental revenues, and investment earnings. Most of the current day-to-day operations of the governmental units are financed from this fund.

**Transit System Fund** – This special revenue fund accounts for revenues from the Minnesota vehicle excise tax and fares, and expenditures for the Plymouth Metrolink system.

**General Capital Projects Fund** – This capital project fund accounts for construction costs related to the City’s buildings and park improvements.

**Street Replacement Fund** – This capital project fund accounts for the accumulation of resources for major infrastructure repair and replacement.

**Improvement Projects Fund** – This capital project fund accounts for expenditures incurred in the construction of certain public improvements, such as residential streets, sidewalks, and storm sewers.

**Tax Increment Projects Fund** – This capital project fund accounts for expenditures incurred in the construction of public collector and distributor roadway improvements, drainage improvements, and other public development costs in the City.

The City reports the following major enterprise funds:

**Water Sewer Utility Fund** – This fund accounts for providing water and sewer services to the City’s residents.

**Ice Center Fund** – This fund accounts for the operations of the City’s ice center.

**Water Resources Fund** – This fund accounts for administering the City’s surface water plan, erosion control, wetland regulations, and environmental programs.

Additionally, the City reports the following fund type:

**Internal Service Funds** – Internal service funds account for central equipment, public facilities, information technology, risk management, employee benefits, and resource planning services provided to other departments of the City on a cost-reimbursement basis.



## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

### **E. Cash and Investments**

The cash and investment balances of the City and its component unit funds are pooled and invested for the purpose of increasing earnings through investment activities. The pool's investments are reported at fair value at year end, based on market prices. The City has the ability and intent to hold its investments to maturity. The individual funds' portions of the pool's fair value are presented as "Cash and investments." Earnings from such investments are allocated to the respective funds on the basis of applicable cash balance participation by each fund.

The City considers cash and cash equivalents in proprietary funds to be cash on hand and demand deposits. In addition, because the pool is sufficiently liquid to permit withdrawal of cash at any time without prior notice or penalty, equity in the pool is also deemed to be a cash equivalent.

The City categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the assets. Level 1 inputs are quotes prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

See Note 3 of the notes to basic financial statements for the City's recurring fair value measurements as of year-end.

### **F. Receivables**

Trade receivables include amounts billed for services provided before year-end. Unbilled utility enterprise fund receivables account for the majority of these receivables. The City annually certifies delinquent water and sewer accounts to the County for collection in the following year. Therefore, there has been no allowance for doubtful accounts established. The only receivables not expected to be collected within one year are leases receivable, property taxes receivable, special assessments receivable, notes receivable, and interest on notes receivable.

### **G. Interfund Receivables and Payables**

During the course of operations, transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" or "due to other funds" and are short-term in nature. Advances to other funds and advances from other funds are considered long-term receivables/payables. Any residual balances outstanding between the governmental activities and business-type activities are reported in the governmental-wide financial statements as "internal balances."

### **H. Property Taxes**

The City Council annually adopts a tax levy and certifies it to the county in December (levy/assessment date) of each year for collection in the following year. The county is responsible for billing and collecting all property taxes for itself, the City, the local school district, and other taxing authorities. Such taxes become a lien on January 1 and are recorded as receivables by the City. The City has no ability to enforce payment of property taxes by property owners. The county possesses this authority. The county spreads all levies over taxable property.

## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Within the governmental fund financial statements, property taxes are accrued and recognized as revenue, excluding delinquent taxes received over 60 days after year-end. Taxes that remain unpaid are classified as delinquent taxes receivable and are fully offset by unavailable revenue, because they are not known to be available to finance current expenditures. An allowance for abated taxes has been recorded as a reduction in property tax revenue and unavailable revenue. Unavailable revenue in governmental activities is susceptible to full accrual on the government-wide statements. Real property taxes may be paid by taxpayers in two equal installments, on May 15 and October 15. Personal property taxes may be paid on May 15. The county provides tax settlements to cities and other taxing districts four times a year, in June, July, December, and January of the following year. No allowance for uncollectible taxes has been provided because such amounts are not expected to be material.

### **I. Special Assessments**

Special Assessments are levied against benefited properties for the cost, or a portion of the cost, of special assessment improvement projects in accordance with Minnesota Statutes. These assessments are collectible by the City over a term of years. Collection of annual installments (including interest) is handled by the County Auditor in the same manner as property taxes. Property owners are allowed to prepay future installments without interest or prepayment penalties.

Within the governmental fund financial statements, special assessment principal installments are recognized as revenue when they become measurable and available. Special assessment interest revenues are recognized when due, net of delinquencies. Unavailable revenue in governmental activities is susceptible to full accrual on the government-wide statements. Governmental fund special assessments receivable which remain unpaid on December 31 are offset by a deferred inflow of resources in the governmental fund financial statements. At year-end, the City has recorded \$33,168 of delinquent special assessments receivable.

### **J. Notes Receivable**

The City and the HRA, in efforts to further develop the community, lend funds to certain developers for specific projects and to homeowners for first-time home buyer purchases as notes receivable. The disbursements under the notes are recorded as current expenditures. The note receivable is also recorded with a corresponding unavailable revenue amount. As the notes are repaid, the repayments are recorded as current revenue, and the notes receivable and unavailable revenue amounts are reduced accordingly. Unavailable revenue in governmental activities is susceptible to full accrual on the government-wide statements. The notes receivable of the City and HRA have a balance of \$3,387,571. These notes have interest rates ranging from 1.0 percent to 5.0 percent.

As part of the rehabilitation program, interest-free loans are given to low and moderate-income households to maintain, repair, and improve their homes. The loan disbursements are recorded as current expenditures. Payments are deferred and loans are forgiven after 20 years if the homeowner continues to own and occupy the home. The HRA does not recognize notes receivable and corresponding unavailable revenue on these loans. If the property is sold within 20 years, the loan is required to be repaid and is recorded as current revenue.

### **K. Inventories and Prepaid Items**

Inventories of supplies are valued at cost, while inventories held for resale are valued at the lower of cost or market value, on a first-in, first-out method. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of inventories and prepaid items is recorded as expenses/expenditures when consumed rather than when purchased.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### L. Property Held for Resale

Property is acquired by the City for redevelopment purposes. Property held for resale is reported as an asset in the government-wide and fund financial statements. These assets are reported at the lower of cost or acquisition value.

### M. Subscription-Based Information Technology Arrangements (SBITAs)

A SBITA is a contract that conveys control of the right to use another party's information technology (IT) software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in an exchange or exchange-like transaction. The City has entered into certain SBITAs for financial and public safety technology. Capital assets associated with SBITAs are presented separately from other capital assets in Note 6 of the notes to basic financial statements and are amortized in a systematic and rational manner over the shorter of the subscription term or the useful life of the underlying IT assets. When applicable, a subscription liability is reported in Note 7 of the notes to basic financial statements to include the terms and related disclosures associated with any subscription liability.

### N. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements and proprietary fund financial statements.

Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Groups of similar assets acquired at or near the same time for a single objective, with individual costs below this threshold, are also capitalized if the aggregate cost of the assets is considered significant. Donated capital assets are recorded at estimated acquisition value at the date of donation. SBITA capital assets are recorded based on the measurement of any subscription liability plus the payments due to a SBITA vendor at the commencement of the subscription term, including any applicable initial implementation costs as defined in the standard. Lease assets are recorded based on the measurement of payments applicable to the lease term. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

In the case of the initial capitalization of general infrastructure assets (i.e., those reported by governmental activities) the City chose to include all such items regardless of their acquisition date or amount. The City was able to estimate the historical cost for the initial reporting of these assets through back-trending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price level index to deflate the cost to the acquisition year or estimated acquisition year).

Land and construction in progress are not depreciated. SBITAs are amortized in a systematic and rational manner over the shorter of the subscription term or the useful life of the underlying IT assets. Lease assets are amortized over the term of the lease or over the useful life of the applicable asset class listed below, if future ownership is anticipated. Property, plant, and equipment of the primary government, as well as the component unit, is depreciated using the straight-line method over the following estimated useful lives:

Buildings	5–50 years
Improvements other than buildings	10–25 years
Machinery and equipment	2–20 years
Infrastructure	15–100 years
Collection/distribution systems	15–100 years

## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

### **O. Compensated Absences**

The City recognizes a liability for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or paid during or upon separation from employment. Based on the criteria listed, certain types of leave qualify for liability recognition for compensated absences that differ between bargaining units. The liability for compensated absences is reported as incurred in the government-wide and proprietary fund financial statements. A liability for compensated absences is recorded in the governmental funds only if the liability has matured because of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable.

Employees accrue *vacation/annual leave* at increments based on years of service. Such pay is reflected as a liability in the employee benefit fund, as well as the government-wide Statement of Net Position. The related expenses/expenditures are reflected on the fund statements based on each employees' distribution. The City compensates all employees upon termination for unused leave up to a maximum of 480 hours.

Employees accrue *extended illness leave* up to a maximum lifetime accrual of 600 hours. They are entitled to draw upon their banks for approved leave extending beyond three weeks in duration. This type of leave is expensed/expended as it is paid from all funds. Employees are not compensated upon termination for remaining balances.

### **P. Long-Term Obligations**

In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts, if material, are deferred and amortized over the life of the bonds using the straight-line method. Bond issuance costs are expensed in the period incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

### **Q. Interfund Activity**

Interfund services provided and used are accounted for as revenues and expense/expenditures. Transactions that constitute reimbursements to a fund for expense/expenditures initially made from it that are properly applicable to another fund are recorded as expense/expenditures in the reimbursing fund and as reductions of expense/expenditures in the fund that is reimbursed. All other interfund transactions are reported as transfers.

### **R. Deferred Outflows/Inflows of Resources**

In addition to assets and liabilities, the statement of financial position will sometimes report a separate section for deferred outflows or inflows of resources. These separate financial elements represent a consumption or acquisition of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) or an inflow of resources (revenue) until then.

The City reports deferred outflows and inflows of resources related to pensions and other post-employment benefits (OPEB) in the government-wide and proprietary fund Statements of Net Position. These deferred outflows and inflows result from differences between expected and actual economic experience, changes in actuarial assumptions, differences between projected and actual investment earnings, changes in proportion, and contributions to the plan subsequent to the measurement date and before the end of the reporting period. These amounts are deferred and amortized as required under pension and OPEB standards.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The City reports deferred inflows of resources related to lease receivables in the government-wide and proprietary fund Statements of Net Position and governmental funds Balance Sheet, which requires lessors to recognize deferred inflows of resources to correspond to lease receivables. These amounts are deferred and amortized in a systematic and rationale manner over the term of the lease.

Unavailable revenue from notes and related interest, taxes, special assessments, and other receivables arises under a modified accrual basis of accounting and is reported only in the governmental funds Balance Sheet. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

### S. State-Wide Pension Plans

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from the PERA's fiduciary net position have been determined on the same basis as they are reported by the PERA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments, and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### T. Risk Management

The City is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the City carries insurance. The City obtains insurance through participation in the League of Minnesota Cities Insurance Trust (LMCIT), which is a risk-sharing pool with other governmental units. The City pays an annual premium to the LMCIT for its workers' compensation and property and casualty insurance. The LMCIT is self-sustaining through member premiums and will reinsure for claims above a prescribed dollar amount for each insurance event. There were no significant reductions in insurance from the previous year or settled claims in excess of insurance coverage for any of the past three fiscal years.

The City uses the Risk Management Internal Service Fund to account for the self-insurance workers' compensation program and the Employee Benefits Internal Service Fund to account for the self-insured dental program. Fund revenues are primarily charges to other funds and investment earnings.

Liabilities of the fund are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred, but not reported. This estimate is not an exact amount as it depends on many complex factors, such as inflation, changes in legal doctrines, and damage awards. Accordingly, claims are reevaluated periodically to consider the effects of inflation, recent claim settlement trends (including frequency and amount of payouts), and other economic and social factors. The estimate of the claims liability also includes amounts for incremental claim adjustment expenses related to specific claims and other claim adjustment expenses regardless of whether amounts are allocated to specific claims. Estimated recoveries, such as from salvage or subrogation, are another component of the claims liability estimate.

Changes in the balances of workers' compensation claims liabilities during the past two years ended December 31 were as follows:

	2024	2023
Liability at beginning of year	\$ 931,715	\$ 640,050
Incurred claims and changes in estimates	463,591	420,103
Claims paid	(193,206)	(128,438)
Liability at end of year	<u>\$ 1,202,100</u>	<u>\$ 931,715</u>

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Changes in the balances of dental claims liabilities during the past two years ended December 31 were as follows:

	2024	2023
Liability at beginning of year	\$ 67,892	\$ 65,072
Incurring claims and changes in estimates	335,351	294,865
Claims paid	(298,411)	(292,045)
Liability at end of year	<u>\$ 104,832</u>	<u>\$ 67,892</u>

### U. Net Position Classifications and Flow Assumptions

In the government-wide and proprietary fund financial statements, net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position is displayed in three components:

- **Net Investment in Capital Assets** – Consists of capital assets, net of accumulated depreciation and amortization, reduced by any outstanding debt attributable to acquire capital assets.
- **Restricted Net Position** – Consists of net position restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments or enabling legislation.
- **Unrestricted Net Position** – All remaining net position that do not meet the definition of “restricted” or “net investment in capital assets.”

When both restricted and unrestricted resources are available for use, it is the City’s policy to first use restricted resources, then use unrestricted resources as they are needed.

### V. Fund Balance Classifications and Flow Assumptions

In the fund financial statements, governmental funds report fund balance in classifications that disclose constraints for which amounts in those funds can be spent. These classifications are as follows:

- **Nonspendable** – Consists of amounts that are not in spendable form, such as prepaid items, inventory, other long-term assets, and the corpus (or principal) of a permanent fund that is required to be maintained intact.
- **Restricted** – Consists of amounts where there are limitations imposed on their use through external restrictions imposed by creditors, grantors, laws, or regulations of other governments, or enabling legislation.
- **Committed** – Consists of internally imposed constraints that are established by resolution of the City Council. Those committed amounts cannot be used for any other purpose unless the City Council removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

- **Assigned** – Consists of internally imposed constraints. These constraints consist of amounts intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, assigned amounts represent intended uses established by the governing body itself or by an official to which the governing body delegates the authority. Pursuant to City Council resolution, the city manager, deputy city manager, or director of finance are authorized to establish assignments of fund balance.
- **Unassigned** – The residual classification for the General Fund, which also reflects negative residual amounts in other funds.

When both restricted and unrestricted resources are available for use, it is the City's policy to first use restricted resources, then use unrestricted resources as they are needed. When committed, assigned, or unassigned resources are available for use, it is the City's policy to use resources in the following order: 1) committed, 2) assigned, and 3) unassigned.

### W. Use of Estimates

The preparation of financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the reported amounts and disclosures in the financial statements. Actual results could differ from those estimates.

### X. Comparative Data/Reclassifications

Comparative total information for the prior year has been presented only for the fund financial statements in order to provide an understanding of the changes in the financial position and operations of these funds. Also, certain amounts presented in the prior year have been reclassified in order to be consistent with the current year's presentation.

### Y. Change in Accounting Principle

During the year ended December 31, 2024, the City implemented GASB Statement No. 101, *Compensated Absences*. This statement provided new guidance on accounting and reporting for compensated absences. Implementation of this new guidance resulted in the restatement of beginning net position for the cumulative effect of this change. The beginning net position was reduced by \$1,987,164 in governmental activities in the government-wide financial statements and by the same amount in the proprietary fund financial statements within the Employee Benefits Internal Service Fund. See Note 7 of the notes to basic financial statements for additional details on this change in the current year.

## NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

### A. Budgets and Budgetary Accounting

Budgets are adopted on a basis consistent with generally accepted accounting principles. Annual appropriated budgets are adopted for the General Fund and certain special revenue funds.

Budgeted amounts are as originally adopted, or as amended by the City Council. All budgetary amendments and transfers require approval of the City Council. Budgeted expenditure appropriations lapse at year-end.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year-end are reported as assignments of fund balances and do not constitute expenditures or liabilities because the resources will be reappropriated and honored during the subsequent year.

## NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (CONTINUED)

The City follows the procedures below in establishing the budgetary data reflected in the enclosed financial statements:

1. The city manager submits to the City Council a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
2. A public hearing is held to obtain taxpayer comments.
3. The budget is legally enacted through passage of a resolution.
4. The City Council may authorize transfers of budgeted amounts between city funds.
5. The City legally adopts budgets and formal budgetary integration is employed as a management control device during the year for the General Fund and certain Special Revenue Funds (Transit System Fund, Recreation Fund, Community Development Block Grant Fund and Destination Marketing Organization Fund).
6. Formal budgetary integration is not employed for debt service funds because effective budgetary control is alternatively achieved through bond indenture provisions, or for Capital Projects Funds because budgetary control is alternatively achieved through the use of project controls.
7. The legal level of budgetary control is at the fund level. Monitoring of budgets is maintained at the expenditure category level (i.e., salaries, wages, and benefits; material, supplies, and services; capital outlay) within each activity. This means that General Fund and certain Special Revenue Fund individual line items may overspend budgeted amounts without council approval as long as the actual fund expenditures do not exceed the total fund budget.

### B. Excess of Expenditures Over Appropriations

For the year ended December 31, 2024, expenditures exceeded budget by \$284,827 in the Transit System Special Revenue Fund and by \$439,808 in the Recreation Special Revenue Fund. These variances were funded by revenues in excess of budget and available fund balance. Expenditures in excess of budget were approved by the City Council either through the disbursement process or separate City Council action.

### C. Deficit Fund Net Position/Fund Balance

The following funds had a deficit fund net position or deficit fund balance as of December 31, 2024. The Improvement Projects Fund deficit fund balances will be eliminated with future revenues and transfers from other funds. The Employee Benefits Fund deficit net position will remain until which time the net pension liability and total OPEB liability are fully funded.

<u>Fund</u>	<u>Fund Balance/ Net Position</u>
Primary government	
Governmental funds	
Capital project fund	
Improvement Projects Fund	\$ (417,439)
Proprietary funds	
Internal service fund	
Employee Benefits Fund	\$ (27,348,664)



## NOTE 3 – CASH AND INVESTMENTS

### A. Components of Cash and Investments

Cash and investments at year-end consist of the following:

	Primary Government	Component Unit	Total
Investments	\$ 161,317,321	\$ 6,723,819	\$ 168,041,140
Deposits	365,284	151,269	516,553
Cash on hand	9,840	—	9,840
Total	<u>\$ 161,692,445</u>	<u>\$ 6,875,088</u>	<u>\$ 168,567,533</u>

### B. Deposits

In accordance with applicable Minnesota Statutes, the City and its component unit maintain deposits at depository banks authorized by the City Council, including checking and savings accounts.

The following is considered the most significant risk associated with deposits:

**Custodial Credit Risk** – In the case of deposits, this is the risk that in the event of a bank failure, the City’s deposits may be lost.

Minnesota Statutes require that all deposits be protected by federal deposit insurance, corporate surety bond, or collateral. The fair value of collateral pledged must equal 110 percent of the deposits not covered by federal deposit insurance or corporate surety bonds. Authorized collateral includes treasury bills, notes, and bonds; issued of U.S. governmental agencies; general obligations rate “A” or better; revenue obligations rate “AA” or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota Statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The City has no additional deposit policies addressing custodial credit risk.

At year-end, the carrying amount and balance on the bank records of the City’s deposits was \$365,284. The carrying amount and balance on the bank records of the component unit’s deposits was \$151,269. At year-end, all deposits were fully covered by federal depository insurance or by collateral held by the City’s agent in the City’s name.

## NOTE 3 – CASH AND INVESTMENTS (CONTINUED)

### C. Investments

The City and its component unit have the following cash and investment balances at year-end:

Investment Type	Credit Risk		Fair Value Measurements Using	Interest Risk – Maturity Duration in Years				Total
	Rating	Agency		Less Than 1	1 to 5	6 to 10	11 to 15	
U.S. government securities								
U.S. treasuries	N/A	N/A	Level 2	\$ –	\$ 943,690	\$ –	\$ –	\$ 943,690
Governmental National Mortgage Association	N/A	N/A	Level 2	2,942	31,820	234,432	–	269,194
U.S. agency securities								
Federal Agriculture Mortgage Corporation	AA	S&P	Level 2	–	1,804,020	2,487,720	–	4,291,740
Federal Farm Credit Bank	AA	S&P	Level 2	–	1,900,760	–	–	1,900,760
Federal Home Loan Bank	AA	S&P	Level 2	–	7,158,090	–	–	7,158,090
Federal Home Loan Mortgage Corporation	AA	S&P	Level 2	–	1,997,560	–	–	1,997,560
Federal National Mortgage Association	AA	S&P	Level 2	7,012,684	14,551,686	6,517,548	–	28,081,918
Municipal bonds	AAA	S&P	Level 2	995,680	12,172,648	7,843,898	–	21,012,226
Municipal bonds	AAA	Moody's	Level 2	999,170	3,113,217	845,120	–	4,957,507
Municipal bonds	AA	S&P	Level 2	4,290,930	9,303,080	6,317,059	–	19,911,069
Municipal bonds	AA	Moody's	Level 2	1,489,083	18,393,929	7,655,339	1,976,679	29,515,030
Municipal bonds	A	Moody's	Level 2	–	–	2,282,193	–	2,282,193
Negotiable certificates of deposit	N/R	N/A	Level 2	6,147,830	9,889,214	498,414	–	16,535,458
Banker acceptances	N/R	N/A	Level 2	2,987,522	–	–	–	2,987,522
U.S. Bank Commercial Paper	A-1	S&P	Level 2	3,047,268	–	–	–	3,047,268
Investment pools – money markets								
First American Government Fund	AAA	S&P	Level 1	23,149,915	–	–	–	23,149,915
Total investments				<u>\$ 50,123,024</u>	<u>\$ 81,259,714</u>	<u>\$ 34,681,723</u>	<u>\$ 1,976,679</u>	168,041,140
Deposits								516,553
Cash on hand								9,840
Total cash and investments								<u>\$ 168,567,533</u>

N/R – Not Rated  
N/A – Not Applicable

Investments are subject to various risks; the following of which are considered the most significant:

**Custodial Credit Risk** – For investments, this is the risk that in the event of a failure of the counterparty to any investment transaction (typically a broker-dealer) the City would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City's investment policy addresses this risk by requiring that securities be held by a third party custodian.

**Concentration Risk** – This is the risk associated with investing a significant portion of the City's investments (considered 5.0 percent or more) in the securities of a single issuer, excluding U.S. guaranteed investments (such as treasuries), investment pools, and mutual funds. It is the City's policy to limit its investment in commercial paper to no more than 20.0 percent of the total portfolio. At year-end, the City's investment in the Federal National Mortgage Association represented 16.7 percent of the total investments of the City.

**Interest Rate Risk** – This is the risk of potential variability in the fair value of fixed rate investments resulting from changes in interest rates (the longer the period for which an interest rate is fixed, the greater the risk). The City does have an investment policy which requires diversification in terms of maturity and limits the maximum maturity of an investment to 15 years.

### NOTE 3 – CASH AND INVESTMENTS (CONTINUED)

**Credit Risk** – This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Minnesota Statutes limit the City’s investments to direct obligations or obligations guaranteed by the United States or its agencies; shares of investment companies registered under the Federal Investment Company Act of 1940 that receive the highest credit rating, are rated in one of the two highest rating categories by a statistical rating agency, and all of the investments have a final maturity of 13 months or less; general obligations rated “A” or better; revenue obligations rated “AA” or better; general obligations of the Minnesota Housing Finance Agency rated “A” or better; bankers’ acceptances of United States banks eligible for purchase by the Federal Reserve System; commercial paper issued by United States corporations or their Canadian subsidiaries, rated of the highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less; Guaranteed Investment Contracts guaranteed by a United States commercial bank, domestic branch of a foreign bank, or a United States insurance company, and with a credit quality in one of the top two highest categories; repurchase or reverse purchase agreements and securities lending agreements with financial institutions qualified as a “depository” by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000, that are a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York, or certain Minnesota securities brokers-dealers. This risk is addressed by confining investments to those securities specifically authorized by state statutes and the City’s investment policy. It is the City’s policy to limit its investments in the authorized investment types to those rated in the top rating tiers issued by nationally recognized statistical rating organizations.

### NOTE 4 – LEASES RECEIVABLE

The City has entered into lease receivable agreements for cell tower rental space and training space on city property. The leases are reported using interest rates ranging from 0.31 percent to 1.53 percent with a final maturity through fiscal 2050. During the current year, the City recognized revenue for principal payments of \$529,989 and interest payments of \$67,372 on these lease agreements. The City reported receivable balances totaling \$5,382,358 on leases at year-end.

### NOTE 5 – INTERFUND TRANSACTIONS

#### A. Due To and From Other Funds

Due from other funds and due to other funds are short-term receivables/payables within the financial statements and are due to short-term cash deficits and utility charges. The composition of interfund balances as of year-end, was as follows:

Receivable Fund	Payable Fund	Amount
Water Sewer Utility	General	\$ 5,430
Water Sewer Utility	Transit System	214
Water Sewer Utility	Improvement Projects	65
Water Sewer Utility	Ice Center	3,870
Water Sewer Utility	Internal Service Funds	1,679
Water Resources	General	6,311
Water Resources	Transit System	1,223
Water Resources	Improvement Projects	29
Water Resources	Water Sewer Utility	646
Water Resources	Ice Center	1,412
Water Resources	Internal Service Funds	886
Nonmajor Enterprise	General	18
Nonmajor Enterprise	Improvement Projects	28
		<u>\$ 21,811</u>

## NOTE 5 – INTERFUND TRANSACTIONS (CONTINUED)

### B. Advances To and Advances From Other Funds

Advances to other funds and advances from other funds represent interfund borrowing to provide interim financing for construction projects or other purposes. Such loans bear interest at rates ranging between 1.5 – 5.0 percent. The composition of advances to and advances from other funds as of year-end, was as follows:

Receivable Fund	Payable Fund	Amount
Water Sewer Utility	Street Replacement	\$ 3,120,000
General Capital Projects	Tax Increment Projects	25,000
Nonmajor Governmental	Ice Center	122,107
		<u>\$ 3,267,107</u>

### C. Transfers In and Transfers Out

Transfers in and transfers out for the year ended December 31, 2024 were as follows:

	Transfers In				
	General	General Capital Projects	Street Replacement	Improvement Projects	Tax Increment Projects
Transfers out					
General	\$ –	\$ 4,325,964	\$ –	\$ –	\$ –
General Capital Projects	–	–	–	49,014	–
Street Replacement	779,200	–	–	13,832,940	–
Improvement Projects	67,041	–	72,764	–	–
Nonmajor Governmental Funds	3,300	12,821,528	–	11,070,881	1,688,736
Water Sewer Utility	43,300	613	–	5,520,043	–
Water Resources	9,200	350,164	–	796,233	–
Internal Service Funds	447,782	–	–	–	–
Total	<u>\$ 1,349,823</u>	<u>\$ 17,498,269</u>	<u>\$ 72,764</u>	<u>\$ 31,269,111</u>	<u>\$ 1,688,736</u>
	Transfers In				
	Nonmajor Governmental Funds	Water Sewer Utility	Ice Center	Internal Service Funds	Total
Transfers out					
General	\$ –	\$ –	\$ –	\$ 198,133	\$ 4,524,097
General Capital Projects	1,217,993	–	370,134	2,950,000	4,587,141
Street Replacement	4,852	–	–	–	14,616,992
Improvement Projects	100,542	130,971	–	30,102	401,420
Nonmajor Governmental Funds	–	–	–	–	25,584,445
Water Sewer Utility	–	–	–	–	5,563,956
Water Resources	–	–	–	–	1,155,597
Internal Service Funds	–	232,052	–	84,403	764,237
Total	<u>\$ 1,323,387</u>	<u>\$ 363,023</u>	<u>\$ 370,134</u>	<u>\$ 3,262,638</u>	<u>\$ 57,197,885</u>

## **NOTE 5 – INTERFUND TRANSACTIONS (CONTINUED)**

Transfers are made in accordance with budget appropriations or as approved by the City Council for special funding of city activities. The purpose of transfers is to provide funding for capital improvement projects, capital outlay, and operating purposes, to return unused funds, and other miscellaneous items. Generally, transfers are used to move revenues from the fund that collects them to the fund that the budget requires to expend them.

During the year ended December 31, 2024, a majority of the transfers were for purposes identified above, with capital project funds making transfers to support capital-related spending. Transfers in the current year also included amounts to support debt service requirements. These transfers were largely as planned in the budget or anticipated in debt and capital financing plans. The General Fund made an unplanned transfer of \$4,325,964 to the General Capital Projects Fund in accordance with the City's fund balance policy.

## NOTE 6 – CAPITAL ASSETS

### A. City (Primary Government)

Capital asset activity of the City for the year was as follows:

	Beginning Balance	Additions	Disposals	Completed Construction	Transfers	Ending Balance
Primary government						
Governmental activities						
Capital assets, not depreciated/amortized						
Land	\$ 48,350,959	\$ 3,843,492	\$ –	\$ –	\$ –	\$ 52,194,451
Construction in progress	30,318,382	39,571,821	–	(6,600,647)	(1,043,370)	62,246,186
Total capital assets, not depreciated/amortized	78,669,341	43,415,313	–	(6,600,647)	(1,043,370)	114,440,637
Capital assets, depreciated/amortized						
Buildings	113,573,262	20,789	–	189,695	–	113,783,746
Improvements other than buildings	40,758,803	72,957	(16,825)	347,121	–	41,162,056
Machinery and equipment	55,137,668	2,977,683	(1,069,071)	830,992	–	57,877,272
Machinery and equipment – leased	1,013,305	417,987	–	–	–	1,431,292
Infrastructure	391,868,697	778,115	–	5,232,839	–	397,879,651
Technology subscriptions	266,156	–	–	–	–	266,156
Total capital assets, depreciated/amortized	602,617,891	4,267,531	(1,085,896)	6,600,647	–	612,400,173
Less accumulated depreciation/amortization on						
Buildings	(28,350,711)	(3,001,231)	–	–	–	(31,351,942)
Improvements other than buildings	(21,264,407)	(1,620,498)	16,825	–	–	(22,868,080)
Machinery and equipment	(31,659,367)	(3,812,408)	1,061,988	–	–	(34,409,787)
Machinery and equipment – leased	(348,386)	(349,818)	–	–	–	(698,204)
Infrastructure	(255,590,104)	(11,142,130)	–	–	–	(266,732,234)
Technology subscriptions	(61,600)	(100,769)	–	–	–	(162,369)
Total accumulated depreciation/amortization	(337,274,575)	(20,026,854)	1,078,813	–	–	(356,222,616)
Total capital assets, depreciated/amortized	265,343,316	(15,759,323)	(7,083)	6,600,647	–	256,177,557
Governmental activities net capital assets	\$ 344,012,657	\$ 27,655,990	\$ (7,083)	\$ –	\$ (1,043,370)	\$ 370,618,194
	Beginning Balance	Additions	Disposals	Completed Construction	Transfers	Ending Balance
Primary government						
Business-type activities						
Capital assets, not depreciated/amortized						
Land	\$ 3,280,938	\$ –	\$ –	\$ –	\$ –	\$ 3,280,938
Construction in progress	1,594,040	5,936,673	–	(1,571,200)	–	5,959,513
Total capital assets, not being depreciated/amortized	4,874,978	5,936,673	–	(1,571,200)	–	9,240,451
Capital assets, depreciated/amortized						
Buildings	64,325,884	13,895	–	–	–	64,339,779
Improvements other than buildings	12,059,442	66,322	–	4,800	–	12,130,564
Machinery and equipment	20,242,706	5,978	(4,558)	565,497	–	20,809,623
Collection/distribution systems	184,203,821	1,304,965	(57,344)	1,000,903	1,043,370	187,495,715
Total capital assets, depreciated/amortized	280,831,853	1,391,160	(61,902)	1,571,200	1,043,370	284,775,681
Less accumulated depreciation/amortization on						
Buildings	(36,824,032)	(1,724,047)	–	–	–	(38,548,079)
Improvements other than buildings	(4,136,683)	(367,727)	–	–	–	(4,504,410)
Machinery and equipment	(17,491,482)	(530,050)	4,558	–	–	(18,016,974)
Collection/distribution systems	(63,332,955)	(4,334,126)	57,344	–	–	(67,609,737)
Total accumulated depreciation/amortization	(121,785,152)	(6,955,950)	61,902	–	–	(128,679,200)
Total capital assets, depreciated/amortized	159,046,701	(5,564,790)	–	1,571,200	1,043,370	156,096,481
Business-type activities net capital assets	\$ 163,921,679	\$ 371,883	\$ –	\$ –	\$ 1,043,370	\$ 165,336,932

## NOTE 6 – CAPITAL ASSETS (CONTINUED)

Depreciation and amortization expense was charged to functions/programs of the City as follows:

Primary government	
Governmental activities	
General government	\$ 217,048
Parks and recreation	3,660,680
Public safety	1,428,371
Public works	11,171,850
Public service	139,010
Capital assets held by the government's internal service funds are charged to the various functions based on their usage of the assets	<u>3,409,895</u>
Total depreciation/amortization expense – governmental activities	<u>\$ 20,026,854</u>
Business-type activities	
Water sewer utility	\$ 4,611,832
Ice center	721,686
Water resources	1,515,184
Nonmajor – solid waste management	5,684
Nonmajor – fieldhouse	<u>101,564</u>
Total depreciation/amortization expense – business-type activities	<u>\$ 6,955,950</u>

The City has active construction projects at year-end. The projects include street improvements, construction of city capital assets, water and sewer facilities, and park and recreation facilities. At year-end, the commitments are as follows:

	<u>Governmental Activities</u>	<u>Business-Type Activities</u>
Primary government		
Park improvement	\$ 332,819	\$ –
Residential streets	2,338,710	–
Water and sewer utility	–	1,147,833
Water resources management	<u>–</u>	<u>357,844</u>
Total	<u>\$ 2,671,529</u>	<u>\$ 1,505,677</u>

## NOTE 6 – CAPITAL ASSETS (CONTINUED)

### B. HRA (Component Unit)

	Beginning Balance	Additions	Disposals	Ending Balance
Component unit				
Governmental activities				
Capital assets, not depreciated/amortized				
Land	\$ 152,553	\$ –	\$ –	\$ 152,553
Capital assets, depreciated/amortized				
Buildings	1,023,865	–	(363,752)	660,113
Improvements other than buildings	37,250	–	–	37,250
Total capital assets, depreciated/amortized	1,061,115	–	(363,752)	697,363
Less accumulated depreciation/amortization on				
Buildings	(128,744)	(28,627)	107,863	(49,508)
Improvements other than buildings	(4,966)	(2,484)	–	(7,450)
Total accumulated depreciation/amortization	(133,710)	(31,111)	107,863	(56,958)
Total capital assets, depreciated/amortized	927,405	(31,111)	(255,889)	640,405
Governmental activities net capital assets	<u>\$ 1,079,958</u>	<u>\$ (31,111)</u>	<u>\$ (255,889)</u>	<u>\$ 792,958</u>
	Beginning Balance	Additions	Disposals	Ending Balance
Component unit				
Business-type activities				
Capital assets, not depreciated/amortized				
Land	\$ 1,333,840	\$ –	\$ –	\$ 1,333,840
Construction in progress	33,575	2,359	–	35,934
Total capital assets, not depreciated/amortized	1,367,415	2,359	–	1,369,774
Capital assets, depreciated/amortized				
Buildings	16,867,227	–	–	16,867,227
Improvements other than buildings	489,172	5,200	–	494,372
Machinery and equipment	1,288,383	121,095	(37,602)	1,371,876
Machinery and equipment – leased	19,139	–	–	19,139
Total capital assets, depreciated/amortized	18,663,921	126,295	(37,602)	18,752,614
Less accumulated depreciation/amortization on				
Buildings	(9,998,924)	(483,627)	–	(10,482,551)
Improvements other than buildings	(338,829)	(21,253)	–	(360,082)
Machinery and equipment	(799,838)	(66,497)	24,211	(842,124)
Machinery and equipment – leased	(5,211)	(5,453)	–	(10,664)
Total accumulated depreciation/amortization	(11,142,802)	(576,830)	24,211	(11,695,421)
Total capital assets, depreciated/amortized	7,521,119	(450,535)	(13,391)	7,057,193
Business-type activities net capital assets	<u>\$ 8,888,534</u>	<u>\$ (448,176)</u>	<u>\$ (13,391)</u>	<u>\$ 8,426,967</u>

Depreciation and amortization expense was charged to functions/programs of the HRA as follows:

Component unit	
Governmental activities	
Public service	<u>\$ 31,111</u>
Business-type activities	
Plymouth Towne Square	\$ 216,768
Vicksburg Crossing	<u>360,062</u>
Total depreciation/amortization expense – business-type activities	<u>\$ 576,830</u>



## NOTE 7 – LONG-TERM DEBT

### A. General Obligation Bonds and Notes Payable

General obligation bonds are direct obligations and pledge the full faith and credit of the City. If revenues are not adequate to retire outstanding debt, the City's full faith and credit are pledged for their redemption.

**Primary Government** – The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for governmental activities. These bonds will be paid by the City's debt service funds.

**Component Unit** – The HRA issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for business-type activities. These bonds and notes will be paid by the Vicksburg Crossing Enterprise Fund.

The City and its component unit currently have the following general obligation bonds payable outstanding:

	Interest Rate	Original Issue	Final Maturity Date	Principal Outstanding
Primary government				
Governmental activities				
General obligation bonds				
G.O. Tax Abatement Bonds 2020A	2.000–4.000%	\$ 38,965,000	02/01/2041	\$ 35,520,000
G.O. Capital Improvements Bonds 2021A	1.625–3.000%	\$ 19,915,000	02/01/2042	<u>19,090,000</u>
Total governmental activities				<u>\$ 54,610,000</u>
Component unit				
Business-type activities				
General obligation bonds				
Government Housing Project				
Refunding Bonds 2021A	1.000–3.000%	\$ 6,920,000	02/01/2035	<u>\$ 6,030,000</u>

### B. Finance Purchases Payable

**Primary Government** – From time to time the City has entered into agreements to finance mobile and technology equipment for the City. The agreements fully mature by August 2027. There was no stated interest included on these agreements and management determined the amount to be trivial to the financial statements. Annual principal on these agreements will be paid from the Central Equipment and Information Technology Internal Service Funds. Terms of the agreement include rights and remedies for the debtor upon default that provide for repossession of the property and allow the debtor to take action to be made whole for amounts within the agreement. At December 31, 2024, a balance of \$36,000 remained outstanding on these finance purchases payable.

### C. Leases Payable

**Primary Government** – The City has entered into agreements to lease vehicles and technology equipment for the organization. The lease agreements fully mature by fiscal 2029. Imputed interest used for these leases range between 0.51 percent and 3.14 percent. Annual principal and interest on these agreements will be paid from the Central Equipment and Information Technology Internal Service Funds. Terms of the leases include rights and remedies for the debtor upon default that provide for repossession of the property and allow the debtor to take action to be made whole for amounts within the leases. The total amount of the underlying lease assets and related accumulated amortization is presented in Note 6 of the notes to basic financial statements. At year-end, a balance of \$732,677 remained outstanding on these leases payable.

## NOTE 7 – LONG-TERM DEBT (CONTINUED)

**Component Unit** – The HRA has entered into agreements to lease copier equipment for the organization. The lease agreements fully mature by fiscal 2027. Imputed interest used for these leases range between 0.22 percent and 3.16 percent. Annual principal and interest on these agreements will be paid from the Plymouth Towne Square and Vicksburg Crossing Enterprise Funds. Terms of the lease agreements include rights and remedies for the debtor upon default that provide for repossession of the property and allow the debtor to take action to be made whole for amounts within the lease agreements. The total amount of the underlying lease assets and related accumulated amortization is presented in Note 6 of the notes to basic financial statements. At year-end, a balance of \$8,560 remained outstanding on these leases payable.

### D. Technology Subscriptions

**Primary Government** – The City has entered into agreements to finance the use of software, which calls for annual principal and interest payments through fiscal 2026. Imputed interest used for these subscriptions range between 2.31 and 2.98 percent. These agreements are paid by the Information Technology Internal Service Fund. The total amount of the underlying subscription assets and related accumulated amortization is presented in Note 6 of the notes to basic financial statements. At year-end, a balance of \$81,891 remained outstanding on these obligations.

### E. Other Long-Term Liabilities

**Primary Government and Component Unit** – The City and HRA provide its employees with various benefits, including compensated absences, pension benefits, and OPEB as further described elsewhere in these notes. The General Fund and Enterprise Funds will primarily be used to liquidate these liabilities through the Employee Benefits Internal Service Fund for the primary government. Compensated absences for the HRA will be financed by the Plymouth Towne Square and Vicksburg Crossing Enterprise Funds.

### F. Changes in Long-Term Debt

	Beginning Balance	Change in Accounting Principle (1)	Additions	Deletions	Ending Balance	Due Within One Year
<b>Primary government</b>						
Governmental activities						
General obligation bonds	\$ 56,985,000	\$ –	\$ –	\$ 2,375,000	\$ 54,610,000	\$ 2,455,000
Unamortized premium/discount	3,347,222	–	–	192,944	3,154,278	–
Total bonds payable	60,332,222	–	–	2,567,944	57,764,278	2,455,000
Finance purchases payable	48,000	–	–	12,000	36,000	12,000
Leases payable	658,428	–	417,987	343,738	732,677	366,364
Technology subscriptions	172,352	–	–	90,461	81,891	68,487
Total OPEB liability	3,299,312	–	338,983	99,554	3,538,741	195,691
Net pension liability	26,969,275	–	4,179,841	12,303,211	18,845,905	–
Compensated absences payable (2)	3,014,995	1,987,164	144,225	–	5,146,384	3,204,214
Governmental activities						
Total long-term liabilities	<u>\$ 94,494,584</u>	<u>\$ 1,987,164</u>	<u>\$ 5,081,036</u>	<u>\$ 15,416,908</u>	<u>\$ 86,145,876</u>	<u>\$ 6,301,756</u>
<b>Component unit</b>						
Business-type activities						
General obligation refunding bonds	\$ 6,500,000	\$ –	\$ –	\$ 470,000	\$ 6,030,000	\$ 485,000
Unamortized premium/discount	293,473	–	–	26,479	266,994	–
Total bonds and notes payable	6,793,473	–	–	496,479	6,296,994	485,000
Leases payable	13,863	–	–	5,303	8,560	5,531
Compensated absences payable (2)	8,940	–	1,410	–	10,350	10,350
Business-type activities						
Total long-term liabilities	<u>\$ 6,816,276</u>	<u>\$ –</u>	<u>\$ 1,410</u>	<u>\$ 501,782</u>	<u>\$ 6,315,904</u>	<u>\$ 500,881</u>

(1) Change in accounting principle for implementation of GASB Statement No. 101 as described in Note 1 of the notes to basic financial statements.

(2) The change in compensated absences is presented net.

## NOTE 7 – LONG-TERM DEBT (CONTINUED)

### G. Minimum Debt Payments

The City's annual debt service requirements to maturity for bonds payable, finance purchases payable, leases payable, and technology subscriptions are as follows:

Year Ending December 31,	Primary Government – Governmental Activities							
	Bonds Payable		Finance Purchases Payable		Leases Payable		Technology Subscriptions	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2025	\$ 2,455,000	\$ 1,318,225	\$ 12,000	\$ –	\$ 366,364	\$ 13,606	\$ 68,487	\$ 1,963
2026	2,545,000	1,226,800	12,000	–	233,659	6,288	13,404	346
2027	2,640,000	1,131,925	12,000	–	81,915	2,355	–	–
2028	2,735,000	1,033,500	–	–	37,492	851	–	–
2029	2,835,000	931,450	–	–	13,247	99	–	–
2030–2034	15,565,000	3,358,775	–	–	–	–	–	–
2035–2039	17,220,000	1,711,081	–	–	–	–	–	–
2040–2042	8,615,000	210,650	–	–	–	–	–	–
Total	<u>\$ 54,610,000</u>	<u>\$ 10,922,406</u>	<u>\$ 36,000</u>	<u>\$ –</u>	<u>\$ 732,677</u>	<u>\$ 23,199</u>	<u>\$ 81,891</u>	<u>\$ 2,309</u>

The component unit's annual debt service requirements to maturity for bonds and leases payable are as follows:

Year Ending December 31,	Component Unit – Business-Type Activities			
	Bonds Payable		Leases Payable	
	Principal	Interest	Principal	Interest
2025	\$ 485,000	\$ 113,115	\$ 5,531	\$ 211
2026	495,000	98,415	1,722	73
2027	515,000	83,265	1,307	21
2028	525,000	67,665	–	–
2029	545,000	51,615	–	–
2030–2034	2,870,000	137,558	–	–
2035	595,000	4,463	–	–
Total	<u>\$ 6,030,000</u>	<u>\$ 556,096</u>	<u>\$ 8,560</u>	<u>\$ 305</u>

### H. Arbitrage Rebate and Debt Compliance

There are a number of financial limitations and restrictions contained in the various bond indentures. At year-end, the City is in compliance with all significant financial limitations and restrictions and in the opinion of management has no federal arbitrage payable.

### I. Revenue Pledged

Future revenue pledged for the payment of long-term debt is as follows:

Bond Issue	Use of Proceeds	Revenue Pledged			Remaining Principal and Interest	Current Year	
		Type	Percent of Total Debt Service	Term of Pledge		Principal and Interest Paid	Pledged Revenue Received
Component unit Government Housing Refunding Bonds – 2021A	Senior Housing Project	Rental Revenue	100%	2021–2035	\$ 6,586,096	\$ 597,440	\$ 1,369,461

## NOTE 8 – RETIREMENT PLANS

As described in the notes that follow, the City has reported the following balances for pension plans:

	PERA Plans			Fire Relief Association	City Total
	GERF	PEPFF	Subtotal		
Deferred outflows of pension resources	\$ 2,015,453	\$ 18,258,319	\$ 20,273,772	\$ –	\$ 20,273,772
Net pension liability	\$ 8,050,308	\$ 10,795,597	\$ 18,845,905	\$ –	\$ 18,845,905
Deferred inflows of pension resources	\$ 5,402,216	\$ 21,366,027	\$ 26,768,243	\$ –	\$ 26,768,243
Pension revenue	\$ 5,581	\$ 46,029	\$ 51,610	\$ –	\$ 51,610
Pension expense	\$ 935,741	\$ 2,060,193	\$ 2,995,934	\$ 676,627	\$ 3,672,561

## NOTE 9 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE

### A. Plan Descriptions

The City participates in the following cost-sharing, multiple-employer defined benefit pension plans administered by the PERA of Minnesota. These plan provisions are established and administered according to Minnesota Statutes, Chapters 353 and 356. Minnesota Statutes Chapter 356 defines each plan's financial reporting requirements. The PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code (IRC).

#### 1. General Employees Retirement Fund (GERF)

Membership in the GERF includes employees of counties, cities, townships, schools in noncertified positions, and other governmental entities whose revenues are derived from taxation, fees, or assessments. Plan membership is required for any employee who is expected to earn more than \$425 in a month, unless the employee meets exclusion criteria.

#### 2. Public Employees Police and Fire Fund (PEPFF)

Membership in the PEPFF includes full-time, licensed police officers and firefighters who meet the membership criteria defined in Minnesota Statutes Section 353.64 and who are not earning service credit in any other PERA retirement plan or a local relief association for the same service. Employers can provide PEPFF coverage for part-time positions and certain other public safety positions by submitting a resolution adopted by the entity's governing body. The resolution must state that the position meets plan requirements.

### B. Benefits Provided

The PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statutes and can only be modified by the State Legislature. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service. When a member is "vested," they have earned enough service credit to receive a lifetime monthly benefit after leaving public service and reaching an eligible retirement age. Members who retire at or over their Social Security full retirement age with at least one year of service qualify for a retirement benefit.

## **NOTE 9 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

### **1. GERF Benefits**

The GERF requires three years of service to vest. Benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for GERF members. Members hired prior to July 1, 1989, receive the higher of the Step or Level formulas. Only the Level formula is used for members hired after June 30, 1989. Under the Step formula, GERF members receive 1.2 percent of the highest average salary for each of the first 10 years of service, and 1.7 percent for each additional year. Under the Level formula, GERF members receive 1.7 percent of highest average salary for all years of service. For members hired prior to July 1, 1989, a full retirement benefit is available when age plus years of service equal 90, and normal retirement age is 65. Members can receive a reduced retirement benefit as early as age 55 if they have three or more years of service. Early retirement benefits are reduced by 0.25 percent for each month under age 65. Members with 30 or more years of service can retire at any age with a reduction of 0.25 percent for each month the member is younger than age 62. The Level formula allows GERF members to receive a full retirement benefit at age 65 if they were first hired before July 1, 1989 or at age 66 if they were hired on or after July 1, 1989. Early retirement begins at age 55 with an actuarial reduction applied to the benefit.

Benefit increases are provided to benefit recipients each January. The post-retirement increase is equal to 50.0 percent of the cost of living adjustment (COLA) announced by the Social Security Administration, with a minimum increase of at least 1.0 percent and a maximum of 1.5 percent. The 2024 annual increase was 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase, will receive the full increase. Recipients receiving the annuity or benefit for at least one month, but less than a full year as of the June 30 before the effective date of the increase, will receive a prorated increase.

### **2. PEPFF Benefits**

Benefits for PEPFF members first hired before July 1, 2010, are vested after three years of service. Members hired on or after July 1, 2010, are 50.0 percent vested after five years of service, and 100.0 percent vested after 10 years. After five years, vesting increases by 10.0 percent each full year of service until members are 100.0 percent vested after ten years. Police and Fire Plan members receive 3.0 percent of highest average salary for all years of service. Police and Fire Plan members receive a full retirement benefit when they are age 55 and vested, or when their age plus their years of service equals 90 or greater if they were first hired before July 1, 1989. Early retirement starts at age 50, and early retirement benefits are reduced by 0.417 percent each month members are younger than age 55.

Benefit increases are provided to benefit recipients each January. The post-retirement increase is fixed at 1.0 percent. Recipients that have been receiving the annuity or benefit for at least 36 months as of the June 30 before the effective date of the increase, will receive the full increase. Recipients receiving the annuity or benefit for at least 25 months, but less than 36 months, as of the June 30 before the effective date of the increase, will receive a prorated increase.

## NOTE 9 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

### C. Contributions

Minnesota Statutes, Chapter 353 and 356 set the rates for employer and employee contributions. Contribution rates can only be modified by the State Legislature.

#### 1. GERF Contributions

General Plan members were required to contribute 6.50 percent of their annual covered salary in fiscal year 2024, and the City was required to contribute 7.50 percent for General Plan members. The City's contributions to the GERF for the year ended December 31, 2024, were \$1,469,928. The City's contributions were equal to the required contributions as set by state statutes.

#### 2. PEPFF Contributions

Police and Fire Plan members were required to contribute 11.80 percent of their annual covered salary in fiscal year 2024, and the City was required to contribute 17.70 percent for Police and Fire Plan members. The City's contributions to the PEPFF for the year ended December 31, 2024, were \$2,096,020. The City's contributions were equal to the required contributions as set by state statutes.

### D. Pension Costs

#### 1. GERF Pension Costs

At December 31, 2024, the City reported a liability of \$8,050,308 for its proportionate share of the GERF's net pension liability. The City's net pension liability reflected a reduction, due to the state of Minnesota's contribution of \$16.0 million. The state of Minnesota is considered a nonemployer contributing entity and the state's contribution meets the definition of a special funding situation. The state of Minnesota's proportionate share of the net pension liability associated with the City totaled \$208,164.

City's proportionate share of the net pension liability	\$ 8,050,308
State's proportionate share of the net pension liability associated with the City	<u>208,164</u>
Total	<u><u>\$ 8,258,472</u></u>

The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's contributions received by the PERA during the measurement period for employer payroll paid dates from July 1, 2023 through June 30, 2024, relative to the total employer contributions received from all of the PERA's participating employers. The City's proportionate share was 0.2178 percent at the end of the measurement period and 0.2139 percent for the beginning of the period.

For the year ended December 31, 2024, the City recognized pension expense of \$930,160 for its proportionate share of the GERF's pension expense. In addition, the City recognized an additional \$5,581 as pension expense (and grant revenue) for its proportionate share of the state of Minnesota's contribution of \$16.0 million to the GERF.

## NOTE 9 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

During the plan year ended June 30, 2024, the state of Minnesota contributed \$170.1 million to the General Employees Fund. The state of Minnesota is not included as a nonemployer contributing entity in the General Employees Plan pension allocation schedules for the \$170.1 million in direct state aid because this contribution was not considered to meet the definition of a special funding situation. The City recognized \$370,389 for the year ended December 31, 2024 as revenue and an offsetting reduction of net pension liability for its proportionate share of the state of Minnesota's on-behalf contributions to the General Employees Fund.

At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 750,737	\$ –
Changes in actuarial assumptions	37,165	3,007,502
Net difference between projected and actual earnings on pension plan investments	–	2,384,038
Changes in proportion	478,544	10,676
Employer contributions subsequent to the measurement date	749,007	–
Total	<u>\$ 2,015,453</u>	<u>\$ 5,402,216</u>

The \$749,007 reported as deferred outflows of resources related to pensions resulting from city contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2025. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending December 31,	Pension Expense Amount
2025	\$ (2,303,108)
2026	\$ (287,908)
2027	\$ (927,746)
2028	\$ (617,008)

### 2. PEPFF Pension Costs

At December 31, 2024, the City reported a liability of \$10,795,597 for its proportionate share of the PEPFF's net pension liability. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportionate share of the net pension liability was based on the City's contributions received by the PERA during the measurement period for employer payroll paid dates from July 1, 2023 through June 30, 2024, relative to the total employer contributions received from all of the PERA's participating employers. The City's proportionate share was 0.8206 percent at the end of the measurement period and 0.8691 percent for the beginning of the period.

## NOTE 9 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

The state of Minnesota contributed \$37.4 million to the PEPFF in the plan fiscal year ended June 30, 2024. The contribution consisted of \$9.0 million in direct state aid that meets the definition of a special funding situation, additional one-time direct state aid contribution of \$19.4 million, and \$9.0 million in supplemental state aid that does not meet the definition of a special funding situation. Additionally, the \$9.0 million supplemental state aid was paid on October 1, 2024. Thereafter, by October 1 of each year, the state will pay \$9.0 million to the PEPFF until full funding is reached or July 1, 2048, whichever is earlier. The \$9.0 million in supplemental state aid will continue until the fund is 90.0 percent funded, or until the State Patrol Plan (administered by the Minnesota State Retirement System) is 90.0 percent funded, whichever occurs later. The state of Minnesota's proportionate share of the net pension liability associated with the City totaled \$411,524.

City's proportionate share of the net pension liability	\$ 10,795,597
State's proportionate share of the net pension liability associated with the City	<u>411,524</u>
Total	<u><u>\$ 11,207,121</u></u>

For the year ended December 31, 2024, the City recognized pension expense of \$2,014,164 for its proportionate share of the Police and Fire Plan's pension expense. The City recognized \$46,029 as grant revenue and pension expense for its proportionate share of the state of Minnesota's pension expense for the contribution of \$9.0 million to the PEPFF special funding situation.

The state of Minnesota is not included as a nonemployer contributing entity in the Police and Fire Pension Plan pension allocation schedules for the \$28.4 million in supplemental state aid because this contribution was not considered to meet the definition of a special funding situation. The City recognized \$233,020 for the year ended December 31, 2024 as revenue and an offsetting reduction of net pension liability for its proportionate share of the state of Minnesota's on-behalf contributions to the PEPFF.

At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 4,384,981	\$ –
Changes in actuarial assumptions	12,613,186	16,835,529
Net difference between projected and actual earnings on pension plan investments	–	3,253,085
Changes in proportion	207,480	1,277,413
Employer contributions subsequent to the measurement date	<u>1,052,672</u>	<u>–</u>
Total	<u><u>\$ 18,258,319</u></u>	<u><u>\$ 21,366,027</u></u>



## NOTE 9 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

The \$1,052,672 reported as deferred outflows of resources related to pensions resulting from city contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2025. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ending December 31,</u>	<u>Pension Expense Amount</u>
2025	\$ (554,263)
2026	\$ 2,793,124
2027	\$ (1,824,309)
2028	\$ (4,684,052)
2029	\$ 109,120

### E. Long-Term Expected Return on Investments

The Minnesota State Board of Investment, which manages the investments of the PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best-estimates of geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic equity	33.50 %	5.10 %
International equity	16.50	5.30 %
Fixed income	25.00	0.75 %
Private markets	25.00	5.90 %
Total	<u>100.00 %</u>	

### F. Actuarial Methods and Assumptions

The total pension liability for each of the cost-sharing defined benefit plans was determined by an actuarial valuation as of June 30, 2024, using the entry-age normal actuarial cost method. The long-term rate of return on pension plan investments used in the determination of the total liability is 7.00 percent. This assumption is based on a review of inflation and investments return assumptions from a number of national investment consulting firms. The review provided a range of investment return rates considered reasonable by the actuary. An investment return of 7.00 percent is within that range.

Inflation is assumed to be 2.25 percent for the General Employees Plan and the Police and Fire Plan. Benefit increases after retirement are assumed to be 1.25 percent for the General Employees Plan and 1.00 percent for the Police and Fire Plan.

## **NOTE 9 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

Salary growth assumptions in the General Employees Plan range in annual increments from 10.25 percent after one year of service to 3.00 percent after 27 years of service. In the Police and Fire Plan, salary growth assumptions range in annual increments from 11.75 percent after one year of service to 3.00 percent after 24 years of service.

Mortality rates for the General Employees Plan are based on the Pub-2010 General Employee Mortality Table. Mortality rates for the Police and Fire Plan are based on the Pub-2010 Public Safety Employee Mortality tables. The tables are adjusted slightly to fit the PERA's experience.

Actuarial assumptions for the General Employees Plan are reviewed every four years. The General Employees Plan was last reviewed in 2022. The assumption changes were adopted by the Board and became effective with the July 1, 2023 actuarial valuation. The Police and Fire Plan was reviewed in 2024. The PERA anticipates the experience study will be approved by the Legislative Commission on Pensions and Retirement and become effective with the July 1, 2025 actuarial valuation.

The following changes in actuarial assumptions and plan provisions occurred in 2024:

### **1. GERF**

#### **CHANGES IN ACTUARIAL ASSUMPTIONS**

- Rates of merit and seniority were adjusted, resulting in slightly higher rates.
- Assumed rates of retirement were adjusted as follows: increase the rate of assumed unreduced retirements, slight adjustments to Rule of 90 retirement rates, and slight adjustments to early retirement rates for Tier 1 and Tier 2 members.
- Minor increase in assumed withdrawals for males and females.
- Lower rates of disability.
- Continued use of Pub-2010 General Mortality Table, with slight rate adjustments as recommended in the most recent experience study.
- Minor changes to form of payment assumptions for male and female retirees.
- Minor changes to assumptions made with respect to missing participant data.

#### **CHANGES IN PLAN PROVISIONS**

- The workers' compensation offset for disability benefits was eliminated. The actuarial equivalent factors were updated to reflect the changes in assumptions.

### **2. PEPFF**

#### **CHANGES IN PLAN PROVISIONS**

- The state contribution of \$9.0 million per year will continue until the earlier of 1) both the Police and Fire Plan and the State Patrol Retirement Fund attain 90.00 percent funded status for three consecutive years (on an actuarial value of assets basis) or 2) July 1, 2048. The contribution was previously due to expire after attaining a 90.00 percent funded status for one year.
- The additional \$9.0 million contribution will continue until the Police and Fire Plan is fully funded for a minimum of three consecutive years on an actuarial value of assets basis, or July 1, 2048, whichever is earlier. This contribution was previously due to expire upon attainment of fully funded status on an actuarial value of assets basis for one year (or July 1, 2048 if earlier).

**NOTE 9 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

**G. Discount Rate**

The discount rate used to measure the total pension liability in 2024 was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the General Employees Fund and the Police and Fire Fund were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**H. Pension Liability Sensitivity**

The following table presents the City’s proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding section, as well as what the City’s proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	<u>1% Decrease in Discount Rate (6.00%)</u>	<u>Current Discount Rate (7.00%)</u>	<u>1% Increase in Discount Rate (8.00%)</u>
City’s proportionate share of the GERS net pension liability	\$ 17,583,168	\$ 8,050,308	\$ 208,661
City’s proportionate share of the PEPF net pension liability	\$ 25,512,104	\$ 10,795,597	\$ (1,289,735)

**I. Pension Plan Fiduciary Net Position**

Detailed information about each pension plan’s fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the internet at [www.mnpera.org](http://www.mnpera.org).

**NOTE 10 – DEFINED CONTRIBUTION PLAN – STATE-WIDE**

Councilmembers of the City are covered by the Public Employees Defined Contribution Plan (PEDCP), a multiple-employer deferred compensation plan administered by the PERA. The PEDCP is a tax qualified plan under Section 401(a) of the IRC, and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses. Minnesota Statutes, Chapter 353D and 356, specifies plan provisions, including the employee and employer contribution rates for those qualified personnel who elect to participate. An eligible elected official who decides to participate contributes 5.00 percent of their salary, which is matched by the elected official’s employer. For ambulance service personnel, employer contributions are determined by the employer, and for salaried employees, contributions must be a fixed percentage of salary. Employer contributions for volunteer personnel may be a unit value for each call or period of alert duty. Employees who are paid for their services may elect to make member contributions in an amount not to exceed the employer share. Employer and employee contributions are combined and used to purchase shares in one or more of the seven accounts of the Minnesota Supplemental Investment Fund. For administering the plan, the PERA receives 2.00 percent of employer contributions and 25 hundredths of 1.00 percent (0.25 percent) of the assets in each member’s account annually.

## NOTE 10 – DEFINED CONTRIBUTION PLAN – STATE-WIDE (CONTINUED)

Total contributions made by the City during fiscal year 2024 were:

Contribution Amount		Percentage of Covered Payroll		Required Rate for Employees and Employers
Employee	Employer	Employee	Employer	
\$ 4,077	\$ 4,077	5.00%	5.00%	5.00%

## NOTE 11 – DEFINED CONTRIBUTION PLAN – FIRE RELIEF ASSOCIATION

### A. Plan Description

Firefighters of the City are members of the Plymouth Firefighter’s Relief Association (the Association). As of July 1, 2021, the Association is the administrator of a single-employer defined contribution pension plan available to firefighters. Prior to July 1, 2021, the Association was the administrator of a single-employer defined benefit plan. The current plan was established under the provisions of Minnesota laws 1965, chapter 446 as amended and Minnesota Statutes § 69 and 424. It is governed by a Board of Trustees made up of six members elected by the members of the Association for two-year terms. The mayor, city manager, deputy city manager and fire chief serve as ex-officio members of the Board of Trustees.

For financial reporting purposes, the Association’s financial statements are not included in the City’s financial statements because it is not a component unit of the City. The Association issues a publicly available financial report. A copy of the report may be obtained at: Plymouth City Hall, 3400 Plymouth Boulevard, Plymouth, Minnesota 55447.

### B. Pension Benefits

Minnesota Statutes Chapters 424 and 424A authorize pension benefits for volunteer fire relief associations. In order to be entitled to a pension benefit, a firefighter must have completed a minimum of 5 years of service with the fire department, 5 years of membership in the Association, and attain the age of 50 years. Full vesting in the plan requires a member to have served for at least 10 years, to have reached the age of 50 years, and to have been a member of the Association for at least 5 years.

Because this plan is a defined contribution plan, the amount of the retirement benefit is not predetermined, but rather is based on the individual member’s allocable portion of contributions made during the participation period.

Firefighters also have the availability of other pension benefits, such as deferred pension, disability pension, death benefits, and supplemental death benefits. Each of these other pensions are determined based on age and years of service.

### C. Contributions Required and Contributions Made

Contributions to the plan include State Fire Aid pursuant to Minnesota Statutes Chapter 69. In addition, the City is allowed to make voluntary contributions of other public funds pursuant to Minnesota Statutes Chapter 69. The City’s contribution to the Association during the year, included state fire aid passed through the City totaling \$676,627. The Association is comprised of volunteers; therefore, there are no payroll expenditures or covered payroll percentage calculations.

## NOTE 12 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN

### A. Plan Description

The City provides post-employment insurance benefits to certain eligible employees through its OPEB Plan, a single-employer defined benefit plan administered by the City. All post-employment benefits are based on contractual agreements with employee groups. These contractual agreements do not include any specific contribution or funding requirements. The plan does not issue a publicly available financial report. No plan assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

### B. Benefits Provided

All retirees of the City have the option under state law to continue their medical insurance coverage through the City from the time of retirement until the employee reaches the age of eligibility for Medicare. For members of all employee groups, the retiree must pay the full premium to continue coverage for medical and dental insurance. Per state statutes, the City is also required to contribute towards the cost of continued health insurance coverage for officers and firefighters disabled or killed in the line of duty.

The City is legally required to include any retirees for whom it provides health insurance coverage in the same insurance pool as its active employees until the retiree reaches Medicare eligibility, whether the premiums are paid by the City or the retiree. Consequently, participating retirees are considered to receive a secondary benefit known as an “implicit rate subsidy.” This benefit relates to the assumption that the retiree is receiving a more favorable premium rate than they would otherwise be able to obtain if purchasing insurance on their own, due to being included in the same pool with the City’s younger and statistically healthier active employees.

### C. Contributions

The required contribution is based on projected pay-as-you-go financing requirements, with additional amounts to prefund benefits as determined periodically by the City. The City’s current year required pay-as-you-go contributions to finance the benefits described in the previous section totaled \$195,691.

### D. Membership

Membership in the plan consisted of the following as of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	20
Active plan members	<u>294</u>
Total members	<u><u>314</u></u>

### E. Total OPEB Liability of the City

The City’s total OPEB liability of \$3,538,741 as of year-end was measured as of January 1, 2024, and was determined by an actuarial valuation as of January 1, 2023, and update procedures were used to roll forward the total OPEB liability to the measurement date.

## NOTE 12 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

### F. Actuarial Assumptions

The total OPEB liability was determined by an actuarial valuation as of January 1, 2023, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount rate	3.70%
20-year municipal bond yield	3.70%
Inflation rate	2.50%
Salary increases	Service graded table used to value state pensions
Healthcare trend rate	6.25% grading to 5.00% over 5 years and then to 4.00% over 48 years

The actuarial assumptions used in the latest valuation were based on those used to value pension liabilities for Minnesota city employees. The state pension plans base their assumptions on periodic experience studies. Economic assumptions are based on input from a variety of published sources of historical and projected future financial data. Each assumption was reviewed for reasonableness with the source information, as well as for consistency with the other economic assumptions.

Since the plan is not funded by an irrevocable trust, the discount rate is equal to the 20-year municipal bond yield.

Mortality rates were based on Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Safety) with MP-2021 Generational Improvement Scale.

### G. Changes in the Total OPEB Liability

	<u>Total OPEB Liability</u>
Beginning balance	\$ 3,299,312
Changes for the year	
Service cost	202,286
Interest	136,697
Changes of assumptions	70,443
Benefit payments	<u>(169,997)</u>
Total net changes	<u>239,429</u>
Ending balance	<u><u>\$ 3,538,741</u></u>

Assumption changes since the prior measurement date include the following:

- The discount rate was changed from 4.00 percent to 3.70 percent.

**NOTE 12 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)****H. Total OPEB Liability Sensitivity to Discount and Healthcare Cost Trend Rate Changes**

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	<u>1% Decrease in Discount Rate</u>	<u>Current Discount Rate</u>	<u>1% Increase in Discount Rate</u>
OPEB discount rate	2.70%	3.70%	4.70%
Total OPEB liability	\$ 3,822,235	\$ 3,538,741	\$ 3,277,534

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	<u>1% Decrease in Healthcare Trend Rate</u>	<u>Current Healthcare Trend Rate</u>	<u>1% Increase in Healthcare Trend Rate</u>
OPEB healthcare trend rate	5.25% decreasing to 4.00% over 5 years, then 3.00% over 48 years	6.25% decreasing to 5.00% over 5 years, then 4.00% over 48 years	7.25% decreasing to 6.00% over 5 years, then 5.00% over 48 years
Total OPEB liability	\$ 3,160,980	\$ 3,538,741	\$ 3,981,995

**I. OPEB Expense and Related Deferred Outflows of Resources and Deferred Inflows of Resources**

The City recognized OPEB expense of \$277,020 in the current year. As of year-end, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual economic experience	\$ 201,275	\$ 347,241
Changes in actuarial assumptions	182,217	360,406
Contributions paid subsequent to the measurement date	195,691	—
	<u>\$ 579,183</u>	<u>\$ 707,647</u>

A total of \$195,691 reported as deferred outflows of resources related to OPEB resulting from city contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ending December 31, 2025. Other amounts reported as deferred outflows and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year Ending December 31,</u>	<u>OPEB Expense Amount</u>
2025	\$ (61,963)
2026	\$ (61,953)
2027	\$ (3,746)
2028	\$ (25,841)
2029	\$ (89,732)
Thereafter	\$ (80,920)

## NOTE 13 – NET POSITION/FUND BALANCES

### A. Net Investment in Capital Assets

The government-wide statement of net position at December 31, 2024 includes the City's net investment in capital assets calculated as follows:

	Governmental Activities	Business-Type Activities	Total
Primary government			
Net investment in capital assets			
Capital assets			
Not depreciated/amortized	\$ 114,440,637	\$ 9,240,451	\$ 123,681,088
Depreciated/amortized, net of accumulated depreciation/amortization	256,177,557	156,096,481	412,274,038
Less capital-related long-term debt outstanding	(58,614,846)	—	(58,614,846)
Less capital-related accounts/contracts payable	(3,055,491)	(928,705)	(3,984,196)
Total net investment in capital assets	<u>\$ 308,947,857</u>	<u>\$ 164,408,227</u>	<u>\$ 473,356,084</u>
Component unit			
Net investment in capital assets			
Capital assets			
Not depreciated/amortized	\$ 152,553	\$ 1,369,774	\$ 1,522,327
Depreciated/amortized, net of accumulated depreciation/amortization	640,405	7,057,193	7,697,598
Less capital-related long-term debt outstanding	—	(6,305,554)	(6,305,554)
Total net investment in capital assets	<u>\$ 792,958</u>	<u>\$ 2,121,413</u>	<u>\$ 2,914,371</u>



## NOTE 13 – NET POSITION/FUND BALANCES (CONTINUED)

### B. Governmental Fund Balance Classifications

At December 31, 2024, a summary of the City's governmental fund balance classifications are as follows:

	General	Special Revenue Transit System	General Capital Projects	Capital Project Street Replacement	Improvement Projects	Tax Increment Projects	Nonmajor Governmental Funds	Total
Nonspendable								
Inventory	\$ 92	\$ –	\$ –	\$ –	\$ –	\$ –	\$ 409	\$ 501
Prepaid items	75,996	–	27,260	–	–	–	–	103,256
Cemetery perpetual care – principal	–	–	–	–	–	–	45,860	45,860
Total nonspendable	76,088	–	27,260	–	–	–	46,269	149,617
Restricted								
Public safety aid	2,073,275	–	–	–	–	–	–	2,073,275
Transit system	–	21,291,808	–	–	–	–	–	21,291,808
Tax increment financing	–	–	–	–	–	4,240,308	–	4,240,308
Housing projects	–	–	–	–	–	–	27,460	27,460
Lawful gambling	–	–	–	–	–	–	60,115	60,115
Opioid settlement	–	–	–	–	–	–	210,646	210,646
Local affordable housing aid	–	–	–	–	–	–	364,942	364,942
Debt service	–	–	–	–	–	–	3,794,438	3,794,438
Highway/street improvements	–	–	–	–	–	–	3,527,846	3,527,846
Park construction	–	–	–	–	–	–	2,844,616	2,844,616
Cemetery perpetual care	–	–	–	–	–	–	172,843	172,843
Total restricted	2,073,275	21,291,808	–	–	–	4,240,308	11,002,906	38,608,297
Assigned								
Other capital projects and improvements	31,991	–	14,623,345	–	–	–	7,700,387	22,355,723
Infrastructure improvements	–	–	–	171,883	–	–	–	171,883
Recreation programming	–	–	–	–	–	–	835,938	835,938
Cemetery maintenance	–	–	–	–	–	–	118,187	118,187
Community and economic development	–	–	–	–	–	–	270,552	270,552
Park improvements	–	–	–	–	–	–	1,576,595	1,576,595
Total assigned	31,991	–	14,623,345	171,883	–	–	10,501,659	25,328,878
Unassigned	22,190,128	–	–	–	(417,439)	–	–	21,772,689
Total	<u>\$ 24,371,482</u>	<u>\$ 21,291,808</u>	<u>\$ 14,650,605</u>	<u>\$ 171,883</u>	<u>\$ (417,439)</u>	<u>\$ 4,240,308</u>	<u>\$ 21,550,834</u>	<u>\$ 85,859,481</u>

**Minimum Unassigned Fund Balance Policy** – The City has formally adopted a fund balance policy regarding the minimum fund balance for the General Fund. The policy establishes a minimum General Fund balance of 40 percent of the subsequent year projected expenditures and transfers out. At December 31, 2024, the fund balance of the General Fund (excluding the amount restricted for public safety aid) was 40 percent of the subsequent year's annual projected expenditures and transfers out.

## NOTE 14 – TAX ABATEMENT AGREEMENTS

The City, in order to spur economic development and redevelopment, will enter into private development and redevelopment agreements to encourage a developer to construct, expand, or improve new or existing properties and buildings or clean-up and redevelop blighted areas. These agreements may in substance be a tax abatement, but will depend on their individual circumstances.

## NOTE 14 – TAX ABATEMENT AGREEMENTS (CONTINUED)

The City is authorized to create a tax increment financing plan under Minnesota Statutes, Chapter 469.175. The criteria that must be met under the statute are that, in the opinion of the municipality:

- The proposed development or redevelopment would not reasonably be expected to occur solely through private investment within the reasonably foreseeable future;
- The increased market value of the site that could reasonably be expected to occur without the use of tax increment financing would be less than the increase in the market value estimated to result from the proposed development after subtracting the present value of the projected tax increments for the maximum duration of the district permitted by the plan. The requirements of this item do not apply if the district is a housing district;
- The tax increment financing plan conforms to the general plan for the development or redevelopment of the municipality as a whole; and
- The tax increment financing plan will afford maximum opportunity, consistent with the sound needs of the municipality as a whole, for the development or redevelopment of the project by private enterprise.

The City has development agreements with private developers for properties within the City's Tax Increment Districts. As part of the agreements, the City has agreed to reimburse the developers for certain costs through pay-as-you-go tax increment notes. The notes provide for the payment of principal equal to the developers' costs, plus interest at rates ranging from 5.0 percent to 6.0 percent. Payments of the notes will be made at the lesser of the scheduled note payments or the accrual net tax increment received during the period specified in the agreement. Each note will be cancelled at the end of the agreement term, whether it has been fully repaid or not. The accumulated outstanding principal balance of these notes as of December 31, 2024, is \$1,354,938. These notes are not included in the City's long-term debt, because repayment is required only to the extent sufficient tax increments are received. The City's position is that this is an obligation to assign future and uncertain revenue sources and, as such, is not actual debt in substance.

The City currently has three agreements that would be considered a tax abatement under GASB Statement No. 77. For these agreements, the City used an economic development vehicle known as tax increment financing whereby tax increment revenue is generated on the incremental increase in value above a base value established on the date that the tax increment district is created.

The three agreements were to assist the developer with the financing of certain costs of a project constructed within the development district and are as follows:

- In 2012, the City entered into a development agreement with KTJ 198, LLC. The City will abate 90 percent of the incremental taxes received through execution of a tax increment revenue note to be retired in 2034. The outstanding principal balance as of December 31, 2024 was \$293,920 and the City rebated \$158,074 in the current year.
- In 2015, the City entered into a development agreement with 169/55, LLC. The City will abate 90 percent of the incremental taxes received through execution of a tax increment revenue note to be retired in 2040. The outstanding principal balance as of December 31, 2024 was \$602,018 and the City rebated \$367,394 in the current year.
- In 2021, the City entered into a development agreement with Plymouth Element, LLC. The City will abate 55 percent of the incremental taxes received through execution of a tax increment revenue note to be retired in 2042. The outstanding principal balance as of December 31, 2024 was \$459,000 and the City rebated \$0 in the current year.

## **NOTE 15 – COMMITMENTS AND CONTINGENCIES**

### **A. Federal and State Funding**

Amounts recorded or receivable from federal and state agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of claims which may be disallowed by the grantor agencies cannot be determined at this time, although the City expects such amounts, if any, to be immaterial.

### **B. Legal Claims**

In the opinion of management, there are no potential claims against the City which would materially affect the financial statements of the City.

### **C. Tax Increment Districts**

The City's tax increment districts are subject to review by the Minnesota Office of the State Auditor. Any disallowed claims or misuse of tax increments could become a liability of the applicable fund. Management has indicated that they are not aware of any instances of noncompliance which would have a material effect on the financial statements.

### **D. Conduit Debt Obligations**

The City has issued private activity bonds to provide financial assistance to private sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds constitute special obligations of the City, payable solely from revenues of the projects pledged to the payment thereof. The bonds do not constitute a debt of the City and the City has no obligation for repayment. Accordingly, the bonds are not reported as liabilities in the City's financial statements.

As of December 31, 2024, there were seven series of industrial revenue, housing revenue, and health revenue bonds outstanding with an aggregate principal amount payable of approximately \$14.1 million.

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## **REQUIRED SUPPLEMENTARY INFORMATION**



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## CITY OF PLYMOUTH

PERA – General Employees Retirement Fund  
Schedule of City's and Nonemployer Proportionate Share of Net Pension Liability  
Year Ended December 31, 2024

City Fiscal Year-End Date	PERA Fiscal Year-End Date (Measurement Date)	City's Proportion of the Net Pension Liability	City's Proportionate Share of the Net Pension Liability	City's Proportionate Share of the State of Minnesota's Proportionate Share of the Net Pension Liability	Proportionate Share of the Net Pension Liability and the City's Share of the State of Minnesota's Share of the Net Pension Liability	City's Covered Payroll	City's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
12/31/2015	06/30/2015	0.1920%	\$ 9,950,436	\$ —	\$ 9,950,436	\$ 11,283,040	88.19%	78.2%
12/31/2016	06/30/2016	0.1968%	\$ 15,979,184	\$ 208,725	\$ 16,187,909	\$ 12,176,534	131.23%	68.9%
12/31/2017	06/30/2017	0.1986%	\$ 12,678,491	\$ 159,412	\$ 12,837,903	\$ 12,781,136	99.20%	75.9%
12/31/2018	06/30/2018	0.1953%	\$ 10,834,442	\$ 355,378	\$ 11,189,820	\$ 13,126,274	82.54%	79.5%
12/31/2019	06/30/2019	0.1943%	\$ 10,742,410	\$ 333,819	\$ 11,076,229	\$ 13,749,744	78.13%	80.2%
12/31/2020	06/30/2020	0.2009%	\$ 12,044,874	\$ 371,430	\$ 12,416,304	\$ 14,328,484	84.06%	79.1%
12/31/2021	06/30/2021	0.2069%	\$ 8,835,558	\$ 269,923	\$ 9,105,481	\$ 14,898,360	59.31%	87.0%
12/31/2022	06/30/2022	0.2059%	\$ 16,307,348	\$ 478,226	\$ 16,785,574	\$ 15,423,485	105.73%	76.7%
12/31/2023	06/30/2023	0.2139%	\$ 11,961,048	\$ 329,730	\$ 12,290,778	\$ 17,009,825	70.32%	83.1%
12/31/2024	06/30/2024	0.2178%	\$ 8,050,308	\$ 208,164	\$ 8,258,472	\$ 18,731,179	42.98%	89.1%

PERA – General Employees Retirement Fund  
Schedule of City Contributions  
Year Ended December 31, 2024

City Fiscal Year-End Date	Statutorily Required Contributions	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/2015	\$ 867,352	\$ 867,352	\$ —	\$ 11,564,653	7.50%
12/31/2016	\$ 948,459	\$ 948,459	\$ —	\$ 12,645,800	7.50%
12/31/2017	\$ 965,039	\$ 965,039	\$ —	\$ 12,867,302	7.50%
12/31/2018	\$ 1,012,271	\$ 1,012,271	\$ —	\$ 13,496,850	7.50%
12/31/2019	\$ 1,051,185	\$ 1,051,185	\$ —	\$ 14,015,059	7.50%
12/31/2020	\$ 1,138,185	\$ 1,138,185	\$ —	\$ 15,175,799	7.50%
12/31/2021	\$ 1,133,627	\$ 1,133,627	\$ —	\$ 15,114,860	7.50%
12/31/2022	\$ 1,189,464	\$ 1,189,464	\$ —	\$ 15,857,890	7.50%
12/31/2023	\$ 1,293,477	\$ 1,293,477	\$ —	\$ 17,246,357	7.50%
12/31/2024	\$ 1,469,928	\$ 1,469,928	\$ —	\$ 19,598,685	7.50%



CITY OF PLYMOUTH

PERA – Public Employees Police and Fire Fund  
Schedule of City's and Nonemployer Proportionate Share of Net Pension Liability  
Year Ended December 31, 2024

City Fiscal Year-End Date	PERA Fiscal Year-End Date (Measurement Date)	City's Proportion of the Net Pension Liability	City's Proportionate Share of the Net Pension Liability	City's Proportionate Share of the State of Minnesota's Proportionate Share of the Net Pension Liability	Proportionate Share of the Net Pension Liability and the City's Share of the State of Minnesota's Share of the Net Pension Liability	City's Covered Payroll	City's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
12/31/2015	06/30/2015	0.7010%	\$ 7,965,000	\$ –	\$ 7,965,000	\$ 6,414,783	124.17%	86.6%
12/31/2016	06/30/2016	0.7080%	\$ 28,413,271	\$ –	\$ 28,413,271	\$ 6,825,726	416.27%	63.9%
12/31/2017	06/30/2017	0.7390%	\$ 9,977,380	\$ –	\$ 9,977,380	\$ 7,487,593	133.25%	85.4%
12/31/2018	06/30/2018	0.7896%	\$ 8,416,322	\$ –	\$ 8,416,322	\$ 8,322,240	101.13%	88.8%
12/31/2019	06/30/2019	0.8361%	\$ 8,901,130	\$ –	\$ 8,901,130	\$ 8,813,785	100.99%	89.3%
12/31/2020	06/30/2020	0.8384%	\$ 11,051,009	\$ 260,327	\$ 11,311,336	\$ 9,458,600	116.84%	87.2%
12/31/2021	06/30/2021	0.8360%	\$ 6,453,035	\$ 290,116	\$ 6,743,151	\$ 9,880,810	65.31%	93.7%
12/31/2022	06/30/2022	0.8887%	\$ 38,672,714	\$ 1,689,396	\$ 40,362,110	\$ 10,795,228	358.24%	70.5%
12/31/2023	06/30/2023	0.8691%	\$ 15,008,227	\$ 604,537	\$ 15,612,764	\$ 11,407,058	131.57%	86.5%
12/31/2024	06/30/2024	0.8206%	\$ 10,795,597	\$ 411,524	\$ 11,207,121	\$ 11,362,870	95.01%	90.2%

PERA – Public Employees Police and Fire Fund  
Schedule of City Contributions  
Year Ended December 31, 2024

City Fiscal Year-End Date	Statutorily Required Contributions	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/2015	\$ 1,059,442	\$ 1,059,442	\$ –	\$ 6,541,475	16.20%
12/31/2016	\$ 1,154,248	\$ 1,154,248	\$ –	\$ 7,125,502	16.20%
12/31/2017	\$ 1,287,178	\$ 1,287,178	\$ –	\$ 7,945,543	16.20%
12/31/2018	\$ 1,387,084	\$ 1,387,084	\$ –	\$ 8,562,237	16.20%
12/31/2019	\$ 1,560,526	\$ 1,560,526	\$ –	\$ 9,206,639	16.95%
12/31/2020	\$ 1,771,945	\$ 1,771,945	\$ –	\$ 10,010,989	17.70%
12/31/2021	\$ 1,851,570	\$ 1,851,570	\$ –	\$ 10,460,847	17.70%
12/31/2022	\$ 1,922,207	\$ 1,922,207	\$ –	\$ 10,859,927	17.70%
12/31/2023	\$ 1,948,739	\$ 1,948,739	\$ –	\$ 11,008,161	17.70%
12/31/2024	\$ 2,096,020	\$ 2,096,020	\$ –	\$ 11,841,910	17.70%

CITY OF PLYMOUTH

Plymouth Firefighters' Relief Association  
Schedule of Changes in the Relief Association's  
Net Pension Liability (Asset) and Related Ratios  
Year Ended December 31, 2024

City fiscal year-end dated December 31,	2015	2016	2017	2018	2019	2020
Total pension liability						
Service cost	\$ 239,827	\$ 246,422	\$ 275,925	\$ 249,274	\$ 269,531	\$ 287,021
Interest	306,924	297,396	348,725	282,809	318,580	318,171
Differences between expected and actual experience	—	—	(373,102)	—	(294,042)	—
Changes of assumptions	—	(113,973)	(8,599)	—	113,653	77,630
Changes of benefits terms	—	797,225	—	184,831	309,551	216,742
Benefit payments	(895,936)	(528,341)	(1,934,430)	(381,488)	(70,828)	(711,093)
Net change in total pension liability	(349,185)	698,729	(1,691,481)	335,426	646,445	188,471
Total pension liability						
Beginning of year	5,323,537	4,974,352	5,673,081	3,981,600	4,317,026	4,963,471
End of year	<u>\$ 4,974,352</u>	<u>\$ 5,673,081</u>	<u>\$ 3,981,600</u>	<u>\$ 4,317,026</u>	<u>\$ 4,963,471</u>	<u>\$ 5,151,942</u>
Plan fiduciary net position						
Contributions (state and local)	\$ 480,863	\$ 489,748	\$ 517,911	\$ 523,681	\$ 541,606	\$ 582,032
Net investment income	19,391	507,848	1,173,474	(334,812)	1,419,811	1,140,537
Benefit payments	(895,936)	(528,341)	(1,934,430)	(381,488)	(70,828)	(711,093)
Administrative costs	(25,044)	(30,723)	(27,325)	(33,293)	(26,958)	(56,216)
Net change in plan fiduciary net position	(420,726)	438,532	(270,370)	(225,912)	1,863,631	955,260
Plan fiduciary net position						
Beginning of year	8,537,791	8,117,065	8,555,597	8,285,227	8,059,315	9,922,946
End of year	<u>\$ 8,117,065</u>	<u>\$ 8,555,597</u>	<u>\$ 8,285,227</u>	<u>\$ 8,059,315</u>	<u>\$ 9,922,946</u>	<u>\$ 10,878,206</u>
Net pension liability (asset) – ending	<u>\$ (3,142,713)</u>	<u>\$ (2,882,516)</u>	<u>\$ (4,303,627)</u>	<u>\$ (3,742,289)</u>	<u>\$ (4,959,475)</u>	<u>\$ (5,726,264)</u>
Plan fiduciary net position as a percentage of the total pension liability	<u>163.18%</u>	<u>150.81%</u>	<u>208.09%</u>	<u>186.69%</u>	<u>199.92%</u>	<u>211.15%</u>

Note 1: In fiscal year 2021, the plan was changed to a defined contribution plan, which does not necessitate this required supplementary information beginning with the fiscal year ended December 31, 2021.

Note 2: This is a volunteer firefighters' relief association. There is no percentage of payroll to calculate.

CITY OF PLYMOUTH

Plymouth Firefighters' Relief Association  
Schedule of Employer Contributions  
Year Ended December 31, 2024

City Fiscal Year-End Date	Actuarial Determined Contributions (a)	Contributions in Relation to the Actuarial Determined Contributions (b)	Contribution Deficiency (Excess) (a-b)	Voluntary City Contribution
12/31/2015	\$ 108,897	\$ 480,863	\$ (371,966)	\$ —
12/31/2016	\$ 108,897	\$ 489,748	\$ (380,851)	\$ —
12/31/2017	\$ 32,398	\$ 517,911	\$ (485,513)	\$ —
12/31/2018	\$ 32,398	\$ 523,681	\$ (491,283)	\$ —
12/31/2019	\$ —	\$ 541,606	\$ (541,606)	\$ —
12/31/2020	\$ —	\$ 582,032	\$ (582,032)	\$ —

Note 1: In fiscal year 2021, the plan was changed to a defined contribution plan, which does not necessitate this required supplementary information beginning with the fiscal year ended December 31, 2021.

Note 2: This is a volunteer firefighters' relief association. There is no percentage of payroll to calculate.

CITY OF PLYMOUTH

Other Post-Employment Benefits Plan  
Schedule of Changes in the City's Total  
OPEB Liability and Related Ratios  
Year Ended December 31, 2024

	Fiscal Year Ended			
	2018	2019	2020	2021
Total OPEB liability				
Service cost	\$ 163,991	\$ 152,104	\$ 183,324	\$ 236,449
Interest	101,268	105,995	110,614	95,620
Differences between expected and actual experience	–	(370,513)	–	402,555
Changes of assumptions	–	(95,237)	176,733	108,615
Benefit payments	(100,072)	(120,318)	(129,200)	(145,522)
Net change in total OPEB liability	165,187	(327,969)	341,471	697,717
Total OPEB liability – beginning of year	2,954,357	3,119,544	2,791,575	3,133,046
Total OPEB liability – end of year	<u>\$ 3,119,544</u>	<u>\$ 2,791,575</u>	<u>\$ 3,133,046</u>	<u>\$ 3,830,763</u>
Covered-employee payroll	<u>\$ 20,461,560</u>	<u>\$ 21,316,231</u>	<u>\$ 21,955,718</u>	<u>\$ 24,012,312</u>
Total OPEB liability as a percentage of covered-employee payroll	<u>15.25%</u>	<u>13.10%</u>	<u>14.27%</u>	<u>15.95%</u>

Note 1: The City has not established or accumulated assets in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75 to pay these benefits.

Note: 2: The City implemented GASB Statement No. 75 in fiscal 2018. This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

<u>2022</u>	<u>2023</u>	<u>2024</u>
\$ 243,542	\$ 186,843	\$ 202,286
79,990	81,973	136,697
—	(339,492)	—
—	(448,801)	70,443
(150,337)	(185,169)	(169,997)
173,195	(704,646)	239,429
3,830,763	4,003,958	3,299,312
<u>\$ 4,003,958</u>	<u>\$ 3,299,312</u>	<u>\$ 3,538,741</u>
<u>\$ 24,732,681</u>	<u>\$ 26,808,453</u>	<u>\$ 27,612,707</u>
<u>16.19%</u>	<u>12.31%</u>	<u>12.82%</u>

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CITY OF PLYMOUTH

Notes to Required Supplementary Information  
December 31, 2024

**PERA – GENERAL EMPLOYEES RETIREMENT FUND**

**2024 CHANGES IN ACTUARIAL ASSUMPTIONS**

- Rates of merit and seniority were adjusted, resulting in slightly higher rates.
- Assumed rates of retirement were adjusted as follows: increase the rate of assumed unreduced retirements, slight adjustments to Rule of 90 retirement rates, and slight adjustments to early retirement rates for Tier 1 and Tier 2 members.
- Minor increase in assumed withdrawals for males and females.
- Lower rates of disability.
- Continued use of Pub-2010 General Mortality Table, with slight rate adjustments as recommended in the most recent experience study.
- Minor changes to form of payment assumptions for male and female retirees.
- Minor changes to assumptions made with respect to missing participant data.

**2024 CHANGES IN PLAN PROVISIONS**

- The workers' compensation offset for disability benefits was eliminated. The actuarial equivalent factors were updated to reflect the changes in assumptions.

**2023 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The investment return assumption and single discount rate were changed from 6.50 percent to 7.00 percent.

**2023 CHANGES IN PLAN PROVISIONS**

- An additional one-time direct state aid contribution of \$170.1 million will be contributed to the Plan on October 1, 2023.
- The vesting period of those hired after June 30, 2010, was changed from five years of allowable service to three years of allowable service.
- The benefit increase delay for early retirements on or after January 1, 2024, was eliminated.
- A one-time, noncompounding benefit increase of 2.50 percent minus the actual 2024 adjustment will be payable in a lump sum for calendar year 2024 by March 31, 2024.

**2022 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality improvement scale was changed from Scale MP-2020 to Scale MP-2021.

**2021 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes.
- The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

## **PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)**

### **2020 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The price inflation assumption was decreased from 2.50 percent to 2.25 percent.
- The payroll growth assumption was decreased from 3.25 percent to 3.00 percent.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25 percent less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for years two through five, and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 Table to the Pub-2010 General Mortality Table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 Disabled Annuitant Mortality Table to the Pub-2010 General/Teacher Disabled Annuitant Mortality Table, with adjustments.
- The mortality improvement scale was changed from MP-2018 to MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100.00 percent joint and survivor option changed from 35.00 percent to 45.00 percent. The assumed number of married female new retirees electing the 100.00 percent joint and survivor option changed from 15.00 percent to 30.00 percent. The corresponding number of married new retirees electing the life annuity option was adjusted accordingly.

### **2020 CHANGES IN PLAN PROVISIONS**

- Augmentation for current privatized members was reduced to 2.00 percent for the period July 1, 2020 through December 31, 2023, and zero percent thereafter. Augmentation was eliminated for privatizations occurring after June 30, 2020.

### **2019 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality projection scale was changed from MP-2017 to MP-2018.

### **2019 CHANGES IN PLAN PROVISIONS**

- The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The state's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.



## **PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)**

### **2018 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044, and 2.50 percent per year thereafter, to 1.25 percent per year.

### **2018 CHANGES IN PLAN PROVISIONS**

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to zero percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.00 percent per year with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age; does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

### **2017 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60.00 percent for vested and nonvested deferred members. The revised CSA loads are now zero percent for active member liability, 15.00 percent for vested deferred member liability, and 3.00 percent for nonvested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year for all years, to 1.00 percent per year through 2044, and 2.50 percent per year thereafter.

### **2017 CHANGES IN PLAN PROVISIONS**

- The state's contribution for the Minneapolis Employees Retirement Fund equals \$16.0 million in 2017 and 2018, and \$6.0 million thereafter.
- The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21.0 million to \$31.0 million in calendar years 2019 to 2031. The state's contribution changed from \$16.0 million to \$6.0 million in calendar years 2019 to 2031.

### **2016 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2035, and 2.50 percent per year thereafter, to 1.00 percent per year for all years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate changed from 7.90 percent to 7.50 percent.
- Other assumptions were changed pursuant to the experience study June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth, and 2.50 percent for inflation.

## **PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)**

### **2015 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2030, and 2.50 percent per year thereafter, to 1.00 percent per year through 2035, and 2.50 percent per year thereafter.

### **2015 CHANGES IN PLAN PROVISIONS**

- On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892.0 million. Upon consolidation, state and employer contributions were revised; the state's contribution of \$6.0 million, which meets the special funding situation definition, was due September 2015.

## **PERA – PUBLIC EMPLOYEES POLICE AND FIRE FUND**

### **2024 CHANGES IN PLAN PROVISIONS**

- The state contribution of \$9.0 million per year will continue until the earlier of 1) both the Police and Fire Plan and the State Patrol Retirement Fund attain 90.00 percent funded status for three consecutive years (on an actuarial value of assets basis) or 2) July 1, 2048. The contribution was previously due to expire after attaining a 90.00 percent funded status for one year.
- The additional \$9.0 million contribution will continue until the Police and Fire Plan is fully funded for a minimum of three consecutive years on an actuarial value of assets basis, or July 1, 2048, whichever is earlier. This contribution was previously due to expire upon attainment of fully funded status on an actuarial value of assets basis for one year (or July 1, 2048 if earlier).

### **2023 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The investment return assumption was changed from 6.50 percent to 7.00 percent.
- The single discount rate changed from 5.40 percent to 7.00 percent.

### **2023 CHANGES IN PLAN PROVISIONS**

- Additional one-time direct state aid contribution of \$19.4 million will be contributed to the Plan on October 1, 2023.
- Vesting requirement for new hires after June 30, 2014, was changed from a graded 20-year vesting schedule to a graded 10-year vesting schedule, with 50.00 percent vesting after five years, increasing incrementally to 100.00 percent after 10 years.
- A one-time, noncompounding benefit increase of 3.00 percent will be payable in a lump sum for calendar year 2024 by March 31, 2024.
- Psychological treatment is required effective July 1, 2023, prior to approval for a duty disability benefit for a psychological condition relating to the member's occupation.
- The total and permanent duty disability benefit was increased, effective July 1, 2023.

### **2022 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality improvement scale was changed from Scale MP-2020 to Scale MP-2021.
- This single discount rate changed from 6.50 percent to 5.40 percent.

## **PERA – PUBLIC EMPLOYEES POLICE AND FIRE FUND (CONTINUED)**

### **2021 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes.
- The inflation assumption was changed from 2.50 percent to 2.25 percent.
- The payroll growth assumption was changed from 3.25 percent to 3.00 percent.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 Table to the Pub-2010 Public Safety Mortality Table. The mortality improvement scale was changed from MP-2019 to MP-2020.
- The base mortality table for disabled annuitants was changed from the RP-2014 Healthy Annuitant Mortality Table (with future mortality improvement according to Scale MP-2019) to the Pub-2010 Public Safety Disabled Annuitant Mortality Table (with future mortality improvement according to Scale MP-2020).
- Assumed rates of salary increase were modified as recommended in the July 14, 2020 experience study. The overall impact is a decrease in gross salary increase rates.
- Assumed rates of retirement were changed as recommended in the July 14, 2020 experience study. The changes result in slightly more unreduced retirements and fewer assumed early retirements.
- Assumed rates of withdrawal were changed from select and ultimate rates to service-based rates. The changes result in more assumed terminations.
- Assumed rates of disability were increased for ages 25–44 and decreased for ages over 49. Overall, proposed rates result in more projected disabilities.
- Assumed percent married for active female members was changed from 60.00 percent to 70.00 percent. Minor changes to form of payment assumptions were applied.

### **2020 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality projection scale was changed from MP-2018 to MP-2019.

### **2019 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality projection scale was changed from MP-2017 to MP-2018.

### **2018 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality projection scale was changed from MP-2016 to MP-2017.

### **2018 CHANGES IN PLAN PROVISIONS**

- Post-retirement benefit increases were changed to 1.00 percent for all years, with no trigger.
- An end date of July 1, 2048 was added to the existing \$9.0 million state contribution.
- New annual state aid will equal \$4.5 million in fiscal years 2019 and 2020, and \$9.0 million thereafter, until the plan reaches 100.00 percent funding, or July 1, 2048, if earlier.
- Member contributions were changed from 10.80 percent to 11.30 percent of pay, effective January 1, 2019, and 11.80 percent of pay, effective January 1, 2020.
- Employer contributions were changed from 16.20 percent to 16.95 percent of pay, effective January 1, 2019, and 17.70 percent of pay, effective January 1, 2020.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to zero percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

## **PERA – PUBLIC EMPLOYEES POLICE AND FIRE FUND (CONTINUED)**

### **2017 CHANGES IN ACTUARIAL ASSUMPTIONS**

- Assumed salary increases were changed as recommended in the June 30, 2016 experience study. The net effect is proposed rates that average 0.34 percent lower than the previous rates.
- Assumed rates of retirement were changed, resulting in fewer retirements.
- The CSA load was 30.00 percent for vested and nonvested deferred members. The CSA has been changed to 33.00 percent for vested members, and 2.00 percent for nonvested members.
- The base mortality table for healthy annuitants was changed from the RP-2000 Fully Generational Table to the RP-2014 Fully Generational Table (with a base year of 2006), with male rates adjusted by a factor of 0.96. The mortality improvement scale was changed from Scale AA to Scale MP-2016. The base mortality table for disabled annuitants was changed from the RP-2000 Disabled Mortality Table to the mortality tables assumed for healthy retirees.
- Assumed termination rates were decreased to 3.00 percent for the first three years of service. Rates beyond the select period of three years were adjusted, resulting in more expected terminations overall.
- Assumed percentage of married female members was decreased from 65.00 percent to 60.00 percent.
- Assumed age difference was changed from separate assumptions for male members (wives assumed to be three years younger) and female members (husbands assumed to be four years older) to the assumption that males are two years older than females.
- The assumed percentage of female members electing joint and survivor annuities was increased.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent for all years, to 1.00 percent per year through 2064, and 2.50 percent thereafter.
- The single discount rate was changed from 5.60 percent per annum to 7.50 percent per annum.

### **2016 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2037, and 2.50 percent per year thereafter, to 1.00 percent per year for all future years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent.
- The single discount rate changed from 7.90 percent to 5.60 percent.
- The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth, and 2.50 percent for inflation.

### **2015 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2030, and 2.50 percent per year thereafter, to 1.00 percent per year through 2037, and 2.50 percent per year thereafter.

### **2015 CHANGES IN PLAN PROVISIONS**

- The post-retirement benefit increase to be paid after attainment of the 90.00 percent funding threshold was changed from inflation up to 2.50 percent, to a fixed rate of 2.50 percent.

## **PLYMOUTH FIREFIGHTERS' RELIEF ASSOCIATION**

### **2021 CHANGES IN PLAN TYPE**

- In 2021, the Plymouth Firefighters' Relief Association changed from a defined benefit pension plan to a defined contribution plan and does not necessitate the required supplementary information beginning with the fiscal year ended December 31, 2021.

### **2020 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The expected investment return and discount rate decreased from 6.50 percent to 6.25 percent to reflect updated capital market assumptions.
- The inflation assumption decreased from 2.50 percent to 2.25 percent.
- The index rate assumption for 20-year, tax-exempt municipal bonds decreased from 2.75 percent to 2.00 percent.

### **2020 CHANGES IN PLAN PROVISIONS**

- The lump sum benefit amount increased from \$10,500 to \$11,000.
- The reduction in the lump sum pension was changed from 4.00 percent per year for less than 20 years of service to 12.00 percent per year for less than 10 years of service.

### **2019 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The expected investment return and discount rate decreased from 7.00 percent to 6.50 percent to reflect updated capital market assumptions.
- The mortality assumption was updated from the rates used in the July 1, 2017 Minnesota PERA Police and Fire Plan actuarial valuation to the rates used in the July 1, 2019 Minnesota PERA Police and Fire Plan actuarial valuation.
- Deferred members terminating after May 17, 2018 have the option of an income earning benefit on the amount of their accrued lump sum pension. We have assumed a 3.00 percent rate of return.
- The inflation assumption decreased from 2.75 percent to 2.50 percent.

### **2019 CHANGES IN PLAN PROVISIONS**

- The lump sum benefit amount increased from \$10,000 to \$10,500. Deferred members terminating after May 17, 2018 have the option of an income earning benefit on the amount of their accrued lump sum pension.
- The reduction in the lump sum pension was changed from 4.00 percent per year for less than 20 years of service to 12.00 percent per year for less than 10 years of service.

### **2018 CHANGES IN PLAN PROVISIONS**

- Increase in the lump sum pension from \$9,500 to \$10,000 per year of service.

### **2017 CHANGES IN ACTUARIAL ASSUMPTIONS**

- Mortality and termination rates were changed to those used in the most recent Minnesota PERA Police and Fire Plan actuarial valuation.

### **2016 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The discount rate was changed from 6.00 percent to 7.00 percent.

### **2016 CHANGES IN PLAN PROVISIONS**

- The lump sum benefit amount increased from \$9,000 to \$9,500 per year of service.
- The years of service required to take a lump sum pension were reduced from 10 years of service to 5 years of service if after age 50.

## **OTHER POST-EMPLOYMENT BENEFITS PLAN**

### **2024 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The discount rate was changed from 4.00 percent to 3.70 percent.

### **2023 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The healthcare trend rates and mortality tables were updated.
- The retirement, withdrawal, and salary increase rates for public safety employees were updated.
- The inflation rate was changed from 2.00 percent to 2.50 percent.
- The discount rate was changed from 2.00 percent to 4.00 percent.

### **2021 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The healthcare trend rates, mortality tables, and salary increase rates were updated.
- The retirement and withdrawal rates for nonsafety personnel were updated.
- The inflation rate was changed from 2.50 percent to 2.00 percent.
- The discount rate was changed from 2.90 percent to 2.00 percent.

### **2020 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The discount rate was changed from 3.80 percent to 2.90 percent.

### **2019 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The healthcare trend rates were changed to better anticipate short-term and long-term medical increases.
- The mortality tables were updated from the RP-2014 White Collar Mortality Tables with MP-2016 Generational Improvement Scale (with blue collar adjustment for police and fire personnel) to the RP-2014 White Collar Mortality Tables with MP-2018 Generational Improvement Scale (with blue collar adjustment for police and fire personnel).
- The retirement and withdrawal tables for police and fire personnel were updated.
- The discount rate was changed from 3.30 percent to 3.80 percent.

**GOVERNMENTAL COMBINING AND INDIVIDUAL FUND  
STATEMENTS AND SCHEDULES**





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## CITY OF PLYMOUTH

Nonmajor Governmental Funds  
Combining Balance Sheet  
December 31, 2024  
(With Comparative Totals for December 31, 2023)

	Special Revenue	Debt Service	Capital Project
	<u>                    </u>	<u>                    </u>	<u>                    </u>
Assets			
Cash and investments	\$ 2,618,420	\$ 3,700,602	\$ 12,052,641
Restricted cash and investments	—	—	—
Receivables			
Accounts	76,265	57,556	—
Notes	1,110,571	—	—
Taxes	6,098	21,509	10,246
Special assessments	—	—	—
Accrued interest	101,057	—	128,173
Leases	—	—	863,582
Due from other governments	28,337	33,628	3,511,809
Inventory	409	—	—
Advances to other funds	—	—	122,107
	<u>                    </u>	<u>                    </u>	<u>                    </u>
Total assets	<u><u>\$ 3,941,157</u></u>	<u><u>\$ 3,813,295</u></u>	<u><u>\$ 16,688,558</u></u>
Liabilities			
Accounts payable	\$ 81,336	\$ —	\$ 62
Contracts payable	—	—	—
Accrued salaries and benefits payable	51,642	—	—
Deposits payable	650	—	193,200
Due to other governments	1,772	—	—
Unearned revenue	714,787	—	16,711
Total liabilities	<u>850,187</u>	<u>—</u>	<u>209,973</u>
Deferred inflows of resources			
Unavailable revenue – notes and related interest	1,197,273	—	—
Unavailable revenue – taxes	5,448	18,857	9,385
Lease revenue for subsequent years	—	—	819,756
Total deferred inflows of resources	<u>1,202,721</u>	<u>18,857</u>	<u>829,141</u>
Fund balances (deficits)			
Nonspendable	409	—	—
Restricted	663,163	3,794,438	6,372,462
Assigned	1,224,677	—	9,276,982
Unassigned	—	—	—
Total fund balances	<u>1,888,249</u>	<u>3,794,438</u>	<u>15,649,444</u>
	<u>                    </u>	<u>                    </u>	<u>                    </u>
Total liabilities, deferred inflows of resources, and fund balances	<u><u>\$ 3,941,157</u></u>	<u><u>\$ 3,813,295</u></u>	<u><u>\$ 16,688,558</u></u>

Permanent Fund	Totals	
	2024	2023
\$ 217,521	\$ 18,589,184	\$ 36,972,782
—	—	132,519
—	133,821	829,015
—	1,110,571	1,257,645
—	37,853	98,965
—	—	258
1,182	230,412	316,390
—	863,582	909,900
—	3,573,774	156,653
—	409	683
—	122,107	207,073
<u>\$ 218,703</u>	<u>\$ 24,661,713</u>	<u>\$ 40,881,883</u>
\$ —	\$ 81,398	\$ 122,007
—	—	595,711
—	51,642	29,022
—	193,850	201,700
—	1,772	4,227
—	731,498	650,299
<u>—</u>	<u>1,060,160</u>	<u>1,602,966</u>
—	1,197,273	1,358,550
—	33,690	56,845
—	819,756	878,954
<u>—</u>	<u>2,050,719</u>	<u>2,294,349</u>
45,860	46,269	46,543
172,843	11,002,906	17,611,145
—	10,501,659	19,790,072
—	—	(463,192)
<u>218,703</u>	<u>21,550,834</u>	<u>36,984,568</u>
<u>\$ 218,703</u>	<u>\$ 24,661,713</u>	<u>\$ 40,881,883</u>

CITY OF PLYMOUTH

Nonmajor Governmental Funds  
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances  
Year Ended December 31, 2024  
(With Comparative Totals for the Year Ended December 31, 2023)

	Special Revenue	Debt Service	Capital Project
Revenue			
Property taxes	\$ 962,616	\$ 3,810,079	\$ 1,505,450
Special assessments	—	—	—
Licenses and permits	—	—	—
Other taxes	202,417	404,894	—
Intergovernmental	709,694	33	8,523,823
Charges for services	2,398,647	—	105,087
Franchise taxes	—	—	—
Contributions	19,439	—	187,969
Investment earnings	79,474	4,258	1,051,706
Loan repayments	16,706	—	—
Other	129,040	—	454,895
Total revenues	4,518,033	4,219,264	11,828,930
Expenditures			
Current			
General government	127,318	—	—
Economic development	70	192	—
Parks and recreation	3,773,622	3,387	92,268
Public safety	12,026	84	—
Public service	356,591	—	—
Public works	—	—	552
Debt service			
Principal retirement	—	2,375,000	—
Interest and fiscal charges	—	1,406,475	—
Capital outlay	34,683	—	54,735
Total expenditures	4,304,310	3,785,138	147,555
Excess of revenues over expenditures	213,723	434,126	11,681,375
Other financing sources (uses)			
Transfers in	—	500,000	823,387
Transfers out	—	(1,689,563)	(23,894,882)
Total other financing sources (uses)	—	(1,189,563)	(23,071,495)
Net change in fund balances	213,723	(755,437)	(11,390,120)
Fund balances			
Beginning of year, as previously reported	1,674,526	4,549,875	30,550,622
Change within financial reporting entity	—	—	(3,511,058)
Beginning of year, as restated	1,674,526	4,549,875	27,039,564
End of year	\$ 1,888,249	\$ 3,794,438	\$ 15,649,444

Permanent Fund	Totals	
	2024	2023
\$ —	\$ 6,278,145	\$ 8,940,179
—	—	5,529
—	—	143,184
—	607,311	668,619
—	9,233,550	3,886,517
—	2,503,734	2,502,845
—	—	2,804,253
—	207,408	1,884,512
9,195	1,144,633	1,877,903
—	16,706	16,096
—	583,935	1,305,962
9,195	20,575,422	24,035,599
—	127,318	79,258
—	262	230
—	3,869,277	3,259,765
—	12,110	1,798
—	356,591	595,956
37	589	5,127
—	2,375,000	3,860,000
—	1,406,475	1,537,278
—	89,418	1,321,060
37	8,237,040	10,660,472
9,158	12,338,382	13,375,127
—	1,323,387	2,669,250
—	(25,584,445)	(17,375,438)
—	(24,261,058)	(14,706,188)
9,158	(11,922,676)	(1,331,061)
209,545	36,984,568	38,315,629
—	(3,511,058)	—
209,545	33,473,510	38,315,629
\$ 218,703	\$ 21,550,834	\$ 36,984,568

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## **NONMAJOR SPECIAL REVENUE FUNDS**

Recreation Fund – Property taxes are levied and revenue from participants is received in the City's recreational programs. These revenues are used to finance the recreational programs offered to the citizens of the City and other participants.

Parkers Lake Cemetery Maintenance Fund – Revenues derived from the sale of cemetery lots are receipted into this fund and are used to finance cemetery maintenance costs.

Community Development Fund – This fund is used to account for funds to assist with financing the costs of community development functions, such as comprehensive plan updates, land use maps, and other development activities.

Economic Development Fund – This fund was established to account for activities to encourage economic development by supplementing conventional financing sources available to existing and new businesses.

Community Development Block Grant Fund – This fund receives and expends the City's allocation of the Federal Community Development Block Grant Program funds. The primary beneficiaries from the activities of this fund are persons of low and moderate income.

Lawful Gambling Fund – The Plymouth Lions manage lawful gambling operations in the City. The City receives fees and makes expenditures in accordance with state statutes.

Opioid Settlement Fund – This fund is used to account for the receipt of opioid settlement funds and expenditures for opioid remediation activities or restitution.

Destination Marketing Organization Fund – This fund is used to account for the receipt of lodging taxes and expenditures for the promotion of the City's activities, events, quality dining, hotels, attractions, and premier recreation opportunities.

Local Affordable Housing Aid Fund (LAHA) – This fund is used to account for the LAHA program, which helps metropolitan local governments develop and preserve affordable housing to prevent homelessness.

## CITY OF PLYMOUTH

## Nonmajor Special Revenue Funds

## Combining Balance Sheet

December 31, 2024

(With Comparative Totals for December 31, 2023)

	Recreation	Parkers Lake Cemetery Maintenance	Community Development	Economic Development	Community Development Block Grant
<b>Assets</b>					
Cash and investments	\$ 1,057,992	\$ 117,548	\$ 64,106	\$ 203,439	\$ 27,216
Receivables					
Accounts	16,161	—	—	1,553	—
Notes	—	—	225,000	50,647	834,924
Taxes	6,079	—	—	—	19
Accrued interest	5,869	639	60,451	1,106	26,746
Due from other governments	—	—	—	—	11,526
Inventory	409	—	—	—	—
<b>Total assets</b>	<b>\$ 1,086,510</b>	<b>\$ 118,187</b>	<b>\$ 349,557</b>	<b>\$ 256,745</b>	<b>\$ 900,431</b>
<b>Liabilities</b>					
Accounts payable	\$ 16,462	\$ —	\$ —	\$ —	\$ 11,095
Accrued salaries and benefits payable	47,525	—	—	—	329
Deposits payable	650	—	—	—	—
Due to other governments	1,767	—	—	—	5
Unearned revenue	714,787	—	—	—	—
<b>Total liabilities</b>	<b>781,191</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>11,429</b>
<b>Deferred inflows of resources</b>					
Unavailable revenue – notes and related interest	—	—	285,103	50,647	861,523
Unavailable revenue – taxes	5,429	—	—	—	19
<b>Total deferred inflows of resources</b>	<b>5,429</b>	<b>—</b>	<b>285,103</b>	<b>50,647</b>	<b>861,542</b>
<b>Fund balances</b>					
Nonspendable	409	—	—	—	—
Restricted	—	—	—	—	27,460
Assigned	299,481	118,187	64,454	206,098	—
<b>Total fund balances</b>	<b>299,890</b>	<b>118,187</b>	<b>64,454</b>	<b>206,098</b>	<b>27,460</b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 1,086,510</b>	<b>\$ 118,187</b>	<b>\$ 349,557</b>	<b>\$ 256,745</b>	<b>\$ 900,431</b>



Lawful Gambling	Opioid Settlement	Destination Marketing Organization	Local Affordable Housing Aid	Totals	
				2024	2023
\$ 77,398	\$ 209,508	\$ 498,251	\$ 362,962	\$ 2,618,420	\$ 2,314,038
29,973	—	28,578	—	76,265	76,837
—	—	—	—	1,110,571	1,257,645
—	—	—	—	6,098	9,874
421	1,138	2,707	1,980	101,057	116,445
—	—	16,811	—	28,337	51,757
—	—	—	—	409	683
<u>\$ 107,792</u>	<u>\$ 210,646</u>	<u>\$ 546,347</u>	<u>\$ 364,942</u>	<u>\$ 3,941,157</u>	<u>\$ 3,827,279</u>
\$ 47,677	\$ —	\$ 6,102	\$ —	\$ 81,336	\$ 119,663
—	—	3,788	—	51,642	29,022
—	—	—	—	650	100
—	—	—	—	1,772	4,227
—	—	—	—	714,787	634,050
<u>47,677</u>	<u>—</u>	<u>9,890</u>	<u>—</u>	<u>850,187</u>	<u>787,062</u>
—	—	—	—	1,197,273	1,358,550
—	—	—	—	5,448	7,141
<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>1,202,721</u>	<u>1,365,691</u>
—	—	—	—	409	683
60,115	210,646	—	364,942	663,163	201,603
—	—	536,457	—	1,224,677	1,472,240
<u>60,115</u>	<u>210,646</u>	<u>536,457</u>	<u>364,942</u>	<u>1,888,249</u>	<u>1,674,526</u>
<u>\$ 107,792</u>	<u>\$ 210,646</u>	<u>\$ 546,347</u>	<u>\$ 364,942</u>	<u>\$ 3,941,157</u>	<u>\$ 3,827,279</u>

## CITY OF PLYMOUTH

Nonmajor Special Revenue Funds  
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances  
Year Ended December 31, 2024  
(With Comparative Totals for the Year Ended December 31, 2023)

	Recreation	Parkers Lake Cemetery Maintenance	Community Development	Economic Development	Community Development Block Grant
Revenue					
Property taxes	\$ 962,616	\$ —	\$ —	\$ —	\$ —
Other taxes	—	—	—	—	—
Intergovernmental	9	—	—	—	346,574
Charges for services	2,278,834	620	—	—	—
Contributions	19,439	—	—	—	—
Investment earnings	26,190	4,956	2,709	10,144	1,473
Loan repayments	—	—	—	16,706	—
Other	13,182	—	—	—	230
Total revenues	<u>3,300,270</u>	<u>5,576</u>	<u>2,709</u>	<u>26,850</u>	<u>348,277</u>
Expenditures					
Current					
General government	—	—	—	—	—
Economic development	—	—	11	34	—
Parks and recreation	3,512,336	—	—	—	—
Public safety	—	—	—	—	—
Public service	—	20	—	—	356,571
Capital outlay					
Parks and recreation	26,836	—	—	—	—
Total expenditures	<u>3,539,172</u>	<u>20</u>	<u>11</u>	<u>34</u>	<u>356,571</u>
Excess (deficiency) of revenues over expenditures	(238,902)	5,556	2,698	26,816	(8,294)
Other financing sources					
Transfers in	—	—	—	—	—
Net change in fund balances	(238,902)	5,556	2,698	26,816	(8,294)
Fund balances					
Beginning of year	<u>538,792</u>	<u>112,631</u>	<u>61,756</u>	<u>179,282</u>	<u>35,754</u>
End of year	<u>\$ 299,890</u>	<u>\$ 118,187</u>	<u>\$ 64,454</u>	<u>\$ 206,098</u>	<u>\$ 27,460</u>

Lawful Gambling	Opioid Settlement	Destination Marketing Organization	Local Affordable Housing Aid	Totals	
				2024	2023
\$ —	\$ —	\$ —	\$ —	\$ 962,616	\$ 930,356
—	—	202,417	—	202,417	222,851
—	—	—	363,111	709,694	542,882
119,193	—	—	—	2,398,647	2,357,763
—	—	—	—	19,439	30,730
2,639	6,796	22,711	1,856	79,474	125,897
—	—	—	—	16,706	16,096
—	115,628	—	—	129,040	31,412
<u>121,832</u>	<u>122,424</u>	<u>225,128</u>	<u>364,967</u>	<u>4,518,033</u>	<u>4,257,987</u>
127,318	—	—	—	127,318	79,258
—	—	—	25	70	35
—	—	261,286	—	3,773,622	3,217,569
—	12,026	—	—	12,026	14
—	—	—	—	356,591	595,956
—	—	7,847	—	34,683	—
<u>127,318</u>	<u>12,026</u>	<u>269,133</u>	<u>25</u>	<u>4,304,310</u>	<u>3,892,832</u>
(5,486)	110,398	(44,005)	364,942	213,723	365,155
—	—	—	—	—	367,860
(5,486)	110,398	(44,005)	364,942	213,723	733,015
<u>65,601</u>	<u>100,248</u>	<u>580,462</u>	<u>—</u>	<u>1,674,526</u>	<u>941,511</u>
<u>\$ 60,115</u>	<u>\$ 210,646</u>	<u>\$ 536,457</u>	<u>\$ 364,942</u>	<u>\$ 1,888,249</u>	<u>\$ 1,674,526</u>

## CITY OF PLYMOUTH

Recreation Special Revenue Fund  
Schedule of Revenues, Expenditures, and Changes in Fund Balances –  
Budget and Actual  
Year Ended December 31, 2024  
(With Comparative Totals for the Year Ended December 31, 2023)

	2024			2023
	Original and Final Budget	Actual	Over (Under) Final Budget	Actual
Revenues				
Property taxes	\$ 973,449	\$ 962,616	\$ (10,833)	\$ 930,356
Intergovernmental	–	9	9	8
Charges for services	2,169,482	2,278,834	109,352	2,239,401
Contributions	19,946	19,439	(507)	30,730
Investment earnings	–	26,190	26,190	78,226
Other	9,500	13,182	3,682	12,377
Total revenues	3,172,377	3,300,270	127,893	3,291,098
Expenditures				
Current				
Parks and recreation				
Personal services	1,853,153	2,113,975	260,822	1,872,099
Materials and supplies	148,185	177,769	29,584	173,538
Contractual services	1,012,751	1,124,351	111,600	1,066,675
Other	85,275	96,241	10,966	98,728
Capital outlay	–	26,836	26,836	–
Total expenditures	3,099,364	3,539,172	439,808	3,211,040
Excess (deficiency) of revenues over (under) expenditures	73,013	(238,902)	(311,915)	80,058
Other financing sources (uses)				
Transfers in	–	–	–	990
Transfers out	(73,013)	–	73,013	–
Total other financing sources (uses)	(73,013)	–	73,013	990
Net change in fund balances	\$ –	(238,902)	\$ (238,902)	81,048
Fund balances				
Beginning of year		538,792		457,744
End of year		\$ 299,890		\$ 538,792

CITY OF PLYMOUTH

Community Development Block Grant Special Revenue Fund  
Schedule of Revenues, Expenditures, and Changes in Fund Balances –  
Budget and Actual  
Year Ended December 31, 2024  
(With Comparative Totals for the Year Ended December 31, 2023)

	2024			2023
	Original and Final Budget	Actual	Over (Under) Final Budget	Actual
Revenues				
Intergovernmental	\$ 355,452	\$ 346,574	\$ (8,878)	\$ 542,874
Investment earnings	300	1,473	1,173	2,642
Other	—	230	230	40
Total revenues	<u>355,752</u>	<u>348,277</u>	<u>(7,475)</u>	<u>545,556</u>
Expenditures				
Current				
Public service				
Personal services	33,979	31,260	(2,719)	17,976
Materials and supplies	300	131	(169)	—
Contractual services	19,199	17,035	(2,164)	12,370
Other	<u>457,577</u>	<u>308,145</u>	<u>(149,432)</u>	<u>553,918</u>
Total expenditures	<u>511,055</u>	<u>356,571</u>	<u>(154,484)</u>	<u>584,264</u>
Excess (deficiency) of revenues over (under) expenditures	(155,303)	(8,294)	147,009	(38,708)
Other financing sources				
Transfers in	<u>155,303</u>	<u>—</u>	<u>(155,303)</u>	<u>—</u>
Net change in fund balances	<u>\$ —</u>	<u>(8,294)</u>	<u>\$ (8,294)</u>	<u>(38,708)</u>
Fund balances				
Beginning of year		<u>35,754</u>		<u>74,462</u>
End of year		<u>\$ 27,460</u>		<u>\$ 35,754</u>

CITY OF PLYMOUTH

Destination Marketing Organization Special Revenue Fund  
Schedule of Revenues, Expenditures, and Changes in Fund Balances –  
Budget and Actual  
Year Ended December 31, 2024  
(With Comparative Totals for the Year Ended December 31, 2023)

	2024			2023
	Original and Final Budget	Actual	Over (Under) Final Budget	Actual
Revenues				
Other taxes	\$ –	\$ 202,417	\$ 202,417	\$ 222,851
Investment earnings	–	22,711	22,711	16,322
Total revenues	–	225,128	225,128	239,173
Expenditures				
Current				
Parks and recreation				
Personal services	121,333	125,027	3,694	–
Materials and supplies	50,000	9,345	(40,655)	–
Contractual services	125,000	123,932	(1,068)	6,500
Other	–	2,982	2,982	29
Capital outlay	–	7,847	7,847	–
Total expenditures	296,333	269,133	(27,200)	6,529
Excess (deficiency) of revenues over (under) expenditures	(296,333)	(44,005)	252,328	232,644
Other financing sources (uses)				
Transfers in	365,880	–	(365,880)	347,818
Transfers out	(69,547)	–	69,547	–
Total other financing sources (uses)	296,333	–	(296,333)	347,818
Net change in fund balances	\$ –	(44,005)	\$ (44,005)	580,462
Fund balances				
Beginning of year		580,462		–
End of year		\$ 536,457		\$ 580,462

### **NONMAJOR DEBT SERVICE FUNDS**

General Obligation Bonds Fund – This fund is used to account for the accumulation of resources for payment of general obligation bonds or other general indebtedness and interest thereon.

Tax Increment Bonds Fund – This fund was used to account for the accumulation of resources for payment of tax increment general obligation bonds and interest thereon. The tax increment bonds have been paid off and the fund was closed in the current year.

## CITY OF PLYMOUTH

Nonmajor Debt Service Funds  
Combining Balance Sheet  
December 31, 2024  
(With Comparative Totals for December 31, 2023)

	General Obligation Bonds	Tax Increment Bonds	Totals	
			2024	2023
Assets				
Cash and investments	\$ 3,700,602	\$ —	\$ 3,700,602	\$ 4,477,826
Receivables				
Accounts	57,556	—	57,556	46,988
Taxes	21,509	—	21,509	45,886
Due from other governments	33,628	—	33,628	—
Total assets	<u>\$ 3,813,295</u>	<u>\$ —</u>	<u>\$ 3,813,295</u>	<u>\$ 4,570,700</u>
Liabilities				
Accounts payable	\$ —	\$ —	\$ —	\$ 2,256
Deferred inflows of resources				
Unavailable revenue – taxes	18,857	—	18,857	18,569
Fund balances				
Restricted	<u>3,794,438</u>	<u>—</u>	<u>3,794,438</u>	<u>4,549,875</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 3,813,295</u>	<u>\$ —</u>	<u>\$ 3,813,295</u>	<u>\$ 4,570,700</u>



CITY OF PLYMOUTH

Nonmajor Debt Service Funds  
Combining Statement of Revenues, Expenditures,  
and Changes in Fund Balances  
Year Ended December 31, 2024

(With Comparative Totals for the Year Ended December 31, 2023)

	General Obligation Bonds	Tax Increment Bonds	Totals	
			2024	2023
Revenues				
Property taxes	\$ 3,671,328	\$ 138,751	\$ 3,810,079	\$ 3,746,094
Other taxes	404,894	—	404,894	445,768
Intergovernmental	33	—	33	29
Investment earnings	2,289	1,969	4,258	139
Total revenues	4,078,544	140,720	4,219,264	4,192,030
Expenditures				
Current				
Economic development	—	192	192	195
Parks and recreation	3,387	—	3,387	6,879
Public safety	84	—	84	29
Debt service				
Principal retirement	2,375,000	—	2,375,000	3,860,000
Interest and fiscal charges	1,406,475	—	1,406,475	1,537,278
Total expenditures	3,784,946	192	3,785,138	5,404,381
Excess (deficiency) of revenues over (under) expenditures	293,598	140,528	434,126	(1,212,351)
Other financing sources (uses)				
Transfers in	500,000	—	500,000	1,609,887
Transfers out	(827)	(1,688,736)	(1,689,563)	—
Total other financing sources (uses)	499,173	(1,688,736)	(1,189,563)	1,609,887
Net change in fund balances	792,771	(1,548,208)	(755,437)	397,536
Fund balances				
Beginning of year	3,001,667	1,548,208	4,549,875	4,152,339
End of year	\$ 3,794,438	\$ —	\$ 3,794,438	\$ 4,549,875

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## **NONMAJOR CAPITAL PROJECT FUNDS**

Minnesota State Aid Fund – This fund is used to account for the City's allocation of the state collected highway user tax. The allocation is based on population and need for construction of designated state aid streets in the City.

Community Improvement Fund – This fund is used to account for expenditures, which may be made only for items of a capital nature. Allowed expenditures are provided for by ordinance. Funds are deposited into this fund from surplus money or special assessment collections that remain after an improvement project has been fully funded and the bonds issued for the project paid.

Park Replacement Fund – This fund is used to account for the accumulation of resources for the major repairs and replacement of the City's park facilities and trails.

Project Administration Fund – Revenues received are a portion of all special assessments, which are levied on benefiting properties, and are used to provide funds for project contingencies and other special projects.

Park Construction Fund – These funds are used to account for the monies received from land developers and are used for the acquisition and development of park land.

Capital Improvement Fund – This fund was established to accumulate resources for capital improvements, such as building construction, without the need to issue bonds.

Plymouth Community Center Expansion Fund – This fund was used to account for expenditures incurred in the renovation and expansion of the Plymouth Community Center. This fund was closed in the current year with the completion of the project.

Fire Stations Construction Fund – This fund was used to account for expenditures incurred for the Fire Station #2 and Fire Station #3 replacement projects. This fund was closed in the current year with the completion of the project.

## CITY OF PLYMOUTH

Nonmajor Capital Project Funds  
Combining Balance Sheet  
December 31, 2024  
(With Comparative Totals for December 31, 2023)

	Minnesota State Aid	Community Improvement	Park Replacement	Project Administration
Assets				
Cash and investments	\$ —	\$ —	\$ 1,727,105	\$ 266,945
Restricted cash and investments	—	—	—	—
Receivables				
Accounts	—	—	—	—
Taxes	—	—	6,805	—
Special assessments	—	—	—	—
Accrued interest	16,037	—	15,065	1,451
Leases	—	—	863,582	—
Due from other governments	3,511,809	—	—	—
Advances to other funds	—	—	—	—
Total assets	<u>\$ 3,527,846</u>	<u>\$ —</u>	<u>\$ 2,612,557</u>	<u>\$ 268,396</u>
Liabilities				
Accounts payable	\$ —	\$ —	\$ 62	\$ —
Contracts payable	—	—	—	—
Deposits payable	—	—	193,200	—
Unearned revenue	—	—	16,711	—
Total liabilities	<u>—</u>	<u>—</u>	<u>209,973</u>	<u>—</u>
Deferred inflows of resources				
Unavailable revenue – taxes	—	—	6,233	—
Lease revenue for subsequent years	—	—	819,756	—
Total deferred inflows of resources	<u>—</u>	<u>—</u>	<u>825,989</u>	<u>—</u>
Fund balances (deficits)				
Restricted	3,527,846	—	—	—
Assigned	—	—	1,576,595	268,396
Unassigned	—	—	—	—
Total fund balances	<u>3,527,846</u>	<u>—</u>	<u>1,576,595</u>	<u>268,396</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 3,527,846</u>	<u>\$ —</u>	<u>\$ 2,612,557</u>	<u>\$ 268,396</u>

Park Construction	Capital Improvement	Formerly Nonmajor Street Replacement	Plymouth Community Center Expansion	Fire Stations Construction	Totals	
					2024	2023
\$ 2,788,036	\$ 7,270,555	\$ —	\$ —	\$ —	\$ 12,052,641	\$ 29,972,752
—	—	—	—	—	—	132,519
—	—	—	—	—	—	705,190
—	3,441	—	—	—	10,246	43,205
—	—	—	—	—	—	258
56,580	39,040	—	—	—	128,173	198,566
—	—	—	—	—	863,582	909,900
—	—	—	—	—	3,511,809	104,896
—	122,107	—	—	—	122,107	207,073
<u>\$ 2,844,616</u>	<u>\$ 7,435,143</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ 16,688,558</u>	<u>\$ 32,274,359</u>
\$ —	\$ —	\$ —	\$ —	\$ —	\$ 62	\$ 88
—	—	—	—	—	—	595,711
—	—	—	—	—	193,200	201,600
—	—	—	—	—	16,711	16,249
—	—	—	—	—	209,973	813,648
—	3,152	—	—	—	9,385	31,135
—	—	—	—	—	819,756	878,954
—	3,152	—	—	—	829,141	910,089
2,844,616	—	—	—	—	6,372,462	12,695,982
—	7,431,991	—	—	—	9,276,982	18,317,832
—	—	—	—	—	—	(463,192)
<u>2,844,616</u>	<u>7,431,991</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>15,649,444</u>	<u>30,550,622</u>
<u>\$ 2,844,616</u>	<u>\$ 7,435,143</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ 16,688,558</u>	<u>\$ 32,274,359</u>

CITY OF PLYMOUTH

Nonmajor Capital Project Funds  
Combining Statement of Revenues, Expenditures,  
and Changes in Fund Balances  
Year Ended December 31, 2024  
(With Comparative Totals for the Year Ended December 31, 2023)

	Minnesota State Aid	Community Improvement	Park Replacement	Project Administration
Revenues				
Property taxes	\$ —	\$ —	\$ 999,867	\$ —
Special assessments	—	—	—	—
Licenses and permits	—	—	—	—
Intergovernmental	3,511,809	—	12,009	—
Charges for services	—	—	105,087	—
Franchise taxes	—	—	—	—
Contributions	—	—	7,489	—
Investment earnings	124,747	102,810	82,129	11,283
Other	—	—	—	—
Total revenues	3,636,556	102,810	1,206,581	11,283
Expenditures				
Current				
Parks and recreation	—	565	88,747	—
Public safety	—	—	—	—
Public works	507	—	—	45
Capital outlay	—	—	—	—
Total expenditures	507	565	88,747	45
Excess of revenues over expenditures	3,636,049	102,245	1,117,834	11,238
Other financing sources (uses)				
Transfers in	331,667	4,852	8,349	—
Transfers out	(3,282,649)	(6,745,897)	(822,150)	—
Total other financing sources (uses)	(2,950,982)	(6,741,045)	(813,801)	—
Net change in fund balances	685,067	(6,638,800)	304,033	11,238
Fund balances (deficits)				
Beginning of year, as previously reported	2,842,779	6,638,800	1,272,562	257,158
Change within financial reporting entity	—	—	—	—
Beginning of year, as restated	2,842,779	6,638,800	1,272,562	257,158
End of year	\$ 3,527,846	\$ —	\$ 1,576,595	\$ 268,396

Park Construction	Capital Improvement	Formerly Nonmajor Street Replacement	Plymouth Community Center Expansion	Fire Stations Construction	Totals	
					2024	2023
\$ —	\$ 505,583	\$ —	\$ —	\$ —	\$ 1,505,450	\$ 4,263,729
—	—	—	—	—	—	5,529
—	—	—	—	—	—	143,184
—	5	—	5,000,000	—	8,523,823	3,343,606
—	—	—	—	—	105,087	145,082
—	—	—	—	—	—	2,804,253
180,480	—	—	—	—	187,969	1,853,782
436,033	289,331	—	—	5,373	1,051,706	1,741,327
—	—	—	39,408	415,487	454,895	1,274,550
616,513	794,919	—	5,039,408	420,860	11,828,930	15,575,042
1,774	1,182	—	—	—	92,268	35,317
—	—	—	—	—	—	1,755
—	—	—	—	—	552	5,095
—	—	—	34,671	20,064	54,735	1,321,060
1,774	1,182	—	34,671	20,064	147,555	1,363,227
614,739	793,737	—	5,004,737	400,796	11,681,375	14,211,815
—	—	—	48,585	429,934	823,387	691,503
(7,623,326)	—	—	(5,000,000)	(420,860)	(23,894,882)	(17,375,438)
(7,623,326)	—	—	(4,951,415)	9,074	(23,071,495)	(16,683,935)
(7,008,587)	793,737	—	53,322	409,870	(11,390,120)	(2,472,120)
9,853,203	6,638,254	3,511,058	(53,322)	(409,870)	30,550,622	33,022,742
—	—	(3,511,058)	—	—	(3,511,058)	—
9,853,203	6,638,254	—	(53,322)	(409,870)	27,039,564	33,022,742
\$ 2,844,616	\$ 7,431,991	\$ —	\$ —	\$ —	\$ 15,649,444	\$ 30,550,622

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#### **NONMAJOR PERMANENT FUND**

Parkers Lake Cemetery Perpetual Care Fund – This fund was established to account for funds dedicated to perpetual maintenance of the cemetery; only earnings, and not principal, may be expended for major capital improvements.

CITY OF PLYMOUTH

Nonmajor Permanent Fund  
Parkers Lake Cemetery Perpetual Care Fund  
Comparative Balance Sheet  
December 31, 2024 and 2023

	<u>2024</u>	<u>2023</u>
Assets		
Cash and investments	\$ 217,521	\$ 208,166
Receivables		
Accrued interest	<u>1,182</u>	<u>1,379</u>
Total assets	<u>\$ 218,703</u>	<u>\$ 209,545</u>
Fund balances		
Nonspendable	\$ 45,860	\$ 45,860
Restricted	<u>172,843</u>	<u>163,685</u>
Total fund balances	<u>\$ 218,703</u>	<u>\$ 209,545</u>

CITY OF PLYMOUTH

Nonmajor Permanent Fund  
Parkers Lake Cemetery Perpetual Care Fund  
Comparative Schedule of Revenues, Expenditures,  
and Changes in Fund Balances  
Years Ended December 31, 2024 and 2023

	<u>2024</u>	<u>2023</u>
Revenues		
Investment earnings	\$ 9,195	\$ 10,540
Expenditures		
Current		
Public works	<u>37</u>	<u>32</u>
Net change in fund balances	9,158	10,508
Fund balances		
Beginning of year	<u>209,545</u>	<u>199,037</u>
End of year	<u>\$ 218,703</u>	<u>\$ 209,545</u>

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**GENERAL FUND**

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## CITY OF PLYMOUTH

General Fund  
Comparative Balance Sheet  
December 31, 2024 and 2023

	Totals	
	2024	2023
Assets		
Cash and investments	\$ 25,987,637	\$ 25,187,751
Receivables		
Accounts	492,782	342,250
Taxes	265,223	383,030
Special assessments	39,799	27,056
Accrued interest	182,605	205,062
Leases	2,594,273	2,763,380
Due from other governments	384,322	246,552
Inventory	92	92
Prepaid items	75,996	128,576
Total assets	<u>\$ 30,022,729</u>	<u>\$ 29,283,749</u>
Liabilities		
Accounts payable	\$ 688,311	\$ 475,916
Accrued salaries and benefits payable	910,322	592,904
Deposits payable	330,782	579,560
Due to other funds	11,759	10,916
Due to other governments	69,141	79,020
Unearned revenue	813,654	592,876
Total liabilities	<u>2,823,969</u>	<u>2,331,192</u>
Deferred inflows of resources		
Unavailable revenue – taxes	240,035	275,416
Unavailable revenue – special assessments	26,108	26,046
Unavailable revenue – other receivables	79,202	65,757
Lease revenue for subsequent years	2,481,933	2,701,432
Total deferred inflows of resources	<u>2,827,278</u>	<u>3,068,651</u>
Fund balances		
Nonspendable	76,088	128,668
Restricted	2,073,275	2,302,636
Assigned	31,991	2,605
Unassigned	22,190,128	21,449,997
Total fund balances	<u>24,371,482</u>	<u>23,883,906</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 30,022,729</u>	<u>\$ 29,283,749</u>

## CITY OF PLYMOUTH

General Fund  
Schedule of Revenues and Other Financing Sources –  
Budget and Actual  
Year Ended December 31, 2024  
(With Comparative Totals for the Year Ended December 31, 2023)

	2024			2023
	Original and Final Budget	Actual	Over (Under) Final Budget	Actual
Revenues				
Property taxes	\$ 40,878,873	\$ 41,153,479	\$ 274,606	\$ 37,402,355
Special assessments	10,000	5,330	(4,670)	5,892
Licenses and permits	3,693,210	5,844,075	2,150,865	5,877,665
Intergovernmental				
State grants and aids	2,929,650	3,214,210	284,560	6,960,751
Federal grants	354,510	224,232	(130,278)	196,485
Other	519,374	674,815	155,441	447,801
Total intergovernmental	3,803,534	4,113,257	309,723	7,605,037
Charges for services	4,387,932	3,480,210	(907,722)	3,417,832
Fines and forfeitures	415,000	353,784	(61,216)	356,927
Contributions	36,300	9,650	(26,650)	25,500
Investment earnings	225,500	721,413	495,913	1,230,096
Other	36,500	984,005	947,505	112,897
Total revenues	53,486,849	56,665,203	3,178,354	56,034,201
Other financing sources				
Transfers in	420,800	1,349,823	929,023	1,020,420
Total revenues and other financing sources	\$ 53,907,649	\$ 58,015,026	\$ 4,107,377	\$ 57,054,621



## CITY OF PLYMOUTH

General Fund  
Schedule of Expenditures and Other Financing Uses –  
Budget and Actual  
Year Ended December 31, 2024  
(With Comparative Totals for the Year Ended December 31, 2023)

	2024		2023
	Original and Final Budget	Actual	Over (Under) Final Budget Actual
Expenditures			
General government			
Personal services	\$ 4,739,302	\$ 5,262,124	\$ 522,822
Materials and supplies	27,750	18,501	(9,249)
Contractual services	3,370,317	2,867,267	(503,050)
Other	629,295	1,627,148	997,853
Total general government	8,766,664	9,775,040	1,008,376
Economic development			
Personal services	160,168	74,820	(85,348)
Materials and supplies	500	1,220	720
Contractual services	55,426	45,191	(10,235)
Total economic development	216,094	121,231	(94,863)
Parks and recreation			
Personal services	5,005,957	5,077,247	71,290
Materials and supplies	497,200	545,837	48,637
Contractual services	3,482,424	3,589,719	107,295
Capital outlay	290,000	434,417	144,417
Other	52,475	42,869	(9,606)
Total parks and recreation	9,328,056	9,690,089	362,033
Public safety			
Personal services	21,054,098	20,126,499	(927,599)
Materials and supplies	776,130	597,557	(178,573)
Contractual services	5,032,599	5,020,805	(11,794)
Capital outlay	35,000	318,327	283,327
Other	913,928	941,056	27,128
Total public safety	27,811,755	27,004,244	(807,511)
Public works			
Personal services	3,229,807	2,905,839	(323,968)
Materials and supplies	500,550	265,332	(235,218)
Contractual services	3,871,207	3,237,003	(634,204)
Other	4,850	4,575	(275)
Total public works	7,606,414	6,412,749	(1,193,665)
Total expenditures	53,728,983	53,003,353	(725,630)
Other financing uses			
Transfers out	178,666	4,524,097	4,345,431
Total expenditures and other financing uses	\$ 53,907,649	\$ 57,527,450	\$ 3,619,801
			\$ 53,210,330

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## PROPRIETARY COMBINING FUNDS STATEMENTS

### **Enterprise Funds – Nonmajor**

Solid Waste Management Fund – The Solid Waste Management Fund provides collection services for various recyclable materials. Solid waste expenditures are primarily costs for curbside collections.

Fieldhouse Fund – The Fieldhouse Fund accounts for the operations of an inflatable dome erected over an indoor soccer field from October through March. Activities include soccer, football, golf, and walking.

### **Internal Service Funds**

Central Equipment Fund – The Central Equipment Fund was established to own and maintain all operating equipment of the City. Equipment maintenance, repair, and replacement costs are provided from rental rates, which the Central Equipment Fund charges the City's operating departments for use of equipment.

Public Facilities Fund – The Public Facilities Fund was established to provide services for the operations of city facilities. Facility maintenance, repair, and replacement costs are provided from charges to the City's operating departments for use of the facilities.

Information Technology Fund – The Information Technology Fund was established to account for the planning, designing, and implementing of information systems. Equipment and software maintenance repair, and replacement costs are provided from rental rates charged to the City's operating departments for use of equipment.

Risk Management Fund – The Risk Management Fund administers the City's property, casualty, and self-insured worker's compensation insurance programs. Fund revenues are primarily charges to other funds and interest earnings.

Employee Benefits Fund – The Employee Benefits Fund serves as the recording fund for all employee fringe benefits and the City's self-insured dental insurance program. Fund revenues are primarily charges to other funds and interest earnings.

Resource Planning Fund – The Resource Planning Fund is used to account for the accumulation of resources for future projects.

CITY OF PLYMOUTH

Nonmajor Enterprise Funds  
 Proprietary Funds  
 Combining Statement of Net Position  
 December 31, 2024  
 (With Comparative Totals for December 31, 2023)

	Solid Waste Management	Fieldhouse	Totals	
			2024	2023
Assets				
Current assets				
Cash and investments	\$ 470,379	\$ 1,499,557	\$ 1,969,936	\$ 1,839,291
Receivables				
Accounts	579,235	287,312	866,547	491,146
Accrued interest	2,593	8,141	10,734	12,182
Due from other funds	46	–	46	17
Due from other governments	16,357	–	16,357	13,065
Total current assets	1,068,610	1,795,010	2,863,620	2,355,701
Noncurrent assets				
Special assessments	17,720	–	17,720	18,001
Capital assets				
Land	–	47,551	47,551	47,551
Buildings	–	1,685,356	1,685,356	1,685,356
Improvements other than buildings	147,885	363,717	511,602	511,602
Machinery and equipment	–	250,338	250,338	250,338
Total capital assets	147,885	2,346,962	2,494,847	2,494,847
Less accumulated depreciation/amortization	(55,409)	(1,544,168)	(1,599,577)	(1,492,329)
Net capital assets	92,476	802,794	895,270	1,002,518
Total noncurrent assets	110,196	802,794	912,990	1,020,519
Total assets	\$ 1,178,806	\$ 2,597,804	\$ 3,776,610	\$ 3,376,220
Current liabilities				
Accounts payable	\$ 191,377	\$ 27,182	\$ 218,559	\$ 108,620
Accrued salaries and benefits payable	4,662	3,899	8,561	5,699
Due to other governments	–	6,477	6,477	254
Unearned revenue	–	268,169	268,169	235,071
Total current liabilities	196,039	305,727	501,766	349,644
Net position				
Investment in capital assets	92,476	802,794	895,270	1,002,518
Unrestricted	890,291	1,489,283	2,379,574	2,024,058
Total net position	982,767	2,292,077	3,274,844	3,026,576
Total liabilities and net position	\$ 1,178,806	\$ 2,597,804	\$ 3,776,610	\$ 3,376,220

CITY OF PLYMOUTH

Nonmajor Enterprise Funds  
 Proprietary Funds  
 Combining Statement of Revenues, Expenses,  
 and Changes in Net Position  
 Year Ended December 31, 2024  
 (With Comparative Totals for the Year Ended December 31, 2023)

	Solid Waste Management	Fieldhouse	Totals	
			2024	2023
Operating revenues				
Charges for services	\$ 2,503,672	\$ 376,137	\$ 2,879,809	\$ 1,684,000
Other fees	4,400	16,374	20,774	21,257
Total operating revenues	2,508,072	392,511	2,900,583	1,705,257
Operating expenses				
Personal services	198,749	146,904	345,653	314,926
Materials and supplies	3,714	2,811	6,525	11,929
Contractual services	2,431,539	229,804	2,661,343	1,690,083
Depreciation/amortization	5,684	101,564	107,248	111,562
Total operating expenses	2,639,686	481,083	3,120,769	2,128,500
Operating income (loss)	(131,614)	(88,572)	(220,186)	(423,243)
Nonoperating revenue (expenses)				
Investment earnings	20,020	64,648	84,668	98,944
Intergovernmental	375,344	—	375,344	165,953
Other revenue	23,950	6	23,956	22,621
Other expense	(15,248)	(266)	(15,514)	(9,353)
Total nonoperating revenue (expenses)	404,066	64,388	468,454	278,165
Changes in net position	272,452	(24,184)	248,268	(145,078)
Net position				
Beginning of year	710,315	2,316,261	3,026,576	3,171,654
End of year	\$ 982,767	\$ 2,292,077	\$ 3,274,844	\$ 3,026,576

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CITY OF PLYMOUTH

Nonmajor Enterprise Funds  
Proprietary Funds  
Combining Statement of Cash Flows  
Year Ended December 31, 2024  
(With Comparative Totals for the Year Ended December 31, 2023)

	Solid Waste Management	Fieldhouse	Totals	
			2024	2023
Cash flows from operating activities				
Cash receipts from customers or users	\$ 2,203,892	\$ 351,377	\$ 2,555,269	\$ 1,670,262
Payments to suppliers	(2,339,292)	(212,443)	(2,551,735)	(1,692,961)
Payments to employees	(196,753)	(146,038)	(342,791)	(314,969)
Other revenue (expense)	8,702	(260)	8,442	13,268
Net cash flows from operative activities	(323,451)	(7,364)	(330,815)	(324,400)
Cash flows from noncapital financing activities				
Intergovernmental revenues	375,344	—	375,344	165,953
Cash flows from capital and related financing activities				
Acquisition and construction of capital assets	—	—	—	(18,063)
Cash flows from investing activities				
Interest received and changes in fair value on investments	20,063	66,053	86,116	94,447
Net increase (decrease) in cash and cash equivalents	71,956	58,689	130,645	(82,063)
Cash and cash equivalents				
Beginning of year	398,423	1,440,868	1,839,291	1,921,354
End of year	\$ 470,379	\$ 1,499,557	\$ 1,969,936	\$ 1,839,291
Reconciliation of operating income (loss) to net cash flows from operating activities				
Operating income (loss)	\$ (131,614)	\$ (88,572)	\$ (220,186)	\$ (423,243)
Adjustments to reconcile operating income (loss) to net cash flows from operating activities				
Depreciation/amortization	5,684	101,564	107,248	111,562
Other revenues (expenses)	8,702	(260)	8,442	13,268
Change in assets and liabilities				
Accounts receivable	(301,169)	(74,232)	(375,401)	(41,762)
Due from other funds	(29)	—	(29)	14
Due from other governments	(3,292)	—	(3,292)	(8,909)
Special assessments receivable	281	—	281	(3,817)
Accounts payable	95,990	13,949	109,939	8,783
Accrued salaries and benefits payable	1,996	866	2,862	(43)
Due to other governments	—	6,223	6,223	254
Unearned revenue	—	33,098	33,098	19,493
Total adjustments	(191,837)	81,208	(110,629)	98,843
Net cash flows from operating activities	\$ (323,451)	\$ (7,364)	\$ (330,815)	\$ (324,400)

## CITY OF PLYMOUTH

Internal Service Funds  
Proprietary Funds  
Combining Statement of Net Position  
December 31, 2024

(With Comparative Totals for December 31, 2023)

	Central Equipment	Public Facilities	Information Technology	Risk Management
<b>Assets</b>				
Current assets				
Cash and investments	\$ 15,229,307	\$ 7,751,336	\$ 5,880,451	\$ 7,372,424
Receivables				
Accounts	—	880	—	—
Accrued interest	82,497	43,378	31,630	39,941
Due from other governments	28,715	—	—	—
Inventory	174,971	—	—	—
Prepaid items	—	—	554,263	204,669
Total current assets	15,515,490	7,795,594	6,466,344	7,617,034
Noncurrent assets				
Capital assets				
Land	33,520	—	—	—
Buildings	—	10,527,268	—	—
Improvements other than buildings	—	2,431,937	917,192	—
Machinery and equipment	25,784,588	3,860,533	3,903,817	—
Machinery and equipment – leased	1,196,981	—	234,311	—
Infrastructure	—	—	301,110	—
Technology subscriptions	—	—	266,156	—
Construction in progress	149,833	94,626	—	—
Total capital assets	27,164,922	16,914,364	5,622,586	—
Less accumulated depreciation/amortization	(16,027,248)	(4,584,573)	(4,176,222)	—
Net capital assets	11,137,674	12,329,791	1,446,364	—
Total assets	26,653,164	20,125,385	7,912,708	7,617,034
Deferred outflows of resources				
OPEB deferments	—	—	—	—
Pension plan deferments – PERA	—	—	—	—
Total deferred outflows of resources	—	—	—	—
Total assets and deferred outflows of resources	\$ 26,653,164	\$ 20,125,385	\$ 7,912,708	\$ 7,617,034
<b>Liabilities</b>				
Current liabilities				
Accounts payable	\$ 73,045	\$ 205,068	\$ 143,225	\$ 1,202,100
Contracts payable	49,180	—	—	—
Accrued salaries and benefits payable	19,244	12,908	29,118	—
Due to other funds	829	1,736	—	—
Finance purchases payable	12,000	—	—	—
Leases payable	311,376	—	54,988	—
Technology subscriptions payable	—	—	68,487	—
Total OPEB liability	—	—	—	—
Compensated absences payable	—	—	—	—
Total current liabilities	465,674	219,712	295,818	1,202,100
Noncurrent liabilities				
Finance purchases payable	24,000	—	—	—
Leases payable	346,935	—	19,378	—
Technology subscriptions payable	—	—	13,404	—
Total OPEB liability	—	—	—	—
Net pension liability	—	—	—	—
Compensated absences payable	—	—	—	—
Total noncurrent liabilities	370,935	—	32,782	—
Total liabilities	836,609	219,712	328,600	1,202,100
Deferred inflows of resources				
OPEB plan deferments	—	—	—	—
Pension plan deferments – PERA	—	—	—	—
Total deferred inflows of resources	—	—	—	—
<b>Net position</b>				
Net investment in capital assets	10,394,183	12,329,791	1,290,107	—
Restricted for public safety	1,250,000	—	—	—
Unrestricted	14,172,372	7,575,882	6,294,001	6,414,934
Total net position	25,816,555	19,905,673	7,584,108	6,414,934
Total liabilities, deferred inflows of resources, and net position	\$ 26,653,164	\$ 20,125,385	\$ 7,912,708	\$ 7,617,034



Employee Benefits	Resource Planning	Totals	
		2024	2023
\$ 6,906,319	\$ 3,419,470	\$ 46,559,307	\$ 42,262,750
—	—	880	72,569
34,704	19,344	251,494	278,224
—	—	28,715	4,962
—	—	174,971	190,658
—	—	758,932	601,264
6,941,023	3,438,814	47,774,299	43,410,427
—	—	33,520	33,520
—	—	10,527,268	10,392,308
—	—	3,349,129	3,322,365
—	—	33,548,938	31,699,835
—	—	1,431,292	1,013,305
—	—	301,110	301,110
—	—	266,156	266,156
—	—	244,459	31,765
—	—	49,701,872	47,060,364
—	—	(24,788,043)	(22,122,383)
—	—	24,913,829	24,937,981
6,941,023	3,438,814	72,688,128	68,348,408
579,183	—	579,183	587,510
20,273,772	—	20,273,772	26,405,615
20,852,955	—	20,852,955	26,993,125
<u>\$ 27,793,978</u>	<u>\$ 3,438,814</u>	<u>\$ 93,541,083</u>	<u>\$ 95,341,533</u>
\$ 104,832	\$ 4,358	\$ 1,732,628	\$ 1,217,256
—	—	49,180	84,793
30,890	—	92,160	70,532
—	—	2,565	2,379
—	—	12,000	16,000
—	—	366,364	283,118
—	—	68,487	90,461
195,691	—	195,691	179,666
3,204,214	—	3,204,214	2,541,186
3,535,627	4,358	5,723,289	4,485,391
—	—	24,000	32,000
—	—	366,313	375,310
—	—	13,404	81,891
3,343,050	—	3,343,050	3,119,646
18,845,905	—	18,845,905	26,969,275
1,942,170	—	1,942,170	473,809
24,131,125	—	24,534,842	31,051,931
27,666,752	4,358	30,258,131	35,537,322
707,647	—	707,647	864,405
26,768,243	—	26,768,243	26,004,486
27,475,890	—	27,475,890	26,868,891
—	—	24,014,081	23,974,408
—	—	1,250,000	1,250,000
(27,348,664)	3,434,456	10,542,981	7,710,912
(27,348,664)	3,434,456	35,807,062	32,935,320
<u>\$ 27,793,978</u>	<u>\$ 3,438,814</u>	<u>\$ 93,541,083</u>	<u>\$ 95,341,533</u>

## CITY OF PLYMOUTH

## Internal Service Funds

## Proprietary Funds

Combining Statement of Revenues, Expenses, and  
Changes in Net Position

Year Ended December 31, 2024

(With Comparative Totals for the Year Ended December 31, 2023)

	Central Equipment	Public Facilities	Information Technology	Risk Management
Operating revenues				
Charges for services	\$ 3,884,232	\$ 3,363,387	\$ 2,808,085	\$ 755,811
Other fees	—	—	—	151,871
Total operating revenues	3,884,232	3,363,387	2,808,085	907,682
Operating expenses				
Personal services	643,324	434,193	948,175	12,368
Materials and supplies	919,489	160,659	249,256	34
Insurance claims	—	—	—	135,990
Contractual services	421,944	2,240,331	1,847,969	1,639,839
Depreciation/amortization	2,077,040	770,359	562,496	—
Total operating expenses	4,061,797	3,605,542	3,607,896	1,788,231
Operating income (loss)	(177,565)	(242,155)	(799,811)	(880,549)
Nonoperating revenues (expenses)				
Investment earnings	618,900	347,348	255,623	273,581
Intergovernmental	—	—	9,482	—
Gain (loss) on disposal of capital assets	174,362	—	—	—
Contributions	—	—	—	—
Capital contributions to governmental activities	—	—	—	—
Interest expense	(19,728)	—	(5,196)	—
Other revenue	122,116	16,067	1,515	—
Other expense	(2,541)	(1,367)	(1,029)	(27,046)
Total nonoperating revenues (expenses)	893,109	362,048	260,395	246,535
Income (loss) before contributions and transfers	715,544	119,893	(539,416)	(634,014)
Capital contributions	271,757	287,615	46,350	—
Transfers in	51,972	250,000	82,000	2,700,000
Transfers out	—	(232,052)	—	(2,403)
Changes in net position	1,039,273	425,456	(411,066)	2,063,583
Net position				
Beginning of year, as previously reported	24,777,282	19,480,217	7,995,174	4,351,351
Change in accounting principle	—	—	—	—
Beginning of year, as restated	24,777,282	19,480,217	7,995,174	4,351,351
End of year	\$ 25,816,555	\$ 19,905,673	\$ 7,584,108	\$ 6,414,934

Employee Benefits	Resource Planning	Totals	
		2024	2023
\$ 4,771,460	\$ 155,000	\$ 15,737,975	\$ 15,557,687
—	—	151,871	84,921
4,771,460	155,000	15,889,846	15,642,608
4,039,017	—	6,077,077	9,959,279
—	—	1,329,438	1,406,282
—	—	135,990	977,980
1,555	2,700	6,154,338	4,515,235
—	—	3,409,895	3,288,133
4,040,572	2,700	17,106,738	20,146,909
730,888	152,300	(1,216,892)	(4,504,301)
347,198	142,934	1,985,584	2,128,265
—	1,449	10,931	9,897
—	—	174,362	287,660
655,019	62,872	717,891	107,168
—	—	—	(628,368)
—	—	(24,924)	(22,006)
—	2,821	142,519	39,757
(1,823)	(882)	(34,688)	(25,789)
1,000,394	209,194	2,971,675	1,896,584
1,731,282	361,494	1,754,783	(2,607,717)
—	—	605,722	514,422
—	178,666	3,262,638	1,655,176
—	(529,782)	(764,237)	(765,591)
1,731,282	10,378	4,858,906	(1,203,710)
(27,092,782)	3,424,078	32,935,320	34,139,030
(1,987,164)	—	(1,987,164)	—
(29,079,946)	3,424,078	30,948,156	34,139,030
\$ (27,348,664)	\$ 3,434,456	\$ 35,807,062	\$ 32,935,320

## CITY OF PLYMOUTH

## Internal Service Funds

## Proprietary Funds

## Combining Statement of Cash Flows

Year Ended December 31, 2024

(With Comparative Totals for the Year Ended December 31, 2023)

	Central Equipment	Public Facilities	Information Technology	Risk Management
Cash flows from operating activities				
Cash receipts from customers or users	\$ 3,928,059	\$ 3,367,124	\$ 2,808,422	\$ 907,682
Payments to suppliers	(1,319,856)	(2,279,594)	(2,142,364)	(1,541,418)
Payments to employees	(645,550)	(429,840)	(936,314)	(12,368)
Other revenues (expenses)	119,575	14,700	486	(27,046)
Net cash flows from operating activities	2,082,228	672,390	(269,770)	(673,150)
Cash flows from noncapital financing activities				
Intergovernmental revenues	—	—	9,482	—
Contributions	—	—	—	—
Transfers in	51,972	250,000	82,000	2,700,000
Transfers out	—	(232,052)	—	(2,403)
Net cash flows from noncapital financing activities	51,972	17,948	91,482	2,697,597
Cash flows from capital and related financing activities				
Acquisition and construction of capital assets	(1,472,273)	(660,311)	(272,146)	—
Proceeds from sale of capital assets	181,445	—	—	—
Principal paid on capital debt	(301,220)	—	(144,979)	—
Interest paid on capital debt	(19,728)	—	(5,196)	—
Net cash flows from capital and related financing activities	(1,611,776)	(660,311)	(422,321)	—
Cash flows from investing activities				
Investment earnings and changes of fair value on investments	629,727	353,385	265,814	267,016
Net change in cash and cash equivalents	1,152,151	383,412	(334,795)	2,291,463
Cash and cash equivalents				
Beginning of year	14,077,156	7,367,924	6,215,246	5,080,961
End of year	\$ 15,229,307	\$ 7,751,336	\$ 5,880,451	\$ 7,372,424

Employee Benefits	Resource Planning	Totals	
		2024	2023
\$ 4,771,460	\$ 155,035	\$ 15,937,782	\$ 15,585,454
(1,555)	(2,700)	(7,287,487)	(6,508,660)
(4,986,984)	–	(7,011,056)	(6,160,259)
(1,823)	6,297	112,189	13,968
(218,902)	158,632	1,751,428	2,930,503
–	1,449	10,931	9,897
655,019	62,872	717,891	107,168
–	178,666	3,262,638	1,655,176
–	(529,782)	(764,237)	(765,591)
655,019	(286,795)	3,227,223	1,006,650
–	–	(2,404,730)	(1,173,419)
–	–	181,445	378,580
–	–	(446,199)	(407,895)
–	–	(24,924)	(22,006)
–	–	(2,694,408)	(1,224,740)
352,392	143,980	2,012,314	1,998,872
788,509	15,817	4,296,557	4,711,285
6,117,810	3,403,653	42,262,750	37,551,465
<u>\$ 6,906,319</u>	<u>\$ 3,419,470</u>	<u>\$ 46,559,307</u>	<u>\$ 42,262,750</u>

## CITY OF PLYMOUTH

## Internal Service Funds

## Proprietary Funds

## Combining Statement of Cash Flows (continued)

Year Ended December 31, 2024

(With Comparative Totals for Year Ended December 31, 2023)

	Central Equipment	Public Facilities	Information Technology	Risk Management
Reconciliation of operating income (loss) to net cash flows from operating activities				
Operating income (loss)	\$ (177,565)	\$ (242,155)	\$ (799,811)	\$ (880,549)
Adjustments to reconcile operating income (loss) to net cash flows from operating activities				
Depreciation/amortization	2,077,040	770,359	562,496	—
Other revenues (expenses)	119,575	14,700	486	(27,046)
Changes in assets, deferred outflows, liabilities, and deferred inflows				
Accounts receivable	67,658	3,737	259	—
Due from other governments	(23,831)	—	78	—
Inventory	15,687	—	—	—
Prepaid items	—	—	(126,438)	(31,230)
Deferred outflow for OPEB plan deferments	—	—	—	—
Deferred outflow for pension plan deferments	—	—	—	—
Accounts payable	5,813	121,287	81,299	265,675
Accrued salaries and benefits payable	(2,226)	4,353	11,861	—
Due to other funds	77	109	—	—
Due to other governments	—	—	—	—
Total OPEB liability	—	—	—	—
Net pension liability	—	—	—	—
Compensated absences payable	—	—	—	—
Deferred inflow for OPEB plan deferments	—	—	—	—
Deferred inflow for pension plan deferments	—	—	—	—
Total adjustments	<u>2,259,793</u>	<u>914,545</u>	<u>530,041</u>	<u>207,399</u>
Net cash flows from operating activities	<u>\$ 2,082,228</u>	<u>\$ 672,390</u>	<u>\$ (269,770)</u>	<u>\$ (673,150)</u>
Noncash investing, capital and financing activities				
Contributions of capital assets from governmental activities	\$ 271,757	\$ 287,615	\$ 46,350	\$ —
Contributions of capital assets to governmental activities	—	—	—	—
Net book value on disposal of capital assets	(7,083)	—	—	—
Capital assets acquired through lease purchases	417,987	—	—	—
Capital assets acquired through software purchases	—	—	—	—
Increase (decrease) in capital assets from accounts and contracts payable	(35,613)	—	—	—

Employee Benefits	Resource Planning	Totals	
		2024	2023
\$ 730,888	\$ 152,300	\$ (1,216,892)	\$ (4,504,301)
—	—	3,409,895	3,288,133
(1,823)	1,939	107,831	13,968
—	35	71,689	(58,530)
—	—	(23,753)	1,376
—	—	15,687	(47,336)
—	—	(157,668)	321,225
8,327	—	8,327	91,492
6,131,843	—	6,131,843	5,943,929
36,940	4,358	515,372	404,367
7,640	—	21,628	(3,475)
—	—	186	58
—	—	—	(2,150)
239,429	—	239,429	(704,646)
(8,123,370)	—	(8,123,370)	(28,010,787)
144,225	—	144,225	69,273
(156,758)	—	(156,758)	631,535
763,757	—	763,757	25,496,372
<u>(949,790)</u>	<u>6,332</u>	<u>2,968,320</u>	<u>7,434,804</u>
<u>\$ (218,902)</u>	<u>\$ 158,632</u>	<u>\$ 1,751,428</u>	<u>\$ 2,930,503</u>
\$ —	\$ —	\$ 605,722	\$ 514,422
—	—	—	628,368
—	—	(7,083)	(90,920)
—	—	417,987	251,317
—	—	—	266,156
—	—	(35,613)	84,793

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## **COMPONENT UNIT FINANCIAL STATEMENTS**



## **COMPONENT UNIT FINANCIAL STATEMENTS**

### **HOUSING AND REDEVELOPMENT AUTHORITY OF PLYMOUTH (HRA)**

The HRA is a component unit of the City. HRA operations are presented as a separate column on the government-wide financial statements labeled component unit.

#### **GOVERNMENTAL FUNDS**

Housing and Redevelopment Authority General Fund – This fund is used to account for the general programs and activities of the HRA. Revenues are derived from the HRA property tax levy. Expenditures include rental subsidies for senior citizens, housing planning, and other general housing and redevelopment activities.

Housing Assistance Special Revenue Fund – This fund is used to account for federal grants used for low-income rental assistance.

#### **PROPRIETARY FUNDS**

Plymouth Towne Square Enterprise Fund – This fund accounts for the operation of the Plymouth Towne Square Senior Housing Development. This development is a 99-unit senior independent living community for moderate and low-income Plymouth citizens. A portion of the HRA property tax levy subsidizes the project.

Vicksburg Crossing Enterprise Fund – This fund accounts for the operation of the Vicksburg Crossing Senior Housing Development. This development is a 96-unit senior independent living community for Plymouth citizens. A portion of the units are rented at affordable rental rates and the remainder are at market rates.

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HOUSING AND REDEVELOPMENT AUTHORITY  
OF PLYMOUTH, MINNESOTA

Statement of Net Position  
December 31, 2024

	Governmental Activities	Business-Type Activities	Total
Assets			
Cash and investments	\$ 2,997,709	\$ 3,877,379	\$ 6,875,088
Receivables			
Accounts	8,879	8,014	16,893
Notes	1,150,000	—	1,150,000
Taxes	4,415	—	4,415
Accrued interest	31,907	5,871	37,778
Due from other governments	60,998	—	60,998
Prepaid items	7,884	50,795	58,679
Capital assets			
Not depreciated/amortized			
Land	152,553	1,333,840	1,486,393
Construction in progress	—	35,934	35,934
Depreciated/amortized net			
Buildings	610,605	6,384,676	6,995,281
Improvements other than buildings	29,800	134,290	164,090
Machinery and equipment	—	529,752	529,752
Machinery and equipment – leased	—	8,475	8,475
Net capital assets	<u>792,958</u>	<u>8,426,967</u>	<u>9,219,925</u>
Total assets	<u>\$ 5,054,750</u>	<u>\$ 12,369,026</u>	<u>\$ 17,423,776</u>
Liabilities			
Accounts payable	\$ 5,414	\$ 50,591	\$ 56,005
Accrued salaries and benefits payable	11,456	12,389	23,845
Deposits payable	3,700	149,727	153,427
Due to other governments	435	105,179	105,614
Unearned revenue	1,350	7,674	9,024
Accrued interest payable	—	50,163	50,163
Long-term liabilities			
Due within one year	—	500,881	500,881
Due in more than one year	—	5,815,023	5,815,023
Total long-term liabilities	<u>—</u>	<u>6,315,904</u>	<u>6,315,904</u>
Total liabilities	<u>22,355</u>	<u>6,691,627</u>	<u>6,713,982</u>
Net position			
Net investment in capital assets	792,958	2,121,413	2,914,371
Restricted for			
Housing projects	4,239,437	—	4,239,437
Debt service	—	866,393	866,393
Unrestricted	—	2,689,593	2,689,593
Total net position	<u>5,032,395</u>	<u>5,677,399</u>	<u>10,709,794</u>
Total liabilities and net position	<u>\$ 5,054,750</u>	<u>\$ 12,369,026</u>	<u>\$ 17,423,776</u>

HOUSING AND REDEVELOPMENT AUTHORITY  
OF PLYMOUTH, MINNESOTA

Statement of Activities  
Year Ended December 31, 2024

Functions / Programs	Expenses	Program Revenues	
		Charges for Services	Operating Grants and Contributions
Governmental activities			
Public service	\$ 4,651,720	\$ 29,123	\$ 4,366,731
Business-type activities			
Plymouth Towne Square	913,587	847,696	—
Vicksburg Crossing	1,104,730	1,369,461	—
Total business-type activities	<u>2,018,317</u>	<u>2,217,157</u>	<u>—</u>
Total HRA government	<u>\$ 6,670,037</u>	<u>\$ 2,246,280</u>	<u>\$ 4,366,731</u>
General revenues			
Property taxes			
Investment earnings			
Gain on sale of capital assets			
Other			
Transfers			
Total general revenues and transfers			
Change in net position			
Net position – beginning of year			
Net position – end of year			

Net (Expense) Revenue and Changes in Net Position

<u>Governmental Activities</u>	<u>Business-Type Activities</u>	<u>Total</u>
\$ (255,866)	\$ —	\$ (255,866)
—	(65,891)	(65,891)
—	264,731	264,731
<u>—</u>	<u>198,840</u>	<u>198,840</u>
(255,866)	198,840	(57,026)
652,295	—	652,295
76,183	86,454	162,637
92,561	—	92,561
—	7,799	7,799
<u>(310,000)</u>	<u>310,000</u>	<u>—</u>
<u>511,039</u>	<u>404,253</u>	<u>915,292</u>
255,173	603,093	858,266
<u>4,777,222</u>	<u>5,074,306</u>	<u>9,851,528</u>
<u>\$ 5,032,395</u>	<u>\$ 5,677,399</u>	<u>\$ 10,709,794</u>

HOUSING AND REDEVELOPMENT AUTHORITY  
OF PLYMOUTH, MINNESOTA

Governmental Funds  
Balance Sheet  
December 31, 2024  
(With Comparative Totals for December 31, 2023)

	General	Housing Assistance	Totals 2024	2023
Assets				
Cash and investments	\$ 2,180,821	\$ 816,888	\$ 2,997,709	\$ 2,517,997
Receivables				
Accounts	—	8,879	8,879	7,015
Notes	1,150,000	—	1,150,000	1,150,000
Taxes	4,415	—	4,415	6,631
Accrued interest	31,907	—	31,907	29,036
Due from other governments	—	60,998	60,998	19,503
Prepaid items	—	7,884	7,884	—
	<u>\$ 3,367,143</u>	<u>\$ 894,649</u>	<u>\$ 4,261,792</u>	<u>\$ 3,730,182</u>
Liabilities				
Accounts payable	\$ 5,091	\$ 323	\$ 5,414	\$ 3,853
Accrued salaries and benefits payable	8,140	3,316	11,456	8,070
Deposits payable	3,700	—	3,700	3,700
Due to other governments	435	—	435	17,295
Unearned revenue	1,350	—	1,350	—
Total liabilities	<u>18,716</u>	<u>3,639</u>	<u>22,355</u>	<u>32,918</u>
Deferred inflows of resources				
Unavailable revenue – notes and related interest	1,170,294	—	1,170,294	1,169,030
Unavailable revenue – taxes	3,815	—	3,815	4,848
Unavailable revenue – other receivables	—	6,368	6,368	3,715
Total deferred inflows of resources	<u>1,174,109</u>	<u>6,368</u>	<u>1,180,477</u>	<u>1,177,593</u>
Fund balances				
Nonspendable	—	7,884	7,884	—
Restricted for housing projects	2,174,318	876,758	3,051,076	2,519,671
Total fund balances	<u>2,174,318</u>	<u>884,642</u>	<u>3,058,960</u>	<u>2,519,671</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 3,367,143</u>	<u>\$ 894,649</u>	<u>\$ 4,261,792</u>	<u>\$ 3,730,182</u>



HOUSING AND REDEVELOPMENT AUTHORITY  
OF PLYMOUTH, MINNESOTA

Reconciliation of the Balance Sheet to the  
Statement of Net Position  
Governmental Funds  
December 31, 2024

Total fund balances – governmental funds	\$ 3,058,960
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Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in governmental funds.

Cost of capital assets	849,916
Less accumulated depreciation/amortization	(56,958)

Unavailable revenue in governmental funds is susceptible to full accrual on government-wide statements.

	<u>1,180,477</u>
Total net position – governmental activities	<u><u>\$ 5,032,395</u></u>

HOUSING AND REDEVELOPMENT AUTHORITY  
OF PLYMOUTH, MINNESOTA

Governmental Funds  
Statement of Revenues, Expenditures, and Changes in Fund Balances  
Year Ended December 31, 2024  
(With Comparative Totals for the Year Ended December 31, 2023)

	General	Housing Assistance	Totals	
			2024	2023
Revenues				
Property taxes	\$ 653,328	\$ —	\$ 653,328	\$ 631,181
Intergovernmental	6	4,362,808	4,362,814	3,998,263
Charges for services	29,123	—	29,123	45,475
Investment earnings	75,035	1,148	76,183	205,314
Other revenues	—	—	—	341,880
Total revenues	<u>757,492</u>	<u>4,363,956</u>	<u>5,121,448</u>	<u>5,222,113</u>
Expenditures				
Current				
Public service	<u>342,368</u>	<u>4,278,241</u>	<u>4,620,609</u>	<u>4,055,293</u>
Excess of revenue over expenditures	415,124	85,715	500,839	1,166,820
Other financing sources (uses)				
Sale of capital asset	348,450	—	348,450	—
Transfers out	<u>(310,000)</u>	<u>—</u>	<u>(310,000)</u>	<u>(310,000)</u>
Total other financing sources (uses)	<u>38,450</u>	<u>—</u>	<u>38,450</u>	<u>(310,000)</u>
Net change in fund balance	453,574	85,715	539,289	856,820
Fund balance				
Beginning of year	<u>1,720,744</u>	<u>798,927</u>	<u>2,519,671</u>	<u>1,662,851</u>
End of year	<u>\$ 2,174,318</u>	<u>\$ 884,642</u>	<u>\$ 3,058,960</u>	<u>\$ 2,519,671</u>

HOUSING AND REDEVELOPMENT AUTHORITY  
OF PLYMOUTH, MINNESOTA

Reconciliation of the Statement of  
Revenues, Expenditures, and Changes in Fund Balances  
to the Statement of Activities  
Governmental Funds  
Year Ended December 31, 2024

Net change in fund balances – total governmental funds	\$ 539,289
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation/amortization expense.	
Depreciation/amortization expense	(31,111)
A gain or loss on the disposal of capital assets, including the difference between the carrying value and any related sale proceeds, is included in the change in net position. However, only the sale proceed are included in the change in fund balance.	
Net book value of capital assets disposed	(255,889)
Revenues in the government-wide Statement of Activities that do not provide current financial resources are not reported as revenue in the governmental funds.	<u>2,884</u>
Change in net position – governmental activities	<u><u>\$ 255,173</u></u>

HOUSING AND REDEVELOPMENT AUTHORITY  
OF PLYMOUTH, MINNESOTA

General Fund  
Schedule of Revenues, Expenditures, and Changes in Fund Balances –  
Budget and Actual  
Year Ended December 31, 2024  
(With Comparative Totals for the Year Ended December 31, 2023)

	2024			2023
	Original and Final Budget	Actual	Over (Under) Final Budget	Actual
Revenues				
Property taxes	\$ 658,823	\$ 653,328	\$ (5,495)	\$ 631,181
Intergovernmental	–	6	6	6
Charges for services	51,900	29,123	(22,777)	45,475
Investment earnings	23,000	75,035	52,035	205,286
Other revenues	12,000	–	(12,000)	341,880
Total revenues	<u>745,723</u>	<u>757,492</u>	<u>11,769</u>	<u>1,223,828</u>
Expenditures				
Current				
Public service				
Personal services	280,921	217,222	(63,699)	159,055
Materials and supplies	500	180	(320)	116
Contractual services				
Grant awards	10,000	–	(10,000)	–
Other	78,114	124,966	46,852	85,548
Total expenditures	<u>369,535</u>	<u>342,368</u>	<u>(27,167)</u>	<u>244,719</u>
Excess of revenue over expenditures	376,188	415,124	38,936	979,109
Other financing sources (uses)				
Sale of capital asset	–	348,450	348,450	–
Transfers out	(376,188)	(310,000)	66,188	(310,000)
Total other financing sources (uses)	<u>(376,188)</u>	<u>38,450</u>	<u>414,638</u>	<u>(310,000)</u>
Net change in fund balance	<u>\$ –</u>	<u>453,574</u>	<u>\$ 453,574</u>	<u>669,109</u>
Fund balance				
Beginning of year		<u>1,720,744</u>		<u>1,051,635</u>
End of year		<u>\$ 2,174,318</u>		<u>\$ 1,720,744</u>

HOUSING AND REDEVELOPMENT AUTHORITY  
OF PLYMOUTH, MINNESOTA

Housing Assistance Special Revenue Fund  
Schedule of Revenues, Expenditures, and Changes in Fund Balances –  
Budget and Actual  
Year Ended December 31, 2024  
(With Comparative Totals for the Year Ended December 31, 2023)

	2024			2023
	Original and Final Budget	Actual	Over (Under) Final Budget	Actual
Revenues				
Intergovernmental	\$ 3,393,375	\$ 4,362,808	\$ 969,433	\$ 3,998,257
Investment earnings	10	1,148	1,138	28
Total revenues	<u>3,393,385</u>	<u>4,363,956</u>	<u>970,571</u>	<u>3,998,285</u>
Expenditures				
Current				
Public service				
Personal services	203,606	205,487	1,881	163,516
Materials and supplies	100	129	29	129
Contractual services				
Housing assistance	3,073,882	3,992,580	918,698	3,574,916
Other	83,377	80,045	(3,332)	72,013
Total expenditures	<u>3,360,965</u>	<u>4,278,241</u>	<u>917,276</u>	<u>3,810,574</u>
Excess of revenue over expenditures	32,420	85,715	53,295	187,711
Other financing sources (uses)				
Transfers out	<u>(32,420)</u>	<u>—</u>	<u>32,420</u>	<u>—</u>
Net change in fund balance	<u>\$ —</u>	<u>85,715</u>	<u>\$ 85,715</u>	<u>187,711</u>
Fund balance				
Beginning of year		<u>798,927</u>		<u>611,216</u>
End of year		<u>\$ 884,642</u>		<u>\$ 798,927</u>

HOUSING AND REDEVELOPMENT AUTHORITY  
OF PLYMOUTH, MINNESOTA

Enterprise Funds  
Proprietary Funds  
Statement of Net Position  
December 31, 2024  
(With Comparative Totals for December 31, 2023)

	Plymouth Towne Square	Vicksburg Crossing	Totals	
			2024	2023
Assets				
Current assets				
Cash and investments	\$ 1,550,060	\$ 2,327,319	\$ 3,877,379	\$ 3,291,160
Receivables				
Accounts	5,436	2,578	8,014	12,010
Accrued interest	5,159	712	5,871	17,646
Prepaid items	27,109	23,686	50,795	43,543
Total current assets	<u>1,587,764</u>	<u>2,354,295</u>	<u>3,942,059</u>	<u>3,364,359</u>
Capital assets				
Land	459,247	874,593	1,333,840	1,333,840
Construction in progress	35,934	—	35,934	33,575
Buildings	6,962,740	9,904,487	16,867,227	16,867,227
Improvements other than buildings	224,407	269,965	494,372	489,172
Machinery and equipment	616,157	755,719	1,371,876	1,288,383
Machinery and equipment – leased	12,470	6,669	19,139	19,139
Total capital assets	<u>8,310,955</u>	<u>11,811,433</u>	<u>20,122,388</u>	<u>20,031,336</u>
Less accumulated depreciation/amortization	<u>(5,460,390)</u>	<u>(6,235,031)</u>	<u>(11,695,421)</u>	<u>(11,142,802)</u>
Net capital assets	<u>2,850,565</u>	<u>5,576,402</u>	<u>8,426,967</u>	<u>8,888,534</u>
Total assets	<u>\$ 4,438,329</u>	<u>\$ 7,930,697</u>	<u>\$ 12,369,026</u>	<u>\$ 12,252,893</u>
Liabilities				
Current liabilities				
Accounts payable	\$ 23,276	\$ 27,315	\$ 50,591	\$ 31,000
Accrued salaries and benefits payable	5,967	6,422	12,389	18,537
Deposits payable	75,012	74,715	149,727	146,191
Due to other governments	39,402	65,777	105,179	103,363
Unearned revenue	2,741	4,933	7,674	7,182
Accrued interest payable	—	50,163	50,163	56,038
Revenue bonds and notes payable	—	485,000	485,000	470,000
Leases payable	4,199	1,332	5,531	5,353
Compensated absences payable	3,904	6,446	10,350	8,940
Total current liabilities	<u>154,501</u>	<u>722,103</u>	<u>876,604</u>	<u>846,604</u>
Noncurrent liabilities				
Revenue bonds and notes payable (net of unamortized premium/discount)	—	5,811,994	5,811,994	6,323,473
Leases payable	354	2,675	3,029	8,510
Total noncurrent liabilities	<u>354</u>	<u>5,814,669</u>	<u>5,815,023</u>	<u>6,331,983</u>
Total liabilities	<u>154,855</u>	<u>6,536,772</u>	<u>6,691,627</u>	<u>7,178,587</u>
Net position				
Net investment in capital assets	2,846,012	(724,599)	2,121,413	2,081,198
Restricted for debt service	261,003	605,390	866,393	556,890
Unrestricted	1,176,459	1,513,134	2,689,593	2,436,218
Total net position	<u>4,283,474</u>	<u>1,393,925</u>	<u>5,677,399</u>	<u>5,074,306</u>
Total liabilities and net position	<u>\$ 4,438,329</u>	<u>\$ 7,930,697</u>	<u>\$ 12,369,026</u>	<u>\$ 12,252,893</u>

HOUSING AND REDEVELOPMENT AUTHORITY  
OF PLYMOUTH, MINNESOTA

Enterprise Funds  
Proprietary Funds  
Statement of Revenues, Expenses, and Changes in Net Position  
Year Ended December 31, 2024  
(With Comparative Totals for the Year Ended December 31, 2023)

	Plymouth Towne Square	Vicksburg Crossing	Totals	
			2024	2023
Operating revenues				
Rental revenue	\$ 847,696	\$ 1,369,461	\$ 2,217,157	\$ 2,182,002
Other	2,234	5,565	7,799	5,580
Total operating revenues	<u>849,930</u>	<u>1,375,026</u>	<u>2,224,956</u>	<u>2,187,582</u>
Operating expenses				
Personal services	150,708	158,273	308,981	300,371
Materials and supplies	24,695	11,386	36,081	28,215
Contractual services	510,447	476,138	986,585	916,302
Depreciation/amortization	216,768	360,062	576,830	563,638
Total operating expenses	<u>902,618</u>	<u>1,005,859</u>	<u>1,908,477</u>	<u>1,808,526</u>
Operating income (loss)	(52,688)	369,167	316,479	379,056
Nonoperating revenues (expenses)				
Investment earnings	40,130	46,324	86,454	111,223
Gain (loss) on disposal of capital assets	(10,313)	(3,078)	(13,391)	—
Amortization of premium	—	26,479	26,479	26,479
Interest expense and fiscal charges	(656)	(122,272)	(122,928)	(139,368)
Total nonoperating revenues (expenses)	<u>29,161</u>	<u>(52,547)</u>	<u>(23,386)</u>	<u>(1,666)</u>
Income (loss) before contributions and transfers	(23,527)	316,620	293,093	377,390
Capital contributions	—	—	—	33,575
Transfers in	<u>260,000</u>	<u>50,000</u>	<u>310,000</u>	<u>310,000</u>
Changes in net position	236,473	366,620	603,093	720,965
Net position				
Beginning of year	<u>4,047,001</u>	<u>1,027,305</u>	<u>5,074,306</u>	<u>4,353,341</u>
End of year	<u>\$ 4,283,474</u>	<u>\$ 1,393,925</u>	<u>\$ 5,677,399</u>	<u>\$ 5,074,306</u>

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HOUSING AND REDEVELOPMENT AUTHORITY  
OF PLYMOUTH, MINNESOTA

Enterprise Funds  
Proprietary Funds  
Statement of Cash Flows  
Year Ended December 31, 2024  
(With Comparative Totals for the Year Ended December 31, 2023)

	Plymouth Towne Square	Vicksburg Crossing	Totals	
			2024	2023
Cash flows from operating activities				
Receipts from customers or users	\$ 854,060	\$ 1,371,121	\$ 2,225,181	\$ 2,182,084
Payments to suppliers	(527,374)	(481,137)	(1,008,511)	(971,617)
Payments to employees	(155,261)	(158,458)	(313,719)	(292,544)
Other operating revenue	2,234	5,565	7,799	5,580
Net cash flows from operating activities	173,659	737,091	910,750	923,503
Cash flows from noncapital financing activities				
Transfers in from other funds	260,000	50,000	310,000	310,000
Cash flows from capital and related financing activities				
Acquisition and construction of capital assets	(123,154)	(5,500)	(128,654)	(199,924)
Principal paid on capital debt	(4,012)	(471,291)	(475,303)	(756,672)
Interest and fiscal charges paid on capital debt	(656)	(128,147)	(128,803)	(145,446)
Net cash flows from capital and related financing activities	(127,822)	(604,938)	(732,760)	(1,102,042)
Cash flows from investing activities				
Investment earnings and changes in fair value in investments	41,212	57,017	98,229	103,179
Net change in cash and cash equivalents	347,049	239,170	586,219	234,640
Cash and cash equivalents				
Beginning of year	1,203,011	2,088,149	3,291,160	3,056,520
End of year	\$ 1,550,060	\$ 2,327,319	\$ 3,877,379	\$ 3,291,160
Reconciliation of operating income (loss) to net cash flows from operating activities				
Operating income (loss)	\$ (52,688)	\$ 369,167	\$ 316,479	\$ 379,056
Adjustments to reconcile operating income (loss) to net cash flows from operating activities				
Depreciation/amortization	216,768	360,062	576,830	563,638
Changes in assets and liabilities				
Accounts receivable	4,209	(213)	3,996	(1,894)
Prepaid items	(4,368)	(2,884)	(7,252)	859
Accounts payable	11,300	8,291	19,591	(30,092)
Accrued salaries payable	(4,801)	(1,347)	(6,148)	9,249
Deposits payable	3,461	75	3,536	(13)
Due to other governments	836	980	1,816	2,133
Unearned revenue	(1,306)	1,798	492	1,989
Compensated absences payable	248	1,162	1,410	(1,422)
Total adjustments	226,347	367,924	594,271	544,447
Net cash flows from operating activities	\$ 173,659	\$ 737,091	\$ 910,750	\$ 923,503
Noncash investing, capital and financing activities				
Amortization of premium/discount on capital debt	\$ —	\$ 26,479	\$ 26,479	\$ 26,479
Net book value on disposal of capital assets	(10,313)	(3,078)	(13,391)	—
Capital assets acquired through lease purchase	—	—	—	12,470
Contribution of capital asset from others	—	—	—	33,575

City of Plymouth  
Housing and Redevelopment Authority – Housing Choice Vouchers  
Financial Data Schedule  
Balance Sheet  
December 31, 2024

Assets

Current assets

111	Cash – unrestricted	\$ 813,704
113	Cash – other restricted	3,184
122	Accounts receivable – HUD projects	59,597
125	Accounts receivable – miscellaneous	3,485
128	Fraud recovery	6,368
142	Prepaid expenses and other assets	7,884
144	Inter-program due from	<u>427</u>
190	Total assets	<u><u>\$ 894,649</u></u>

Liabilities and Net Position

Liabilities

Current liabilities

312	Accounts payable <= 90 days	\$ 323
321	Accrued wage/payroll taxes payable	<u>3,316</u>
300	Total liabilities	3,639

Net position

511.4	Restricted net position	3,184
512.4	Unrestricted net position	<u>887,826</u>
513	Total net position	<u>891,010</u>
600	Total liabilities and net position	<u><u>\$ 894,649</u></u>

The notes to financial data schedules are an integral part of this statement.

City of Plymouth  
Housing and Redevelopment Authority – Housing Choice Vouchers  
Financial Data Schedule  
Income Statement  
For the Year Ended December 31, 2024

Revenue		
70600	HUD PHA operating grants	\$ 2,739,330
71100	Investment income – unrestricted	1,146
71400	Fraud recovery	4,846
71500	Other revenue	<u>1,351,520</u>
70000	Total revenue	4,096,842
Operating expenses		
Administrative expenses		
91100	Administrative salaries	152,914
91200	Auditing fees	14,167
91500	Employee benefit contributions – administrative	52,570
91600	Office expenses	1,184
91700	Legal expense	4,379
91900	Other	<u>10,878</u>
91000	Total operating administrative expenses	236,092
Insurance premiums		
96140	All other insurance	2,402
General expenses		
96200	Other general expenses	<u>38,285</u>
96900	Total operating expenses	<u>276,779</u>
Excess of operating revenue over operating expenses		3,820,063
Other expenses		
97300	Housing assistance payments	2,487,249
97350	HAP portability–in	<u>1,244,446</u>
90000	Total expenses	<u>4,008,474</u>
Excess of total revenue over total expenses		88,368
Net position – beginning		<u>802,642</u>
Net position – ending		<u><u>\$ 891,010</u></u>
Memo account information		
11170	Administrative fee equity	\$ 887,826
11180	Housing assistance payments equity	<u>3,184</u>
Total net assets		<u><u>\$ 891,010</u></u>
11190	Unit months available	2,880
11210	Number of unit months leased	2,654

The notes to financial data schedules are an integral part of this statement.

City of Plymouth  
Housing and Redevelopment Authority – Mainstream vouchers  
Financial Data Schedule  
Balance Sheet  
December 31, 2024

Assets		
Current assets		
122	Accounts receivable – HUD other projects	\$ 427
		<u>427</u>
Liabilities		
Current liabilities		
347	Inter-program – due to	\$ 427
Net position		
513	Total net position	<u>—</u>
600	Total liabilities and net position	<u>\$ 427</u>

The notes to financial data schedules are an integral part of this statement.

City of Plymouth  
Housing and Redevelopment Authority – Mainstream vouchers  
Financial Data Schedule  
Income Statement  
For the Year Ended December 31, 2024

Revenue		
70600	HUD PHA operating grants	\$ 269,767
Operating expenses		
Administrative expenses		
91600	Office expenses	<u>47,167</u>
Excess of operating revenue over operating expenses		222,600
Other expenses		
97300	Housing assistance payments	<u>222,600</u>
90000	Total expenses	<u>269,767</u>
Excess of total revenue over total expenses		–
Net position – beginning		<u>–</u>
Net position – ending		<u><u>\$ –</u></u>
Memo account information		
11190	Unit months available	300
11210	Number of unit months leased	284

The notes to financial data schedules are an integral part of this statement.

City of Plymouth  
Housing and Redevelopment Authority – State/Local  
Financial Data Schedule  
Balance Sheet  
December 31, 2024

Assets

Current assets

111	Cash – unrestricted	\$ 2,180,821
124	Accounts receivable – other government	4,415
129	Accrued interest receivable	31,907
150	Total current assets	<u>2,217,143</u>

Noncurrent assets

162	Buildings	849,916
166	Accumulated depreciation	(56,958)
171	Notes, loans, and mortgages receivable – noncurrent	1,150,000
180	Total noncurrent assets	<u>1,942,958</u>

190	Total assets	<u><u>\$ 4,160,101</u></u>
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Liabilities

Current liabilities

312	Accounts payable <= 90 days	\$ 5,526
321	Accrued wage/payroll taxes payable	8,140
342	Unearned revenue	1,350
345	Other current liabilities	3,700
310	Total current liabilities	<u>18,716</u>

Net position

508.4	Net investment in capital assets	792,958
512.4	Unrestricted net position	3,348,427
513	Total net position	<u>4,141,385</u>
600	Total liabilities and net position	<u><u>\$ 4,160,101</u></u>

The notes to financial data schedules are an integral part of this statement.

City of Plymouth  
Housing and Redevelopment Authority – State/Local  
Financial Data Schedule  
Income Statement  
For the Year Ended December 31, 2024

Revenue		
71100	Investment income – unrestricted	\$ 75,035
71500	Other revenue	682,688
71600	Gain on sale of capital assets	92,561
	Total revenue	<u>850,284</u>
Operating expenses		
Administrative expenses		
91100	Administrative salaries	165,160
91200	Auditing fees	4,078
91500	Employee benefit contributions – administrative	52,061
91600	Office expenses	41,622
91700	Legal expense	15,876
91900	Other	38,460
91000	Total administrative expenses	<u>317,257</u>
Ordinary maintenance and operations		
94300	Contracts	14,603
Insurance premiums		
96140	All other insurance	2,043
General expenses		
96200	Other general expenses	6,357
96300	Payments in lieu of taxes	2,108
96000	Total other general expenses	<u>8,465</u>
	Total operating expenses	342,368
Excess of operating revenue over operating expenses		507,916
Other expenses		
97400	Depreciation	31,111
90000	Total expenses	<u>373,479</u>
Other financing uses		
10020	Transfers out	<u>(310,000)</u>
	Excess of total revenue over total expenses and other financing uses	166,805
Net position – beginning		<u>3,974,580</u>
Net position – ending		<u>\$ 4,141,385</u>

The notes to financial data schedules are an integral part of this statement.

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City of Plymouth  
Housing and Redevelopment Authority – Business Activities  
Financial Data Schedule  
Balance Sheet  
December 31, 2024

Assets

Current assets

111	Cash – unrestricted	\$ 93,640
114	Cash – tenant security deposit	151,270
131	Investments – unrestricted	2,275,545
132	Investments – restricted	866,393
135	Investments – restricted for payment of current liabilities	490,531
125	Accounts receivable – miscellaneous	539
126	Accounts receivable – tenants	7,475
129	Accrued interest receivable	5,871
142	Prepaid expenses and other assets	50,795
150	Total current assets	<u>3,942,059</u>

Noncurrent assets

161	Land	1,333,840
162	Buildings	17,361,599
163	Furniture, equipment and machinery – dwellings	1,341,440
164	Furniture, equipment and machinery – administration	30,436
165	Lease asset	19,139
166	Accumulated depreciation	(11,695,421)
167	Construction in progress	35,934
180	Total noncurrent assets	<u>8,426,967</u>

190	Total assets	<u><u>\$ 12,369,026</u></u>
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Liabilities

Current liabilities

312	Accounts payable <= 90 days	\$ 50,591
321	Accrued wage/payroll taxes payable	12,389
322	Accrued compensated absences – current portion	10,350
325	Accrued interest payable	50,163
333	Accounts payable – other government	105,179
341	Tenant security deposit	149,727
342	Unearned revenue	7,674
343	Current portion of long-term debt – capital projects and mortgage revenue bonds	490,531
310	Total current liabilities	<u>876,604</u>

Non-current liabilities

351	Long-term debt, net of current – capital projects and mortgage revenue bonds	<u>5,815,023</u>
300	Total liabilities	6,691,627

Net position

508.4	Net investment in capital assets	2,121,413
511.4	Restricted net position	866,393
512.4	Unrestricted net position	2,689,593
513	Total net position	<u>5,677,399</u>
600	Total liabilities and net position	<u><u>\$ 12,369,026</u></u>

The notes to financial data schedules are an integral part of this statement.

City of Plymouth  
Housing and Redevelopment Authority – Business Activities  
Financial Data Schedule  
Income Statement  
For the Year Ended December 31, 2024

Revenue		
70300	Net tenant rental revenue	\$ 2,103,370
70400	Other revenue	113,787
70500	Total tenant revenue	<u>2,217,157</u>
71100	Investment income – unrestricted	86,454
71500	Other revenue	7,799
71600	Gain (loss) on sale of assets	(13,391)
	Total revenue	<u>2,298,019</u>
Operating expenses		
Administrative expenses		
91100	Administrative salaries	141,806
91200	Auditing fees	2,344
91300	Management fee	122,700
91400	Advertising and marketing	1,200
91500	Employee benefit contributions – administrative	50,193
91600	Office expense	41,294
91000	Total administrative expenses	<u>359,537</u>
Tenant services		
92400	Other	18,657
Utilities		
93100	Water	48,728
93200	Electricity	45,035
93300	Gas	48,216
93000	Total utilities expenses	<u>141,979</u>
Ordinary maintenance and operations		
94100	Labor	116,982
94200	Materials and other	20,831
94300	Contracts	481,922
94000	Total maintenance expenses	<u>619,735</u>
Protective services		
96110	Property insurance	88,329
General expenses		
96300	Payments in lieu of taxes	103,410
Interest expense		
96710	Interest on mortgage (or bonds) payable	122,928
96730	Amortization of bond issue costs	(26,479)
96700	Total interest expense and amortization cost	<u>96,449</u>
96900	Total operating expenses	<u>1,428,096</u>
	Excess of operating revenue over operating expenses	869,923

The notes to financial data schedules are an integral part of this statement.

(continued)

City of Plymouth  
Housing and Redevelopment Authority – Business Activities  
Financial Data Schedule  
Income Statement (continued)  
For the Year Ended December 31, 2024

Other expenses	
97400 Depreciation	576,830
Other financing sources	
10100 Transfers in	<u>310,000</u>
Excess of total revenue and other financing sources over total expenses	603,093
Net position – beginning	<u>5,074,306</u>
Net position – ending	<u><u>\$ 5,677,399</u></u>
Memo account information	
11020 Required annual debt principal payments	\$ 475,303
11190 Unit months available	2,328
11210 Number of unit months leased	2,292

The notes to financial data schedules are an integral part of this statement.

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CITY OF PLYMOUTH

Notes to Financial Data Schedules  
December 31, 2024

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial data schedules are presented on a full accrual basis of accounting. The information in these schedules is presented in accordance with the U.S. Department of Housing and Urban Development (HUD), Office of Public and Indian Housing, Real Estate Assessment Center, and the Financial Assessment Subsystem-Public Housing (FASS-PH). Therefore, some of the amounts presented in these schedules may differ from the amounts presented in, or used in the preparation of, the City's basic financial statements.

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## **STATISTICAL SECTION**





## **STATISTICAL SECTION (UNAUDITED)**

This part of the City of Plymouth, Minnesota's (the City) Annual Comprehensive Financial Report (ACFR) presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

### **Contents**

#### **Financial Trends**

These schedules contain trend information to help the reader understand how the City's financial performance and well-being has changed over time.

#### **Revenue Capacity**

These schedules contain information to help the reader assess the City's most significant revenue source, including property tax revenue.

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

#### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment in which the City's financial activities take place.

#### **Operating Indicators**

These schedules contain service and infrastructure data to help the reader understand how the information in the City's ACFR relates to the services the City provides, and the activities it performs.

Source: Unless otherwise noted, the information in these schedules is derived from the ACFR for the relevant year.

CITY OF PLYMOUTH

Net Position by Component  
Last Ten Fiscal Years  
(accrual basis of accounting)  
(amounts expressed in thousands)

	Fiscal Year			
	2015	2016	2017	2018
Governmental activities				
Net investment in capital assets	\$ 192,834	\$ 223,538	\$ 224,669	\$ 234,395
Restricted	24,401	25,313	23,182	25,663
Unrestricted	76,392	59,654	64,680	67,360
Total governmental activities net position	<u>\$ 293,627</u>	<u>\$ 308,505</u>	<u>\$ 312,531</u>	<u>\$ 327,418</u>
Business-type activities				
Net investment in capital assets	\$ 109,940	\$ 121,172	\$ 130,912	\$ 137,396
Restricted	24,095	19,850	22,209	20,626
Unrestricted	9,127	8,249	8,173	10,261
Total business-type activities net position	<u>\$ 143,162</u>	<u>\$ 149,271</u>	<u>\$ 161,294</u>	<u>\$ 168,283</u>
Primary government				
Net investment in capital assets	\$ 302,774	\$ 344,710	\$ 355,581	\$ 371,791
Restricted	48,496	45,163	45,391	46,289
Unrestricted	85,519	67,903	72,853	77,621
Total primary government net position	<u>\$ 436,789</u>	<u>\$ 457,776</u>	<u>\$ 473,825</u>	<u>\$ 495,701</u>

2019	2020	2021	2022	2023	2024
\$ 232,592	\$ 243,569	\$ 263,556	\$ 271,492	\$ 279,083	\$ 308,948
30,035	32,914	24,222	37,866	46,547	41,344
72,592	73,753	82,337	68,897	64,273	64,254
<u>\$ 335,219</u>	<u>\$ 350,236</u>	<u>\$ 370,115</u>	<u>\$ 378,255</u>	<u>\$ 389,903</u>	<u>\$ 414,546</u>
\$ 144,608	\$ 153,569	\$ 152,951	\$ 156,847	\$ 163,432	\$ 164,408
21,911	27,497	30,023	30,471	31,241	34,630
9,834	8,251	9,017	9,250	12,338	11,821
<u>\$ 176,353</u>	<u>\$ 189,317</u>	<u>\$ 191,991</u>	<u>\$ 196,568</u>	<u>\$ 207,011</u>	<u>\$ 210,859</u>
\$ 377,200	\$ 397,138	\$ 416,507	\$ 428,339	\$ 442,515	\$ 473,356
51,946	60,411	54,245	68,337	77,788	75,974
82,426	82,004	91,354	78,147	76,611	76,075
<u>\$ 511,572</u>	<u>\$ 539,553</u>	<u>\$ 562,106</u>	<u>\$ 574,823</u>	<u>\$ 596,914</u>	<u>\$ 625,405</u>

CITY OF PLYMOUTH

Changes in Net Position  
Last Ten Fiscal Years  
(accrual basis of accounting)  
(amounts expressed in thousands)

	Fiscal Year			
	2015	2016	2017	2018
Expenses				
Governmental activities				
General government	\$ 5,836	\$ 7,742	\$ 6,596	\$ 6,916
Economic development	679	724	2,178	882
Parks and recreation	8,833	9,216	9,206	9,630
Public safety	16,815	22,203	19,476	19,495
Public service	4,410	4,669	5,147	5,431
Public works	13,610	12,253	16,642	15,345
Interest and fiscal charges	553	301	272	234
Total governmental activities expenses	<u>50,736</u>	<u>57,108</u>	<u>59,517</u>	<u>57,933</u>
Business-type activities				
Water sewer utility	17,384	16,869	15,622	16,217
Ice center	1,717	1,906	1,901	1,974
Water resources	2,751	2,660	2,303	2,661
Solid waste management	1,060	1,082	1,087	1,089
Fieldhouse	284	292	287	312
Total business-type activities	<u>23,196</u>	<u>22,809</u>	<u>21,200</u>	<u>22,253</u>
Total primary government expenses	<u>\$ 73,932</u>	<u>\$ 79,917</u>	<u>\$ 80,717</u>	<u>\$ 80,186</u>
Program revenues				
Governmental activities				
Charges for services				
General government	\$ 487	\$ 1,470	\$ 1,443	\$ 1,564
Economic development	—	—	—	—
Parks and recreation	1,520	1,989	1,534	2,081
Public safety	5,641	4,434	4,211	4,428
Public service	994	1,019	1,055	1,155
Public works	1,910	2,701	1,171	1,553
Operating grants and contributions	9,393	9,434	10,241	10,795
Capital grants and contributions	9,871	14,970	9,268	10,240
Total governmental activities program revenues	<u>29,816</u>	<u>36,017</u>	<u>28,923</u>	<u>31,816</u>

	2019	2020	2021	2022	2023	2024
\$	7,056	\$ 7,632	\$ 6,990	\$ 8,020	\$ 9,324	\$ 10,604
	1,783	1,688	3,858	220	799	3,090
	10,153	10,188	10,966	14,433	15,807	16,944
	21,211	22,039	26,211	27,662	27,912	27,846
	5,644	5,021	5,319	5,620	6,107	6,102
	30,504	17,782	17,235	17,585	17,926	18,276
	198	509	1,294	1,277	1,276	1,236
	<u>76,549</u>	<u>64,859</u>	<u>71,873</u>	<u>74,817</u>	<u>79,151</u>	<u>84,098</u>
	17,889	18,834	19,342	20,415	22,654	20,973
	2,055	1,878	2,139	2,700	2,791	2,885
	2,537	2,702	3,076	3,382	3,566	3,993
	1,222	1,280	1,411	1,511	1,674	2,652
	390	360	420	407	480	487
	<u>24,093</u>	<u>25,054</u>	<u>26,388</u>	<u>28,415</u>	<u>31,165</u>	<u>30,990</u>
\$	<u>100,642</u>	<u>\$ 89,913</u>	<u>\$ 98,261</u>	<u>\$ 103,232</u>	<u>\$ 110,316</u>	<u>\$ 115,088</u>
\$	1,591	\$ 1,517	\$ 1,674	\$ 1,711	\$ 1,822	\$ 1,923
	5	27	36	21	7	8
	1,817	779	1,543	2,391	3,225	3,248
	4,848	3,830	4,213	4,201	6,125	6,116
	1,193	305	195	279	384	423
	1,918	1,802	1,937	1,716	1,108	1,319
	25,239	12,610	12,849	13,382	14,967	13,192
	6,427	9,205	18,059	10,337	9,344	19,329
	<u>43,038</u>	<u>30,075</u>	<u>40,506</u>	<u>34,038</u>	<u>36,982</u>	<u>45,558</u>

CITY OF PLYMOUTH

Changes in Net Position  
Last Ten Fiscal Years (continued)  
(accrual basis of accounting)  
(amounts expressed in thousands)

	Fiscal Year			
	2015	2016	2017	2018
Program revenues (continued)				
Business-type activities				
Charges for services				
Water sewer utility	\$ 15,315	\$ 15,314	\$ 17,019	\$ 17,915
Ice center	1,603	1,608	1,537	1,648
Water resources	2,816	3,045	3,251	3,505
Solid waste management	519	596	764	757
Fieldhouse	392	376	389	419
Operating grants and contributions	378	629	262	255
Capital grants and contributions	1,987	6,200	5,208	5,467
Total business-type activities program revenues	<u>23,010</u>	<u>27,768</u>	<u>28,430</u>	<u>29,966</u>
Total primary government program revenues	<u>\$ 52,826</u>	<u>\$ 63,785</u>	<u>\$ 57,353</u>	<u>\$ 61,782</u>
Net (expense) revenue				
Governmental activities	\$ (20,920)	\$ (21,091)	\$ (30,594)	\$ (26,117)
Business-type activities	<u>(186)</u>	<u>4,959</u>	<u>7,230</u>	<u>7,713</u>
Total primary government net expense	<u>\$ (21,106)</u>	<u>\$ (16,132)</u>	<u>\$ (23,364)</u>	<u>\$ (18,404)</u>
General revenues and other changes in net position				
Governmental activities				
Property taxes	\$ 31,108	\$ 32,191	\$ 33,824	\$ 35,375
Other taxes	—	—	—	—
Franchise taxes	2,631	2,164	2,211	2,297
Unrestricted grants and contributions	—	—	—	—
Unrestricted investment earnings (charges)	1,644	1,116	1,472	1,889
Gain on sale of capital assets	83	39	111	122
Other	432	993	1,197	868
Transfers	<u>(299)</u>	<u>(534)</u>	<u>(4,195)</u>	<u>1,379</u>
Total governmental activities	<u>35,599</u>	<u>35,969</u>	<u>34,620</u>	<u>41,930</u>
Business-type activities				
Unrestricted investment earnings (charges)	676	616	598	655
Unrestricted grants and contributions	—	—	—	—
Transfers	<u>299</u>	<u>534</u>	<u>4,195</u>	<u>(1,379)</u>
Total business-type activities	<u>975</u>	<u>1,150</u>	<u>4,793</u>	<u>(724)</u>
Total primary government	<u>\$ 36,574</u>	<u>\$ 37,119</u>	<u>\$ 39,413</u>	<u>\$ 41,206</u>
Change in net position				
Governmental activities	\$ 14,679	\$ 14,878	\$ 4,026	\$ 15,813
Business-type activities	<u>789</u>	<u>6,109</u>	<u>12,023</u>	<u>6,989</u>
Total primary government	<u>\$ 15,468</u>	<u>\$ 20,987</u>	<u>\$ 16,049</u>	<u>\$ 22,802</u>

2019	2020	2021	2022	2023	2024
\$ 17,914	\$ 18,706	\$ 20,952	\$ 20,849	\$ 23,293	\$ 22,492
1,801	1,294	1,855	2,237	2,330	2,410
4,089	4,093	4,279	4,759	4,922	5,117
845	950	1,090	1,215	1,353	2,532
400	209	311	360	375	393
197	200	187	348	256	659
2,905	8,140	4,655	3,660	1,388	1,446
<u>28,151</u>	<u>33,592</u>	<u>33,329</u>	<u>33,428</u>	<u>33,917</u>	<u>35,049</u>
<u>\$ 71,189</u>	<u>\$ 63,667</u>	<u>\$ 73,835</u>	<u>\$ 67,466</u>	<u>\$ 70,899</u>	<u>\$ 80,607</u>
\$ (33,511)	\$ (34,784)	\$ (31,367)	\$ (40,779)	\$ (42,169)	\$ (38,540)
<u>4,058</u>	<u>8,538</u>	<u>6,941</u>	<u>5,013</u>	<u>2,752</u>	<u>4,059</u>
<u>\$ (29,453)</u>	<u>\$ (26,246)</u>	<u>\$ (24,426)</u>	<u>\$ (35,766)</u>	<u>\$ (39,417)</u>	<u>\$ (34,481)</u>
\$ 36,925	\$ 40,056	\$ 43,834	\$ 45,664	\$ 47,757	\$ 51,407
–	52	434	612	669	607
2,401	2,537	2,598	2,712	2,804	3,780
–	5,515	–	7,021	–	–
4,384	4,058	(550)	(6,257)	6,561	5,362
95	195	176	100	288	174
299	234	298	239	1,474	1,905
(2,792)	(2,846)	4,456	(1,172)	(5,736)	1,935
<u>41,312</u>	<u>49,801</u>	<u>51,246</u>	<u>48,919</u>	<u>53,817</u>	<u>65,170</u>
1,220	1,153	189	(1,608)	1,955	1,724
–	427	–	–	–	–
2,792	2,846	(4,456)	1,172	5,736	(1,935)
<u>4,012</u>	<u>4,426</u>	<u>(4,267)</u>	<u>(436)</u>	<u>7,691</u>	<u>(211)</u>
<u>\$ 45,324</u>	<u>\$ 54,227</u>	<u>\$ 46,979</u>	<u>\$ 48,483</u>	<u>\$ 61,508</u>	<u>\$ 64,959</u>
\$ 7,801	\$ 15,017	\$ 19,879	\$ 8,140	\$ 11,648	\$ 26,630
<u>8,070</u>	<u>12,964</u>	<u>2,674</u>	<u>4,577</u>	<u>10,443</u>	<u>3,848</u>
<u>\$ 15,871</u>	<u>\$ 27,981</u>	<u>\$ 22,553</u>	<u>\$ 12,717</u>	<u>\$ 22,091</u>	<u>\$ 30,478</u>

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CITY OF PLYMOUTH

Governmental Activities Tax Revenues by Source  
 Last Ten Fiscal Years  
 (accrual basis of accounting)  
 (amounts expressed in thousands)

<u>Fiscal Year</u>	<u>Property Taxes</u>	<u>Other Taxes</u>	<u>Franchise Taxes</u>	<u>Total Taxes</u>
2015	\$ 31,108	\$ —	\$ 2,631	\$ 33,739
2016	32,191	—	2,164	34,355
2017	33,824	—	2,211	36,035
2018	35,375	—	2,297	37,672
2019	36,925	—	2,401	39,326
2020	40,056	52	2,537	42,645
2021	43,834	434	2,598	46,866
2022	45,664	612	2,712	48,988
2023	47,757	669	2,804	51,230
2024	51,407	607	3,780	55,794

CITY OF PLYMOUTH

Fund Balances of Governmental Funds  
Last Ten Fiscal Years  
(modified accrual basis of accounting)  
(amounts expressed in thousands)

	Fiscal Year			
	2015	2016	2017	2018
General Fund				
Nonspendable	\$ 69	\$ 81	\$ 69	\$ 97
Restricted	—	—	—	—
Assigned	180	160	57	80
Unassigned	14,349	14,836	15,710	16,509
Total General Fund	<u>\$ 14,598</u>	<u>\$ 15,077</u>	<u>\$ 15,836</u>	<u>\$ 16,686</u>
All other governmental funds				
Nonspendable	\$ 54	\$ 53	\$ 54	\$ 48
Restricted	19,065	20,422	17,822	20,048
Assigned	48,915	34,509	39,427	40,283
Unassigned	—	—	—	—
Total all other governmental funds	<u>\$ 68,034</u>	<u>\$ 54,984</u>	<u>\$ 57,303</u>	<u>\$ 60,379</u>
Total all funds	<u>\$ 82,632</u>	<u>\$ 70,061</u>	<u>\$ 73,139</u>	<u>\$ 77,065</u>

2019	2020	2021	2022	2023	2024
\$ 471	\$ 149	\$ 146	\$ 74	\$ 129	\$ 76
—	—	—	—	2,303	2,073
133	58	13	1	2	32
16,812	17,757	18,623	19,965	21,450	22,190
<u>\$ 17,416</u>	<u>\$ 17,964</u>	<u>\$ 18,782</u>	<u>\$ 20,040</u>	<u>\$ 23,884</u>	<u>\$ 24,371</u>
\$ 60	\$ 59	\$ 60	\$ 74	\$ 74	\$ 73
24,036	60,937	40,122	36,565	41,398	36,535
39,180	42,540	45,054	35,486	29,171	25,297
(10,226)	—	—	(1,265)	(1,282)	(417)
<u>\$ 53,050</u>	<u>\$ 103,536</u>	<u>\$ 85,236</u>	<u>\$ 70,860</u>	<u>\$ 69,361</u>	<u>\$ 61,488</u>
<u>\$ 70,466</u>	<u>\$ 121,500</u>	<u>\$ 104,018</u>	<u>\$ 90,900</u>	<u>\$ 93,245</u>	<u>\$ 85,859</u>

CITY OF PLYMOUTH

Changes in Fund Balances of Governmental Funds  
Last Ten Fiscal Years  
(modified accrual basis of accounting)  
(amounts expressed in thousands)

	Fiscal Year			
	2015	2016	2017	2018
Revenues				
Property taxes	\$ 31,184	\$ 32,100	\$ 33,974	\$ 35,359
Special assessments	36	20	32	28
Licenses and permits	5,954	4,643	4,982	4,583
Other taxes	—	—	—	—
Intergovernmental	11,569	15,138	11,772	10,789
Charges for services	4,680	6,212	5,263	5,801
Franchise taxes	2,631	2,164	2,211	2,297
Fines and forfeitures	636	444	539	520
Contributions	3,582	2,157	2,365	2,603
Investment earnings (charges)	1,225	853	997	1,290
Loan repayments	8	8	8	8
Other	389	946	1,181	831
Total revenues	61,894	64,685	63,324	64,109
Expenditures				
Current				
General government	5,598	7,348	6,391	6,704
Economic development	690	694	2,161	903
Parks and recreation	7,624	7,708	7,737	8,234
Public safety	16,720	17,801	18,942	20,096
Public services	4,284	4,545	5,016	5,318
Public works	6,223	4,864	8,309	6,057
Interest on interfund advances	56	64	54	44
Debt service				
Principal retirement	1,810	995	2,595	1,000
Interest and fiscal charges	601	408	348	288
Bond issuance costs	63	—	—	—
Capital outlay	15,773	35,874	12,020	16,631
Total expenditures	59,442	80,301	63,573	65,275
Excess (deficiency) of revenues over expenditures	2,452	(15,616)	(249)	(1,166)
Other financing sources (uses)				
Transfers in	24,202	27,623	25,585	17,801
Transfers out	(20,918)	(24,577)	(22,258)	(12,709)
Bonds issued	3,295	—	—	—
Premium (discount) on debt	121	—	—	—
Payment on refunded bonds	(4,575)	—	—	—
Total other financing sources (uses)	2,125	3,046	3,327	5,092
Net change in fund balances	\$ 4,577	\$ (12,570)	\$ 3,078	\$ 3,926
Debt service as a percentage of noncapital expenditures	5.5%	3.2%	5.8%	2.7%

	2019	2020	2021	2022	2023	2024
\$	36,925	\$ 39,976	\$ 43,856	\$ 45,620	\$ 47,680	\$ 51,446
	23	46	11	17	46	11
	5,096	4,105	4,096	4,044	6,021	6,228
	–	34	289	408	669	607
	12,492	30,772	19,476	22,264	18,113	24,268
	6,162	4,267	5,214	5,989	6,311	6,416
	2,401	2,537	2,598	2,712	2,804	3,780
	539	322	349	315	357	354
	1,887	1,433	1,614	4,598	2,008	267
	2,955	2,669	(367)	(4,060)	4,522	3,390
	9	12	15	16	252	17
	262	66	253	210	1,460	1,798
	<u>68,751</u>	<u>86,239</u>	<u>77,404</u>	<u>82,133</u>	<u>90,243</u>	<u>98,582</u>
	6,811	7,306	6,810	7,250	8,403	9,044
	1,779	1,707	3,887	724	784	3,098
	8,515	8,434	9,214	10,303	11,546	13,239
	21,353	22,227	23,128	24,280	24,880	27,557
	5,550	4,917	5,234	5,446	6,020	5,933
	20,780	7,641	5,969	6,548	6,699	7,140
	33	22	10	6	–	–
	1,050	2,450	930	2,925	3,860	2,375
	253	204	934	1,556	1,537	1,440
	–	243	154	–	–	–
	13,155	27,426	67,114	47,337	30,240	39,630
	<u>79,279</u>	<u>82,577</u>	<u>123,384</u>	<u>106,375</u>	<u>93,969</u>	<u>109,455</u>
	(10,528)	3,662	(45,980)	(24,242)	(3,726)	(10,874)
	15,311	28,291	23,259	36,653	31,096	53,202
	(11,382)	(22,756)	(15,719)	(32,422)	(25,025)	(49,714)
	–	38,965	19,915	–	–	–
	–	2,872	1,043	–	–	–
	–	–	–	–	–	–
	<u>3,929</u>	<u>47,372</u>	<u>28,498</u>	<u>4,231</u>	<u>6,071</u>	<u>3,488</u>
\$	<u>(6,599)</u>	<u>\$ 51,034</u>	<u>\$ (17,482)</u>	<u>\$ (20,011)</u>	<u>\$ 2,345</u>	<u>\$ (7,386)</u>
	<u>2.0%</u>	<u>4.8%</u>	<u>3.3%</u>	<u>7.6%</u>	<u>8.5%</u>	<u>5.5%</u>

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CITY OF PLYMOUTH

Governmental Funds Tax Revenues by Source  
 Last Ten Fiscal Years  
 (modified accrual basis of accounting)  
 (amounts expressed in thousands)

<u>Fiscal Year</u>	<u>Property Taxes</u>	<u>Other Taxes</u>	<u>Franchise Taxes</u>	<u>Total</u>
2015	\$ 31,184	\$ —	\$ 2,631	\$ 33,815
2016	32,100	—	2,164	34,264
2017	33,974	—	2,211	36,185
2018	35,359	—	2,297	37,656
2019	36,925	—	2,401	39,326
2020	39,976	34	2,537	42,547
2021	43,856	289	2,598	46,743
2022	45,620	408	2,712	48,740
2023	47,680	669	2,804	51,153
2024	51,446	607	3,780	55,833

# CITY OF PLYMOUTH

Assessed Value/Tax Capacity Value and Estimated Market Value  
 Last Ten Fiscal Years  
 (amounts expressed in thousands, except for population and direct tax rate)

Fiscal Year	Population	Real Property		Personal Property	
		Assessed/Tax Capacity Value Property	Estimated Market Value	Assessed/Tax Capacity Value Property	Estimated Market Value
2015	74,592	\$ 112,282	\$ 9,510,688	\$ 1,378	\$ 69,647
2016	75,452	117,851	9,966,663	1,466	71,290
2017	76,882	127,423	10,707,728	1,633	82,544
2018	78,351	134,893	11,258,884	1,799	90,789
2019	79,475	144,761	12,119,522	1,983	99,971
2020	81,026	155,816	12,983,195	2,010	101,377
2021	81,184	165,696	13,745,903	2,132	107,430
2022	80,762	172,009	14,310,041	1,263	63,980
2023	80,546	200,269	16,592,970	1,413	71,592
2024	81,000	217,280	17,763,822	1,218	61,812

Note 1: See the Schedule of Demographic and Economic Statistics for population data.

Note 2: See the Schedule of Direct and Overlapping Property Tax Rates for the direct tax rate data.

Source: Hennepin County



Total Real and Personal Property			
Assessed/Tax Capacity Value Property	Estimated Market Value	Total Direct Tax Capacity Rate	
\$ 113,660	\$ 9,580,335	28.38	%
119,317	10,037,953	27.84	
129,056	10,790,272	26.96	
136,692	11,349,673	26.80	
146,744	12,219,493	26.36	
157,826	13,084,572	26.21	
167,828	13,853,333	26.51	
173,272	14,374,021	27.58	
201,682	16,664,562	24.64	
218,498	17,825,633	24.77	

# CITY OF PLYMOUTH

## Direct and Overlapping Governments Property Tax Rates Last Ten Fiscal Years

Fiscal Year	City of Plymouth Rates			Overlapping Rates (1)			
	Operating	Housing and Redevelopment Authority	Total City	Hennepin County Operating	Other Districts Operating	School Districts	
						ISD No. 270 Operating	ISD No. 279 Operating
2015	27.85	0.53	28.38	46.40	9.80	30.34	27.16
2016	27.33	0.51	27.84	45.36	9.53	28.51	26.27
2017	26.48	0.48	26.96	44.09	9.33	25.61	26.73
2018	26.34	0.46	26.80	42.81	8.97	29.04	24.92
2019	25.92	0.44	26.36	41.86	8.55	27.02	26.36
2020	25.80	0.41	26.21	41.08	8.22	27.19	22.01
2021	26.12	0.39	26.51	38.21	7.81	26.48	22.12
2022	27.19	0.39	27.58	38.54	5.61	26.78	21.93
2023	24.31	0.33	24.64	34.54	6.94	25.01	19.64
2024	24.45	0.32	24.77	34.68	7.63	26.91	23.00

- (1) Overlapping rates are those of local and county governments that apply to property owners within the City. Not all overlapping rates apply to all of the City's property owners (e.g., only one school district will assess taxes to any one given property).

Source: Hennepin County

Overlapping Rates (1)					
School Districts		Watershed Districts			
ISD No. 281 Operating	ISD No. 284 Operating	District No. 2 Operating	District No. 3 Operating	District No. 7 Operating	District No. 8 Operating
33.23	26.25	0.13	1.74	0.78	0.26
33.83	26.11	0.22	1.72	0.90	0.25
31.61	26.29	0.40	1.74	0.90	0.27
31.96	25.46	0.31	1.69	0.88	0.08
26.36	24.83	32.00	1.57	0.87	0.34
26.45	26.68	0.17	1.49	0.85	0.16
25.53	26.91	0.07	1.42	0.79	0.84
26.51	29.30	0.16	1.37	0.89	0.41
24.09	23.85	0.26	1.22	1.00	0.05
24.20	19.81	0.32	1.14	0.91	0.45

CITY OF PLYMOUTH

Principal Property Taxpayers  
Current Fiscal Year and Nine Years Prior

Taxpayer	2024			2015		
	Net Tax Capacity	Rank	Percentage of Net Tax Capacity Value	Net Tax Capacity	Rank	Percentage of Tax Capacity Value
IRET Properties	\$ 1,397,263	1	0.68 %	\$ —	—	— %
TFO Reva Wildamere PCC LLC	1,131,690	2	0.55	—	—	—
The Connor Group	1,039,238	3	0.51	—	—	—
Pembroke TCM Atria LLC	975,250	4	0.48	865,942	1	0.83
Weidner Property Management	959,875	5	0.47	624,633	4	0.60
CVIII Vicksburg Village LLC	943,750	6	0.46	—	—	—
Abbott Laboratories	892,810	7	0.44	—	—	—
Bigos Management, Inc.	837,500	8	0.41	—	—	—
FW MN-Rockford Road LLC	780,590	9	0.38	—	—	—
CenterPoint Energy	711,786	10	0.35	—	—	—
Greystar	—	—	—	640,625	2	0.61
AEW LT Vicksburg LLC	—	—	—	631,179	3	0.61
505 Waterford LLC	—	—	—	620,792	5	0.60
US Retail Partners LLC	—	—	—	526,482	6	0.50
MEPT Plymouth LLC	—	—	—	478,500	7	0.46
AGA Medical Corporation	—	—	—	478,026	8	0.46
Plymouth Corp Center DE L	—	—	—	475,076	9	0.46
AX Waterford L.P.	—	—	—	474,266	10	0.45
Total	<u>\$ 9,669,752</u>		<u>4.73 %</u>	<u>\$ 5,815,521</u>		<u>5.58 %</u>

Source: Certificate as to Taxes and Taxable Property, furnished by Hennepin County and obtained from Ehlers.

CITY OF PLYMOUTH

Property Tax Levies and Collections  
Last Ten Fiscal Years  
(amounts expressed in thousands)

Fiscal Year	Total Tax Levy for Fiscal Year *	Collected Within the Fiscal Year of Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2015	\$ 30,365	\$ 30,365	100.00 %	\$ —	\$ 30,365	100.00 %
2016	31,273	31,144	99.59	129	31,273	100.00
2017	32,805	32,657	99.55	148	32,805	100.00
2018	34,347	34,158	99.45	189	34,347	100.00
2019	36,031	35,835	99.46	192	36,027	99.99
2020	38,683	38,201	98.75	477	38,678	99.99
2021	41,377	41,253	99.70	109	41,362	99.96
2022	44,273	43,710	98.73	541	44,251	99.95
2023	47,161	46,975	99.61	136	47,111	99.89
2024	50,680	50,193	99.04	296	50,489	99.62

\* Total Tax Levy includes HRA levy

CITY OF PLYMOUTH

Ratios of Outstanding Debt by Type  
Last Ten Fiscal Years  
(amounts expressed in thousands, except per capita amount)

Fiscal Year	Governmental Activities				
	General Obligation Bonds	Tax Increment Bonds	Finance Purchases	Leases	SBITA
2015	\$ 12,494	\$ 1,852	\$ —	\$ —	\$ —
2016	11,586	1,685	—	—	—
2017	9,144	1,493	—	—	—
2018	8,303	1,292	—	—	—
2019	7,433	1,070	296	—	—
2020	46,976	833	222	—	—
2021	67,068	572	148	—	—
2022	64,132	295	134	635	—
2023	60,332	—	48	659	172
2024	57,764	—	36	733	82

(1) See Demographic and Economic Statistics schedule for population and personal income information.

Note: Details regarding the City's outstanding debt can be found in the notes to basic financial statements.

Business-Type Activities		Total Primary Government	Per Capita (1)	Percentage of Personal Income (1)	
Water Revenue	Bonds				
\$	4,176	\$ 18,522	\$ 248	0.54	%
	3,210	16,481	218	0.46	
	2,214	12,851	167	0.34	
	1,193	10,788	138	0.27	
	—	8,799	111	0.20	
	—	48,031	593	1.05	
	—	67,788	835	1.43	
	—	65,196	807	1.16	
	—	61,211	760	1.09	
	—	58,615	724	1.04	

CITY OF PLYMOUTH

Ratios of General Bonded Debt Outstanding  
Last Ten Fiscal Years  
(amounts expressed in thousands, except per capita amount)

Fiscal Year December 31,	General Obligation Bonds	Less Net Position Restricted For Debt	Total	Percentage of Estimated Market Value of Property (1)	Per Capita (1)
2015	\$ 18,522	\$ 2,032	\$ 16,490	0.17 %	\$ 221
2016	16,481	2,194	14,287	0.14	189
2017	12,851	1,865	10,986	0.10	143
2018	10,788	2,181	8,607	0.08	110
2019	8,503	2,155	6,348	0.05	80
2020	47,809	2,196	45,613	0.35	563
2021	67,640	3,048	64,592	0.47	796
2022	64,427	3,513	60,914	0.42	754
2023	60,332	3,964	56,368	0.34	700
2024	57,764	3,245	54,519	0.31	673

(1) See the Schedule of Assessed Value/Tax Capacity Value and Estimated Market Value for property data and population.

Note: Details regarding the City's outstanding debt can be found in the notes to basic financial statements.



CITY OF PLYMOUTH

Direct and Overlapping Governmental Activities Debt  
December 31, 2024

Governmental Unit	Net Debt Outstanding	Estimated Percentage Applicable*	Estimated Share of Overlapping Debt
Overlapping debt			
Hennepin County	\$ 1,192,537,479	7.43 %	\$ 88,605,535
ISD No. 270, Hopkins	131,446,433	3.27	4,298,298
ISD No. 279, Osseo	355,266,088	8.89	31,583,155
ISD No. 281, Robbinsdale	188,449,998	22.78	42,928,910
ISD No. 284, Wayzata	169,928,336	55.43	94,191,277
Metropolitan Council	40,609,929	3.37	1,368,555
Three Rivers Park District	48,916,041	10.03	4,906,279
Hennepin County Regional Railroad	76,774,733	7.43	5,704,363
Total overlapping debt	2,203,929,037		273,586,371
Direct debt			
City of Plymouth direct debt	58,614,846	100.00	58,614,846
Total direct and overlapping debt	\$ 2,262,543,883		\$ 332,201,217

\* The percentage applicable to the City was determined by dividing the portion of tax capacity within the City by the total tax capacity of the taxing jurisdiction.

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident and, therefore, responsible for repaying the debt of each overlapping government.

Source: Hennepin County

CITY OF PLYMOUTH

Legal Debt Margin Information  
Last Ten Fiscal Years  
(amounts expressed in thousands)

	Fiscal Year			
	2015	2016	2017	2018
Debt limit	\$ 287,410	\$ 301,229	\$ 323,708	\$ 340,490
Total net debt applicable to the limit	10,033	9,046	6,970	5,854
Legal debt margin	\$ 277,377	\$ 292,183	\$ 316,738	\$ 334,636
Total net debt applicable to the limit as a percentage of debt limit	3.49%	3.00%	2.15%	1.72%

Note: Under state of Minnesota law, the City's outstanding general obligation debt should not exceed 3 percent of the market value of taxable property. By law, the general obligation debt subject to the limitation may be offset by amounts set aside for the extinguishment of those obligations.

2019	2020	2021	2022	2023	2024
\$ 366,585	\$ 392,537	\$ 415,600	\$ 431,221	\$ 499,937	\$ 534,769
5,050	41,759	60,152	57,037	53,021	51,365
<u>\$ 361,535</u>	<u>\$ 350,778</u>	<u>\$ 355,448</u>	<u>\$ 374,184</u>	<u>\$ 446,916</u>	<u>\$ 483,404</u>
1.38%	10.64%	14.47%	13.23%	10.61%	9.61%

Legal Debt Margin Calculations for Fiscal Year 2024

Market value	\$ 17,825,634
Debt limit (3% of market value)	534,769
Debt applicable to the limit	54,610
Less amount set aside for related debt service	<u>(3,245)</u>
Total net debt applicable to limit	<u>51,365</u>
Legal debt margin	<u>\$ 483,404</u>

CITY OF PLYMOUTH

Pledged Revenue Coverage  
Last Ten Fiscal Years  
(amounts expressed in thousands)

Fiscal Year Ended December 31	Water Revenue Bonds						
	Water-Sewer		Less Operating Expenses	Net Available Revenue	Debt Service		Coverage
	Utility Gross Revenues	Principal			Interest		
2015	\$ 15,856	\$ 13,066	\$ 2,790	\$ 920	\$ 87	2.77	
2016	15,816	12,987	2,829	935	60	2.84	
2017	17,535	11,872	5,663	965	31	5.69	
2018	18,461	12,483	5,978	990	2	6.03	
2019	19,481	12,871	6,610	1,005	—	6.58	
2020	—	—	—	—	—	—	
2021	—	—	—	—	—	—	
2022	—	—	—	—	—	—	
2023	—	—	—	—	—	—	
2024	—	—	—	—	—	—	

Note 1: Details regarding the government's outstanding debt can be found in the notes to the financial statements.

Note 2: Gross revenue includes operating revenue, investment income, and nonoperating revenues exclusive of connection fees plus operating transfers in for other funds' share of debt service requirements.

Note 3: Operating expenses include personal services, materials and supplies, and contractual services.

# CITY OF PLYMOUTH

## Demographic and Economic Statistics Last Ten Fiscal Years

Fiscal Year	Population (1)	Personal Income (In Thousands)	Per Capita Personal Income (2)	School Enrollment (3)	Unemployment Rate (1)
2015	74,592	\$ 3,515,521	\$ 47,130	51,425	2.6 %
2016	75,452	3,704,542	49,098	51,697	2.6
2017	76,882	3,867,780	50,308	52,169	3.0
2018	78,351	4,247,094	54,206	52,677	2.4
2019	79,475	4,480,085	56,371	53,052	2.2
2020	81,026	4,745,045	58,562	53,201	2.4
2021	81,184	5,055,328	62,270	51,985	3.5
2022	80,762	5,614,090	69,514	51,312	2.3
2023	80,546	5,625,252	69,839	51,291	2.2
2024	81,000	5,656,959	69,839	51,343	2.1

(1) Minnesota Department of Employment and Economic Development.

(2) Metropolitan Council.

(3) School district boundaries do not conform to city boundaries; enrollment totals include students from surrounding communities.

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CITY OF PLYMOUTH

Principal Employers  
Current Fiscal Year and Nine Years Prior

Taxpayer	2024			2015		
	Employees	Rank	Percentage of Total Plymouth Employment	Employees	Rank	Percentage of Total Plymouth Employment
Zayo Group	3,700	1	6.7 %	—	—	— %
ISD No. 284, Wayzata	2,050	2	3.7	1,505	1	3.0
Medtronic	1,086	3	2.0	—	—	—
City of Plymouth	630	4	1.1	571	7	1.2
Meritain Health	600	5	1.1	—	—	—
Cub Foods	462	6	0.8	—	—	—
Wagner Spray Tech	400	7	0.7	—	—	—
Life Time Fitness	325	8	0.6	—	—	—
Target	301	9	0.5	—	—	—
Turck, Inc.	300	10	0.5	—	—	—
Aimia	—	—	—	1,000	2	2.0
Select Comfort Group	—	—	—	900	3	1.8
EV3, Inc.	—	—	—	875	4	1.8
St. Jude Medical	—	—	—	800	5	1.6
Prudential Insurance Company	—	—	—	598	6	1.2
Honeywell International	—	—	—	525	8	1.1
Nilfisk-Advance, Inc.	—	—	—	500	9	1.0
U.S. Foods	—	—	—	500	10	1.0
Total	9,854		17.8 %	7,774		15.7 %

Note: Data is based on the most current information available.

Source: Ehlers

CITY OF PLYMOUTH

Full-Time Equivalent City Government Employees by Function  
Last Ten Fiscal Years

	Fiscal Year			
	2015	2016	2017	2018
General government				
Administration	12	12	12	12
Finance	9	9	8	8
Inspection	12	12	11	10
Planning	12	12	12	12
Information technology	6	6	6	6
Economic development				
Administration	—	—	1	1
Parks and recreation				
Administration	10	10	10	10
Park maintenance	22	23	22	23
Plymouth Community Center	5	5	5	5
Ice center	4	4	4	4
Public safety				
Police administration	71	73	78	80
Police and fire – civilian	13	16	14	15
Full-time firefighters	6	7	12	14
Public works				
Engineering	11	11	9	7
Streets	16	14	15	15
Central equipment	5	7	6	6
Recycling administration	1	1	—	—
Risk management	1	1	1	1
Building management	2	1	1	2
Public service				
Housing and development	2	2	2	2
Sewer/water	22	24	22	23
Transit	—	1	1	1
Total employees	242	251	252	257

Source: City's Human Resources Department



2019	2020	2021	2022	2023	2024
2	13	15	14	15	15
8	8	9	9	10	10
9	9	9	10	10	10
12	11	13	13	13	13
6	6	5	6	6	8
1	1	—	—	—	1
11	11	14	12	14	15
23	23	26	24	25	27
5	6	7	7	10	9
4	5	5	5	5	6
76	80	78	71	74	76
17	19	20	25	24	25
21	22	24	28	29	30
9	11	12	6	6	6
18	17	16	18	18	19
8	8	6	5	5	6
—	—	—	—	—	—
1	1	1	1	1	1
2	1	3	3	3	4
2	2	—	—	—	—
22	25	25	33	33	33
1	1	1	1	1	1
258	280	289	291	302	315

CITY OF PLYMOUTH

Operating Indicators by Function  
Last Ten Years

Function/Program	Fiscal Year			
	2015	2016	2017	2018
Police				
Medical calls	3,892	4,043	4,267	4,339
Traffic incidents	14,186	10,965	15,951	16,638
Citations	11,580	7,113	9,659	8,606
Other	15,063	20,477	17,688	16,267
Fire				
Inspections	1,488	1,305	1,112	874
Fire calls				
Fire	182	203	193	185
Pressure rupture/explosion	11	6	7	7
Rescue and EMS	222	234	341	323
Hazardous condition	129	129	135	192
Service calls	115	159	227	240
Good intent	386	394	336	441
False alarm/call	433	367	410	443
Severe weather	2	—	1	1
Special incidents	—	1	1	2
Other	—	—	—	—
Inspections				
Permit-related	23,468	21,098	21,433	21,639
Nonpermit-related	2,244	2,005	1,874	1,855
Recreation				
Hours of ice time	6,902	6,713	6,235	8,882
Number of programs	2,150	2,191	1,615	2,085
Plymouth Community Center rentals	4,081	3,998	3,567	3,779
Water				
Gallons of water production (in thousands)	2,925,520	2,944,140	3,006,304	2,982,075
Watermain breaks	35	35	39	35
Public works				
Snowplowing hours	1,749	1,872	4,008	6,078

Source: Various city departments

2019	2020	2021	2022	2023	2024
4,620	4,509	4,956	5,257	5,107	5,282
17,788	10,393	10,695	10,219	11,903	12,866
10,401	6,113	5,146	4,090	5,802	6,717
16,756	21,326	22,517	26,019	24,773	24,736
775	668	579	750	556	481
192	160	189	164	193	190
2	4	6	1	7	6
514	932	1,332	1,781	2,994	3,278
178	158	181	188	178	264
286	401	471	409	397	444
415	466	579	677	816	861
424	423	452	495	472	549
1	5	—	1	—	—
1	—	3	6	2	1
—	65	54	68	436	347
22,311	20,808	20,876	19,125	23,101	25,388
2,127	1,460	1,644	1,859	1,673	1,934
8,330	5,717	8,921	7,508	7,643	7,665
1,741	1,170	2,035	2,493	2,646	2,764
3,906	1,537	1,274	1,305	2,131	2,207
2,667,870	3,210,000	3,585,425	3,395,310	3,598,095	2,986,140
34	37	57	41	26	31
3,580	5,803	2,760	3,443	2,661	1,700

CITY OF PLYMOUTH

Capital Assets Statistics by Function/Program  
Last Ten Years

Function/Program	Fiscal Year			
	2015	2016	2017	2018
Public safety				
Police				
Stations	1	1	1	1
Patrol units	21	21	23	22
Fire stations	3	3	3	3
Public works				
Trunk highways (miles)	20	20	20	20
Paved – county (miles)	26	26	26	26
Other streets and alleys (miles)	310	313	320	323
Sidewalks (miles)	17	17	17	20
Streetlights	3,219	3,322	3,313	3,309
Parks and recreation				
Acreage	1,670	1,672	1,728	1,735
Parks, natural areas, and open space	65	75	79	81
Trails (miles)	158	164	168	172
Community center	1	1	1	1
Water				
Water mains (miles)	381	385	389	390
Fire hydrants (1)				
Private	1,599	1,610	1,618	1,624
Public	4,700	4,700	4,957	4,991
Wastewater				
Sanitary sewer (miles)	334	338	342	344
Storm sewer	157	162	168	170

(1) Beginning in 2024 data has been updated from a manual process to an automated process through the City's asset management system. Prior year counts have not been restated.

Note: No capital asset indicators are available for the general government function.

Source: Various city departments

2019	2020	2021	2022	2023	2024
1	1	1	1	1	1
22	21	21	21	21	21
3	3	3	3	3	3
20	20	20	20	20	20
26	26	26	26	26	26
324	325	325	332	332	332
20	20	21	20	20	20
3,402	3,426	3,426	3,425	3,425	3,479
1,855	1,855	1,827	1,827	1,827	1,834
86	86	84	84	84	84
174	175	175	177	182	187
1	1	1	1	1	1
393	396	397	401	401	402
1,649	1,657	1,667	1,675	1,675	1,691
5,019	5,060	5,077	5,137	5,144	5,120
345	347	348	350	351	351
174	177	179	184	186	188

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