

## 2016 COMPREHENSIVE ANNUAL FINANCIAL REPORT

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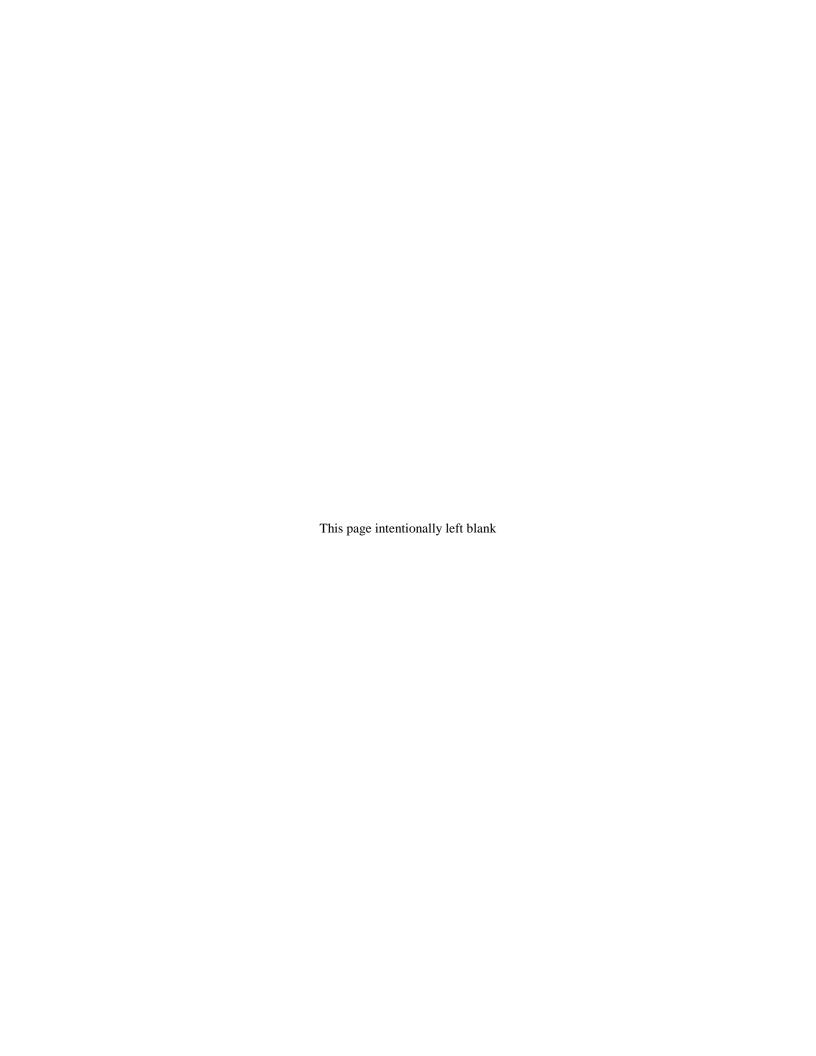
## CITY OF PLYMOUTH, MINNESOTA

For The Year Ended December 31, 2016

**Dave Callister – City Manager** 

Prepared by Administrative Services Department, Finance Division

Members of the Government Finance Officers Association of the United States and Canada





## **INTRODUCTORY SECTION**

INTRODUCTORY SECTION N	PAGE <u>UMBER</u>
Letter of Transmittal	v
GFOA Certificate of Achievement for Excellence in	
Financial Reporting	ix
Organizational Chart	
Listing of City Officials	
FINANCIAL SECTION	
Independent Auditor's Report	1
Management's Discussion and Analysis	4
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position	13
Statement of Activities	
Fund Financial Statements:	
Governmental Funds:	
Balance Sheet	18
Reconciliation of the Governmental Funds Balance Sheet	
to the Statement of Net Position	21
Statement of Revenues, Expenditures, and Changes in	
Fund Balances	22
Reconciliation of the Statement of Revenues, Expenditures	
and Changes in Fund Balances of Governmental Funds to	
the Statement of Activities	24
Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual:	
General Fund	25
Transit System Special Revenue Fund	26
Proprietary Funds:	
Statement of Net Position	28
Statement of Revenues, Expenses, and Changes in Net Position	32
Statement of Cash Flows	34
Notes to Financial Statements	39
Required Supplementary Information:	
PERA Pension Plans:	
General Employees Retirement Fund Pension Plan	
Schedule of City's and Non-Employer Proportionate Share of Net	
Pension Liability	
Schedule of City Contributions	75
Public Employees Police and Fire Fund Pension Plan	
Schedule of City's Proportionate Share of Net Pension Liability	76
Schedule of City Contributions	76

FINANCIAL SECTION (CONTINUED)	PAGE NUMBER
Schedule of Changes in Plymouth Firefighters' Relief Association Net Pension Asset and Related Ratios	77
Schedule of Employer Contributions – Plymouth Firefighters' Relief Association	
Other Postemployment Benefits Plan Schedule of Funding Progress	78
Notes to Required Supplementary Information	79
Supplementary Information:	
Nonmajor Governmental Combining and Individual Funds Statements	
and Schedules	
Combining Balance Sheet – Nonmajor Governmental Funds	81
Combining Statement of Revenues, Expenditures and	
Changes in Fund Balances – Nonmajor Governmental Funds	82
Special Revenue Funds – Nonmajor:	
Combining Balance Sheet	84
Combining Statement of Revenues, Expenditures, and	
Changes in Fund Balances	86
Schedule of Revenues, Expenditures, and Changes in	
Fund Balance – Budget and Actual	0.0
Recreation Special Revenue Fund	
Community Development Block Grant Special Revenue Fund	89
Debt Service Funds – Nonmajor:	
Combining Balance Sheet	91
Combining Statement of Revenues, Expenditures, and	0.2
Changes in Fund Balances	92
Capital Projects Funds – Nonmajor:	
Combining Balance Sheet	94
Combining Statement of Revenues, Expenditures, and	
Changes in Fund Balances	96
Permanent Fund – Nonmajor:	
Comparative Balance Sheet	99
Comparative Schedule of Revenues, Expenditures, and Changes	
in Fund Balance	100
General Fund Comparative Information	
Comparative Balance Sheet	
Schedule of Revenues and Transfers – Budget and Actual	102
Schedule of Expenditures and Transfers – Budget and Actual	103
Proprietary Combining and Individual Funds Statements:	
Enterprise Funds – Nonmajor:	
Combining Statement of Net Position	105
Combining Statement of Revenues, Expenses, and Changes	
In Net Position	
Combining Statement of Cash Flows	107

FINANCIAL SECTION (CONTINUED)	PAGE <u>NUMBER</u>
Internal Service Funds:	
Combining Statement of Net Position	108
Combining Statement of Revenues, Expenses, and Changes	
In Net Position	110
Combining Statement of Cash Flows	
Component Unit Financial Statements:	
Housing and Redevelopment Authority:	
Government-wide Financial Statements:	
Statement of Net Position	117
Statement of Activities	118
Fund Financial Statements:	
Governmental Funds:	
Balance Sheet	120
Reconciliation of the Governmental Funds Balance Sheet to	)
the Statement of Net Position	121
Statement of Revenues, Expenditures, and Changes in	
Fund Balances	122
Reconciliation of the Statement of Revenues, Expenditures,	
And Changes in Fund Balances of Governmental Funds	
to the Statement of Activities	123
Schedule of Revenues, Expenditures, and Changes in	
Fund Balance – Budget and Actual	
General Fund	124
Housing Assistance Special Revenue Fund	
Proprietary Funds	
Statement of Net Position	126
Statement of Revenues, Expenses, and Changes in	
Net Position	127
Statement of Cash Flows	128
Financial Data Schedule:	
Balance Sheet – Housing Choice Vouchers	129
Income Statement – Housing Choice Vouchers	130
Balance Sheet – Mainstream Vouchers	131
Income Statement – Mainstream Vouchers	132
Balance Sheet – State/Local	133
Income Statement – State/Local	
Balance Sheet –Business Activities	135
Income Statement – Business Activities	
Notes to Financial Data Schedule	138

#### CITY OF PLYMOUTH, MINNESOTA COMPREHENSIVE ANNUAL FINANCIAL REPORT Year Ended December 31, 2016

STATISTICAL SECTION	PAGE <u>NUMBER</u>
Net Position by Component	139
Changes in Net Position	140
Governmental Activities Tax Revenues by Source	142
Fund Balances of Governmental Funds	143
Changes in Fund Balances of Governmental Funds	144
General Governmental Tax Revenues by Source	146
Assessed Value/Tax Capacity Value and Estimated Market Value	147
Direct and Overlapping Property Tax Rates	148
Principal Property Taxpayers	149
Property Tax Levies and Collections	150
Ratios of Outstanding Debt by Type	151
Ratios of General Bonded Debt Outstanding	152
Direct and Overlapping Governmental Activities Debt	153
Legal Debt Margin Information	154
Pledged-Revenue Coverage	155
Demographic and Economic Statistics	156
Principal Employers	157
Full-Time Equivalent City Government Employees by Function	158
Operating Indicators by Function	159
Capital Asset Statistics by Function/Program	160



June 30, 2017

Honorable Mayor, Members of the City Council, City Manager, and Residents City of Plymouth, Minnesota

Minnesota Statutes require all cities to prepare and issue an annual report on their financial position and activity in accordance with U.S. Generally Accepted Accounting Principles (GAAP), and audited in accordance with U.S. Generally Accepted Auditing Standards by a firm of licensed certified public accountants, or the Office of the State Auditor. Pursuant to that requirement, we hereby issue the comprehensive annual financial report of the City of Plymouth for the fiscal year ended December 31, 2016.

This report consists of management's representations of the City of Plymouth's finances. Consequently, management assumes full responsibility for the completeness and reliability of the information presented in this report. To provide a reasonable basis for making these representations, management has established a comprehensive internal control framework that is designed both to protect assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation for the city's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the city's comprehensive framework of internal controls was designed to provide reasonable, rather than absolute, assurance that the financial statements are free from material misstatement. As management, we assert that, to the best of our knowledge and belief the financial report is accurate in all material respects, is presented in a manner designed to fairly set forth the financial position and results of operations of the city as measured by the financial activity of its various funds; and that all disclosures necessary to enable the reader to gain the maximum understanding of the city's financial affairs have been included.

The City of Plymouth's financial statements were audited by Malloy, Montague, Karnowski, Radosevich, & Co., P.A., a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements for the fiscal year ended December 31, 2016, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded that there was a reasonable basis for rendering an unmodified opinion that the City of Plymouth's financial statements for the fiscal year ended December 31, 2016, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The organization, form, and contents of this report were prepared in accordance with the standards prescribed by the Governmental Accounting Standards Board (GASB), the Government Finance Officers Association of the United States and Canada, the American Institute of Certified Public Accountants, the Minnesota State Auditor's Office, and the Plymouth City Charter.

This transmittal letter is designed to complement the Management Discussion and Analysis (MD&A) and should be read in conjunction with the MD&A. The MD&A can be found immediately following the independent auditors' report.

#### **Reporting Entity**

In accordance with GASB statements, included are all funds of the city and its component units. The Plymouth Housing and Redevelopment Authority (HRA) is included as a discretely presented component unit. The Plymouth Economic Development Authority (EDA) was created in 2016. The EDA is included as a blended component unit, however, there was no financial activity during the year.

#### **Profile of the Government**

The City of Plymouth, incorporated in 1955, is a suburban community located northwest of Minneapolis in Hennepin County. The City has a land area of 35 square miles and serves a population of approximately 75,000 residents. Plymouth is currently the 7th largest city in the state. The city has excellent access to the Minneapolis-St. Paul metropolitan area via interstate highways I-494 and I-394, US Highway 169 and Minnesota State Highway 55.

Policymaking and legislative authority are vested in the City Council consisting of a mayor, four ward council members, and two at-large council members. The mayor and council members are elected on a non-partisan basis to serve four-year terms, with council members serving staggered terms. The Council is responsible for passing ordinances, adopting the budget, appointing board and commission members, and hiring a city manager. The city manager is responsible for carrying out the policies and ordinances of the Council, overseeing day-to-day operations of city government, and for hiring all employees.

The city provides a full range of services to residents and businesses, including police and fire protection, construction and maintenance of streets, municipal water and sanitary sewer service, maintaining parks and trails, providing recreational activities, planning, zoning and inspection services, transit services and administration.

The annual budget serves as the foundation for financial planning and control. The city uses a biennial budget model, covering two fiscal years, for planning purposes. The first year of the budget is adopted as the annual budget; the second year is adopted in concept, pending the approval of a new tax levy in the second year. All departments and agencies submit requests for appropriation to the city manager in July of each year. The city manager uses these requests as the starting point for developing a proposed budget. The proposed budget is presented to the Council for review prior to August 31. The Council adopts a preliminary budget and tax levy by September 15 of each year. Minnesota Statutes require a budget meeting be held for the public to provide comments. The final budget and tax levy are adopted by December 31, the close of the City of Plymouth's fiscal year.

#### **Economic Condition and Outlook**

The city's population grew substantially during the 1980s and 1990s, increasing by 61%. Plymouth's population increased 29% from 1990 to 2000; 7% from 2000 to 2010 and 6% from 2010 to 2016. As of 2016 the population is 74,967. The key relationship between development and the budget is our ability to generate sufficient funds to deliver appropriate public services.

The city continued a progressive and sound financial program throughout 2016, while providing core services as well as services that are intended to enhance quality of life. Community surveys and national publications rate Plymouth's services at a very high level.

Since 2008, the City has been preparing biennial budgets requiring significant planning and scenario-building to ensure a workable operating budget under changing economic conditions. In July of 2016, the city reviewed and updated the second year (2017) of this document following the outcomes of legislative adjustments and performed a review of revenue and expenditure patterns for the most recent activity trends.

Although current external economic conditions are challenging, Plymouth's continued growth and sound financial condition, as reflected in the following financial report, place the city in an enviable position.

The payable 2016 total estimated market value of the City was \$10,040,953,100 an increase of \$460,618,300 from 2015. The increase in total market value between payable 2015 and payable 2016 was 4.8%, trending more favorably than last year.

Commercial and residential growth is increasing as development expands to the northwest area of the City and as commercial properties redevelop.

Source: Metropolitan Council

Year	Population	Households	<b>Employment</b>
1970	18,077	4,645	6,060
1980	31,615	10,491	20,212
1990	50,889	18,361	38,103
2000	65,894	24,820	53,491
2010	70,576	28,663	46,227
2020	75,400	31,200	53,900
2030	80,200	33,000	57,700
2040	83,600	34,200	61,500

\*\* Population figures through 2010 are based on census reporting.

#### **Important Events and Future Prospects**

Planning is the key to the development of a diverse economic base without sacrificing the standards required to ensure quality and order. Industrial, commercial and utility properties make up about 40% of the city's tax capacity. The city's land use guide plan designates all land uses including areas available for commercial and industrial development.

The City continues to rely on its Comprehensive Plan, a long-term planning document that guides the community's future development and redevelopment.

Upon implementation of the new utility billing software in 2015, the City embarked on the second phase of the conversion in 2016 providing technology driven improvements allowing additional billing and payment options to residents. On-line billing and payments will be made available to residents mid-year of 2017. The entire utility billing project has reduced administrative burdens, provided enhanced system security, improved reporting functionality, and increased overall billing accuracy.

In addition, the City continued to focus on long-term planning. One of the tools that was implemented in 2015, is the 10-year financial plan. This forecast provides the City the ability to be proactive in its approach to different economic factors and provides stability in the levy. For 2016, staff continued to update and monitor the plan and integrated the tool into the budget process.

Plymouth is continually evaluating it's position to ensure the community is prepared for future phases of development and redevelopment, able to adapt to unforeseen economic challenges, and able to meet the needs of a maturing community.

#### **Accounting System and Budgetary Control**

Accounting records are maintained on the accrual or modified accrual basis, as appropriate. Budgetary control is maintained by an encumbrance system whereby purchase orders are pre-audited as to availability of funds prior to their release to vendors. Purchase orders which exceed appropriation balances, or were not approved, are not released until funding is available or approval is given. Open encumbrances are reported as assignments of fund balance. The budget, as adopted, can be revised by the City Council and a contingency appropriation is provided for.

#### **Independent Audit**

State statutes require an annual audit of the books of account, financial records, and transactions of all administrative departments by independent certified public accountants selected by the City Council. The city is in compliance with state statutes, and the independent auditors' report has been included in this report.

#### **Awards and Acknowledgements**

GFOA awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Plymouth for its Comprehensive Annual Financial Report for the year ended December 31, 2015. This was the 34<sup>th</sup> consecutive year that the City of Plymouth has received this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized Comprehensive Annual Financial Report. The report must satisfy GAAP requirements and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year. We believe that our current Comprehensive Annual Financial Report continues to meet the Certificate of Achievement program's requirements, and it will be submitted to the GFOA to determine eligibility for another certificate.

The preparation of this report on a timely basis could not be accomplished without the efficient and dedicated services of the entire staff of the Administrative Services Department. We would like to express our appreciation to all members of the department for their work in preparing this report. We also wish to thank the city manager and members of the City Council for their interest and support in planning and conducting the financial operations of the city in a responsible and progressive manner.

Respectfully submitted,

Jodi Bursheim

Jodi Bursheim Finance Manager



Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

## City of Plymouth Minnesota

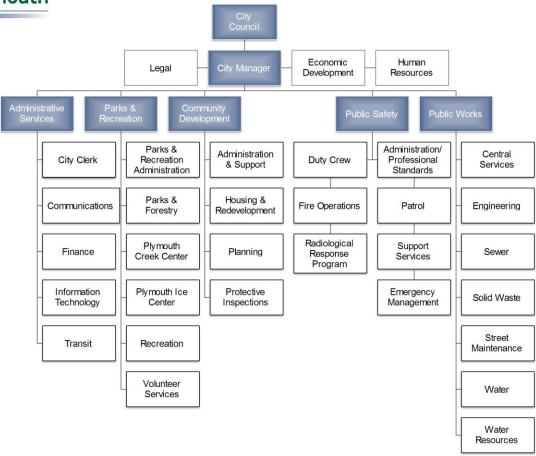
For its Comprehensive Annual Financial Report for the Fiscal Year Ended

**December 31, 2015** 

Executive Director/CEO



#### 2016 Organizational Chart



# City of Plymouth LISTING OF CITY OFFICIALS at December 31, 2016

#### **Elected Officials**

	Ward	Term of Office	Term Expires
Mayor Kelli Slavik		Four Years	12-31-18
Councilmember Judy Johnson	1	Four Years	12-31-16
Councilmember Jeffry Wosje	2	Four Years	12-31-18
Councilmember Marge Beard	3	Four Years	12-31-16
Councilmember Jim Prom	4	Four Years	12-31-18
Councilmember Ned Carroll	At-Large	Four Years	12-31-18
Councilmember Jim Willis	At-Large	Four Years	12-31-16

#### City Officials and Department Directors

Dave Callister
Luke Fischer
Steve Juetten
Diane Evans
Doran Cote
Mike Goldstein
Rodger Coppa
Sandy Engdahl
Roger Knutson
Hennepin County

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## FINANCIAL SECTION

#### **PRINCIPALS**



Thomas A. Karnowski, CPA
Paul A. Radosevich, CPA
William J. Lauer, CPA
James H. Eichten, CPA
Aaron J. Nielsen, CPA
Victoria L. Holinka, CPA/CMA

#### INDEPENDENT AUDITOR'S REPORT

To the City Council and Management City of Plymouth, Minnesota

#### REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Plymouth, Minnesota (the City) as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### MANAGEMENT'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **AUDITOR'S RESPONSIBILITY**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

(continued)

#### **OPINIONS**

In our opinion, the financial statements referred to on the previous page present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City as of December 31, 2016, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General Fund and the major special revenue fund for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

#### **OTHER MATTERS**

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information (RSI), as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the RSI in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, supplementary information, and statistical section, as listed in the table of contents, are presented for purposes of additional analysis and are not required parts of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### **Prior Year Comparative Information**

We have previously audited the City's 2015 financial statements, and we expressed unmodified audit opinions on the respective financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information in our report dated June 10, 2016. In our opinion, the partial comparative information presented herein as of and for the year ended December 31, 2015 is consistent, in all material respects, with the audited financial statements from which it has been derived.

#### OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated June 9, 2017 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Malloy, Montague, Karnowski, Radasewich & Co., P. A.

Minneapolis, Minnesota

June 9, 2017

As management of the City of Plymouth, we offer readers of the City of Plymouth's financial statements this narrative overview and analysis of the financial activities of the City of Plymouth for the fiscal year ended December 31, 2016. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages v-viii of this report.

#### **Financial Highlights**

- At year-end 2016, the City of Plymouth's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources by \$457.8 million (*net position*). Net position consisted of:
  - ▶ \$45.2 million (9.9% of total net position) restricted for specific purposes
  - ➤ \$344.7 million (75.3% of total net position) represent the City's investment in long-term assets (including roads, bridges and other infrastructure assets) net of long-term debt used to finance these assets
  - \$67.9 million (14.8% of total net position) are unrestricted and are available to meet the City's obligations consistent with City policy, legislative intent and direction of the City Council.
- Governmental activities recognized an increase in net position of \$14.9 million and business-type activities resulted in an increase of \$6.1 million. Overall, the City's net position increased by \$21.0 million in 2016. Permit revenue increased significantly due to elevated development activity throughout the city; along with increased capital project construction activity, cost savings from personnel attrition and overall restraint on spending resulted in an increase of \$21.0 million to the net position.
- The City's governmental funds reported combined ending fund balances of approximately \$70.1 million. Unlike net position, governmental fund balance measures only currently available, spendable resources. Approximately \$134 thousand of total governmental fund balances are nonspendable such as inventory, prepaid items, advances to other funds and principal of the Cemetery Perpetual Care fund. The city's restricted fund balance is approximately \$20.4 million for specific purposes that are subject to external legal restrictions such as debt service and other restrictive uses. The remainder fund balance of \$49.5 million is comprised of \$34.7 million of assigned fund balance for purposes such as construction of long-term assets or other desired uses and \$14.8 million is unassigned.
- The City's main operating fund, the General Fund, reported a year-end balance of approximately \$15.1 million. The General Fund's balance represents approximately 40% of subsequent year annual budgeted spending in this fund. Fund balance in the General Fund increased \$479 thousand during the year.
- The City's total governmental activity bonded debt decreased by approximately \$995 thousand, or 7.2% from the prior-year. This debt represents a very modest ratio of only 4.2% of governmental net position. The City's restricted resources for governmental debt service are approximately \$2.2 million which represents approximately 17.0% of governmental debt outstanding at year-end. The City's business-type activity bonded debt decreased \$935 thousand. Net revenues of the Water Sewer Utility are pledged for the debt service of the business-type activities.

#### **Overview of the Financial Statements**

This discussion and analysis serves as an introduction to the City of Plymouth's basic financial statements. The City of Plymouth's basic financial statements are comprised of three components: government-wide financial statements, fund financial statements, and notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

**Government-wide Financial Statements** - *government-wide financial statements* provide users with a broad overview of the City's finances similar to the financial statements of private-sector businesses.

The *statement of net position* presents information on all of the City of Plymouth's assets, liabilities and deferred inflows/outflows as applicable, with the difference being reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Plymouth is improving or deteriorating.

The *statement of activities* presents information showing how the City of Plymouth's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Plymouth that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City of Plymouth include general government, economic development, parks and recreation, public safety, public service, and public works. Business-type activities are primarily financed through user-charges or fees. The business-type activities of the City of Plymouth include the water sewer utility, ice center, water resources, solid waste management and field house.

The government-wide financial statements can be found on pages 13-15 of this report.

**Fund Financial Statements** – A fund is a group of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The City Council establishes funds for a variety of purposes, the most important of which is to promote fulfilling its stewardship role with respect to using certain resources such as taxes and grants. The City of Plymouth's funds are divided into two major groups: governmental funds and proprietary funds. Each of these types of funds needs and uses different accounting approaches to provide information relevant to their functions.

Governmental Funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a governments near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate the comparison between *governmental funds* and *governmental activities*.

The governmental fund statements are on pages 18-26 of this report.

*Proprietary Fund* statements, like the government-wide statements, measure all the economic resources of a fund and the claims against those resources. Also, like government-wide statements, the proprietary fund statements use a full accrual method of accounting for changes in the assets, liabilities, and deferred outflows/inflows of the fund. The City uses proprietary funds to account for two types of activities.

Enterprise funds account for functions, which are reported as business-type activities in the government-wide statements. The City of Plymouth uses enterprise funds to account for its water sewer utility, ice center, water resources, solid waste management and field house operations. Internal Service funds are businesses whose only customer is the government itself. These funds are an accounting device used to accumulate and allocate costs internally among the City of Plymouth's various functions. The City of Plymouth uses internal service funds to account for central equipment, public facilities, information technology, risk management, employee benefits and resource planning functions. Most of the costs allocated through internal service funds benefit the government activities rather than its business activities. Therefore, internal service activities are included among the City's governmental activities in the government-wide statements.

Proprietary fund statements are on pages 28-37 of this report.

**Notes to the Financial Statements** provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements are on pages 39 - 74 of this report.

#### **Government-wide Financial Analysis**

Net position may serve over time as a useful indicator of a government's financial position. In the case of the City of Plymouth, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by approximately \$458 million at the end of fiscal year 2016. A portion of the City of Plymouth's net position (75.3%) reflects its investment in capital assets (e.g. land, buildings, machinery, and equipment); less any related debt used to acquire those assets that is still outstanding. The City of Plymouth uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City of Plymouth's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

City of Plymouth, Minnes ota Net Position (amounts in thousands of dollars)

	Governmental Activities					Business-type Activities				Total				
	<u>2016</u>		<u>2015</u>		<u>2016</u>		<u>2015</u>		<u>2016</u>			<u>2015</u>		
Assets:														
Current and other assets	\$	122,783	\$	130,498	\$	31,798	\$	35,103	\$	154,581	\$	165,601		
Capital assets net of														
accumulated depreciation		236,809		207,180		124,382		114,116		361,191		321,296		
Total assets		359,592		337,678		156,180		149,219		515,772		486,897		
Deferred Outflows of Resources:														
Pension plan deferrments		27,720		3,734				-		27,720		3,734		
Total assets and deferred														
outflows of resources	\$	387,312	\$	341,412	\$	156,180	\$	149,219	\$	543,492	\$	490,631		
Liabilities:														
Current and other liabilities	\$	11,343	\$	8,678	\$	3,699	\$	1,881	\$	15,042	\$	10,559		
Long-term liabilities		62,176	_	36,341		3,210	_	4,176		65,386		40,517		
Total liabilities		73,519		45,019		6,909		6,057		80,428		51,076		
Deferred Inflows of Resources:														
Pension plan deferrments		5,288		2,766		-		-		5,288		2,766		
Net Position:														
Net investment in capital assets		223,538		192,834		121,172		109,940		344,710		302,774		
Restricted net position		25,313		24,401		19,850		24,095		45,163		48,496		
Unrestricted net position		59,654		76,392		8,249		9,127		67,903		85,519		
Total net position		308,505		293,627		149,271		143,162		457,776		436,789		
Total liabilities, deferred inflows														
of resources, and net position	\$	387,312	\$	341,412	\$	156,180	\$	149,219	\$	543,492	\$	490,631		

A portion of the City of Plymouth's net position represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position (\$67.9 million) may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City of Plymouth is able to report positive balances in all three categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities. The net investment in capital assets increased due to significant capital asset activity using City resources.

- Governmental activities Governmental activities increased the City of Plymouth's net position by
  approximately \$14.9 million or 5.1%. Several factors contributed to this increase include additional
  capital construction, elevated development activity throughout the city resulting in significant increase
  in permit revenue, increased market value of investment, and significant cost savings from personnel
  attrition and overall restraint on spending.
- **Business-type activities** The net position of business-type activities increased by \$6.1 million or 4.3%. The change in net position is the result of a positive increase from operations.

The following table indicates the changes in net position for the City's governmental and business-type activities:

#### City of Plymouth, Minnesota Changes in Net Position

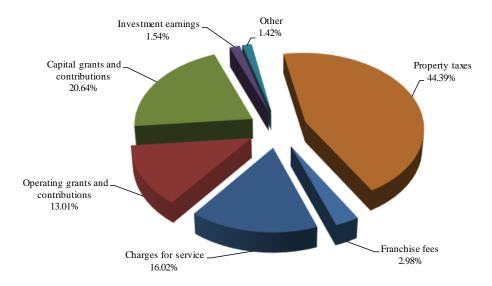
(amounts in thousands of dollars)

	Governmental			Business-type									
			vities				Activities 2015				otal		
Revenues:	-	<u>2016</u>		<u>2015</u>		<u>2016</u>		<u>2015</u>		<u>2016</u>		<u>2015</u>	
Program revenues: Charges for service	\$	11,613	\$	10,552	\$	20,939	\$	20,645	\$	32,552	\$	31,197	
	Ф	9,434	Ф	9,393	Ф	629	Ф	378	Ф	10,063	Ф	9,771	
Operating grants and contributions		14,970		9,393 9,871		6,200		1,987		21,170		11,858	
Capital grants and contributions General revenues:		14,970		9,8/1		0,200		1,987		21,170		11,838	
		22 101		21 100						22 101		21 100	
Property taxes		32,191		31,108		-		-		32,191		31,108	
Franchise fees		2,164		2,631		-		-		2,164		2,631	
Investment earnings		1,116		1,644		616		676		1,732		2,320	
Gain on sale of capital assets		39		83		-		-		39		83	
Other		993		432		-				993		432	
Total revenues		72,520		65,714		28,384		23,686		100,904	_	89,400	
Expenses:													
General government		7,742		5,836		-		-		7,742		5,836	
Economic development		724		679		-		-		724		679	
Parks and recreation		9,216		8,833		_		-		9,216		8,833	
Public safety		22,203		16,815		-		-		22,203		16,815	
Public service		4,669		4,410		_		-		4,669		4,410	
Public works		12,253		13,610		_		-		12,253		13,610	
Water sewer utility		· -				16,869		17,384		16,869		17,384	
Ice center		_		_		1,906		1,717		1,906		1,717	
Water resources		-		-		2,660		2,751		2,660		2,751	
Solid waste management		-		-		1,082		1,060		1,082		1,060	
Field house		-		-		292		284		292		284	
Interest on long-term debt		301		553		-		-		301		553	
Total expenses		57,108		50,736		22,809		23,196		79,917		73,932	
Change in Net Position Before Transfers		15,412		14,978		5,575		490		20,987		15,468	
Transfers in (out)		(534)		(299)		534		299		20,707		13,400	
Change in Net Position		14,878		14,679		6,109	_	789		20,987	_	15,468	
Net Position at Beginning of Year		293,627		278,948		143,162		142,373		436,789		421,321	
Net Position at End of Year		308,505	\$	293,627	\$	149,271	\$	143,162	\$	457,776	\$	436,789	

#### Governmental Activities:

Revenues - A distinguishing financial characteristic of governmental activities is that the cost of government is paid, at least in part, by taxes. Revenues financing the City's governmental activities costs were as follows:

#### **Revenue Sources – Governmental Activities**



Most of the City's revenues are "home-grown"; the City of Plymouth does not rely heavily on State aids or grants. This helps insulate the City from changes imposed by the State Legislature. The City experienced increased capital grants and contributions during the year due to infrastructure construction funded by municipal construction State aid.

#### Business-type Activities

The City's Business-type activities provide water sewer utility, ice center, water resources, solid waste management, and field house services to its residents. The City's business-type activities are accounted for, financed, and operated in a manner similar to private business enterprises. It is generally intended that the cost of providing services to the public be financed or recovered primarily through user charges.

The City's business-type activities are capital intensive. The City's investment in capital assets (net of accumulated depreciation) of its business activities totaled approximately \$124.4 million in 2016; which is approximately 79.6% of total business-type assets.

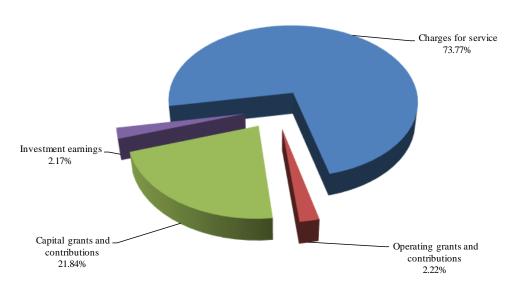
The principal challenge for the City's business activities is financing the replacement, maintenance, and expansion of their capital assets (asset maintenance). The City of Plymouth combines operating and non-operating sources (primarily area-wide assessments) to finance its investment in business-type assets.

Operating income starts with revenues generated by charges for sales and service. As of December 31, 2016, there were 22,996 water and/or sewer customers. The water and sewer utility represented approximately 73.1% of total business-type charges for service revenue in 2016. Operating income alone is not sufficient to provide for the replacement, maintenance and expansion of the City's business-type capital assets. Depreciation allocates the cost of capital assets over their estimated useful lives; it approximates the amount of capital assets "used-up" during the year. The City's business-type activities generate positive operating income, in total, before depreciation, although it is not enough to fully offset or fund depreciation on capital assets.

In 2016, the City reported positive operating income, in total, excluding depreciation, of approximately \$2.9 million. After depreciation, the City reported an operating loss of approximately \$1.8 million. After considering remaining increases and decreases to net position, business-type activities reported an increase of \$6.1 million.

The following chart illustrates the City's revenue sources for its business-type activities:

#### **Revenue Sources – Business-type Activities**



#### Financial Analysis of the City of Plymouth's Funds

As noted earlier, the City of Plymouth uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds – The focus of the City of Plymouth's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Plymouth's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the amount of available, spendable resources potentially available for appropriation by the City Council to finance the City's day-to-day activities.

#### General Fund-

- The fund balance of the General Fund is the City's principal liquidity reserve.
- ➤ The City Council has adopted a long-range financial plan to provide adequate operating cash for future years. The goal is to maintain a total fund balance of approximately 40% of the General Fund expenditure and transfers out budget for the following year. The City met this goal in 2016; the fund balance at year-end was \$15.1 million, or 40% of 2017 budgeted expenditures and transfers out.

#### Transit System Fund-

➤ In the Transit System Fund, the fund balance increased by \$826 thousand. This increase is primarily due to an increase in the City's proportionate share of motor vehicle tax.

#### General Capital Projects Fund-

The fund balance decreased in the General Capital Projects Fund by \$2.8 million during the year. This decrease is due to the timing and review of capital projects completed throughout the current year for construction of the City's buildings and park improvements.

#### Improvement Projects Fund-

The fund balance decreased in the Improvement Projects Fund by \$4.0 million during the year. This decrease is due to the timing and review of capital projects completed throughout the current year for construction of streets and other infrastructure improvements.

Of the total governmental funds fund balance of \$70.1 million, \$134 thousand is nonspendable, \$20.4 million is restricted for specific uses based on external regulations, \$34.7 million is assigned internally for specific uses and \$14.8 is unassigned.

**Proprietary Funds** – The City of Plymouth's *proprietary funds* provide the same type of information found in the government-wide financial statements, but in more detail.

#### Water Sewer Utility Fund-

➤ Unrestricted net position at the end of the year was \$8.2 million. The total increase in net position was \$4.0 million.

#### Ice Center Fund-

➤ Unrestricted net position at the end of the year was a deficit \$433 thousand. The total decrease in net position was \$148 thousand.

#### Water Resources Fund-

Restricted net position at the end of the year was \$3.0 million. The total increase in net position was \$2.7 million.

Other factors concerning the finances of these funds have already been addressed in the discussion of the City of Plymouth's business-type activities.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

The final General Fund budget represents the originally adopted budget, since no amendments were approved during the course of the year by the City Council.

The 2016 General Fund budget anticipated an expenditure increase over 2015 budget of 0.1%. This increase included planned wage and benefit adjustments and inflationary adjustments.

General Fund revenues and other financing sources exceeded budget estimates by \$1.9 million during the year. Contributing factors for this increase included additional license and permit revenue due to elevated development activity and increased state grants and aids.

General Fund expenditures were under budget estimates by \$406 thousand due to decreases in personal costs due to attrition and cost restraints shared by all departments. Other financing uses exceeded budget by \$1.8 million. The primary reason for this overage was that the net positive year-end position allowed the General Fund to make unplanned transfers of \$1.8 million to the General Capital Projects fund for future improvement projects.

#### CAPITAL ASSETS AND LONG-TERM DEBT

Capital Assets

The City's total investment in long-term (capital) assets, net of accumulated depreciation totaled \$361.2 million at year-end.

Components of the City's capital assets by type and activity are described in the table below:

#### City of Plymouth, Minnesota Summary of Capital Assets

(amounts in thousands of dollars)

	Governmental					Busine	ss-ty	/pe	Total				
	Capital Assets					Capital	ets	Capital Assets					
		<u>2016</u>		<u>2015</u>		<u>2016</u>		<u>2015</u>		<u>2016</u>	<u>2015</u>		
Land	\$	42,511	\$	42,053	\$	3,280	\$	3,280	\$	45,791	\$	45,333	
Construction in progress		44,863		25,651		6,687		850		51,550		26,501	
Buildings		22,984		23,799		29,302		30,805		52,286		54,604	
Improvements other than													
buildings		13,154		12,685		3,475		3,728		16,629		16,413	
Machinery and equipment		15,913		14,834		2,989		3,497		18,902		18,331	
Infrastructure		97,384		88,158		78,649		71,956		176,033		160,114	
Total capital assets	\$	236,809	\$	207,180	\$	124,382	\$	114,116	\$	361,191	\$	321,296	

See footnote 4, pages 52-54, to the financial statements for additional information about the City's capital assets.

#### Long-Term Bonded Debt

The City's long-term bonded debt totaled \$15.9 million at year-end, compared to \$17.8 million at the beginning of the year. During the year, the City made regular debt service payments of \$995 thousand on governmental activity bonds and \$935 thousand on business-type activity bonds.

The City's debt holds the highest rating from Moody's Investors Services: Aaa, as well as from Standard and Poor's Ratings Services: AAA. The dual rating placed City of Plymouth among only six other cities in the state to receive this distinction.

See footnote 5, pages 55-57, to the financial statements for a schedule showing the City's long-term debt activity.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The 2017 budget was conservatively developed to account for economic and legislative activity. It provides for a balanced budget and a sound financial plan for 2017 that maintains core service levels and is sensitive to the financial concerns of Plymouth taxpayers. The tax levy increased 4.9% from 2016.

As a result of the City's responsible stewardship, the quality services our residents have come to expect continue to be provided at a reasonable price.

#### CONTACTING THE CITY'S FINANCIAL MANAGEMENT

Questions concerning the information provided in this report or requests for additional financial information should be addressed to the City of Plymouth, Administrative Services Department, 3400 Plymouth Boulevard, Plymouth, MN 55447-1482, 763-509-5300 or the City's web site at www.plymouthmn.gov.

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## GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements are intended to provide a financial overview of municipal operations.

	Primary Government			Component Unit				
		vernmental Activities	В	usiness-type Activities		Total	Re	ousing and development Authority
ASSETS	_		_		_		_	
Cash and investments	\$	109,485,740	\$	26,026,268	\$	135,512,008	\$	5,640,417
Accounts receivable		1,140,013		3,589,699		4,729,712		85,414
Notes receivable		2,194,511		-		2,194,511		1,118,626
Taxes receivable		456,386		-		456,386		8,163
Special assessments receivable		74,152		5,292,102		5,366,254		-
Accrued interest receivable		606,173		113,820		719,993		120,009
Due from other governments		1,224,254		96,947		1,321,201		5,803
Internal balances		3,897,912		(3,897,912)		<del>-</del>		-
Inventory		124,105		62,756		186,861		-
Prepaid items		697,765		514,893		1,212,658		264,376
Net pension asset - fire relief		2,882,516		-		2,882,516		-
Capital assets - nondepreciable		87,374,071		9,966,578		97,340,649		1,363,039
Capital assets - depreciable (net):		149,434,775		114,415,049		263,849,824		8,849,869
Total capital assets		236,808,846		124,381,627		361,190,473		10,212,908
Total assets		359,592,373		156,180,200	_	515,772,573		17,455,716
DEFERRED OUTFLOWS OF RESOURCES		27 455 425				27 455 425		
Pension plan deferments - PERA		27,455,435		-		27,455,435		-
Pension plan deferments - fire relief		264,772				264,772		
Total deferred outflows of resources		27,720,207				27,720,207		
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	\$	387,312,580	\$	156,180,200	\$	543,492,780	\$	17,455,716
<u>LIABILITIES</u>								
Accounts payable	\$	2,742,826	\$	542,643	\$	3,285,469	\$	39,660
Contracts payable		2,851,400		2,282,184		5,133,584		-
Accrued salaries and benefits payable		948,161		133,048		1,081,209		21,529
Deposits payable		3,217,317		-		3,217,317		145,748
Due to other governments		570,380		350,327		920,707		92,841
Unearned revenue		850,993		353,669		1,204,662		16,300
Accrued interest payable		161,443		37,000		198,443		120,047
Noncurrent liabilities:		101,443		37,000		170,443		120,047
		2,925,201		965,000		3,890,201		697,126
Due within one year								
Due in more than one year Total liabilities	-	59,251,160 73,518,881		2,245,128 6,908,999		61,496,288 80,427,880		11,205,231 12,338,482
DEFERRED INFLOWS OF RESOURCES								
Pension plan deferments - PERA		5,187,186		_		5,187,186		_
Pension plan deferments - fire relief		101,167		_		101,167		_
Housing assistance received for subsequent years		101,107		_		101,107		138,536
Total deferred inflows of resources		5,288,353				5,288,353		138,536
NET POSITION								
Net investment in capital assets		223,538,088		121,171,499		344,709,587		508,802
Restricted for:								
Transit		7,222,030		-		7,222,030		-
Lawful Gambling		13,806		-		13,806		-
Debt Service		2,194,718		_		2,194,718		2,045,049
Housing Projects		1,142,141		_		1,142,141		4,978,698
Highway/Street Improvements		2,838,794		_		2,838,794		
Park Construction		4,889,703		_		4,889,703		_
Tax Increment		3,774,534		_		3,774,534		_
		3,114,334		-		3,114,334		-
Cemetery perpetual care:		15 060				15 060		
Non-expendable		45,860		-		45,860		-
Expendable		145,388		16.005.245		145,388		-
Utility trunk		-		16,805,246		16,805,246		-
Water resources		-		3,045,255		3,045,255		-
Fire relief pensions		3,046,121		-		3,046,121		-
Unrestricted		59,654,163		8,249,201		67,903,364		
Total net position		308,505,346		149,271,201		457,776,547		7,532,549
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITIO	ON \$	387,312,580	\$	156,180,200	\$	543,492,780	\$	20,009,567
The notes to the finencial statements are an integral n	out of thi	astatament						

		Program Revenues			
Functions / Programs PRIMARY GOVERNMENT:	<b>Expenses</b>	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
Governmental activities:	¢ 7.741.001	¢ 1.470.474	¢ 1.100.200	¢ (0.976	
General government	\$ 7,741,891	\$ 1,470,474	\$ 1,188,209	\$ 60,876	
Economic development	723,738	1 000 652	1,692	2 620 252	
Parks and recreation	9,216,136	1,988,653	14,566	2,630,252	
Public safety	22,203,331	4,433,961	2,246,644	-	
Public service	4,668,556	1,019,456	4,441,223	-	
Public works	12,253,073	2,700,653	1,541,316	12,279,150	
Interest on long-term debt	300,931				
Total governmental activities	57,107,656	11,613,197	9,433,650	14,970,278	
Business-type activities:					
Water sewer utility	16,868,726	15,314,233	32,915	4,492,637	
Ice center	1,906,207	1,607,788	90,265	-	
Water resources	2,660,079	3,045,355	282,895	1,707,592	
Solid waste management	1,082,662	596,107	222,815	-	
Field house	292,109	375,692	339	-	
Total business-type activities	22,809,783	20,939,175	629,229	6,200,229	
Total primary government	\$ 79,917,439	\$ 32,552,372	\$ 10,062,879	\$ 21,170,507	
COMPONENT UNIT:					
Housing and Redevelopment Authority	\$ 5,484,406	\$ 1,906,214	\$ 3,118,379	\$ 73,412	

General revenues:

Property taxes

Franchise fees Investment earnings

Gain on sale of capital assets

Other

Transfers

Total general revenues and transfers

CHANGE IN NET POSITION

NET POSITION - BEGINNING

**NET POSITION - ENDING** 

The notes to the financial statements are an integral part of this statement.

	rimary Governme		Position Component Unit		
Governmental Activities	Business-type Activities	Total	Housing and Redevelopment Authority		
\$ (5,022,332) (722,046) (4,582,665) (15,522,726) 792,123 4,268,046 (300,931) (21,090,531)	\$ - - - - - -	\$ (5,022,332) (722,046) (4,582,665) (15,522,726) 792,123 4,268,046 (300,931) (21,090,531)	\$ - - - - - - -		
(21,090,531)	2,971,059 (208,154) 2,375,763 (263,740) 83,922 4,958,850 4,958,850	2,971,059 (208,154) 2,375,763 (263,740) 83,922 4,958,850 (16,131,681)	- - - - - - -		
			(386,401)		
32,190,852 2,164,036 1,116,120	- - 616,117	32,190,852 2,164,036 1,732,237	560,273 - 46,721		
38,568 993,344 (534,264) 35,968,656	534,264 1,150,381	38,568 993,344 - 37,119,037	11,837		
14,878,125	6,109,231	20,987,356	232,430		
293,627,221	143,161,970	436,789,191	4,746,268		
\$308,505,346	\$149,271,201	\$457,776,547	\$ 4,978,698		

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# **GOVERNMENTAL FUNDS**

<u>GENERAL FUND</u> - The General Fund accounts for resources devoted to financing the general services. These include general government, economic development, parks and recreation, public safety, public service, and public works. Revenues are recorded by source, i.e., taxes, license and permit, intergovernmental, service charges, fines and forfeitures, etc. General Fund expenditures are primarily for day-to-day operating costs and equipment. This fund accounts for all financial transactions not properly accounted for in another fund.

## SPECIAL REVENUE FUNDS

Special revenue funds are established to account for taxes and other revenues set aside for a particular purpose.

<u>Transit System Fund</u> - Revenues from Minnesota Vehicle Excise Tax and fares, and expenditures for the Plymouth Metrolink system are accounted for in this fund.

#### CAPITAL PROJECT FUNDS

Capital projects funds are used to account for the construction and financing of large capital projects.

<u>General Capital Projects Fund</u> - This fund is used to account for construction costs related to the City's buildings and park improvements.

<u>Improvement Projects Fund</u> - This fund is used to account for expenditures incurred in the construction of certain public improvements such as residential streets, sidewalks, and storm sewers.

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	General		Special Revenue Transit System		Capital Project			
					General Capital Projects		Improvement Projects	
ASSETS	ф	10 17 6 720	ф	7.204.672	Ф	0.276.514	Ф	c 1 c 0 7 0 0
Cash and investments	\$	18,176,730	\$	7,294,672	\$	9,376,514	\$	6,160,709
Accounts receivable Notes receivable		347,717		-		-		250,000
Taxes receivable		375,512		-		-		-
Special assessments receivable		38,031		-		-		391
Accrued interest receivable		88,166		32,008		33,106		27,989
Due from other governments		205,486		646,338		55,100		325,578
Inventory		203,400		0-10,556		_		323,376
Prepaid items		76,991		3,455		_		_
Advances to other funds		4,011		-		697,900		_
TOTAL ASSETS	\$	19,312,644	\$	7,976,473	\$	10,107,520	\$	6,764,667
	_		_	.,,,,,,,,,	_			3,1 3 1,3 3 7
LIABILITIES, DEFERRED INFLOWS OF RELIABILITIES:	ESOL	JRCES, AND I	UND	BALANCES				
Accounts payable	\$	496,274	\$	668,989	\$	127,341	\$	179,340
Contracts payable		-	·	-		1,189,637		1,661,763
Accrued salaries and benefits payable		856,046		5,173		-		, , , <u>-</u>
Deposits payable		1,905,212		, <u>-</u>		1,310,205		_
Due to other governments		61,381		-		-		488,838
Advances from other funds		_		-		-		-
Accured interest on advances		-		-		-		-
Unearned revenue		585,011						
Total liabilities		3,903,924		674,162		2,627,183		2,329,941
Deferred inflows of resources:								
Unavailable revenue		331,939		80,281				263,863
Fund balances:								
Nonspendable		81,002		3,455		-		-
Restricted		-		7,218,575		-		-
Assigned		160,074		-		7,480,337		4,170,863
Unassigned		14,835,705				-		
Total fund balances		15,076,781		7,222,030		7,480,337		4,170,863
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES	\$	19,312,644	\$	7,976,473	\$	10,107,520	\$	6,764,667

	Nonmajor	Totals				
- G	overnmental Funds		2016		2015	
\$	35,358,494	\$	76,367,119	\$	85,132,725	
	536,573		1,134,290		650,771	
	2,194,511		2,194,511		2,204,294	
	80,874		456,386		270,090	
	35,730		74,152		47,218	
	279,723		460,992		410,047	
	36,113		1,213,515		2,582,461	
	1,988		1,988		2,416	
	1,461		81,907		74,240	
	2,328,818		3,030,729		3,597,533	
\$	40,854,285	\$	85,015,589	\$	94,971,795	
\$	404,092	\$	1,876,036	\$	1,493,255	
	-		2,851,400		1,043,534	
	38,159		899,378		764,709	
	1,900		3,217,317		3,156,862	
	18,000		568,219		449,848	
	1,597,014		1,597,014		1,897,186	
	-		-		109	
	265,982		850,993		934,068	
	2,325,147		11,860,357		9,739,571	
	2 417 070		2.004.052		2 500 542	
	2,417,979		3,094,062		2,600,542	
	40.200		100 566		100.516	
	49,309		133,766		122,516	
	13,203,338		20,421,913		19,064,554	
	22,858,512		34,669,786		49,095,086	
	-		14,835,705		14,349,526	
	36,111,159		70,061,170		82,631,682	
\$	40,854,285	\$	85,015,589	\$	94,971,795	

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#### CITY OF PLYMOUTH, MINNESOTA RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION DECEMBER 31, 2016

FUNI	D BALANCE - TOTAL GOVERNMENTAL FUNDS	9	\$	70,061,170
Amou	ants reported for governmental activities in the statement of net position are different because:			
1.	Capital assets used in governmental activities are not financial resources, therefore are not reported in the fund statements.  Capital assets  Accumulated depreciation	450,940,660 (225,851,779)	2	225,088,881
2.	Long-term liabilities are not due and payable in the current period, therefore are not reported in the fund statements.  Bonds payable  Premium / discount on bonds  Accrued interest payable	(12,915,000) (355,758) (161,443)		(13,432,201)
3.	Unavailable revenue in governmental funds is susceptible to full accrual on government-wide statements.			3,094,062
4.	Internal service funds are used to charge the costs of fleet and building management, management information systems, employee benefits, and other items to individual funds. The assets and liabilities (including capital assets) of the internal services funds are included in governmental activities in the statement of net position.			18,183,116
5.	Internal balances which are the result of the allocation of internal service fund operations to the business-type activities are eliminated on the statement of net position.			2,464,197
6.	The fire relief net pension asset and related pension plan deferments are not considered current financial resources, therefore are not reported in the fund statements.	_		3,046,121

\$ 308,505,346

The notes to the financial statements are an integral part of this statement.

NET POSITION OF GOVERNMENTAL ACTIVITIES

		Special Revenue		_	apital roject		
	General		Transit System	General Capital Projects		nprovement Projects	
REVENUES:				 			
Property taxes	\$ 25,247,809	\$	-	\$ -	\$	-	
Special assessments	12,822		-	-		-	
Licenses and permits	4,510,095		-	-		-	
Intergovernmental	3,488,202		4,096,174	-		4,952,374	
Charges for services	3,959,231		1,019,326	-		-	
Franchise fees	-		-	-		-	
Fines and forfeitures	443,918		-	-		-	
Contributions	102,651		-	38,033		-	
Investment earnings (loss)	102,490		56,808	103,572		(2,373)	
Loan repayments	-		-	-		-	
Other revenues	 268,028		5,240	 590,999			
Total revenues	 38,135,246		5,177,548	 732,604		4,950,001	
EXPENDITURES: Current:							
General government	7,328,302			17,622			
Economic development	7,326,302		-	17,022		-	
Parks and recreation	5,843,433		-	81,591		-	
Public safety	17,800,699			01,371		_	
Public service	17,000,077		4,225,132	37,737		_	
Public works	4,857,192		- 1,223,132	-		792	
Interest on interfund advances	-		_	_			
Debt service:							
Principal retirement	_		_	_		_	
Interest and fiscal charges	_		_	_		_	
Bond issuance costs	_		_	_		_	
Capital outlay	92,968		145,037	13,324,981		22,305,883	
Total expenditures	35,922,594		4,370,169	13,461,931		22,306,675	
EXCESS (DEFICIENCY) OF							
REVENUES OVER							
(UNDER) EXPENDITURES	 2,212,652		807,379	 (12,729,327)		(17,356,674)	
OTHER FINANCING SOURCES (USES):							
Transfers in	328,560		18,330	9,968,712		17,246,261	
Transfers out	(2,062,615)		10,550	7,700,712		(3,873,020)	
General obligation bonds issued	(2,002,013)		_	_		(3,073,020)	
Premium on bonds issued						_	
Payment of refunded bonds	_		_	_		_	
Total other financing				 			
sources (uses)	 (1,734,055)		18,330	 9,968,712		13,373,241	
NET CHANGE IN FUND BALANCES	478,597		825,709	(2,760,615)		(3,983,433)	
FUND BALANCES AT BEGINNING							
OF YEAR	 14,598,184		6,396,321	 10,240,952		8,154,296	
FUND BALANCES AT END OF YEAR	\$ 15,076,781	\$	7,222,030	\$ 7,480,337	\$	4,170,863	

Nonmajor	Totals						
Governmental Funds	2016	2015					
\$ 6,852,099	\$ 32,099,908	\$ 31,183,949					
6,714	19,536	36,096					
133,337	4,643,432	5,953,696					
2,601,459	15,138,209	11,568,874					
1,233,076	6,211,633	4,680,357					
2,164,036	2,164,036	2,630,711					
-	443,918	635,906					
2,016,324	2,157,008	3,582,329					
592,430	852,927	1,224,761					
8,063	8,063	7,836					
81,685	945,952	389,155					
15,689,223	64,684,622	61,893,670					
2,234	7,348,158	5,597,914					
693,967	693,967	690,321					
1,783,465	7,708,489	7,623,500					
-	17,800,699	16,720,145					
282,264	4,545,133	4,283,594					
5,912	4,863,896	6,223,365					
63,779	63,779	55,835					
995,000	995,000	1,810,000					
407,771	407,771	601,488					
	-	62,939					
5,550	35,874,419	15,773,246					
4,239,942	80,301,311	59,442,347					
11,449,281	(15,616,689)	2,451,323					
60,875	27,622,738	24,202,120					
(18,640,926)	(24,576,561)	(20,918,008)					
-	-	3,295,000					
-	-	121,407					
		(4,575,000)					
(18,580,051)	3,046,177	2,125,519					
(7,130,770)	(12,570,512)	4,576,842					
43,241,929	82,631,682	78,054,840					
\$ 36,111,159	\$ 70,061,170	\$ 82,631,682					

# CITY OF PLYMOUTH, MINNESOTA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED DECEMBER 31, 2016

NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS		\$ (12,570,512)
Amounts reported for governmental activities in the statement of activities are different because:		
<ol> <li>Governmental funds report capital outlays as expenditures. However, in the statement of activities, the costs of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.</li> </ol>		
Capital outlay Assets contributed to internal service funds Assets of governmental activities reassigned to proprietary funds Depreciation expense	\$ 36,322,526 (987,117) (1,868,305) (10,114,130)	
2. The net effect of various transactions involving capital assets (i.e. sales and dispositions) is to decrease net position.		(147,056)
3. Revenues in the government-wide statement of activities that do not provide current financial resources are not reported as revenue in the governmental funds.		448,520
4. The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of the governmental funds. Neither transaction, however, has any effect on net position.		
Principal repayments		995,000
5. Interest expense in the government-wide statement of activities differs from the amount reported in governmental funds because additional accrued interest was calculated for bonds payable, and additional expense was recognized on the amortization of bond discounts and premiums which are expended in the governmental fund statements.		
Accrued interest payable Amortization of bond premiums and discounts	26,851 79,989	106,840
<ol><li>Capital assets contributed to the City by developers are not current financial resources, therefore are not reported in the governmental funds statements.</li></ol>		4,901,563
<ol> <li>Governmental funds report outlays of housing loans as expenditures while in the government-wide statement the disbursement increases notes receivable in the statement of net position and does not affect the statement of activities.</li> </ol>		45,000
8. Internal service funds are used to charge the cost certain activities, such as of insurance, fleet and building management, management information systems, employee benefits, and other items to individual funds. This amount represents the change in net position of the internal service funds, which are reported with governmental activities.		(1,773,874)
9. The net effect of transactions involving the fire relief pension plan increased net position, but are not reported in the governmental funds.		(480,330)

The notes to the financial statements are an integral part of this statement.

CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES

\$ 14,878,125

### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL YEAR ENDED DECEMBER 31, 2016

(with comparative actual amounts for year ended December 31, 2015)

		2016		2015
	Original and Final Budget	Actual	Variance with Final Budget	Actual
REVENUES:	Duager	1100001	Duager	1100001
Property Taxes	\$ 25,278,373	\$ 25,247,809	\$ (30,564)	\$ 24,414,150
Special assessments	10,000	12,822	2,822	13,539
Licenses and permits	3,584,910	4,510,095	925,185	5,797,610
Intergovernmental	2,364,848	3,488,202	1,123,354	2,880,999
Charges for services	3,864,430	3,959,231	94,801	2,385,480
Fines and forfeitures	713,500	443,918	(269,582)	635,906
Contributions	81,600	102,651	21,051	17,675
Investment earnings	260,000	102,490	(157,510)	222,252
Other revenues	106,800	268,028	161,228	236,937
Total revenues	36,264,461	38,135,246	1,870,785	36,604,548
EXPENDITURES:				
Current:	6 440 106	<b>5.220.202</b>	(050 116)	5.545.050
General government	6,449,186	7,328,302	(879,116)	5,547,072
Parks and recreation	5,949,695	5,843,433	106,262	5,567,522
Public safety	18,048,403	17,800,699	247,704	16,720,145
Public works	5,871,677	4,857,192	1,014,485	4,932,369
Capital outlay	10,000	92,968	(82,968)	83,716
Total expenditures	36,328,961	35,922,594	406,367	32,850,824
EXCESS (DEFICIENCY) OF REVENUES OVER				
(UNDER) EXPENDITURES	(64,500)	2,212,652	2,277,152	3,753,724
OTHER FINANCING SOURCES (USES):				
Transfers in	231,000	328,560	97,560	428,207
Transfers out	(166,500)	(2,062,615)	(1,896,115)	(2,987,043)
Total other financing sources (uses)	64,500	(1,734,055)	(1,798,555)	(2,558,836)
NET CHANGE IN FUND BALANCE	-	478,597	478,597	1,194,888
FUND BALANCE AT BEGINNING OF YEAR	14,598,184	14,598,184		13,403,296
FUND BALANCE AT END OF YEAR	\$ 14,598,184	\$ 15,076,781	\$ 478,597	\$ 14,598,184

# CITY OF PLYMOUTH, MINNESOTA TRANSIT SYSTEM SPECIAL REVENUE FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL YEAR ENDED DECEMBER 31, 2016

(with comparative actual amounts for year ended December 31, 2015)

		2016		2015
	Original and Final Budget	Actual	Variance with Final Budget	Actual
REVENUES:				
Intergovernmental	\$ 4,111,230	\$ 4,096,174	\$ (15,056)	\$ 4,058,593
Charges for services	1,140,000	1,019,326	(120,674)	993,577
Investment earnings	35,000	56,808	21,808	77,874
Other revenues		5,240	5,240	11
Total revenues	5,286,230	5,177,548	(108,682)	5,130,055
EXPENDITURES:				
Current:				
Public service:				
Personal services	-	22,599	(22,599)	-
Materials and supplies	7,500	4,244	3,256	44,716
Contractual services	4,723,495	4,198,289	525,206	3,743,079
Capital outlay	205,000	145,037	59,963	19,500
Total expenditures	4,935,995	4,370,169	565,826	3,807,295
EXCESS (DEFICIENCY) OF REVENUES				
OVER (UNDER) EXPENDITURES	350,235	807,379	457,144	1,322,760
OTHER FINANCING SOURCES (USES):				
Transfers in	_	18,330	18,330	_
Transfers out	(350,235)	-	350,235	_
Total other financing sources (uses)	(350,235)	18,330	368,565	
NET CHANGE IN FUND BALANCE	-	825,709	825,709	1,322,760
FUND BALANCE AT BEGINNING OF YEAR	6,396,321	6,396,321		5,073,561
FUND BALANCE AT END OF YEAR	\$ 6,396,321	\$ 7,222,030	\$ 825,709	\$ 6,396,321



# PROPRIETARY FUNDS

### ENTERPRISE FUNDS

Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that the costs are to be recovered primarily through user charges.

<u>Water Sewer Utility Fund</u> - The Water Sewer Utility Fund provides municipal water and sanitary sewer service to the community. The Fund finances the operations, maintenance and construction of the water and sanitary sewer systems.

<u>Ice Center Fund</u> - The Ice Center Fund provides ice arena facility services to the community through hockey, figure skating and public skating programs.

<u>Water Resources Fund</u> - This fund is used to account for resources used to administer the City's surface water plan, erosion control, wetland regulations, and environmental programs including planning, projects, and maintenance.

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	Business-type Activities - Enterprise Funds						
	Water Sewer Utility		Ice Center		Water Resources		Nonmajor Funds
ASSETS AND DEFERRED OUTFLOWS OF RESO	<u>URCES</u>						
Current assets:							
Cash and investments	\$ 19,112,502	\$	959,107	\$	2,761,192	\$	3,193,467
Accounts receivable	2,583,313		171,912		538,578		295,896
Special assessments receivable	1,384,759		-		21,838		7,330
Accrued interest receivable	83,129		4,223		12,259		14,209
Due from other governments	91,110		-		-		5,837
Inventory	55,284		7,472		-		-
Prepaid items	475,684		17,481		19,823		1,905
Total current assets	23,785,781		1,160,195		3,353,690		3,518,644
Noncurrent assets:							
Special assessments receivable	3,878,175		_		_		_
Capital assets:	, ,						
Land	2,074,063		1,158,324		-		47,551
Buildings	40,580,263		13,484,061		_		1,306,187
Improvements other than buildings	1,216,320		1.352.608		2,719,488		383,317
Machinery and equipment	13,543,645		1,170,216		238,491		161,990
Infrastructure	106,242,958		29,861		12,252,066		-
Construction in progress	5,588,856		,		1,097,784		_
Total capital assets	169,246,105		17,195,070		16,307,829		1,899,045
Less accumulated depreciation	(69,734,724)		(7,490,411)		(1,987,129)		(1,054,158)
Net capital assets	99,511,381		9,704,659		14,320,700		844,887
Total noncurrent assets	103,389,556		9,704,659		14,320,700		844,887
Total assets	127,175,337	-	10,864,854		17,674,390		4,363,531
Deferred outflows of resources:							
Pension plan deferments - PERA	_		_		_		_
TOTAL ASSETS AND DEFERRED OUTFLOWS OF			_				
RESOURCES	\$ 127,175,337	\$	10,864,854	\$	17,674,390	\$	4,363,531

(Continued...)

# Governmental Activities -Internal Service Funds

	To	tals		To	tals	
	2016		2015	2016		2015
\$	26,026,268	\$	29,418,194	\$ 33,118,621	\$	31,072,994
·	3,589,699	·	3,148,035	5,723	·	1,960
	1,413,927		1,514,880	-		-
	113,820		100,152	145,181		105,534
	96,947		153,981	10,739		6,811
	62,756		50,019	122,117		138,167
	514,893		447,744	615,858		559,853
	31,818,310		34,833,005	34,018,239		31,885,319
	3,878,175		4,365,943	-		-
	3,279,938		3,279,938	33,520		33,520
	55,370,511		55,370,511	716,092		636,652
	5,671,733		5,836,414	1,101,449		910,475
	15,114,342		15,069,613	21,889,579		20,578,799
	118,524,885		109,336,171	147,638		-
	6,686,640		850,414	97,150		396,984
	204,648,049		189,743,061	23,985,428		22,556,430
	(80,266,422)		(75,626,723)	 (12,265,463)		(12,358,453)
	124,381,627		114,116,338	11,719,965		10,197,977
	128,259,802		118,482,281	11,719,965		10,197,977
	160,078,112		153,315,286	45,738,204		42,083,296
				27,455,435		3,350,550
\$	160,078,112	\$	153,315,286	\$ 73,193,639	\$	45,433,846

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	Business-type Activities - Enterprise Funds							
		Vater Sewer Utility		Ice Center		Water Resources	1	Nonmajor Funds
LIABILITIES AND DEFERRED INFLOWS OF RI	ESOU	JRCES						
Current liabilities:								
Accounts payable	\$	334,949	\$	54,026	\$	71,053	\$	82,615
Contracts payable		2,058,253		-		223,931		-
Accrued salaries and benefits payable		71,386		24,606		27,582		9,474
Compensated absences payable		-		-		-		-
Due to other governments		315,129		317		33,930		951
Unearned revenue		33,584		80,917		-		239,168
Accrued interest payable		37,000		-		-		-
Advances from other funds		-		272,717		-		-
Revenue bonds payable		965,000		-		-		-
Total current liabilities		3,815,301		432,583		356,496		332,208
Noncurrent liabilities:								
OPEB (net)		-		-		-		-
Net pension liability		-		-		-		-
Compensated absences payable		-		-		-		-
Advances from other funds		-		1,160,998		-		-
Revenue bonds payable (net of								
unamortized premiums/discounts)		2,245,128		_		-		-
Total noncurrent liabilities		2,245,128		1,160,998		-		-
Total liabilities		6,060,429		1,593,581		356,496		332,208
Deferred inflows of resources:								
Pension plan deferments - PERA		-		-		-		-
NET POSITION								
Net investment in capital assets		96,301,253		9,704,659		14,320,700		844,887
Restricted for:								
Utility trunk		16,692,604		_		-		-
Water resources		-		_		2,997,194		-
Unrestricted		8,121,051		(433,386)		-		3,186,436
Total net position		121,114,908		9,271,273		17,317,894		4,031,323
TOTAL LIABILITIES, DEFERRED INFLOWS OF								
RESOURCES, AND NET POSITION	\$	127,175,337	\$	10,864,854	\$	17,674,390	\$	4,363,531

Total net position - Enterprise funds

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds.

Net position of business-type activities

# Governmental Activities -Internal Service Funds

	Totals			Totals					
	2016		2015		2016	2015			
	_		_						
\$	542,643	\$	488,709	\$	866,790	\$	530,660		
	2,282,184		580,847		-		-		
	133,048		116,589		48,783		113,059		
	-		· -		1,780,201		1,383,143		
	350,327		484,526		2,161		154		
	353,669		162,136		-		2,895		
	37,000		48,688		-		-		
	272,717		266,632		-		-		
	965,000		935,000		-		-		
	4,936,588		3,083,127		2,697,935		2,029,911		
	_		_		1,716,509		1,510,646		
	_		_		44,392,455		17,915,436		
	_		_		1,016,438		1,186,353		
	1,160,998		1,433,715		-,,		-		
	-,,		2,122,122						
	2,245,128		3,241,071						
	3,406,126		4,674,786		47,125,402		20,612,435		
	8,342,714		7,757,913		49,823,337		22,642,346		
	-		-		5,187,186		2,765,716		
	101 171 400		100.040.267		11.710.065		10 107 077		
	121,171,499		109,940,267		11,719,965		10,197,977		
	16,692,604		21,158,536		-		_		
	2,997,194		2,792,928		-		-		
	10,874,101		11,665,642		6,463,151		9,827,807		
	151,735,398		145,557,373		18,183,116		20,025,784		
\$	160,078,112	\$	153,315,286	\$	73,193,639	\$	45,433,846		
\$	151,735,398	\$	145,557,373						
Ψ	(2,464,197)	Ψ	(2,395,403)						
\$	149,271,201	\$	143,161,970						
Ψ	1.7,271,201	Ψ	113,101,270						

	Business-type Activities - Enterprise Funds							
	W	Vater Sewer Utility		Ice Center		Water Resources	I	Nonmajor Funds
OPERATING REVENUES:		*						
Charges for services	\$	15,218,051	\$	1,577,870	\$	3,005,275	\$	952,646
Other fees		33,931				34,602		19,153
Total operating revenue		15,251,982		1,577,870		3,039,877		971,799
OPERATING EXPENSES:								
Personal services		1,947,423		576,629		713,549		264,509
Materials and supplies		923,160		99,147		178,423		6,586
Insurance claims		723,100		-		170,425		-
Contractual services		10,151,368		676,555		1,369,762		1,020,712
Depreciation Depreciation		3,761,099		488,317		396,259		68,566
Total operating expenses		16,783,050		1,840,648		2,657,993		1,360,373
OPERATING INCOME (LOSS)		(1,531,068)		(262,778)		381,884		(388,574)
NONOPERATING REVENUES (EXPENSES):								
Investment earnings		539,151		14,487		27,199		35,280
Intergovernmental		25,315				280,136		222,251
Gain on disposal of capital assets				_		-		,
Contributions		_		88,301		_		_
Other		62,251		29,918		5,478		_
Interest expense		(60,194)		(25,505)		-		_
Total nonoperating revenues (expenses)		566,523		107,201		312,813		257,531
INCOME (LOSS) BEFORE CONTRIBUTIONS								
AND TRANSFERS		(964,545)		(155,577)		694,697		(131,043)
CAPITAL CONTRIBUTIONS		7,175,905		139,278		2,248,049		-
TRANSFERS IN		94,084		-		-		-
TRANSFERS OUT		(2,385,000)		(131,861)		(223,020)		(182,942)
CHANGES IN NET POSITION		3,920,444		(148,160)		2,719,726		(313,985)
NET POSITION AT BEGINNING OF YEAR		117,194,464		9,419,433		14,598,168		4,345,308
NET POSITION AT END OF YEAR	\$	121,114,908	\$	9,271,273	\$	17,317,894	\$	4,031,323

Change in net position - Enterprise funds

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds.

Change in net position of business-type activities

# Governmental Activities -Internal Service Funds

To	otals	Tot	tals
2016	2015	2016	2015
\$ 20,753,842 87,686	\$ 20,496,620 89,784	\$ 12,043,890 283,686	\$ 11,720,846 184,975
20,841,528	20,586,404	12,327,576	11,905,821
3,502,110	3,852,453	9,955,423	5,917,777
1,207,316	1,513,944	985,391	1,094,639
-	-	340,514	216,582
13,218,397	12,660,549	2,698,261	2,544,806
4,714,241	5,214,978	1,570,354	1,463,484
22,642,064	23,241,924	15,549,943	11,237,288
(1,800,536)	(2,655,520)	(3,222,367)	668,533
616,117	676,601	318,392	466,303
527,702	284,035	7,661	15,209
327,702	30.002	38,568	82,711
88,301	93,949	125,956	63,090
97,647	58,706	47,392	42,906
(85,699)	(97,097)	-	-
1,244,068	1,046,196	537,969	670,219
			<u>,                                      </u>
(556,468)	(1,609,324)	(2,684,398)	1,338,752
9,563,232	5,551,824	1,059,168	586,783
94,084	847,752	422,841	373,128
(2,922,823)	(4,114,304)	(640,279)	(390,688)
6,178,025	675,948	(1,842,668)	1,907,975
145,557,373	144,881,425	20,025,784	18,117,809
\$ 151,735,398	\$ 145,557,373	\$ 18,183,116	\$ 20,025,784
\$ 6,178,025 (68,794) \$ 6,109,231	\$ 675,948 113,212 \$ 789,160		

	Business-type Activities - Enterprise Funds					
	Water Sewer Utility	Ice Center	Water Resources	Nonmajor Funds		
CASH FLOWS FROM OPERATING ACTIVITIES: Receipts from customers or users Payments to suppliers Payments to employees Other operating revenue Net cash flows from	\$ 15,719,952 (11,251,880) (1,938,962) 62,251	\$ 1,571,918 (768,041) (572,043) 29,918	\$ 2,479,461 (1,544,926) (709,763) 5,478	\$ 888,761 (1,021,018) (264,883)		
operating activities	2,591,361	261,752	230,250	(397,140)		
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES: Intergovernmental revenues	25,315		280,136	222,251		
Contributions	-	88,301	200,130	-		
Transfers in from other funds	94,084	(121.961)	(222.020)	(192.042)		
Transfers out to other funds Net cash flows from noncapital	(2,385,000)	(131,861)	(223,020)	(182,942)		
financing activities	(2,265,601)	(43,560)	57,116	39,309		
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:						
Acquisition and construction of capital assets	(5,173,029)	(6,750)	(856,038)	-		
Contributions Special assessments for future construction	2,897,919	-	-	- -		
Proceeds from sale of capital assets	-	-	-	-		
Principal paid on capital debt Advances from other funds issued	(935,000)	-	-	-		
Payment on advances from other funds	-	(266,632)	-	- -		
Interest paid on capital debt	(102,826)	(25,505)				
Net cash flows from capital and related financing activities	(3,312,936)	(298,887)	(856,038)			
CASH FLOWS FROM INVESTING ACTIVITIES: Investment earnings	529,462	13,751	26,188	33,047		
NET CHANGE IN CASH AND CASH EQUIVALENTS	(2,457,714)	(66,944)	(542,484)	(324,784)		
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR	21,570,216	1,026,051	3,303,676	3,518,251		
CASH AND CASH EQUIVALENTS AT END OF YEAR	\$ 19,112,502	\$ 959,107	\$ 2,761,192	\$ 3,193,467		

(Continued...)

# Governmental Activities -Internal Service Funds

Tot	als	Tota	als
2016	2015	2016	2015
\$ 20,660,092 (14,585,865) (3,485,651) 97,647	\$ 20,465,764 (14,180,243) (3,863,141) 58,706	\$ 12,316,990 (3,725,983) (4,793,089) 47,392	\$ 11,920,545 (4,588,792) (5,199,722) 42,906
2,686,223	2,481,086	3,845,310	2,174,937
527,702	284,035	7,661	15,209
88,301	93,949	125,956	63,090
94,084	847,752	422,841	373,128
(2,922,823)	(4,114,304)	(640,279)	(390,688)
(2,212,736)	(2,888,568)	(83,821)	60,739
(6,035,817)	(1,966,560)	(2,193,182)	(2,292,177)
-	88,000	72,051	94,004
2,897,919	3,272,351	-	-
-	30,002	126,524	138,353
(935,000)	(920,000)	-	-
-	1,349,000	-	-
(266,632)	(292,455)	-	-
(128,331)	(135,707)		
(4,467,861)	1,424,631	(1,994,607)	(2,059,820)
602,448	672,355	278,745	466,084
(3,391,926)	1,689,504	2,045,627	641,940
29,418,194	27,728,690	31,072,994	30,431,054
\$ 26,026,268	\$ 29,418,194	\$ 33,118,621	\$ 31,072,994

## CITY OF PLYMOUTH, MINNESOTA PROPRIETARY FUNDS STATEMENT OF CASH FLOWS YEAR ENDED DECEMBER 31, 2016

(with comparative totals for year ended December 31, 2015)

(Continued from previous page)

	<b>Business-type Activities - Enterprise Funds</b>							
	W	ater Sewer Utility		Ice Center	F	Water Resources	N	Ionmajor Funds
RECONCILIATION OF OPERATING		•						
INCOME (LOSS) TO NET CASH FLOWS								
FROM OPERATING ACTIVITIES:	_		_		_		_	
Operating income (loss)	\$	(1,531,068)	\$	(262,778)	\$	381,884	\$	(388,574)
Adjustments to reconcile operating income								
(loss) to net cash flows from								
operating activities:								
Depreciation		3,761,099		488,317		396,259		68,566
Other revenue		62,251		29,918		5,478		-
Changes in assets, deferred outflows, liabilities, and								
deferred inflows:								
Accounts receivable		392,495		(55,382)		(538,578)		(240,198)
Special assessments receivable		40,827		-		(21,838)		(7,330)
Due from other governments		35,268		25,455		-		(3,688)
Inventory		(11,069)		(1,670)		-		<del>-</del>
Prepaid expenses		(33,633)		(15,924)		(17,983)		393
Deferred outflows for pension plan deferments		<del>-</del>		-		-		-
Accounts payable		29,414		31,322		(12,688)		5,885
Due to other governments		(162,064)		(6,067)		33,930		2
Accrued salaries payable		8,461		4,586		3,786		(374)
OPEB		-		-		-		-
Pension liability		-		-		-		-
Compensated absences payable		-		-		-		-
Unearned revenue		(620)		23,975		-		168,178
Deferred inflows for pension plan deferments				-		-		-
Total adjustments		4,122,429		524,530		(151,634)		(8,566)
Net cash flows from operating activities	\$	2,591,361	\$	261,752	\$	230,250	\$	(397,140)
NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES:								
Contributions of capital assets from City funds		1,188,570		139,278		540,457		_
Contribution of capital asset from others		3,666,478				1,707,592		_
Trade-in values on capital asset purchases		-		_		-		_
Increase (decrease) in capital assets from								
accounts and contracts payable		1,893,705		_		(192,368)		_
		,,				( - , /		

# Governmental Activities -Internal Service Funds

als	Tota	als
2015	2016	2015
\$ (2,655,520)	\$ (3,222,367)	\$ 668,533
5,214,978 58,706	1,570,354 47,392	1,463,484 42,906
(103,386) 32,562 4,688 13,653 847 (47,232) 26,982 (10,688) (54,504)	(3,763)  (3,928) 16,050 (56,004) (24,104,885) 336,130 2,007 (64,276) 205,863 26,477,019 227,143 (2,895) 2,421,470 7,067,677	576  11,253 7,549 (215,902) (2,458,685) (523,288) (1,124) 42,006 221,947 82,643 64,428 2,895 2,765,716 1,506,404
\$ 2,481,086	\$ 3,845,310	\$ 2,174,937
1,742,426 1,259,756 - 497,021	987,117 - 23,944	492,778 - 55,642
	\$ (2,655,520)  5,214,978 58,706  (103,386) 32,562 4,688 13,653 847	\$ (2,655,520) \$ (3,222,367)  5,214,978

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# NOTES TO FINANCIAL STATEMENTS

#### Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the City of Plymouth, Minnesota (the City) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP), as applied to governmental units by the Governmental Accounting Standards Board (GASB). The City's significant accounting policies are described below.

#### A. FINANCIAL REPORTING ENTITY

The City of Plymouth, Minnesota (the City) was formed and operates pursuant to applicable Minnesota laws and statutes. On January 1, 1993, the City adopted a home rule charter and operates under a council-manager form of government. The council is composed of a mayor, four ward council members, and two at-large council members.

As required by accounting principles generally accepted in the United States of America (generally accepted accounting principles), these financial statements present the City of Plymouth (the primary government) and its component units. The component units discussed below are included in the City's reporting entity because of the significance of its operational or financial relationship with the City.

#### **Blended Component Units**

The City created the Economic Development Authority (EDA) in 2016. The EDA did not have financial activity during the year.

#### Discretely Presented Component Units

The component unit columns in the government-wide statements include the financial data of the City's discretely presented component unit. It is reported in a separate column to emphasize that it is legally separate from the City.

The Housing and Redevelopment Authority (HRA) of Plymouth is a separate legal entity governed by a board, which is appointed by the City Council. The Council reviews and approves the HRA tax levies and budgets, and the City provides major community development financing for HRA activities. Debt issued for HRA activities are City general obligation debt issues. The HRA is established to provide housing and redevelopment assistance to the City's citizens and to carry out certain housing and redevelopment projects and programs using City employees, which enables the City to meet federal and state housing requirements. The HRA provides assistance through general taxes and administers the City's Community Development Block Grant program.

The HRA operates the Section 8 rental subsidy program as a direct recipient from the Department of Housing and Urban Development. The HRA operates Plymouth Towne Square, a 99-unit senior independent living community for moderate and low-income Plymouth citizens. In addition, the HRA operates Vicksburg Crossing, a 96-unit senior independent community of which a portion of the units are available for moderate and low-income Plymouth citizens, and the remainder are market rate. Rental subsidies are made to tenants by a portion of the HRA property tax levy.

As the City appoints the HRA commission and has the ability to hire or dismiss those persons responsible for its day-to-day operations, the HRA is considered a component unit of the City.

The HRA does not publish separate financial statements. The financial statements are included in this report.

#### Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The basic financial statements include both government-wide and fund financial statements. The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units.

Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

The government-wide Statement of Activities reflect the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, service, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separated columns in the fund financial statements. Each financial presentation provides valuable information that can be analyzed and compared (between years and between governments) to enhance the usefulness of the information.

#### C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund financial statements.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. This is the manner in which these funds are normally budgeted. Since the governmental fund statements are presented using a measurement focus and basis of accounting different from that used in the government-wide statements' governmental column, a reconciliation is presented that briefly explains the adjustments necessary to reconcile ending net position and the change in net position.

In the fund financial statements, financial transactions and accounts of the City are organized on the basis of funds. The operation of each fund is considered to be an independent fiscal and separate accounting entity, with a self-balancing set of accounts recording cash and/or other financial resources together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations.

#### Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

Major Governmental Funds – The City reports the following major governmental funds:

- General Fund The General Fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund. This fund records revenues such as property tax revenues, licenses and permits, fines and penalties, intergovernmental revenues, and investment earnings. Most of the current day-to-day operations of the governmental units are financed from this fund.
- Special Revenue Fund
  - o *Transit System Fund* Revenues from the Minnesota Vehicle Excise Tax and fares, and expenditures for the Plymouth Metrolink system are accounted for in this fund.
- Capital Project Funds
  - o General Capital Projects Fund Used to account for construction costs related to the City's buildings and park improvements.
  - o *Improvement Projects Fund* Used to account for expenditures incurred in the construction of certain public improvements such as residential streets, sidewalks, and storm sewers.

Major Proprietary Funds – The City reports the following major proprietary funds:

- Water Sewer Utility Fund Used to account for providing water and sewer services to the City's residents.
- *Ice Center Fund* Used to account for the operations of the City's ice center.
- Water Resources Fund Used to account for administering the City's surface water plan, erosion control, wetland regulations and environmental programs.

Other Funds – The City reports the following other funds:

• *Internal Service Funds* - Used to account for central equipment, public facilities, information technology, risk management, employee benefits, and resource planning services provided to other departments of the City on a cost-reimbursement basis.

The accounting and reporting treatment applied to a fund is determined by its measurement focus.

#### Governmental Funds:

• *Measurement Focus* - Governmental funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources (if any), current liabilities, and deferred inflows generally are included on the balance sheet. Reported fund balance is considered a measure of "available spendable resources". Governmental fund operating statements represent increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current position.

#### Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

- Basis of Accounting Governmental funds are accounted for using the modified accrual basis of accounting. Their revenues are recognized when susceptible to accrual (i.e., when they become measurable and available). "Measurable" means the amount of the transaction can be determined, and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period.
- Revenues Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers property taxes, including delinquent taxes received within 60 days after year-end to be available. Licenses and permits, fines and forfeitures, intergovernmental revenues, charges for services, and investment earnings are considered to be available if they are collected within 60 days. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received.
- *Unavailable Revenues* unavailable revenues arise when a potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. In subsequent periods, when all revenue recognition criteria are met, the liability for unavailable revenue is removed and revenue is recognized.
- Expenditures Expenditures generally are recorded when a liability is incurred, defined as accrual accounting. However, debt service expenditures, as well as other long-term liabilities, are recorded only when payment is due.

#### **Proprietary Funds:**

- *Measurement Focus* Proprietary funds are accounted for on a flow of economic resources measurement focus. This means that all assets, including capital assets, and all liabilities, including long-term liabilities and deferred outflows/inflows, associated with fund activity are included on the balance sheets. Proprietary fund type operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in net total position.
- Basis of Accounting Proprietary funds are accounted for using the accrual basis of accounting. Revenues are recognized when earned, and expenses are recorded at the time liabilities are incurred. Unbilled utility service receivables are recorded at year-end.
- Operating versus Non-operating Items Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the City's enterprise funds and internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this rule are payments of other charges between the City's water sewer utility function and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported from the various functions concerned.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

#### Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

# D. ASSETS, LIABILITIES, DEFERRED INFLOWS/OUTFLOWS OF RESOURCES, AND NET POSITION, OR EQUITY

#### 1. Cash and Investments

#### Deposits and Investments

The cash balances of the City and its component unit funds are pooled and invested for the purpose of increasing earnings through investment activities. The pool's investments are reported at fair value at year end, based on market prices. The City has the ability and intent to hold its investments to maturity. The individual funds' portions of the pool's fair value are presented as "Cash and investments". Earnings from such investments are allocated to the respective funds on the basis of applicable cash balance participation by each fund.

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the assets. Level 1 inputs are quotes prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quotes prices.

See Note 3 for the City's recurring fair value measurements as of year-end.

#### Cash and Cash Equivalents

The City considers cash and cash equivalents in proprietary funds to be cash on hand and demand deposits. In addition, because the pool is sufficiently liquid to permit withdrawal of cash at any time without prior notice or penalty, equity in the pool is also deemed to be a cash equivalent.

#### 2. Receivables and Payables

During the course of operations, transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" or "due to other funds" on the balance sheet and are short-term in nature. Advances to other funds and advances from other funds are considered long-term receivables/payables. Any residual balances outstanding between the governmental activities and business-type activities are reported in the governmental-wide financial statements as "internal balances".

The City Council annually adopts a tax levy and certifies it to the County in December (levy/assessment date) of each year for collection in the following year. The County is responsible for billing and collecting all property taxes for itself, the City, the local School District, and other taxing authorities. Such taxes become a lien on January 1 and are recorded as receivables by the City. The City has no ability to enforce payment of property taxes by property owners. The County possesses this authority. The County spreads all levies over taxable property.

Within the governmental fund financial statements, property taxes are accrued and recognized as revenue, excluding delinquent taxes received over 60 days after year-end. Taxes that remain unpaid are classified as delinquent taxes receivable and are fully offset by unavailable revenue, because they are not known to be available to finance current expenditures. An allowance for abated taxes has been recorded as a reduction in property tax revenue and unavailable revenue. Unavailable revenue in governmental activities is susceptible to full accrual on the government-wide statements. Real property taxes may be paid by taxpayers in two equal installments, on May 15 and October 15. Personal property taxes may be paid on May 15. The county provides tax settlements to cities and other taxing districts four times a year, in June, July, December, and January of the following year.

Special Assessments are levied against benefited properties for the cost, or a portion of the cost, of special assessment improvement projects in accordance with Minnesota Statutes. These assessments are collectible by the City over a term of years. Collection of annual installments (including interest) is handled by the County Auditor in the same manner as property taxes. Property owners are allowed to prepay future installments without interest or prepayment penalties.

#### Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

Within the governmental fund financial statements, special assessment principal installments are recognized as revenue when they become measurable and available. Special assessment interest revenues are recognized when due, net of delinquencies. Unavailable revenue in governmental activities is susceptible to full accrual on the government-wide statements.

Trade receivables include amounts billed for services provided before year end. Unbilled utility enterprise fund receivables account for the majority of these receivables. The City annually certifies delinquent water and sewer accounts to the County for collection in the following year. Therefore, there has been no allowance for doubtful accounts established.

The City and the HRA, in efforts to further develop the community, lend funds to certain developers for specific projects and to homeowners for first-time home buyer purchases as notes receivable. The disbursement under the notes are recorded as current expenditures. The note receivable is also recorded with a corresponding unavailable revenue amount. As the notes are repaid, the repayments are recorded as current revenue, and the notes receivable and unavailable revenue amounts are reduced accordingly. Unavailable revenue in governmental activities is susceptible to full accrual on the government-wide statements.

As part of the rehabilitation program, interest-free loans are given to low and moderate-income households to maintain, repair, and improve their homes. The loan disbursements are recorded as current expenditures. Payments are deferred and loans are forgiven after 20 years if the homeowner continues to own and occupy the home. The HRA does not recognize notes receivable and corresponding unavailable revenue on these loans. If the property is sold within 20 years, the loan is required to be repaid and is recorded as current revenue.

Receivables not expected to be collected within one year are notes receivable of \$2,186,191, interest on notes receivable of \$138,793 and unavailable special assessments receivable of \$3,922,739.

#### 3. Inventories and Prepaid Items

All inventories are valued at cost using the first-in/first-out (FIFO) method. The cost of inventory is recorded as an expenditure when consumed (i.e., consumption method) in the Governmental Fund types.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than purchased.

#### 4. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

In the case of the initial capitalization of general infrastructure assets (i.e., those reported by governmental activities) the City chose to include all such items regardless of their acquisition date or amount. The City was able to estimate the historical cost for the initial reporting of these assets through back-trending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year).

Land and construction in progress are not depreciated. Property, plant, and equipment of the primary government, as well as the component unit, is depreciated using the straight line method over the following estimated useful lives:

#### Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

<u>Assets</u>	<u>Years</u>
Buildings	5 - 50
Improvements other than buildings	10 - 25
Machinery and equipment	2 - 20
Infrastructure	15 - 100

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

#### 5. Compensated Absences

Employees accrue *vacation/annual leave* at increments based on years of service. Such pay is reflected as a liability in the employee benefit fund as well as the government-wide statement of net position. The related expenditures/expenses are reflected on the fund statements based on each employees' distribution. The City compensates all employees upon termination for unused leave up to a maximum of 480 hours.

Employees accrue *extended illness leave* up to a maximum lifetime accrual of 600 hours. They are entitled to draw upon their banks for approved leave extending beyond three weeks in duration. This type of leave is expended/expensed as it is paid from all funds. Employees are not compensated upon termination for remaining balances.

#### 6. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position.

Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources and discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

#### 7. Interfund Activity

Interfund services provided and used are accounted for as revenues and expenditures. Transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed. All other interfund transactions are reported as transfers.

# Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

## 8. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial element, deferred outflows of resources, represents a consumption of net position that applied to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has one item that qualifies for reporting in the category, deferred outflows of resources related to pensions, reported in the government-wide and proprietary funds statement of Net Position. This deferred outflow results from differences between expected and actual experience, changes of assumptions, and projected and actual earnings on pension plan investments, and from contributions to the plan subsequent to the measurement date and before the end of the reporting period. These amounts are deferred and amortized as required under pension standards.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has three types of items which qualify for reporting in this category.

The first item, unavailable revenue, arises only under a modified accrual basis of accounting and therefore is only reported in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes, special assessments, grants, and other miscellaneous receivables not received within 60 days. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

The second item, deferred inflows of resources related to pensions, is reported in the government-wide and proprietary funds statement of net position. This deferred inflow results from differences between expected and actual experience, changes of assumptions, and difference between projected and actual earnings on pension plan investments. These amounts are deferred and amortized as required under pension standards.

The third item, deferred inflows of resources for housing assistance received for subsequent years, is deferred and recognized as an inflow of resources in the period that the resources are required to be used. This item is reported both in the governmental fund balance sheet and the government-wide statement of net position as a deferred inflow of resources.

## 9. Fund Balance Classifications

In the fund financial statements, governmental funds report fund balance in classifications that disclose constraints for which amounts in those funds can be spent. These classifications are as follows:

- Nonspendable Consists of amounts that are not in spendable form, such as prepaid items, inventory, and other long-term assets.
- **Restricted** Consists of amounts related to externally imposed constraints established by creditors, grantors, or contributors; or constraints imposed by state statutory provisions.
- Committed Consists of amounts that can be used only for specific purposes determined by a formal action of
  the government's high level of decision-making authority. The Council is the highest level of decision-making
  authority for the City that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance.
  Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken to remove
  or revise the limitation.
- Assigned Consists of internally imposed constraints. These constraints consist of amounts intended to be used
  for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental
  funds, assigned amounts represent intended uses established by the governing body itself or by an official to
  which the governing body delegates the authority. Pursuant to Council Resolution, the City Manager,
  Administrative Services Director, or Finance Manager are authorized to establish assignments of fund balance.
- Unassigned The residual classification for the General Fund which also reflects negative residual amounts in other funds.

When both restricted and unrestricted resources are available for use, it is the City's policy to first use restricted resources, then use unrestricted resources as they are needed. When committed, assigned, or unassigned resources are available for use, it is the City's policy to use resources in the following order: 1) committed, 2) assigned, and 3) unassigned.

## Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

## 10. Pension Plans

For purposes of measuring the net pension liability/asset, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the applicable pension and additions to/deductions from the pension plan's fiduciary net position have been determined on the same basis as they are reported by the plan except that the Public Employees Retirement Association's (PERA) fiscal year-end is June 30. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## 11. Use of Estimates

The preparation of financial statements, in accordance with accounting principles generally accepted in the United States of America, requires management to make estimates that affect amounts reported in the financial statements during the reporting period. Actual results could differ from such estimates.

## 12. Comparative Data/Reclassifications

Comparative total information for the prior year has been presented only for the fund financial statements in order to provide an understanding of the changes in the financial position and operations of these funds. Also, certain amounts presented in the prior year have been reclassified in order to be consistent with the current year's presentation.

## 13. Net Position

Net position represent the difference between assets plus deferred outflows of resources and deferred inflows of resources plus liabilities. Net position is displayed in three components:

- a. Net investment in capital assets Consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any long-term debt used to build or acquire the capital assets.
- b. Restricted net position Net position whose use is limited by external restrictions imposed by creditors, grantors, or laws or regulations of other governments.
- c. Unrestricted net position All other net position that does not meet the definition of "net investment in capital assets" or "restricted".

## Note 2: STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

## A. BUDGETS AND BUDGETARY ACCOUNTING

Budgets are adopted on a basis consistent with generally accepted accounting principles. Annual appropriated budgets are adopted for the General and certain Special Revenue Funds.

Budgeted amounts are as originally adopted, or as amended by the City Council. All budgetary amendments and transfers require approval of the City Council. Budgeted expenditure appropriations lapse at year-end.

Encumbrance accounting is employed in Governmental Funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year-end are reported as assignments of fund balances and do not constitute expenditures or liabilities because the resources will be reappropriated and honored during the subsequent year.

## <u>Legal Compliance – Budgets</u>

The City follows the procedures below in establishing the budgetary data reflected in the enclosed financial statements:

- 1. The City Manager submits to the City Council a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- 2. A public hearing is held to obtain taxpayer comments.
- 3. The budget is legally enacted through passage of a resolution.
- 4. The City Council may authorize transfers of budgeted amounts between city funds.
- 5. The City legally adopts budgets and formal budgetary integration is employed as a management control device during the year for the General Fund and certain Special Revenue Funds (Recreation Fund, Community Development Block Grant Fund, and Transit System Fund).
  - Formal budgetary integration is not employed for Debt Service Funds because effective budgetary control is alternatively achieved through bond indenture provisions, or for Capital Projects Funds because budgetary control is alternatively achieved through the use of project controls.
- 6. The legal level of budgetary control is at the fund level. Monitoring of budgets is maintained at the expenditure category level (i.e., salaries, wages, and benefits; material, supplies, and services; capital outlay) within each activity. This means that General Fund and certain Special Revenue Fund individual line items may overspend budgeted amounts without council approval as long as the actual fund expenditures do not exceed the total fund budget.

## **B. EXCESS OF EXPENDITURES OVER APPROPRIATIONS**

Expenditures exceeded appropriations in the Component Unit - HRA General Fund by \$195,588, which were financed with revenues and other financing sources in excess of budget and available fund balance.

## C. DEFICIT FUND EOUITY

The following funds had a deficit fund equity as of December 31, 2016. The Employee Benefits fund deficit will remain until which time the net pension liability is fully funded. Vicksburg Crossing's deficit will be eliminated over time as the occupancy rate increases and debt service obligations and depreciation decrease.

<u>Fund</u>	Fund Equity
Employee Benefits	(21,472,913)
Component Unit - Vicksburg Crossing	(1,362,326)

#### **Note 3: CASH AND INVESTMENTS**

## A. COMPONENTS OF CASH AND INVESTMENTS

Cash and investments at year-end consist of the following:

	Primary		Co	mponent			
	Government			<u>Unit</u>	<u>Total</u>		
Deposits	\$	63,042	\$	844,823	\$	907,865	
Investments	135,443,426		135,443,426 4,795,594			140,239,020	
Cash on hand		5,540				5,540	
Total	\$	135,512,008	\$	5,640,417	\$	141,152,425	

Cash and investments are presented in the financial statements as follows:

Statement of Net Position:

Cash and investments \$ 135,512,008 \$ 5,640,417 \$ 141,152,425

#### **B. DEPOSITS**

In accordance with applicable Minnesota Statutes, the City and its component unit maintain deposits at depository banks authorized by the City Council, including checking and savings accounts.

The following is considered the most significant risk associated with deposits:

Custodial credit risk – In the case of deposits, this is the risk that in the event of a bank failure, the deposits may be lost.

Minnesota Statutes require that all city deposits be protected by federal deposit insurance, corporate surety bond, or collateral. The market value of collateral pledged must equal 110% of the deposits not covered by federal deposit insurance or corporate surety bonds. Authorized collateral includes treasury bills, notes, and bonds; issues of U.S. government agencies; general obligations rated "A" or better; revenue obligations rated "AA" or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota Statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The City has no additional deposit policies addressing custodial credit risk for deposits.

At year-end, the carrying amount of the City's deposits was \$63,042 while the balance on the bank records was \$116,796. The carrying amount of the component unit's deposits was \$844,823 while the balance on the bank records was \$1,801,001. At December 31, 2016, all deposits were fully covered by federal depository insurance or by collateral held by the City's agent in the City's name.

## Note 3: CASH AND INVESTMENTS - CONTINUED

## C. INVESTMENTS

The City is authorized by Minnesota Statute Chapter 118A, and the City's investment policy, to invest in the following:

- 1. Bonds, notes, bills, mortgages (excluding high-risk mortgage-backed securities), and other securities, which are direct obligations or are guaranteed or insured issues of the United States, its agencies, its instrumentalities, or organizations created by Congress.
- 2. State and local securities that consist of the following:
  - any security which is a general obligation of any state or local government with taxing powers which is rated "A" or better by a national bond rating agency;
  - any security which is a revenue obligation of any state or local government with taxing powers which is rated "AA" or better by a national bond rating agency; or
- 3. Commercial paper, with a maturity of 270 days or less, issued by United States corporations or their Canadian subsidiaries that is rated highest tier by at least two nationally recognized rating agencies, and is not rated less than highest tier by any nationally recognized rating agency.
- 4. Repurchase agreements with qualified institutions backed by collateral consisting of the foregoing.
- 5. Securities lending agreements with qualified financial institutions.
- 6. Banker's acceptances of United States banks that are eligible for purchase by the Federal Reserve System.
- 7. Money market mutual funds meeting the conditions of the Securities and Exchange Commission and is rated in one of the two highest rating categories for money market funds by at least one nationally recognized rating organization.

The City and its component unit have the following cash and investment balances at year end:

	Fair Value	Interest Risk - Maturity in Years								
Investment Type	Measurement	Less than 1			1 to 5		6 to 10	11 to 15		Total
US Government Securities:										
US Small Business Administration	Level 1	\$	-	\$	-	\$	880,874	\$	-	\$ 880,874
GNMA Pass Through Pool	Level 1		-		1,417,094		2,067,735		-	3,484,829
US Agency Securities:										
Federal Agriculture										
Mortgage Corporation	Level 1		-		3,935,220		-		-	3,935,220
Federal Farm Credit Bank	Level 1		-		4,896,810		5,907,860		-	10,804,670
Federal Home Loan Bank	Level 1		3,001,560		3,425,050		8,809,210		-	15,235,820
Federal Home Loan										
Mortgage Corporation	Level 1		2,998,410		6,956,460		4,403,395		-	14,358,265
Federal National										
Mortgage Association	Level 1		-		12,860,020		-		-	12,860,020
FNMA Pass Through Pool	Level 1		-		1,013,198		837,187		763,708	2,614,093
Municipal Bonds	Level 2		5,520,030		26,715,694		12,919,890		-	45,155,614
Negotiable Certificate of Deposit	Level 1		249,635		2,247,029		-		-	2,496,664
Banker's Acceptance	Level 3		4,996,172		-		-		-	4,996,172
Commercial Paper	Level 3		23,416,779		-		-		-	23,416,779
Total investments		\$	40,182,586	\$	63,466,575	\$	35,826,151	\$	763,708	140,239,020
Deposits										907,865
Change funds										5,540
Cash and investments										\$ 141,152,425

#### Note 3: CASH AND INVESTMENTS – CONTINUED

The investments are potentially subject to various risks; the following of which are considered the most significant:

Custodial credit risk – For investments, this is the risk that in the event of a failure of the counterparty to an investment transaction (typically a broker-dealer) the City would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City's investment policy addresses this risk by requiring that securities be held by a third-party custodian. The City does not have a custodial credit risk because all investments are held in the City's name.

Credit risk – This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. This risk is addressed by confining investments to those securities specifically authorized by state statutes and the City's investment policy. It is the City's policy to limit its investments in the authorized investment types to those rated in the top rating tiers issued by nationally recognized statistical rating organizations. As of December 31, 2016, the City's investments in US agency securities were rated A or better by Standard & Poor's and/or A2 or better by Moody's Investors Service, municipal bonds were rated AA or higher by Standard & Poor's and/or AA1 or higher by Moody's Investor Service, bankers acceptance was rated A-1+ by Standard & Poor's and P1 by Moody's Investor Service and the City's commercial paper investments were rated A-1+ by Standard & Poor's and P1 by Moody's Investors Service. Nonnegotiable CD's held by the City are not rated.

Concentration risk – This is the risk associated with investing a significant portion of the City's investments (considered 5 percent or more) in the securities of a single issuer, excluding U.S. guaranteed investments (such as Treasuries), investment pools, and mutual funds. It is the City's policy to limit its investment in commercial paper to no more than 20% of the total portfolio. The City's holdings at year end fully complied with this requirement. At year end, the City's investments in four U.S. Agency issuers did exceed 5% of the total portfolio. These issuers were the Federal Farm Credit Bank, Federal Home Loan Bank, Federal Home Loan Mortgage Corporation and Federal National Mortgage Association. These issuers have an implicit guarantee from the federal government but are not backed by the full faith and credit of the federal government. The City also had holdings in US Bank commercial paper in excess of 5%.

Interest rate risk – This is the risk of potential variability in the fair value of fixed rate investments resulting from changes in interest rates (the longer the period for which an interest rate is fixed, the greater the risk). The City does have an investment policy which requires diversification in terms of maturity and limits the maximum maturity of an investment to 15 years. At year end, the City had 28.65% of investments with a maturity date within one year, 45.26% with a maturity date between one and five years, 25.55% with a maturity date between six and ten years, and 0.54% with a maturity date between eleven and fifteen years.

**Note 4: CAPITAL ASSETS** 

Capital asset activity for the year ended December 31, 2016 was as follows:

Dimore community	Beginning	مسمئنال ۸	Dealessification	Da amana an	Ending
Primary government: Governmental activities	Balance	Additions	Reclassification	Decreases	Balance
Capital assets, not being depreciated					
Land	\$ 42,052,451	\$ 602,017	\$ -	\$ (143,083)	\$ 42,511,385
Construction in progress	25,651,374	19,211,312	φ -	\$ (143,003)	44,862,686
Total capital assets, not being depreciated	67,703,825	19,813,329		(143,083)	87,374,071
Total capital assets, not semig depreciated	07,703,023	19,013,329		(113,003)	07,37 1,071
Capital assets, being depreciated					
Buildings	40,539,048	204,664	-	-	40,743,712
Improvements other than buildings	25,357,080	1,584,106	(167,373)	-	26,773,813
Machinery and equipment	35,205,570	3,329,146	(54,020)	(1,797,146)	36,683,550
Infrastructure	266,511,829	16,617,720	221,393		283,350,942
Total capital assets, being depreciated	367,613,527	21,735,636		(1,797,146)	387,552,017
(Less) Accumulated depreciation for:	(1 < 5 10 055)	(1.010.050)			(15.500.145)
Buildings	(16,740,277)	(1,019,868)	-	-	(17,760,145)
Improvements other than buildings	(12,671,794)	(979,704)	31,316	1 505 015	(13,620,182)
Machinery and equipment	(20,371,533)	(2,127,449)	23,680	1,705,217	(20,770,085)
Infrastructure	(178,354,371)	(7,557,463)	(54,996)		(185,966,830)
Total accumulated depreciation	(228,137,975)	(11,684,484)		1,705,217	(238,117,242)
Total capital assets, being depreciated, net	139,475,552	10,051,152		(91,929)	149,434,775
Governmental activities capital assets, net	\$ 207,179,377	\$ 29,864,481	\$ -	\$ (235,012)	\$ 236,808,846
<b></b>					
Business-type activities:					
Capital assets, not being depreciated	Ф 2.270.020	ф	ф	ф	Ф 2.270.020
Land	\$ 3,279,938	\$ -	\$ -	\$ -	\$ 3,279,938
Construction in progress	850,414	5,836,226			6,686,640
Total capital assets, not being depreciated	4,130,352	5,836,226			9,966,578
Capital assets, being depreciated					
Buildings	55,370,511				55,370,511
Improvements other than buildings	5,836,414	245,114	(338,436)	(71,359)	5,671,733
Machinery and equipment	15,069,613	47,912	(336,430)	(3,183)	15,114,342
Infrastructure	, ,	8,850,278	338,436	(3,163)	
Total capital assets, being depreciated	109,336,171 185,612,709	9,143,304	336,430	(74,542)	118,524,885 194,681,471
Total capital assets, being depreciated	165,012,709	9,143,304		(74,342)	194,001,471
(Less) Accumulated depreciation for:					
Buildings	(24,565,022)	(1,503,634)	-	-	(26,068,656)
Improvements other than buildings	(2,108,467)	(209,985)	50,723	71,359	(2,196,370)
Machinery and equipment	(11,572,683)	(555,989)	-	3,183	(12,125,489)
Infrastructure	(37,380,551)	(2,444,633)	(50,723)		(39,875,907)
Total accumulated depreciation	(75,626,723)	(4,714,241)	_	74,542	(80,266,422)
Total capital assets, being depreciated, net	109,985,986	4,429,063			114,415,049
Business-type activities capital assets, net	\$ 114,116,338	\$ 10,265,289	\$ -	\$ -	\$ 124,381,627

# **Note 4: CAPITAL ASSETS – CONTINUED**

	Beginning Balance		A	dditions	Decreases		Ending Balance		
Component unit:									
Governmental activities:									
Capital assets, being depreciated									
Buildings	\$	175,169	\$	-	\$	-	\$	175,169	
(Less) Accumulated depreciation for:									
Buildings		(30,168)		(5,839)				(36,007)	
Governmental activities capital assets, net	\$	145,001	\$	(5,839)	\$		\$	139,162	
Business-type activities:									
Capital assets, not being depreciated									
Land	\$	1,333,840	\$	_	\$	-	\$	1,333,840	
Construction in progress				29,199				29,199	
Total capital assets, not being depreciated		1,333,840		29,199				1,363,039	
Capital assets, being depreciated									
Buildings		15,079,339		-		-		15,079,339	
Improvements other than buildings		413,489		7,724		-		421,213	
Machinery and equipment		780,751		6,277				787,028	
Total capital assets, being depreciated		16,273,579		14,001				16,287,580	
(Less) Accumulated depreciation for:									
Buildings		(6,297,302)		(468,626)		-		(6,765,928)	
Improvements other than buildings		(175,637)		(19,812)		-		(195,449)	
Machinery and equipment		(574,112)		(41,384)		-		(615,496)	
Total accumulated depreciation		(7,047,051)		(529,822)		_		(7,576,873)	
Total capital assets, being depreciated, net		9,226,528		(515,821)		-		8,710,707	
Business-type activities capital assets, net	\$	10,560,368	\$	(486,622)	\$	-	\$	10,073,746	

# **Note 4: CAPITAL ASSETS – CONTINUED**

Primary government:	<u>Amount</u>
Depreciation expense was charged to governmental functions as follows:	
General Government	\$ 266,996
Parks and Recreation	1,423,167
Public Safety	451,613
Public Works	7,798,831
Public Service	173,523
Capital assets held by the government's internal service funds are	
charged to the various functions based on their usage of the assets	1,570,354
Total depreciation expense - governmental activities	\$ 11,684,484
Depreciation expense was charged to business-type functions as follows:	
Water Sewer Utility	\$ 3,761,099
Ice Center	488,317
Water Resources	396,259
Solid Waste Management	4,821
Field House	 63,745
Total depreciation expense - business-type activities	\$ 4,714,241
Component unit:	
Depreciation expense was charged to governmental functions as follows:	
Public Service	\$ 5,839
Depreciation expense was charged to business-type functions as follows:	
Plymouth Towne Square	\$ 192,602
Vicksburg Crossing	337,220
Total depreciation expense - component unit activities	\$ 529,822

# Construction commitments

The City has active construction projects at year end. The projects include street improvements, construction of City capital assets, water and sewer facilities, and park and recreation facilities. At year end the commitments are as follows:

	Governmental Activities	Business-type Activities
Primary Government		
Park improvement	\$ 1,480,507	\$ -
Residential streets	628,248	-
Water resources management	-	155,400
Water and sewer utility		29,403
Total	\$ 2,108,755	\$ 184,803

## **Note 5: LONG-TERM DEBT**

## A. GENERAL OBLIGATION BONDS

## Primary government

The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for governmental activities.

## Component unit

The HRA issues general obligation bonds to provide funds for the acquisition and construction of capital facilities.

## **B. GENERAL OBLIGATION WATER REVENUE BONDS**

## General Obligation Revenue Bonds

The City issues bonds that are general obligations of the City for which the City pledges its full faith and credit and power to levy taxes. In addition, the City pledges net revenues of its water utility.

# C. OBLIGATIONS OUTSTANDING

Long-term obligations outstanding at December 31, 2016 are summarized as follows:

	Interest	Payment	Issue	Maturity	Authorized	Amount	Debt
Primary government	Rates (%)	<u>Dates</u>	<u>Date</u>	<u>Date</u>	and Issued	Retired	Outstanding
Governmental activities:							
GENERAL OBLIGATION BONDS:							
Open Space Bonds - 2007A	3.75-3.90	2/01 8/01	11/15/07	2/1/24	\$ 2,715,000	1,085,000	1,630,000
Open Space Bonds - 2010A	2.00-3.25	2/01 8/01	8/24/10	2/1/26	2,990,000	835,000	2,155,000
GO Refunding Bonds - 2012A	2.00-3.00	2/01 8/01	4/5/12	2/1/25	4,815,000	580,000	4,235,000
Open Space Bonds - 2015A	2.00-3.00	2/01 8/01	3/4/15	2/1/27	3,295,000	75,000	3,220,000
Total general obligation					13,815,000	2,575,000	11,240,000
GENERAL OBLIGATION BONDS - TAX INC	CREMENT:						
Tax Increment Refunding Bonds - 2009A	3.00-3.50	2/01 8/01	11/24/09	2/1/23	2,490,000	815,000	1,675,000
Total governmental activities					16,305,000	3,390,000	12,915,000
-							
Business-type activities:							
GO Revenue Refunding Bonds - 2012A	2.00-3.00	2/01 8/01	4/5/12	2/1/19	4,955,000	1,995,000	2,960,000
Ţ.							
Total primary government bonds pa	ayable				\$ 21,260,000	\$ 5,385,000	\$ 15,875,000
1 70 1	•						
Component unit							
Business-type activities:							
Governmental Housing Project							
Refunding Bonds - 2011A	3.00-3.25	04/01 10/01	2/23/11	10/1/23	3,165,000	1,020,000	2,145,000
Governmental Housing Project	3.00 3.23	0 1/ 01 10/ 01	2/25/11	10/1/23	3,102,000	1,020,000	2,1 12,000
Refunding Bonds - 2012A	2.00-3.25	02/01 08/01	4/5/12	2/1/35	9,890,000	160,000	9,730,000
Talanang Donas 2012/1	2.00 3.23	52 01 00 01	1/ 5/ 12	<b>4</b> 1/33	2,020,000	100,000	2,730,000
m . 1					ф. 12.055.000	ф. 1.100.000	ф. 11 077 000
Total component unit bonds payable					\$ 13,055,000	\$ 1,180,000	\$ 11,875,000

# **Note 5: LONG-TERM DEBT - CONTINUED**

Annual debt service requirements to maturity for bonds are as follows:

Year Ending	Primary Go	vern	ment		Primary G	overn	ment		Component Unit		
December 31	 Government	al Ac	tivities	Business-type Activities				Business-typ	e Ac	tivities	
	Principal		Interest		Principal	Interest		Principal		Interest	
2017	\$ 1,145,000	\$	370,251	\$	965,000	\$	74,325	\$	690,000	\$	310,088
2018	1,185,000		334,995		990,000		45,000		710,000		293,338
2019	1,240,000		297,991		1,005,000		15,075		730,000		276,188
2020	1,285,000		259,319		-		-		745,000		258,588
2021	1,345,000		217,859		-		-		770,000		240,538
2022-2026	5,985,000		464,014		-		-		3,060,000		934,600
2027-2031	730,000		8,213		-		-		2,705,000		581,213
2032-2035	 _								2,465,000		160,225
	\$ 12,915,000	\$	1,952,642	\$	2,960,000	\$	134,400	\$	11,875,000	\$	3,054,775

# D. CHANGES IN LONG-TERM LIABILITIES

Long-term liability activity for the year ended December 31, 2016 was as follows:

Primary government:	]	Beginning Balance		Additions	D	eductions		Ending Balance	Amounts due within one year	
Governmental activities:		Balance		Additions		eductions		Dalance	with	illi one year
Bonds payable:										
General obligation bonds	\$	12,065,000	\$	_	\$	825,000	\$	11,240,000	\$	955,000
General obligation bonds - tax increment	Ψ	1,845,000	Ψ		Ψ	170,000	Ψ	1,675,000	Ψ	190,000
Deferred amounts:		1,0-3,000				170,000		1,075,000		170,000
Issuance premiums (discounts)		435,747		_		79,989		355,758		_
Total bonds payable		14,345,747				1,074,989		13,270,758		1,145,000
OPEB liability		1,510,646		362,177		156,314		1,716,509		-
Net pension liability		17,915,436		32,495,944		6,018,925		44,392,455		_
Compensated absences		2,569,496		1,955,494		1,728,351		2,796,639		1,780,201
Governmental activity		2,000, 100		1,500, 15		1,720,001		2,770,007		1,700,201
Long-term liabilities		36,341,325		34,813,615		8,978,579		62,176,361		2,925,201
Business-type activities:										
Bonds payable:										
General obligation bonds - refunding		3,895,000		-		935,000		2,960,000		965,000
Deferred amounts:										
Issuance premiums (discounts)		281,071				30,943		250,128		
Business-type activity										
Long-term liabilities		4,176,071				965,943		3,210,128		965,000
Primary government										
Long-term liabilities	\$	40,517,396	\$	34,813,615		9,944,522	\$	65,386,489	\$	3,890,201
Component unit:										
Business-type activities:										
Bonds payable:										
General obligation bonds	\$	240,000	\$	_	\$	240,000	\$	_	\$	_
General obligation bonds - refunding	Ψ	12,305,000	Ψ	_	Ψ	430,000	Ψ	11,875,000	Ψ	690,000
Deferred amounts:		12,303,000				430,000		11,075,000		070,000
Issuance premiums (discounts)		1,372		_		(18,859)		20,231		_
Total bonds payable		12,546,372				651,141		11,895,231		690,000
Compensated absences		4,886		8,760		6,520		7,126		7,126
Component unit		7,000		0,700		0,520		7,120		7,120
Long-term liabilities	\$	12,551,258	\$	8,760	\$	657,661	\$	11,902,357	\$	697,126

## **Note 5: LONG-TERM DEBT - CONTINUED**

Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for them are included as part of the above totals for governmental activities. At year end, compensated absences, OPEB and net pension liability, which are reported in the internal service funds, are included in the above amounts. Also, for the governmental activities, compensated absences, OPEB and net pension liability are generally liquidated by the general fund.

General obligation bonds are direct obligations and pledge the full faith and credit of the City. If special assessments are not adequate to retire outstanding debt, the City's full faith and credit are pledged for their redemption.

There are a number of financial limitations and restrictions contained in the various bond indentures. At December 31, 2016, the City is in compliance with all significant financial limitations and restrictions and has no federal arbitrage payable.

## E. PLEDGED REVENUE

The following table reflects bonds in which revenue is pledged to meet the debt obligations required.

			Revenue Pledg	ed		Curre	nt Year
			Percent of		Remaining	Principal	Pledged
	Use of		Total	Term of	Principal	and Interest	Revenue
Bond Issue	Proceeds	Туре	Debt Service	Pledge	and Interest	Paid	Received
	Bond originally issued for						
Water Refunding Bonds - 2012A	Water Treatment System	Utility Charges	100%	2012-2019	\$ 3,094,400	\$ 1,037,825	\$ 1,089,716
				2010-until debt			
	Site Improvements within			obligations are			
Tax Increment Refunding Bonds - 2009A	Housing District	Tax Increment	100%	paid in full	\$ 1,897,625	\$ 230,700	\$ 189,515
Governmental Housing Refunding Bonds - 2011A	Governmental Housing Project	Rental Revenue	100%	2011-2023	\$ 2,416,364	\$ 343,287	\$ 150,499
Governmental Housing Refunding Bonds - 2012A	Senior Housing Project	Rental Revenue	100%	2015-2035	\$ 12,513,412	\$ 410,600	\$ 723,199

## Note 6: INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

The composition of interfund balances as of December 31, 2016, is as follows:

Advances to other funds and advances from other funds represent interfund borrowing to provide interim financing for construction projects or other purposes. Such loans bear interest at the rate of 1.5% to 4.0%.

Receivable Fund	Payable Fund	<u>Amount</u>
General	Nonmajor Governmental	\$ 4,011
General Capital Projects	Nonmajor Governmental	697,900
Nonmajor Governmental	Nonmajor Governmental	895,103
Nonmajor Governmental	Ice Center	 1,433,715
		\$ 3,030,729

The purpose of transfers are to provide funding for capital improvement projects and capital outlay, provide funding for operating purposes, return unused funds, and other miscellaneous items.

	Transfer In:							
Transfer Out:		General	Tra	nsit System	Ger	neral Capital Projects	In	provement Projects
General	\$	-	\$	-	\$	1,886,495	\$	21,620
Improvement Projects		207,343		-		3,486,703		-
Nonmajor Governmental Funds		41,946		-		3,778,932		14,759,173
Water Sewer Utility		-		-		-		2,260,778
Ice Center		-		-		131,861		-
Water Resources		-		18,330		-		204,690
Nonmajor Enterprise Funds		-		-		182,942		-
Internal Service Funds		79,271				501,779		_
Total	\$	328,560	\$	18,330	\$	9,968,712	\$	17,246,261

Transfer In:							
No	onmajor						
Gov	ernmental	Wa	ter/Sewer	Inter	nal Service		
]	Funds	1	Utility		Funds		Total
\$	-	\$	-	\$	154,500	\$	2,062,615
	-		94,084		84,890		3,873,020
	60,875		-		-		18,640,926
	-		-		124,222		2,385,000
	-		-		-		131,861
	-		-		-		223,020
	-		-		-		182,942
			-		59,229		640,279
\$	60,875	\$	94,084	\$	422,841	\$	28,139,663
	Gov	60,875	Governmental Wa Funds  \$ - \$ 60,875	Nonmajor   Governmental   Water/Sewer   Utility	Nonmajor   Governmental   Water/Sewer   Inter	Nonmajor Governmental Funds         Water/Sewer Utility         Internal Service Funds           \$ -         \$ -         \$ 154,500           -         94,084         84,890           60,875         -         -           -         -         124,222           -         -         -           -         -	Nonmajor Governmental Funds         Water/Sewer Utility         Internal Service Funds           \$ -         \$ -         \$ 154,500         \$           -         94,084         84,890         -           60,875         -         -         -           -         -         124,222         -           -         -         -         -           -         -         -         -           -         -         -         -           -         -         -         -           -         -         -         -           -         -         -         -           -         -         -         -           -         -         -         -           -         -         -         -           -         -         -         -           -         -         -         -           -         -         -         -           -         -         -         -           -         -         -         -           -         -         -         -           -         -         -

## **Note 7: CONTINGENCIES AND COMMITMENTS**

## Federal and State Funding

Amounts recorded or receivable from federal and state agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of claims which may be disallowed by the grantor agencies cannot be determined at this time, although the City expects such amounts, if any, to be immaterial.

## **General Litigation**

In the opinion of management, there are no potential claims against the City which would materially affect the financial statements of the City.

## Tax Increment Districts

The City's tax increment districts are subject to review by the Minnesota Office of the State Auditor (OSA). Any disallowed claims or misuse of tax increments could become a liability of the applicable fund. Management has indicated that they are not aware of any instances of noncompliance which would have a material effect on the financial statements.

## **Conduit Debt Obligations**

From time to time, the City has issued Industrial Revenue, Housing Revenue, and Health Facilities Revenue Bonds to provide financial assistance to private sector entities for the acquisition and construction of industrial, commercial, housing, and health facilities deemed to be in the public's interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Neither the City, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

As of December 31, 2016, there were 15 series of Industrial Revenue, Housing Revenue, and Health Revenue Bonds outstanding with an aggregate principal amount payable of approximately \$57.7 million.

## Encumbrances

The encumbrances summarized below have been reported as assigned fund balance within the General Fund as of December 31, 2016. The purchase orders remain open for future services related to active construction projects.

		benerai
Repair and maintenance (PO)	\$	96,391
Supplies and services (PO)		63,683
Total	\$	160,074
20002	Ψ'	100,071

#### **Note 8: TAX ABATEMENT AGREEMENTS**

The City, in order to spur economic development and redevelopment will enter into private development and redevelopment agreements to encourage a developer to construct, expand, or improve new or existing properties and buildings or clean-up and redevelop blighted areas. These agreements may in substance be a tax abatement but will depend on their individual circumstances.

The City is authorized to create a tax increment financing plan under Minnesota Statute, Chapter 469.175. The criteria that must be met under the statute are that, in the opinion of the municipality:

- The proposed development or redevelopment would not reasonably be expected to occur solely through private investment within the reasonably foreseeable future;
- The increased market value of the site that could reasonably be expected to occur without the use of tax increment financing would be less than the increase in the market value estimated to result from the proposed development after subtracting the present value of the projected tax increments for the maximum duration of the district permitted by the plan. The requirements of this item do not apply if the district is a housing district;
- The tax increment financing plan conforms to the general plan for the development or redevelopment of the municipality as a whole; and
- The tax increment financing plan will afford maximum opportunity, consistent with the sound needs of the municipality as a whole, for the development or redevelopment of the project by private enterprise.

The City has development agreements with private developers for properties within the City's Tax Increment Districts. As part of the agreements, the City has agreed to reimburse the developers for certain costs through pay-as-you-go tax increment notes. The notes provide for the payment of principal equal to the developers' costs, plus interest at rates ranging from 6.0% to 8.5%. Payments of the notes will be made at the lesser of the scheduled note payments or the accrual net tax increment received during the period specified in the agreement. Each note will be cancelled at the end of the agreement term, whether it has been fully repaid or not. The accumulated outstanding principal balance of these notes as of December 31, 2016 is \$2,436,250. These notes are not included in the City's long-term debt, because repayment is required only to the extent sufficient tax increments are received. The City's position is that this is an obligation to assign future and uncertain revenue sources and, as such, is not actual debt in substance.

The City currently has four agreements that would be considered a tax abatement under GASB Statement No. 77. For these agreements, the City used an economic development vehicle known as tax increment financing whereby tax increment revenue is generated on the incremental increase in value above a base value established on the date that the tax increment district is created.

The four agreements were to assist the developer with the financing of certain costs of a project constructed within the Development District and are as follows:

- In 2006, the City entered into a development agreement with Common Bond. The City will abate 95 percent of the incremental taxes received through execution of a tax increment revenue note to be retired in 2034. The outstanding principal balance as of December 31, 2016 was \$87,602 and the City rebated \$5,721 in the current year.
- In 2012, the City entered into a development agreement with KTJ 198, LLC. The City will abate 90 percent of the incremental taxes received through execution of a tax increment revenue note to be retired in 2034. The outstanding principal balance as of December 31, 2016 was \$1,353,825 and the City rebated \$163,834 in the current year.
- In 2001, the City entered into a development agreement with Continental Property Group. The City will abate 73 percent of the incremental taxes received through execution of a tax increment revenue note to be retired in 2037. The outstanding principal balance as of December 31, 2016 was \$158,591 and the City rebated \$131,775 in the current year.
- In 2001, the City entered into a development agreement with Plymouth Leased Housing. The City will abate 95 percent of the incremental taxes received through execution of a tax increment revenue note to be retired in 2037. The outstanding principal balance as of December 31, 2016 was \$836,232 and the City rebated \$101,830 in the current year.

#### **Note 9: RISK MANAGEMENT**

The City is exposed to various risks related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City joined together with other cities throughout Minnesota to form the League of Minnesota Cities Insurance Trust (LMCIT), a public entity risk pool currently operating as a common risk management and insurance program for member cities as this is more economically justifiable than obtaining insurance on its own.

The City pays an annual premium to the LMCIT for its insurance coverage. The LMCIT is self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of reserved amounts for each insured event. The LMCIT allows for the pool to make additional assessments to make the pool self-sustaining. Current state statutes (Minnesota Statute subd. 466.04) provide limits of liability for the City. These limits are that the combination of defense expense and indemnification expense shall not exceed \$500,000 in the case of one claimant or \$1,500,000 for any number of claims arising out of a single occurrence.

The City has established an Internal Service Fund, called the Risk Management Fund, to account for the self-insurance programs. Fund revenues are primarily charges to other funds and investment earnings.

Liabilities of the fund are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNRs). The result of the process to estimate the claims liability is not an exact amount as it depends on many complex factors, such as inflation, changes in legal doctrines, and damage awards. Accordingly, claims are reevaluated periodically to consider the effects of inflation, recent claim settlement trends (including frequency and amount of pay-outs), and other economic and social factors. The estimate of the claims liability also includes amounts for incremental claim adjustment expenses related to specific claims and other claim adjustment expenses regardless of whether allocated to specific claims. Estimated recoveries, for example from salvage or subrogation, are another component of the claims liability estimate. Settlements have not exceeded coverage for each of the past three fiscal years.

Changes in the balances of workers compensation claims liabilities during the past two years ended December 31 are as follows:

	<u>2015</u>		<u>2016</u>
Liability at beginning of year	\$ 395,134	\$	384,482
Incurred claims and changes in estimates	130,831		552,777
Claims paid	 (141,483)		(270,562)
Liability at end of year	\$ 384,482	\$	666,697

Changes in the balances of dental claims liabilities during the past two years ended December 31 are as follows:

	<u>2015</u>	<u>2016</u>		
Liability at beginning of year	\$ 55,022	\$	53,421	
Incurred claims and changes in estimates	203,638		232,382	
Claims paid	 (205,239)		(227,141)	
Liability at end of year	\$ 53,421	\$	58,662	

## **Note 10:RETIREMENT PLANS**

## <u>DEFINED BENEFIT PENSION PLANS – STATEWIDE</u>

## A. Plan Description

The City participates in the following cost-sharing multiple-employer defined benefit pension plans administered by the PERA. PERA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes, Chapters 353 and 356. PERA's defined benefit pension plans are tax qualified plans under Section 401 (a) of the Internal Revenue Code.

## 1. General Employees Retirement Fund (GERF)

All full-time and certain part-time employees of the City are covered by the General Employees Retirement Fund (GERF). GERF members belong to either the Coordinated Plan or the Basic Plan. Coordinated Plan members are covered by Social Security and Basic Plan members are not. The Basic Plan was closed to new members in 1967. All new members must participate in the Coordinated Plan.

## 2. Public Employees Police and Fire Fund (PEPFF)

The PEPFF, originally established for police officers and firefighters not covered by a local relief association, now covers all police officers and firefighters hired since 1980. Effective July 1, 1999, the PEPFF also covers police officers and firefighters belonging to local relief associations that elected to merge with and transfer assets and administration to the PERA.

## **B.** Benefits Provided

The PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the State Legislature.

Benefit increases are provided to benefit recipients each January. Increases are related to the funding ratio of the plan. Members in plans that are at least 90 percent funded for two consecutive years are given 2.5 percent increases. Members in plans that have not exceeded 90 percent funded, or have fallen below 80 percent, are given 1 percent increases.

The benefit provisions stated in the following paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.

## 1. GERF Benefits

Benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for the PERA's Coordinated and Basic Plan members. The retiring member receives the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Basic Plan member is 2.2 percent of average salary for each of the first 10 years of service and 2.7 percent for each remaining year. The annuity accrual rate for a Coordinated Plan member is 1.2 percent of average salary for each of the first 10 years and 1.7 percent for each remaining year. Under Method 2, the annuity accrual rate is 2.7 percent of average salary for Basic Plan members and 1.7 percent for Coordinated Plan members for each year of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66.

## 2. PEPFF Benefits

Benefits for PEPFF members first hired after June 30, 2010, but before July 1, 2014, vest on a prorated basis from 50 percent after five years up to 100 percent after 10 years of credited service. Benefits for PEPFF members first hired after June 30, 2014, vest on a prorated basis from 50 percent after 10 years up to 100 percent after 20 years of credited service. The annuity accrual rate is 3 percent of average salary for each year of service. For PEPFF members who were first hired prior to July 1, 1989, a full annuity is available when age plus years of service equal at least 90.

#### C. Contributions

Minnesota Statutes, Chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the State Legislature.

## 1. GERF Contributions

Coordinated Plan members were required to contribute 6.50 percent of their annual covered salary in calendar year 2016. The City was required to contribute 7.50 percent for Coordinated Plan members in calendar year 2016. The City's contributions to the GERF for the year ended December 31, 2016 were \$948,459. The City's contributions were equal to the required contributions as set by state statute.

## 2. PEPFF Contributions

Plan members were required to contribute 10.8 percent of their annual covered salary in calendar year 2015. The City was required to contribute 16.20 percent of pay for PEPFF members in calendar year 2015. The City's regular contributions to the PEPFF for the year ended December 31, 2016 were \$1,154,248. The City's contributions were equal to the required contributions as set by state statute.

## D. Pension Costs

## 1. GERF Pension Costs

At December 31, 2016, the City reported a liability of \$15,979,184 for its proportionate share of the GERF's net pension liability. The City's net pension liability reflected a reduction due to the state of Minnesota's contribution of \$6 million to the fund in 2016. The state of Minnesota is considered a non-employer contributing entity and the State of Minnesota's contribution meets the definition of a special funding situation. The state of Minnesota's proportionate share of the net pension liability associated with the City totaled \$208,725. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's contributions received by the PERA during the measurement period for employer payroll paid dates from July 1, 2015 through June 30, 2016, relative to the total employer contributions received from all of the PERA's participating employers. At June 30, 2016, the City's proportionate share was 0.1968 percent, which was an increase of 0.0048 percent from its proportion measured as of June 30, 2015.

For the year ended December 31, 2016, the City recognized pension expense of \$2,021,101 for its proportionate share of the GERF's pension expense. In addition, the City recognized an additional \$62,236 as pension expense (and grant revenue) for its proportionate share of the state of Minnesota's contribution of \$6 million to the GERF.

At December 31, 2016, the City reported its proportionate share of the GERF's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	(	Deferred Outflows		Deferred Inflows
	of	Resources	of	Resources
Differences between expected and actual economic experience	\$	_	\$	1,289,710
Changes in actuarial assumptions		3,128,738		_
Differences between projected and actual investment earnings		3,015,256		_
Changes in proportion		186,571		648,255
Contributions paid to the PERA subsequent to the measurement				
date		477,060		
Total	\$	6,807,625	\$	1,937,965

\$477,060 reported as deferred outflows of resources related to pensions resulting from city contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2017. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

	Pension				
Year Ended		Expense			
December 31,	Amount				
2017	\$	1,108,017			
2018	\$	1,108,017			
2019	\$	1,599,369			
2020	\$	577,197			

## 2. PEPFF Pension Costs

At December 31, 2016, the City reported a liability of \$28,413,271 for its proportionate share of the PEPFF's net pension liability. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's contributions received by the PERA during the measurement period for employer payroll paid dates from July 1, 2015 through June 30, 2016, relative to the total employer contributions received from all of the PERA's participating employers. At June 30, 2016, the City's proportion was 0.7080 percent, which was an increase of 0.0070 percent from its proportion measured as of June 30, 2015.

For the year ended December 31, 2016, the City recognized pension expense of \$4,942,244 for its proportionate share of the PEPFF's pension expense. The City also recognized \$63,720 for the year ended December 31, 2016, as pension expense (and an offsetting reduction of net pension liability) for its proportionate share of the state of Minnesota's onbehalf contributions to the PEPFF. Legislation passed in 2013 required the state of Minnesota to begin contributing \$9 million to the PEPFF each year, starting in fiscal year 2014.

At December 31, 2016, the City reported its proportionate share of the PEPFF's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resource	S		Deferred Inflows Resources
	Ф		Φ	2.240.221
Differences between expected and actual economic experience	\$	-	\$	3,249,221
Changes in actuarial assumptions	15,637,06	4		_
Differences between projected and actual investment earnings	4,325,67	1		_
Changes in proportion	102,28	2		_
Contributions paid to the PERA subsequent to the measurement				
date	582,79	3		
T-4-1	¢ 20.647.91	0	ф	2 240 221
Total	\$ 20,647,81	<u>u                                    </u>	<b>3</b>	3,249,221

\$582,793 reported as deferred outflows of resources related to pensions resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2017. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

	Pension				
Year Ended	Expense				
December 31,	 Amount				
2017	\$ 3,616,312				
2018	\$ 3,616,312				
2019	\$ 3,616,312				
2020	\$ 3,269,370				
2021	\$ 2.697.490				

## E. Actuarial Assumptions

The total pension liability in the June 30, 2016 actuarial valuation was determined using the following actuarial assumptions:

Inflation	2.50% per year
Active member payroll growth	3.25% per year
Investment rate of return	7.50%

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors, and disabilitants were based on RP-2014 tables for the GERF and RP-2000 tables for the PEPFF for males or females, as appropriate, with slight adjustments. Cost of living benefit increases for retirees are assumed to be: 1 percent effective every January 1st for GERF and PEPFF.

Actuarial assumptions used in the June 30, 2016, valuation were based on the results of actuarial experience studies. The experience study in the GERF was for the period July 1, 2004 through June 30, 2008, with an update of economic assumptions in 2015. The experience study for the PEPFF was for the period July 1, 2004 through June 30, 2009.

The following changes in actuarial assumptions occurred in 2016:

## General Employees Fund

- The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2035 and 2.5% per year thereafter to 1.0% per year for all future years.
- The assumed investment return was changed from 7.9% to 7.5%. The single discount rate was changed from 7.9% to 7.5%.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25% to 3.25% for payroll growth and 2.50% for inflation.

## Police and Fire Fund

- The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2037 and 2.5% thereafter to 1.0% per year for all future years.
- The assumed investment return was changed from 7.9% to 7.5%. The single discount rate changed from 7.9% to 5.6%.
- The assumed future salary increases, payroll growth, and inflation were decreased by 0.25% to 3.25% for payroll growth and 2.50% for inflation.

The long-term expected rate of return on pension plan investments is 7.5 percent. The State Board of Investment, which manages the investments of the PERA, prepares an analysis of the reasonableness of the long-term expected rate of return on a regular basis using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic stocks	45%	5.50%
International stocks	15%	6.00%
Bonds	18%	1.45%
Alternative assets	20%	6.40%
Cash	2%	0.50%

## F. Discount Rate

The discount rate used to measure the total pension liability was 7.5 percent, a reduction of the 7.9 percent used in 2015. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rate specified in statute. Based on that assumption, fiduciary net position of the GERF was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

In the PEPFF, the fiduciary net position was projected to be available to make all projected future benefit payments of current plan members through June 30, 2056. Beginning in fiscal years ended June 30, 2057, when projected benefit payments exceed the funds' projected fiduciary net position, benefit payments were discounted at the municipal bond rate of 2.85% based on an index of 20-year general obligation bonds with an average AA credit rating at the measurement date. An equivalent single discount rate of 5.60% was determined that produced approximately the same present value of projected benefits when applied to all years of projected benefits as the present value of projected benefits using 7.50% applied to all years of projected benefits through the point of asset depletion and 2.85% after.

# G. Pension Liability Sensitivity

The following presents the City's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease in Discount Rate (6.5%)		Dis	scount Rate (7.5%)	1% Increase in Discount Rate (8.5%)			
The City's proportionate share of the GERF net pension liability	\$	22,695,177	\$	15,979,184	\$	10,447,034		
	1% Decrease in Discount Rate (4.6%)		Dis	scount Rate (5.6%)		Increase in scount Rate (6.6%)		
The City's proportionate share of the PEPFF net pension liability	\$	39,774,810	\$	28,413,271	\$	19,130,033		

## H. Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the PERA website at www.mnpera.org

## **DEFINED CONTRIBUTION PLAN – STATEWIDE**

Seven council members of the City of Plymouth are covered by the Public Employees Defined Contribution Plan (PEDCP), a multiple-employer deferred compensation plan administered by the PERA. The PEDCP is a tax qualified plan under Section 401(a) of the Internal Revenue Code and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses. Minnesota Statutes, Chapter 353D.03, specifies plan provisions, including the employee and employer contribution rates for those qualified personnel who elect to participate. An eligible elected official who decides to participate contributes 5 percent of salary which is matched by the elected official's employer. For ambulance service personnel, employer contributions are determined by the employer, and for salaried employee contributions must be a fixed percentage of salary. Employer contributions for volunteer personnel may be a unit value for each call or period of alert duty. Employees who are paid for their services may elect to make member contributions in an amount not to exceed the employer share. Employer and employee contributions are combined and used to purchase shares in one or more of the seven accounts of the Minnesota Supplemental Investment Fund. For administering the plan, the PERA receives 2 percent of employer contributions and twenty-five hundredths of 1 percent (0.0025) of the assets in each member's account annually.

Total contributions made by the City for the last three fiscal years were:

For the							Required Rate
Year Ended		Contributio	on Amo	ount	Percentage of 0	for Employees	
December 31, Employee		En	nployer	Employee	Employee Employer		
2016	\$	3,320	\$	3,320	5%	5%	5%
2015	\$	3,190	\$	3,190	5%	5%	5%
2014	\$	3,490	\$	3,490	5%	5%	5%

## PLYMOUTH FIREFIGHTERS' RELIEF ASSOCIATION RETIREMENT PLAN - SINGLE EMPLOYER

## A. Plan Description

All members of the City of Plymouth Fire Department (the Department) are covered by a defined benefit plan administered by the Plymouth Firefighters' Relief Association (the Association). As of December 31, 2016, the plan covered 91 active firefighters and 20 vested terminated firefighters whose pension benefits are deferred. The plan is a single employer retirement plan and is established and administered in accordance with Minnesota Statute, Chapter 69.

The Association maintains a separate Special Fund to accumulate assets to fund the retirement benefits earned by the Department's membership. Funding for the Association is derived from an insurance premium tax in accordance with the Volunteer Firefighter's Relief Association Financing Guidelines Act of 1971 (Chapter 261 as amended by Chapter 509 of Minnesota Statutes 1980). Funds are also derived from investment income.

#### B. Benefits Provided

A firefighter who completes at least 20 years as an active member of the Department is entitled, after age 50, to a full service pension upon retirement.

The bylaws of the Association also provide for an early vested service pension for a retiring member who has completed fewer than 20 years of service. The reduced pension, available to members with 10 years of service, shall be equal to 60 percent of the pension as described by the bylaws. This percentage increases 4 percent per year so that at 20 years of service, the full amount prescribed is paid. Members who retire with less than 20 years of service and have reached the age of 50 years and have completed at least 10 years of active membership are entitled to a reduced service pension not to exceed the amount calculated by multiplying the member's service pension for the completed years of service times the applicable non-forfeitable percentage of pension.

## C. Contributions

Minnesota Statutes, Chapters 424 and 424A authorize pension benefits for volunteer fire relief associations. The plan is funded by fire state aid, investment earnings, and, if necessary, employer contributions as specified in Minnesota Statutes and voluntary city contributions (if applicable). The state of Minnesota contributed \$489,748 in fire state aid to the plan on behalf of the Department for the year ended December 31, 2016, which was recorded as a revenue. Required employer contributions are calculated annually based on statutory provisions. The City's statutorily-required contributions to the plan for the year ended December 31, 2016 were \$0. The City made no voluntary contributions to the plan. Furthermore, the firefighter has no obligation to contribute to the plan.

## D. Pension Costs

At December 31, 2016, the City reported a net pension liability (asset) of (\$2,882,516) for the plan. The net pension liability (asset) was measured as of December 31, 2016. The total pension liability used to calculate the net pension liability (asset) in accordance with GASB Statement No. 68 was determined by applying an actuarial formula to specific census data certified by the Department as of December 31, 2016.

The following table presents the changes in net pension liability (asset) during the year:

	Total Pension Liability (a)			n Fiduciary et Position (b)	 Net Pension Liability (Asset) (a-b)	
Beginning balance – January 1, 2016	\$	4,974,352	\$	8,117,065	\$ (3,142,713)	
Changes for the year						
Service cost		246,422		_	246,422	
Interest on pension liability (asset)		297,396		_	297,396	
Change in assumptions	(113,973)		_		(113,973)	
Change in benefit terms	797,225		_		797,225	
Contributions (state)	_		489,748		(489,748)	
Asset (gain)/loss	_		507,848		(507,848)	
Benefit payments	(528,341)		(528,341)		_	
Administrative costs		_	(30,723		30,723	
Total net changes		698,729		438,532	260,197	
Ending balance – December 31, 2016	\$	5,673,081	\$	8,555,597	\$ (2,882,516)	

For the year ended December 31, 2016, the City recognized pension revenue of \$489,748 and pension expense of \$970,078.

At December 31, 2016, the City reported deferred inflows of resources and deferred outflows of resources, related to pension from the following sources:

	Ou	eferred atflows esources	Deferred Inflows of Resources		
Change in assumptions  Net difference between projected and actual earnings on	\$	- 264 772	\$	101,167	
plan investments  Total	\$	264,772 264,772	\$	101,167	

Amounts reported as deferred outflows of resources related to the plan will be recognized in pension expense as follows:

2017	\$ 77,371
2018	\$ 77,371
2019	\$ 77,369
2020	\$ (18,563)
2021	\$ (12,806)
Thereafter	\$ (37,137)

## E. Actuarial Assumptions

The total pension liability at December 31, 2016 was determined using the entry age normal actuarial cost method and the following actuarial assumptions:

Retirement eligibility at 100 percent service pension at age 50 with 20 years of service, early vested retirement at age 50 with 10 years of service vested at 60 percent and increased by 4 percent for each additional year of service up to 20 and eligibility for deferred service pension payable at age 50 with 20 years of service

Inflation rate	2.75% per year
Investment rate of return	7.00%
20 year municipal bond yield	3.38%

There was a change in actuarial assumptions in 2016, increasing the discount rate from 6.0 percent to 7.0 percent.

The 7 percent long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimates for expected future real rates of return (expected returns, net of inflation) were developed for each asset class using the plan's target investment allocation along with long-term return expectations by asset class. Inflation expectations were applied to derive the nominal rate of return for the portfolio.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Long-Term
Target	Expected Real
Allocation	Rate of Return
36.99 %	5.58 %
20.00	5.71
40.99	2.27
0.00	4.44
2.02	0.84
100.00 %	7.00 %
	Allocation  36.99 % 20.00 40.99 0.00 2.02

## F. Discount Rate

The discount rate used to measure the total pension liability was 7.0 percent. The projection of cash flows used to determine the discount rate assumed that contributions to the plan will be made as specified in statute. Based on that assumption and considering the funding ratio of the plan, the fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## G. Pension Liability (Asset) Sensitivity

The following presents the City's net pension liability (asset) for the plan, calculated using the discount rate disclosed in the preceding paragraph, as well as what the City's net pension liability (asset) would be if it were calculated using a discount rate 1 percent lower or 1 percent higher than the current discount rate:

		1 Percent	1 Percent			
	Dec	rease (6.00%)	Current (7.00%)		Increase (8.00%)	
Net pension liability (asset)	\$	(2,724,843)	\$	(2,882,516)	\$	(3,033,181)

## H. Pension Plan Fiduciary Net Position

The Association issues a publicly available financial report. This report may be obtained by writing to the Plymouth Firefighters' Relief Association, P.O. Box 47101, 3400 Plymouth Blvd., Plymouth, MN 55447.

## Note 11: OTHER POSTEMPLOYMENT BENEFITS PLAN

## A. Plan Description

The City administers a single-employer defined benefit healthcare plan. The City provides medical insurance to eligible retired city employees and beneficiaries through the City's group health insurance plan, which covers both active and retired employees. Benefit provisions are established through Minnesota Statutes 471.61 and 299A.465, which require public sector employers to provide eligible retirees and beneficiaries continuation in the group health insurance plan at the group plan premium rate. The plan does not issue a publicly available financial report.

## **B.** Funding Policy

The contribution requirements of plan members and the City are established by State Statutes and the City Council. Eligible retired city employees and beneficiaries contribute 100% of the group health insurance plan premium. For fiscal year 2016, the City contributed \$156,314.

## C. Annual OPEB Cost and Net OPEB Obligation

The City's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities over a period not to exceed thirty years.

The following table shows the components of the City's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the City's net OPEB obligation to the plan:

Interest on Net OPEB Obligation 60,426 Adjustment to Annual Required Contribution (85,664)	Annual Required Contribution	\$ 387,415
Adjustment to Annual Required Contribution (85,664)	Interest on Net OPEB Obligation	60,426
	Adjustment to Annual Required Contribution	(85,664)
Annual OPEB Cost 362,177	Annual OPEB Cost	362,177
Contributions made (156,314)	Contributions made	 (156,314)
Increase in Net OPEB Obligation 205,863	Increase in Net OPEB Obligation	205,863
Net OPEB Obligation beginning of year 1,510,646	Net OPEB Obligation beginning of year	 1,510,646
Net OPEB Obligation end of year \$ 1,716,509	Net OPEB Obligation end of year	\$ 1,716,509

## Note 11: OTHER POSTEMPLOYMENT BENEFITS PLAN – CONTINUED

The City's annual OPEB cost, contribution, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the years ended December 31:

			Percentage of Annual OPEB	
Fiscal Year	Annual OPEB	Employer	Cost	Net OPEB
Ended	Cost	Contribution	Contributed	Obligation
2016	\$362,177	\$156,314	43.2%	\$1,716,509
2015	\$355,017	\$133,070	37.5%	\$1,510,646
2014	\$345,624	\$192,490	55.7%	\$1,288,699

## **D.** Funding Status and Funding Progress

As of January 1, 2015, the actuarial accrued liability for benefits was \$3,146,617 all of which was unfunded and represents the implicit rate subsidies for eligible retirees and beneficiaries. The covered payroll (annual payroll of active employees covered by the plan) was \$17,432,097, and the ratio of the unfunded actuarial accrued liability to the covered payroll was 18.1%.

The projection of future benefit payments for an ongoing plan involves estimates of the value of the reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress, presented as required supplementary information following the notes to basic financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

## E. Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the City and plan members to that point. The actuarial methods and assumptions used include techniques that are designed short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of calculations.

For the January 1, 2015 actuarial valuation, the projected unit credit with thirty year amortization of the unfunded liability method was used. The actuarial assumptions included a discount rate of 4.0% (net of investment expenses), an inflation rate of 2.5%, and an annual healthcare cost trend rate of 7.5% initially, reduced to an ultimate rate of 5.0% in five years. The UAAL is being amortized on a level dollar basis over a closed period. The remaining amortization period at December 31, 2015 was 30 years.

The following actuarial assumptions were included:

Retirement age of active employees – Based on the retirement rates used in the PERA plan of which the employee is a participant and is adjusted for OPEB purposes.

Marital Status – Marital status of plan members at the calculation date was assumed to continue throughout retirement at a assumed factor of 85% for males and 65% for females.

Mortality - Life expectancies were based on the RP2014 mortality tables from the Society of Actuaries.

# Note 11: OTHER POSTEMPLOYMENT BENEFITS PLAN - CONTINUED

## F. Plan Members

The following summarizes the participant data at January 1, 2015, the date of the latest actuarial valuation:

Active participants	235
Participants/surviving Spouses receiving benefits	13
Spouses of Retired Participants receiving benefit	4
Total participants	<u>252</u>

## **Note 12: FUND BALANCES**

The following is a breakdown of equity components of governmental funds which are defined earlier in the report.

## A. Classifications

	Primary Government									
				Special						_
			]	Revenue		Capital F	Proje	ects		
	General Fun	d		Transit	Ge	eneral Capital Projects		provement Projects	Nonmajor Governmental Funds	Total
Nonspendable										
Prepaid items	\$ 76,9	91	\$	3,455	\$	_	\$	_	\$ 1,461	\$ 81,907
Advances to other funds	4,0		-	-,	-	_	_	_		4,011
Cemetery Perpetual Care - Principal	.,0	_		_		_		_	45,860	45,860
Inventory		_		_		_		_	1,988	1,988
Total nonspendable	81,0	02		3,455		_			49,309	133,766
Restricted										
Transit Services		_		7,218,575		_		_	_	7,218,575
Lawful Gambling		_		-,210,676		_		_	13,806	13,806
Debt Service		_		_		_		_	2,343,868	2,343,868
Housing Projects		_		_		_		_	98,148	98,148
Highway/Street Improvements		_		_		_		_	2,838,794	2,838,794
Park Construction		_		_		_		_	4,889,703	4,889,703
Tax Increment Financing		_		_		_		_	2,873,631	2,873,631
Cemetery Perpetual Care		_		_		_		_	145,388	145,388
Total restricted		_		7,218,575		_			13,203,338	20,421,913
Assigned										
Infrastructure Improvements		_		_		_		_	8,292,398	8,292,398
Recreation Programming		_		_		_		_	447,959	447,959
Park Improvements		_		_		_		_	2,351,005	2,351,005
Cemetery Maintenance		_		_		_		_	144,512	144,512
Other capital projects & improvements	160,0	74		_		7,480,337		4,170,863	11,622,638	23,433,912
Total assigned	160,0			_		7,480,337		4,170,863	22,858,512	34,669,786
Unassigned	14,835,7	05								14,835,705
Total	\$ 15,076,7	81	\$	7,222,030	\$	7,480,337	\$	4,170,863	\$ 36,111,159	\$70,061,170

## **Note 12: FUND BALANCES – CONTINUED**

# B. Minimum Unassigned Fund Balance Policy

The City has formally adopted a fund balance policy regarding the minimum fund balance for the General Fund. The policy establishes a minimum General Fund balance of 40% percent of the subsequent year projected expenditures and transfers out. At December 31, 2016, the fund balance of the General Fund was 40% percent of the subsequent year's annual projected expenditures and transfers out.



# REQUIRED SUPPLEMENTARY INFORMATION

# Schedule of City's and Non-Employer Proportionate Share of Net Pension Liability PERA - General Employees Retirement Fund Required Supplementary Information (Last Ten Years\*)

City Fiscal Year End Date	PERA Fiscal Year End Date (Measurement Date)	City's Proportion of the Net Pension Liability	Sha	s Proportionate ure of the Net on Liability (a)	Share	e's Proportionare of the Net Pension ity Associated with the City (b)	of the Ne	Proportionare Share the Net Pension lity and the State's ortionare Share of et Pension Liability ciated with the City (a+b)	ity's Covered Payroll (c)	City's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll (a/c)	Plan Fiduciary Net Position as a Percentage of the total Pension Liability
12/31/2016	6/30/2016	0.1968%	\$	15,979,184	\$	208,725	\$	16,187,909	\$ 12,176,534	131.23%	68.90%
12/31/2015	6/30/2015	0.1920%	\$	9,950,436	\$	_	\$	9,950,436	\$ 11,283,040	88.19%	78.20%

## Schedule of City Contributions PERA - General Employees Retirement Fund Required Supplementary Information (Last Ten Years\*)

				Con	tributions in					Contributions as
City Fiscal	PERA Fiscal Year	S	tatutorily	Rel	ation to the					a Percentage of
Year End	End Date	F	Required	Statuto	orily Required	Cont	ribution Deficiency			Covered Payroll
Date	(Measurement Date)	Cont	ributions (a)	Cont	ributions (b)	(Excess) (a-b)		(Excess) (a-b) Covered Payroll (c		(b/d)
12/21/2015	c 120 1201 c	Φ.	0.40.450	•	0.40.450	•		Φ	12 515 000	7.500/
12/31/2016	6/30/2016	\$	948,459	\$	948,459	\$	_	\$	12,645,800	7.50%
12/31/2015	6/30/2015	\$	867,352	\$	867,352	\$	_	\$	11,564,653	7.50%

<sup>\* -</sup> The City implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2015 measurement date). This schedule is provided prospectively beginning with the fiscal year ended December 31, 2015.

## Schedule of City's Proportionate Share of Net Pension Liability PERA - Public Employees Police and Fire Fund Required Supplementary Information (Last Ten Years\*)

City Fiscal Year End Date	PERA Fiscal Year End Date (Measurement Date)	City's Proportion of the Net Pension Liability	Share	Proportionate e of the Net Liability (a)	City's Covered Payroll (b)	City's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll (a/b)	Plan Fiduciary Net Position as a Percentage of the total Pension Liability
12/31/2016	6/30/2016	0.7080%	\$	28,413,271	\$ 6,825,726	416.27%	63.90%
12/31/2015	6/30/2015	0.7010%	\$	7,965,000	\$ 6,414,783	124.17%	86.60%

## Schedule of City Contributions PERA - Public Employees Police and Fire Fund Required Supplementary Information (Last Ten Years\*)

				Con	tributions in					
City Fiscal	PERA Fiscal Year	5	Statutorily	Rel	ation to the	Contri	ibution			Contributions as a
Year End	End Date		Required	Statutorily Required		Deficiency				Percentage of Covered
Date	(Measurement Date)	Con	tributions (a)	Contributions (b)		(Excess) (a-b)		Covered Payroll (d)		Payroll (b/d)
			-		_					
12/31/2016	6/30/2016	\$	1,154,248	\$	1,154,248	\$	_	\$	7,125,502	16.20%
12/31/2015	6/30/2015	\$	1,059,442	\$	1,059,442	\$	_	\$	6,541,475	16.20%

<sup>\* -</sup> The City implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2015 measurement date). This schedule is provided prospectively beginning with the fiscal year ended December 31, 2015.

## Schedule of Changes in the Plymouth Firefighters' Relief Association's Net Pension Asset and Related Ratios Required Supplementary Information (Last Ten Years\*)

	December 31, 2016		December 31, 2015	
Total Pension Liability				
Service cost	\$	246,422	\$	239,827
Interest		297,396		306,924
Change in assumptions		(113,973)		-
Change in beneft		797,225		-
Benefit payments		(528,341)		(895,936)
Net change in total pension liability		698,729		(349,185)
Total pension liability - beginning		4,974,352		5,323,537
Total pension liability - ending	\$	5,673,081	\$	4,974,352
Plan Fiduciary Net Position				
Contributions (state and local)	\$	489,748	\$	480,863
Net investment income		507,848		19,391
Benefit payments		(528,341)		(895,936)
Administrative costs		(30,723)		(25,044)
Net change in plan fiduciary net position		438,532		(420,726)
Total pension liability - beginning		8,117,065		8,537,791
Total pension liability - ending	\$	8,555,597	\$	8,117,065
Net pension liability/(asset) - ending	\$	(2,882,516)	\$	(3,142,713)
Plan fiduciary net position as a				
percentage of the total pension liability		150.81%		163.18%

## Schedule of Employer Contributions -Plymouth Firefighters' Relief Association Required Supplementary Information (Last Ten Years\*)

				tributions in ation to the						
City Fiscal	A	Actuarial	1	Actuarial	Contribution			Voluntary		
Year End	De	etermined	D	etermined	Deficiency			City		
Date	Cont	ributions (a)	Cont	ributions (b)	(E	excess) (a-b)		Contribution		
12/31/16	\$	108,897	\$	489,748	\$	(380,851)	\$		-	
12/31/15	\$	108,897	\$	480,863	\$	(371,966)	\$		_	

Note: This is a volunteer firefighters' relief association. There is no percentage of payroll to calculate.

<sup>\*</sup> This schedule is provided prospectively beginning with the fiscal year ended December 31, 2015

# Other Postemployment Benefits Plan Schedule of Funding Progress \*\*

Actuarial Valuation Date	Actuarial Accrued Liability	Actuarial Value of Plan Assets	Unfunded Actuarial Accrued Liability	Funded Ratio	Covered Payroll	Unfunded Liability as a Percentage of Payroll
January 1, 2015	\$ 3,146,617	\$ -	\$ 3,146,617	0.0%	\$ 17,432,097	18.1%
January 1, 2013	\$ 3,008,511	\$ -	\$ 3,008,511	0.0%	\$ 16,645,698	18.1%
January 1, 2011	\$ 3,072,106	\$ -	\$ 3,072,106	0.0%	\$ 16,110,899	19.1%

<sup>\*\* -</sup> Refer to Note 11 in the Notes to the basic financial statements for additional details regarding this Schedule of Funding Progress.

#### NOTES TO SCHEDULE OF CHANGES IN NET PENSION LIABILITIES AND RELATED RATIOS

# A. GENERAL EMPLOYEES RETIREMENT FUND PENSION PLAN

## 1. 2016 Changes

- Changes in Actuarial Assumptions:
  - The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2035 and 2.5% per year thereafter to 1.0% per year for all future years.
  - The assumed investment return was changed from 7.9% to 7.5%. The single discount rate was changed from 7.9% to 7.5%.
  - Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25% to 3.25% for payroll growth and 2.50% for inflation.

## 2. 2015 Changes

- Changes in Plan Provisions:
  - On January 1, 2015 the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised.
- Changes in Actuarial Assumptions:
  - The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2030 and 2.5% per year thereafter to 1.0% per year through 2035 and 2.5% per year thereafter.

## B. PUBLIC EMPLOYEES POLICE AND FIRE FUND PENSION PLAN

## 1. 2016 Changes

- Changes in Actuarial Assumptions:
  - The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2037 and 2.5% thereafter to 1.0% per year for all future years.
  - The assumed investment return was changed from 7.9% to 7.5%. The single discount rate changed from 7.9% to 5.6%.
  - o The assumed future salary increases, payroll growth, and inflation were decreased by 0.25% to 3.25% for payroll growth and 2.50% for inflation.

## 2. 2015 Changes

- Changes in Plan Provisions:
  - o The post-retirement benefit increase to be paid after attainment of the 90% funding threshold was changed, from inflation up to 2.5%, to a fixed rate of 2.5%.

#### CITY OF PLYMOUTH, MINNESOTA NOTES TO REQUIRED SUPPLEMENTARY INFORMATION Year Ended December 31, 2016

#### B. PUBLIC EMPLOYEES POLICE AND FIRE FUND PENSION PLAN – CONTINUED

- Changes in Actuarial Assumptions:
  - O The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2030 and 2.5% per year thereafter to 1.0% per year through 2037 and 2.5% per year thereafter.

#### C. PLYMOUTH FIREFIGHTERS' RELIEF ASSOCIATION

- 1. 2016 Changes
  - Change in Actuarial Assumptions:
    - The discount rate was changed from 6.0% to 7.0%.



### NONMAJOR GOVERNMENTAL COMBINING AND INDIVIDUAL FUNDS

(with comparative totals for December 31, 2015)

						Totals					
	Special		Debt		Capital	Pe	ermanent	2016			2015
A COTETE	Revenue		Service		Project		Fund		2016		2015
ASSETS Cash and investments	\$ 1,124,222	ф	2 025 160	\$	21 009 600	\$	100 412	\$	35,358,494	\$	42 196 207
		\$	3,035,160	Þ	31,008,699	Э	190,413	Э		Э	42,186,297
Accounts receivable	24,171		-		512,402		-		536,573		558,429
Notes receivable	1,358,511		16.004		836,000		-		2,194,511 80,874		2,204,294
Taxes receivable	8,818		16,824		55,232		-		,		51,111
Special assessments receivable	70.162		2,576		33,154		- 025		35,730		36,564
Accrued interest receivable	79,162		-		199,726		835		279,723		263,629
Due from other governments	36,113		-		-		-		36,113		51,628
Inventory	1,988		-		-		-		1,988		2,356
Prepaid items	1,461		-				-		1,461		2,077
Advances to other funds			-	_	2,328,818		-		2,328,818		2,803,172
TOTAL ASSETS	\$ 2,634,446	\$	3,054,560	\$	34,974,031	\$	191,248	\$	40,854,285	\$	48,159,557
LIABILITIES, DEFERRED INFLOWS OF RI Liabilities:	ESOURCES, AN	<u>ID FU</u>	J <b>ND BALAN</b>	<u>ICES</u>	<u>S</u>						
Accounts payable	\$ 35,415	\$	500	\$	368,177	\$	-	\$	404,092	\$	307,585
Accrued salaries and benefits payable	38,159		_		-		-		38,159		28,184
Deposits payable	1,900		-		-		-		1,900		2,000
Due to other governments	11,627		_		6,373		-		18,000		25,570
Advances from other funds	-		697,900		899,114		-		1,597,014		1,897,186
Accrued interest on advances	-		· -		_		_		-		109
Unearned revenue	252,790		_		13,192		_		265,982		252,664
Total liabilities	339,891		698,400		1,286,856		_		2,325,147		2,513,298
Deferred inflows of resources: Unavailable revenue	1,437,990		12,292		967,697		-		2,417,979		2,404,330
Fund balances:											
Nonspendable	3,449		_		_		45,860		49,309		50,293
Restricted	111,954		2,343,868		10,602,128		145,388		13,203,338		12,671,942
Assigned	741,162		-		22,117,350				22,858,512		30,519,694
Total fund balances	856,565	_	2,343,868		32,719,478	_	191,248	_	36.111.159	_	43,241,929
TOTAL LIABILITIES, DEFERRED INFLOWS	050,505		2,373,000	_	52,717,770		171,270		50,111,157		13,271,727
OF RESOURCES, AND FUND BALANCES	\$ 2,634,446	\$	3,054,560	\$	34,974,031	\$	191,248	\$	40,854,285	\$	48,159,557

#### CITY OF PLYMOUTH, MINNESOTA NONMAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES YEAR ENDED DECEMBER 31, 2016

					То	tals
	Special Revenue	Debt Service	Capital Project	Permanent Fund	2016	2015
REVENUES:						
Property taxes	\$ 602,486	\$ 1,523,203	\$ 4,726,410	\$ -	\$ 6,852,099	\$ 6,769,799
Special assessments	_	-	6,714	-	6,714	22,557
Licenses and permits	-	-	133,337	_	133,337	156,086
Intergovernmental	311,277	19	2,290,163	_	2,601,459	2,860,170
Charges for services	1,203,725	-	29,351	_	1,233,076	1,257,117
Franchise fees	-	-	2,164,036	_	2,164,036	2,630,711
Contributions	70,212	_	1,946,112	_	2,016,324	3,389,385
Investment earnings	11.768	426	578,402	1,834	592,430	680,110
Loan repayments	8,063	_	-	-	8,063	7,836
Other revenues	1,685	_	80,000	_	81,685	10
Total revenues	2,209,216	1,523,648	11,954,525	1,834	15,689,223	17,773,781
EXPENDITURES:						
Current:						
General government	7	_	2,227	_	2,234	1.801
Economic development	38	_	693,929	_	693,967	690,321
Parks and recreation	1,780,159	_	3,306	_	1,783,465	1,741,794
Public service	282,264	_	-	_	282,264	495,799
Public works	202,201	_	5.862	50	5,912	5,931
Interest on interfund advances	_	30,694	33,085	-	63,779	55,835
Debt service:		30,074	33,003		03,777	33,033
Principal retirement	-	995,000	-	_	995,000	1,810,000
Interest and fiscal charges	_	407,771	_	_	407,771	601,488
Bond issuance costs	_	-	_	_	-	62,939
Capital outlay	5,550	_	_	_	5,550	23,074
Total expenditures	2,068,018	1,433,465	738,409	50	4,239,942	5,488,982
EXCESS (DEFICIENCY) OF						
REVENUES OVER						
(UNDER) EXPENDITURES	141,198	90,183	11,216,116	1,784	11,449,281	12,284,799
OTHER FINANCING						
SOURCES (USES):						
Transfers in	_	40,737	20.138	_	60.875	5,246,941
Transfers out	(62,084)	-	(18,578,842)	_	(18,640,926)	(15,132,991)
General obligation bonds issued	-	_	-	_	-	3,295,000
Premium on bonds issued	_	_	_	_	_	121,407
Payment of refunded bonds	_	_	_	_	_	(4,575,000)
Total other financing						(1,575,555)
sources (uses)	(62,084)	40,737	(18,558,704)		(18,580,051)	(11,044,643)
NET CHANGE IN FUND BALANCES	79,114	130,920	(7,342,588)	1,784	(7,130,770)	1,240,156
FUND BALANCES AT BEGINNING						
OF YEAR	777,451	2,212,948	40,062,066	189,464	43,241,929	42,001,773
FUND BALANCES AT END OF YEAR	\$ 856,565	\$ 2,343,868	\$ 32,719,478	\$ 191,248	\$ 36,111,159	\$ 43,241,929



### SPECIAL REVENUE FUNDS – NONMAJOR

<u>Recreation Fund</u> - Transfers are received from the General Fund and revenue from participants in the City's recreational programs. These revenues are used to finance the recreational programs offered to the citizens of Plymouth and other participants.

<u>Parkers Lake Cemetery Maintenance Fund</u> - Revenues derived from the sale of cemetery lots are receipted into this fund and are used to finance cemetery maintenance costs.

<u>Community Development Fund</u> - This fund is used to account for funds to assist with financing the costs of community development functions, such as comprehensive plan updates, land use maps, and other development activities.

<u>Economic Development Fund</u> - This fund was established to account for activities to encourage economic development by supplementing conventional financing sources available to existing and new businesses.

<u>Community Development Block Grant Fund</u> - This fund receives and expends the City's allocation of the Federal Community Development Block Grant Program funds. The primary beneficiaries from the activities of this fund are persons of low and moderate income.

<u>Lawful Gambling Fund</u> - The Plymouth Lions manage lawful gambling operations in the City of Plymouth. The City receives fees and makes expenditures in accordance with state statutes.

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CITY OF PLYMOUTH, MINNESOTA SPECIAL REVENUE FUNDS NONMAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEET DECEMBER 31, 2016 (with comparative totals for December 31, 2015)

	Recreation		Parkers Lake Cemetery Maintenance		Community Development		Economic Development		De	ommunity evelopment lock Grant
<u>ASSETS</u>										
Cash and investments	\$	739,664	\$	143,881	\$	56,018	\$	91,041	\$	88,018
Accounts receivable		15,099		-		-		987		-
Notes receivable		-		=		225,000		121,374		1,012,137
Taxes receivable		8,738		-		-		-		80
Accrued interest receivable		3,496		631		42,349		399		32,166
Due from other governments		3,012		-		-		-		33,101
Inventory		1,988		_		-		-		-
Prepaid items		1,461		-		-		-		-
TOTAL ASSETS	\$	773,458	\$	144,512	\$	323,367	\$	213,801	\$	1,165,502
LIABILITIES, DEFERRED INFLOWS OF R Liabilities: Accounts payable Accrued salaries and benefits payable Deposits payable Due to other governments Unearned revenue Total liabilities	\$ 	13,927 36,286 1,900 11,627 252,790 316,530	\$ 		\$ 	- - - - -	\$	- - - - -	\$	21,488 1,873 - - - - - - - - - - - - - - - - - - -
Deferred inflows of resources:										
Unavailable revenue		5,520		-		267,103		121,374		1,043,993
Fund balances:										
Nonspendable		3,449		_		_		_		-
Restricted		_		_		_		_		98,148
Assigned		447,959		144,512		56,264		92,427		_
Total fund balances		451,408		144,512		56,264		92,427		98,148
TOTAL LIABILITIES, DEFERRED INFLOWS				,						
OF RESOURCES, AND FUND BALANCES	\$	773,458	\$	144,512	\$	323,367	\$	213,801	\$	1,165,502

	To	tals	
Lawful ambling	2016		2015
\$ 5,600	\$ 1,124,222	\$	1,005,692
8,085	24,171		20,422
-	1,358,511		1,368,294
-	8,818		5,056
121	79,162		73,651
-	36,113		51,628
-	1,988		2,356
 <u>-</u>	 1,461		2,077
\$ 13,806	\$ 2,634,446	\$	2,529,176
\$ -	\$ 35,415	\$	18,116
-	38,159		28,184
-	1,900		2,000
-	11,627		18,877
 	 252,790 339,891		242,359 309,536
	 339,891		309,330
	1,437,990		1,442,189
-	3,449		4,433
13,806	111,954		76,128
 _	 741,162		696,890
13,806	856,565		777,451
\$ 13,806	\$ 2,634,446	\$	2,529,176

# CITY OF PLYMOUTH, MINNESOTA SPECIAL REVENUE FUNDS NONMAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES YEAR ENDED DECEMBER 31, 2016

	R	ecreation	C	kers Lake emetery intenance		nmunity elopment	conomic elopment	Dev	mmunity elopment ck Grant
REVENUES:					,		 		
Property taxes	\$	600,388	\$	-	\$	-	\$ -	\$	2,098
Intergovernmental		10		-		-	-		311,267
Charges for services		1,203,595		130		-	-		-
Contributions		28,300		-		-	-		-
Investment earnings		4,768		1,430		540	4,539		237
Loan repayments		-		-		-	8,063		-
Other revenues		1,685		-		-	-		-
Total revenues		1,838,746		1,560		540	12,602		313,602
EXPENDITURES:									
Current:									
General government		-		-		-	-		-
Economic development		-		-		15	23		-
Parks and recreation		1,780,159		-		-	-		-
Public service		-		3,750		-	-		278,514
Capital outlay		5,550		-		-	-		-
Total expenditures		1,785,709		3,750		15	23		278,514
EXCESS (DEFICIENCY) OF REVENUES									
OVER (UNDER) EXPENDITURES		53,037		(2,190)		525	 12,579		35,088
OTHER FINANCING SOURCES (USES):									
Transfers in		-		-		-	-		-
Transfers out		(20,138)		-		-	-		-
Total other financing sources (uses)		(20,138)		-			-		-
NET CHANGE IN FUND BALANCES		32,899		(2,190)		525	12,579		35,088
FUND BALANCES AT BEGINNING OF YEAR		418,509		146,702		55,739	 79,848		63,060
FUND BALANCES AT END OF YEAR	\$	451,408	\$	144,512	\$	56,264	\$ 92,427	\$	98,148

	To	tals	
Lawful ambling	2016		2015
\$ _	\$ 602,486	\$	586,527
-	311,277		481,391
-	1,203,725		1,237,376
41,912	70,212		50,087
254	11,768		16,214
-	8,063		7,836
-	1,685		10
42,166	2,209,216		2,379,441
7	7		6
=	38		29
-	1,780,159		1,739,500
-	282,264		495,799
-	5,550		23,074
7	2,068,018		2,258,408
 42,159	 141,198		121,033
-	-		38,665
(41,946)	 (62,084)		(69,446)
(41,946)	(62,084)		(30,781)
213	79,114		90,252
 13,593	 777,451		687,199
\$ 13,806	\$ 856,565	\$	777,451

## CITY OF PLYMOUTH, MINNESOTA RECREATION SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL YEAR ENDED DECEMBER 31, 2016

		2015		
	Original and Final Budget	2016 Actual	Variance with Final Budget	Actual
REVENUES:				
Property taxes	\$ 601,665	\$ 600,388	\$ (1,277)	\$ 572,986
Intergovernmental	-	10	10	17
Charges for services	1,208,725	1,203,595	(5,130)	1,237,261
Contributions	9,000	28,300	19,300	13,500
Investment earnings	8,000	4,768	(3,232)	7,326
Other revenues	1,300	1,685	385	10
Total revenues	1,828,690	1,838,746	10,056	1,831,100
EXPENDITURES: Current:				
Parks and recreation:	1.006.120	1.060.000	25.001	1 005 013
Personal services	1,086,130	1,060,229	25,901	1,005,812
Materials and supplies	60,700	75,600	(14,900)	61,701
Contractual services	661,722	644,330	17,392	671,987
Capital outlay	1,808,552	5,550 1,785,709	(5,550) 22,843	23,074 1,762,574
Total expenditures	1,808,552	1,785,709	22,843	1,762,574
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	20,138	53,037	32,899	68,526
OTHER FINANCING SOURCES (USES):				
Transfers in	_	_	_	38,665
Transfers out	(20,138)	(20,138)	-	(32,700)
Total other financing sources (uses)	(20,138)	(20,138)		5,965
NET CHANGE IN FUND BALANCE	-	32,899	32,899	74,491
FUND BALANCE AT BEGINNING OF YEAR	418,509	418,509		344,018
FUND BALANCE AT END OF YEAR	\$ 418,509	\$ 451,408	\$ 32,899	\$ 418,509

## CITY OF PLYMOUTH, MINNESOTA COMMUNITY DEVELOPMENT BLOCK GRANT SPECIAL REVENUE FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL YEAR ENDED DECEMBER 31, 2016

			2015			
	aı	Original nd Final Budget	 Actual	wi	ariance th Final Budget	Actual
REVENUES:			 			_
Property taxes	\$	2,102	\$ 2,098	\$	(4)	\$ 13,541
Intergovernmental		293,760	311,267		17,507	481,374
Investment earnings		600	 237		(363)	479
Total revenues		296,462	313,602		17,140	 495,394
EXPENDITURES: Current: Public service:						
Personal services		42,196	34,879		7,317	58,228
Materials and supplies		300	126		174	506
Contractual services		253,966	 243,509		10,457	 432,075
Total expenditures		296,462	278,514		17,948	490,809
NET CHANGE IN FUND BALANCE		-	35,088		35,088	4,585
FUND BALANCE AT BEGINNING OF YEAR		63,060	63,060		-	 58,475
FUND BALANCE AT END OF YEAR	\$	63,060	\$ 98,148	\$	35,088	\$ 63,060

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#### DEBT SERVICE FUNDS – NONMAJOR

<u>General Obligation Bonds Fund</u> - This fund is used to account for the accumulation of resources for payment of general obligation bonds or other general indebtedness and interest thereon.

<u>Tax Increment Bonds Fund</u> - This fund is used to account for the accumulation of resources for payment of tax increment general obligation bonds and interest thereon. These bonds were sold to finance the construction of public collector and distributor roadway improvements, drainage improvements, and other public development costs in the City.

<u>Special Assessment Bonds Fund</u> - This fund is used to account for the accumulation of resources for the payment of special assessment bonds. These bonds were sold to finance certain public improvements such as residential streets, sidewalks, storm sewers, or the provision of services, which are to be paid for wholly or in part from special assessments, levied against benefited property.

	General		Tax Increment Bonds		Special Assessment Bonds		Totals			
	Obligation Bonds						2016			2015
<u>ASSETS</u>										
Cash and investments	\$	1,799,620	\$	876,188	\$	359,352	\$	3,035,160	\$	2,997,594
Taxes receivable (rebates)		15,921		1,220		(317)		16,824		11,190
Special assessments receivable		-		-		2,576		2,576		2,576
TOTAL ASSETS	\$	1,815,541	\$	877,408	\$	361,611	\$	3,054,560	\$	3,011,360
LIABILITIES, DEFERRED INFLOWS OF RI	<u>ESO</u>	URCES, ANI	D FUI	ND BALANC	<u>CES</u>					
Accounts payable	\$	500	\$	-	\$	-	\$	500	\$	_
Advances from other funds		_		697,900		_		697,900		790,202
Total liabilities		500		697,900		-		698,400		790,202
Deferred inflows of resources:										
Unavailable revenue		10,033				2,259		12,292		8,210
Fund balances:										
Restricted		1,805,008		179,508		359,352		2,343,868		2,212,948
TOTAL LIABILITIES, DEFERRED INFLOWS				,						
OF RESOURCES, AND FUND BALANCES	\$	1,815,541	\$	877,408	\$	361,611	\$	3,054,560	\$	3,011,360

# CITY OF PLYMOUTH, MINNESOTA DEBT SERVICE FUNDS NONMAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES YEAR ENDED DECEMBER 31, 2016

	General	Tax	Special	To	tals
	Obligation Bonds	Increment Bonds	Assessment Bonds	2016	2015
REVENUES:					
Property taxes	\$ 1,094,298	\$ 428,905	\$ -	\$ 1,523,203	\$ 1,611,671
Intergovernmental	19	-	-	19	37
Investment earnings	238	128	60	426	12
Total revenues	1,094,555	429,033	60	1,523,648	1,611,720
EXPENDITURES:					
Current:					
Interest on interfund advances	-	30,694	_	30,694	16,700
Debt service:					
Principal retirement	825,000	170,000	-	995,000	1,810,000
Interest and fiscal charges	346,489	61,282	-	407,771	601,488
Bond issuance costs	-	-	-	-	62,939
Total expenditures	1,171,489	261,976		1,433,465	2,491,127
EXCESS (DEFICIENCY) OF REVENUES					
OVER (UNDER) EXPENDITURES	(76,934)	167,057	60	90,183	(879,407)
OTHER FINANCING SOURCES (USES):					
Transfers in	_	40,737	_	40,737	81,850
Transfers out	_	· -	_	-	(3,353,469)
General obligation bonds issued	-	-	_	-	3,295,000
Premium on bonds issued	-	-	-	-	121,407
Payment of refunded bonds	-		-	-	(4,575,000)
Total other financing sources (uses)		40,737		40,737	(4,430,212)
NET CHANGE IN FUND BALANCES	(76,934)	207,794	60	130,920	(5,309,619)
FUND BALANCES (DEFICITS) AT BEGIN	NING				
OF YEAR	1,881,942	(28,286)	359,292	2,212,948	7,522,567
FUND BALANCES AT END OF YEAR	\$ 1,805,008	\$ 179,508	\$ 359,352	\$ 2,343,868	\$ 2,212,948



### CAPITAL PROJECTS FUNDS – NONMAJOR

<u>Minnesota State Aid Fund</u> - This fund is used to account for the City's allocation of the state collected highway user tax. The allocation is based on population and need for construction of designated state aid streets in the City.

<u>Community Improvement Fund</u> - This fund is used to account for expenditures, which may be made only for items of a capital nature. Allowed expenditures are provided for by ordinance. Funds are deposited into this fund from surplus money or special assessment collections that remain after an improvement project has been fully funded and the bonds issued for the project paid.

<u>Park Replacement Fund</u> - This fund is used to account for the accumulation of resources for the major repairs and replacement of the City's park facilities and trails.

<u>Infrastructure Replacement Fund</u> - This fund is used to account for accumulation of resources for major infrastructure repair and replacement. The major source of revenue is property taxes.

<u>Project Administration</u> - Revenues received are a portion of all special assessments, which are levied on benefiting properties, and are used to provide funds for project contingencies and other special projects.

<u>Park Construction Fund</u> - These funds are used to account for the monies received from land developers and are used for the acquisition and development of park land.

<u>Capital Improvement Fund</u> - This fund was established to accumulate resources for capital improvements, such as building construction, without the need to issue bonds.

<u>Tax Increment Projects Fund</u> - This fund is used to account for expenditures incurred in the construction of public collector and distributor roadway improvements, drainage improvements, and other public development costs in the City.

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	_	Minnesota State Aid		Community oprovement	R	Park eplacement		rastructure eplacement	Project ninistration
ASSETS									
Cash and investments	\$	2,826,416	\$	4,986,323	\$	2,852,957	\$	7,731,604	\$ 539,979
Accounts receivable		-		-		-		512,402	-
Notes receivable		-		-		-		-	-
Taxes receivable		-		-		5,004		44,079	-
Special assessments receivable		-		33,154		-		-	-
Accrued interest receivable		12,378		21,881		12,493		33,073	2,369
Advances to other funds				895,103		392,018			_
TOTAL ASSETS	\$	2,838,794	\$	5,936,461	\$	3,262,472	\$	8,321,158	\$ 542,348
LIABILITIES, DEFERRED INFLOWS OF RE	SO	URCES, AND	FU!	ND BALANC	ES				
Liabilities:									
Accounts payable	\$	-	\$	-	\$	-	\$	44	\$ -
Due to other governments		-		-		-		-	-
Advances from other funds		-		-		895,103		-	-
Accrued interest on advances		-		-		-		-	-
Deferred revenue		_		-		13,192		_	_
Total liabilities		_				908,295		44	-
Deferred inflows of resources:									
Unavailable revenue		_		30,948		3,172		28,716	_
				20,5.0		5,172	-	20,710	
Fund balances:									
Restricted		2,838,794		-		-		-	-
Assigned				5,905,513		2,351,005		8,292,398	542,348
Total fund balances		2,838,794		5,905,513		2,351,005		8,292,398	542,348
TOTAL LIABILITIES, DEFERRED INFLOWS									
OF RESOURCES, AND FUND BALANCES	\$	2,838,794	\$	5,936,461	\$	3,262,472	\$	8,321,158	\$ 542,348

		Tax	То	tals
Park Construction	Capital Improvement	Increment Projects	2016	2015
\$ 4,868,608	\$ 3,964,814	\$ 3,237,998	\$ 31,008,699	\$ 37,994,190
-	-	-	512,402	538,007
-	-	836,000	836,000	836,000
-	6,132	17	55,232	34,865
-	-	-	33,154	33,988
21,185	17,401	78,946	199,726	189,335
-	1,041,697	-	2,328,818	2,803,172
\$ 4,889,793	\$ 5,030,044	\$ 4,152,961	\$ 34,974,031	\$ 42,429,557
\$ 90 - - - - - - 90	\$ - - - - -	\$ 368,043 6,373 4,011 - 378,427	\$ 368,177 6,373 899,114 - 13,192 1,286,856	\$ 289,469 6,693 1,106,984 109 10,305 1,413,560
	3,958	900,903	967,697	953,931
4,889,703	5,026,086	2,873,631	10,602,128 22,117,350	10,239,262 29,822,804
4,889,703	5,026,086	2,873,631	32,719,478	40,062,066
\$ 4,889,793	\$ 5,030,044	\$ 4,152,961	\$ 34,974,031	\$ 42,429,557

# CITY OF PLYMOUTH, MINNESOTA CAPITAL PROJECT FUNDS NONMAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES YEAR ENDED DECEMBER 31, 2016

	Minnesota State Aid	Community Improvement	Park Replacement	Infrastructure Replacement	Project Administration
REVENUES:					
Property taxes	\$ -	\$ -	\$ 352,881	\$ 2,958,435	\$ -
Special assessments	-	6,714	-	-	-
Licenses and permits	-	-	-	133,337	-
Intergovernmental	2,290,100	-	6	50	-
Charges for services	-	-	29,351	-	-
Franchise fees	-	-	-	2,164,036	-
Contributions	-	-	-	-	-
Investment earnings	28,438	76,563	59,610	243,653	5,203
Other revenues					
Total revenues	2,318,538	83,277	441,848	5,499,511	5,203
EXPENDITURES: Current:					
General government	-	1,265	-	-	-
Economic development	-	-	-	-	-
Parks and recreation	-	-	959	-	-
Public works	819	-	-	4,902	141
Interest on interfund advances			33,085		
Total expenditures	819	1,265	34,044	4,902	141
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	2,317,719	82,012	407,804	5,494,609	5,062
OTHER FINANCING SOURCES (USES):					
Transfers in	_	_	20,138	_	-
Transfers out	(508,463)	_	(1,520,258)	(12,659,449)	-
Total other financing sources (uses)	(508,463)	_	(1,500,120)	(12,659,449)	
NET CHANGE IN FUND BALANCES	1,809,256	82,012	(1,092,316)	(7,164,840)	5,062
FUND BALANCES AT BEGINNING OF YEAR	1,029,538	5,823,501	3,443,321	15,457,238	537,286
FUND BALANCES AT END OF YEAR	\$ 2,838,794	\$ 5,905,513	\$ 2,351,005	\$ 8,292,398	\$ 542,348

			Tax		Tot	tals	
Park Construction		Capital provement	ncrement Projects	2016			2015
\$ -	\$	418,573	\$ 996,521	\$	4,726,410	\$	4,571,601
-		· -	-		6,714		22,557
-		-	-		133,337		156,086
-		7	-		2,290,163		2,378,742
-		-	-		29,351		19,741
-		-	-		2,164,036		2,630,711
1,946,112		-	-		1,946,112		3,339,298
95,921		47,010	22,004		578,402		661,118
			80,000		80,000		
2,042,033		465,590	1,098,525		11,954,525		13,779,854
		962			2,227		1,795
-		902	693,929		693,929		690,292
2,347		-	093,929		3,306		2,294
2,347		_	_		5,862		5,889
_		_	_		33,085		39,135
2,347		962	 693,929		738,409		739,405
2,3 17			073,727		730,109		737,103
2,039,686		464,628	404,596		11,216,116		13,040,449
					20,138		5,126,426
(3,849,935)		_	(40,737)		(18,578,842)		(11,710,076)
(3,849,935)		<del></del>	 (40,737)		(18,558,704)		(6,583,650)
(3,047,733)	- —		 (40,737)		(10,550,704)		(0,363,030)
(1,810,249)		464,628	363,859		(7,342,588)		6,456,799
6,699,952		4,561,458	2,509,772		40,062,066		33,605,267
\$ 4,889,703	\$	5,026,086	\$ 2,873,631	\$	32,719,478	\$	40,062,066

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## PERMANENT FUNDS – NONMAJOR

<u>Parkers Lake Cemetery Perpetual Care Fund</u> - The Parkers Lake Cemetery Perpetual Care Fund was established to account for funds dedicated to perpetual maintenance of the cemetery; only earnings, and not principal, may be expended for major capital improvements.

CITY OF PLYMOUTH, MINNESOTA PARKERS LAKE CEMETERY PERPETUAL CARE PERMANENT FUND NONMAJOR GOVERNMENTAL FUND COMPARATIVE BALANCE SHEET DECEMBER 31, 2016 AND 2015

	2016		2015	
ASSETS Cash and investments Accrued interest receivable	\$	190,413 835	\$	188,821 643
Total Assets	\$	191,248	\$	189,464
FUND BALANCES Fund balance: Nonspendable Restricted Total fund balance	\$	45,860 145,388	\$	45,860 143,604
Total fund balance	\$	191,248	\$	189,464

# CITY OF PLYMOUTH, MINNESOTA PARKERS LAKE CEMETERY PERPETUAL CARE PERMANENT FUND NONMAJOR GOVERNMENTAL FUND COMPARATIVE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE YEARS ENDED DECEMBER 31, 2016 AND 2015

	 2016	 2015
REVENUES: Investment earnings	\$ 1,834	\$ 2,766
EXPENDITURES: Current:		
Public works	 50	 42
NET CHANGE IN FUND BALANCE	1,784	2,724
FUND BALANCE AT BEGINNING OF YEAR	 189,464	 186,740
FUND BALANCE AT END OF YEAR	\$ 191,248	\$ 189,464



### GENERAL FUND COMPARATIVE INFORMATION

	Totals	
	2016	2015
ASSETS	ф. 10.15 с <b>52</b> 0	ф. 10.10.1 <b>22</b> .6
Cash and investments	\$ 18,176,730	\$ 18,104,236
Accounts receivable	347,717	87,855
Taxes receivable	375,512	218,979
Special assessments receivable	38,031	10,263
Accrued interest receivable	88,166	71,118
Due from other governments	205,486	296,977
Inventory	<del>-</del>	60
Prepaid items	76,991	68,454
Advances to other funds	4,011	4,159
TOTAL ASSETS	\$ 19,312,644	\$ 18,862,101
LIABILITIES, DEFERRED INFLOWS OF RES Liabilities: Accounts payable Accrued salaries and benefits payable Deposits payable Due to other governments Unearned revenue Total liabilities	\$ 496,274 856,046 1,905,212 61,381 585,011 3,903,924	\$ 605,166 736,525 1,968,150 76,851 681,404 4,068,096
Deferred inflows of resources:		
Unavailable revenue	331,939	195,821
Fund balances:		
Nonspendable	81,002	68,514
Assigned	160,074	180,144
Unassigned	14,835,705	14,349,526
Total fund balance	15,076,781	14,598,184
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES	\$ 19,312,644	\$ 18,862,101

		2016		2015
	Original and Final Budget	Actual	Variance with Final Budget	Actual
REVENUES:				
Property taxes	\$ 25,278,373	\$ 25,247,809	\$ (30,564)	\$ 24,414,150
Special assessments	10,000	12,822	2,822	13,539
Licenses and permits:				
Nonbusiness	3,194,600	4,039,352	844,752	5,420,914
Business	390,310	470,743	80,433	376,696
Total licenses and permits	3,584,910	4,510,095	925,185	5,797,610
Intergovernmental:				
State grants and aids	1,902,250	3,017,976	1,115,726	2,377,478
Federal grants	62,598	58,144	(4,454)	70,999
Other	400,000	412,082	12,082	432,522
Total intergovernmental	2,364,848	3,488,202	1,123,354	2,880,999
Charges for services	3,864,430	3,959,231	94,801	2,385,480
Fines and forfeitures	713,500	443,918	(269,582)	635,906
Contributions	81,600	102,651	21,051	17,675
Investment earnings (loss)	260,000	102,490	(157,510)	222,252
Other revenues	106,800	268,028	161,228	236,937
Total revenues	36,264,461	38,135,246	1,870,785	36,604,548
OTHER FINANCING SOURCES: Transfers from other funds:				
Lawful Gambling	20,000	41,946	21,946	-
Improvement Project Construction	150,000	207,343	57,343	137,401
Tax Increment Projects	-	-	-	80,000
Water Sewer Utility	-	-	-	141,210
Water Resources	-	-	-	17,388
Ice Center	-	-	-	11,939
Solid Waste	-	-	-	17,929
Field House	-	-	-	3,824
Resource Planning	61,000	79,271	18,271	18,516
Total other financing sources	231,000	328,560	97,560	428,207
TOTAL REVENUES AND OTHER				
FINANCING SOURCES	\$ 36,495,461	\$ 38,463,806	\$ 1,968,345	\$ 37,032,755

		2016		2015
	Original and Final		Variance with Final	
	Budget	Actual	Budget	Actual
GENERAL GOVERNMENT:	Duager	Tictuui	Duager	1100001
Personal services	\$ 3,423,188	\$ 3,575,848	\$ (152,660)	\$ 2,603,639
Materials and supplies	30,050	44,466	(14,416)	33,453
Contractual services	2,353,923	2,376,395	(22,472)	2,285,702
Other	642,025	1,331,593	(689,568)	624,278
Total general government	6,449,186	7,328,302	(879,116)	5,547,072
PARKS AND RECREATION:				
Personal services	3,141,790	3,002,490	139,300	2,845,804
Materials and supplies	486,300	520,839	(34,539)	505,409
Contractual services	2,304,355	2,296,807	7,548	2,161,597
Capital outlay	10,000	13,564	(3,564)	6,877
Other	17,250	23,297	(6,047)	54,712
Total parks and recreation	5,959,695	5,856,997	102,698	5,574,399
PUBLIC SAFETY:				
Personal services	13,211,223	12,865,115	346,108	11,979,530
Materials and supplies	328,830	369,626	(40,796)	341,137
Contractual services	3,962,200	3,926,081	36,119	3,821,579
Capital outlay	-,,	14,100	(14,100)	40,542
Other	546,150	639,877	(93,727)	577,899
Total public safety	18,048,403	17,814,799	233,604	16,760,687
PUBLIC WORKS:				
Personal services	2,286,892	2,204,198	82,694	2,103,060
Materials and supplies	738,300	298,219	440,081	475,607
Contractual services	2,846,235	2,354,194	492,041	2,353,442
Capital outlay	-	65,304	(65,304)	36,297
Other	250	581	(331)	260
Total public works	5,871,677	4,922,496	949,181	4,968,666
Total expenditures	36,328,961	35,922,594	406,367	32,850,824
OTHER FINANCING USES:				
Transfers to other funds:				
Recreation	-	-	_	1,919
Improvement Project Construction	-	21,620	(21,620)	49,032
General Capital Projects	-	1,886,495	(1,886,495)	2,750,592
Central Equipment	12,000	-	12,000	-
Resource Planning	154,500	154,500	-	185,500
Total other financing uses	166,500	2,062,615	(1,896,115)	2,987,043
TOTAL EXPENDITURES AND OTHER				
FINANCING USES	\$ 36,495,461	\$ 37,985,209	\$ (1,489,748)	\$ 35,837,867

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## PROPRIETARY COMBINING AND INDIVIDUAL FUNDS

### **Enterprise Funds - Nonmajor**

<u>Solid Waste Management Fund</u> - The Solid Waste Management Fund provides collection services for various recyclable materials. Solid waste expenditures are primarily costs for curbside collections.

<u>Field House Fund</u> - The Field House Fund accounts for the operations of an inflatable dome erected over an indoor soccer field from October through March. Activities include soccer, football, golf, and walking.

### **Internal Service Funds**

<u>Central Equipment Fund</u> - The Central Equipment Fund was established to own and maintain all operating equipment of the City. Equipment maintenance, repair, and replacement costs are provided from rental rates which the Central Equipment Fund charges the City's operating departments for use of equipment.

<u>Public Facilities Fund</u> - The Public Facilities Fund was established to provide services for the operations of City facilities. Facility maintenance, repair, and replacement costs are provided from charges to the City's operating departments for use of the facilities.

<u>Information Technology Fund</u> - The Information Technology Fund was established to account for the planning, designing, and implementing of information systems. Equipment and software maintenance repair, and replacement costs are provided from rental rates charged to the City's operating departments for use of equipment.

<u>Risk Management Fund</u> - The Risk Management Fund administers the City's property, casualty, and self-insured worker's compensation insurance programs. Fund revenues are primarily charges to other funds and interest earnings.

<u>Employee Benefits Fund</u> - The Employee Benefits Fund serves as the recording fund for all employee fringe benefits. Fund revenues are primarily charges to other funds and interest earnings.

<u>Resource Planning Fund</u> – The Resource Planning Fund is used to account for the accumulation of resources for future projects.

	Solid Waste			Field		Totals				
	Ma	nagement		House		2016		2015		
ASSETS										
Current assets:										
Cash and investments	\$	1,503,770	\$	1,689,697	\$	3,193,467	\$	3,518,251		
Accounts receivable		128,515		167,381		295,896		55,698		
Special assessments receivable		7,330		-		7,330		-		
Accrued interest receivable		6,833		7,376		14,209		11,976		
Due from other governments		5,837		-		5,837		2,149		
Prepaid items		600		1,305		1,905		2,299		
Total current assets		1,652,885		1,865,759		3,518,644		3,590,373		
Noncurrent assets:										
Capital assets:										
Land		-		47,551		47,551		47,551		
Buildings		-		1,306,187		1,306,187		1,306,187		
Improvements other than buildings		134,949		248,368		383,317		383,317		
Machinery and equipment		-		161,990		161,990		161,990		
Total capital assets		134,949		1,764,096		1,899,045		1,899,045		
Less accumulated depreciation		(10,732)		(1,043,426)		(1,054,158)		(985,593)		
Net capital assets		124,217		720,670		844,887		913,452		
TOTAL ASSETS	\$	1,777,102	\$	2,586,429	\$	4,363,531	\$	4,503,825		
LIABILITIES										
Current liabilities:										
Accounts payable	\$	68,589	\$	14,026	\$	82,615	\$	76,730		
Accrued salaries and benefits payable		3,372		6,102		9,474		9,848		
Due to other governments		, -		951		951		949		
Unearned revenue		_		239,168		239,168		70,990		
Total liabilities		71,961		260,247		332,208		158,517		
NET POSITION										
Net investment in capital assets		124,217		720,670		844,887		913,452		
Unrestricted		1,580,924		1,605,512		3,186,436		3,431,856		
Total net position		1,705,141		2,326,182		4.031.323		4,345,308		
TOTAL LIABILITIES AND NET POSITION	\$	1,777,102	\$	2,586,429	\$	4,363,531	\$	4,503,825		
10 THE ENDIETHED THE THEIT OBTION	Ψ	1,777,102	Ψ	2,300,427	Ψ	1,505,551	Ψ	1,505,025		

#### CITY OF PLYMOUTH, MINNESOTA ENTERPRISE FUNDS NONMAJOR PROPRIETARY FUNDS COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION YEAR ENDED DECEMBER 31, 2016

(with comparative totals for year ended December 31, 2015)

	Solid Waste	Field	Totals				
	Management	House	2016	2015			
OPERATING REVENUES:							
Charges for services	\$ 579,226	\$ 373,420	\$ 952,646	\$ 890,471			
Other fees	16,881	2,272	19,153	21,042			
Total operating revenue	596,107	375,692	971,799	911,513			
OPERATING EXPENSES:							
Personal services	148,891	115,618	264,509	300,702			
Materials and supplies	2,263	4,323	6,586	11,592			
Contractual services	918,464	102,248	1,020,712	959,711			
Depreciation	4,821	63,745	68,566	69,569			
Total operating expenses	1,074,439	285,934	1,360,373	1,341,574			
OPERATING INCOME (LOSS)	(478,332)	89,758	(388,574)	(430,061)			
NONOPERATING REVENUES:							
Investment earnings	18,006	17,274	35,280	53,729			
Intergovernmental	222,251	-	222,251	226,782			
Total nonoperating revenues	240,257	17,274	257,531	280,511			
INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS	(238,075)	107,032	(131,043)	(149,550)			
CAPITAL CONTRIBUTIONS	_	_	_	54.886			
TRANSFERS OUT		(182,942)	(182,942)	(84,287)			
CHANGES IN NET POSITION	(238,075)	(75,910)	(313,985)	(178,951)			
NET POSITION AT BEGINNING OF YEAR	1,943,216	2,402,092	4,345,308	4,524,259			
NET POSITION AT END OF YEAR	\$ 1,705,141	\$ 2,326,182	\$ 4,031,323	\$ 4,345,308			

	Solid Waste	Field	Tot			
	Management	House	2016	2015		
CASH FLOWS FROM	<u> </u>					
OPERATING ACTIVITIES:						
Receipts from customers or users	\$ 456,574	\$ 432,187	\$ 888,761	\$ 868,253		
Payments to suppliers	(919,557)	(101,461)	(1,021,018)	(978,385)		
Payments to employees  Net cash flows from	(150,904)	(113,979)	(264,883)	(297,910)		
operating activities	(613,887)	216,747	(397,140)	(408,042)		
	(013,007)	210,747	(377,140)	(400,042)		
CASH FLOWS FROM NONCAPITAL						
FINANCING ACTIVITIES:	222.251		222.251	22 - 702		
Intergovernmental revenues	222,251	(102.040)	222,251	226,782		
Transfers out to other funds		(182,942)	(182,942)	(84,287)		
Net cash flows from noncapital financing activities	222,251	(182,942)	39,309	142,495		
imaneing activities	222,231	(102,742)	37,307	142,473		
CASH FLOWS FROM						
INVESTING ACTIVITIES:						
Investment earnings	17,565	15,482	33,047	54,691		
NET CHANGE IN CASH	(25.4.05.4)	40.00	(22 4 52 4)	(210.055)		
AND CASH EQUIVALENTS	(374,071)	49,287	(324,784)	(210,856)		
CASH AND CASH EQUIVALENTS AT						
BEGINNING OF YEAR	1,877,841	1,640,410	3,518,251	3,729,107		
DEGRAMMO OF TEAM	1,077,041	1,040,410	3,310,231	3,727,107		
CASH AND CASH EQUIVALENTS AT						
END OF YEAR	\$ 1,503,770	\$ 1,689,697	\$ 3,193,467	\$ 3,518,251		
RECONCILIATION OF OPERATING						
INCOME (LOSS) TO NET CASH FLOWS						
FROM OPERATING ACTIVITIES:						
Operating income (loss)	\$ (478,332)	\$ 89,758	\$ (388,574)	\$ (430,061)		
Adjustments to reconcile operating income						
(loss) to net cash flows from						
operating activities:						
Depreciation	4,821	63,745	68,566	69,569		
Changes in assets and liabilities: Accounts receivable	(120 515)	(111 (02)	(240.100)	(44.527)		
Special assessments receivable	(128,515) (7,330)	(111,683)	(240,198) (7,330)	(44,537)		
Due from other governments	(3,688)	-	(3,688)	4,071		
Prepaid expenses	(3,000)	393	393	(395)		
Accounts payable	2,119	3,766	5,885	(7,636)		
Due to other governments	(949)	951	2	949		
Accrued salaries payable	(2,013)	1,639	(374)	2,792		
Unearned revenue		168,178	168,178	(2,794)		
Total adjustments	(135,555)	126,989	(8,566)	22,019		
Net cash flows from	¢ (612.007)	¢ 016747	e (207.140)	e (400.042)		
operating activities	\$ (613,887)	\$ 216,747	\$ (397,140)	\$ (408,042)		
NONCASH INVESTING, CAPITAL AND						
FINANCING ACTIVITIES:						
Contributions of capital assets from City funds	-	-	-	54,886		

	Central Equipment			Public Facilities		nformation Technology	Risk Management		
ASSETS AND DEFERRED OUTFLOWS OF RE	esot	IRCES							
Current assets:	2000	ROLD							
Cash and investments	\$	7,049,058	\$	5,696,441	\$	5,050,875	\$	7,270,261	
Accounts receivable	-	2,697	-	-	_	-	-	3,026	
Accrued interest receivable		30,929		24,991		22,158		31,861	
Due from other governments		4,084				6,655		-	
Inventory		122,117		_		_		_	
Prepaid items		1,375		1,915		280,131		121,469	
Total current assets		7,210,260		5,723,347		5,359,819		7,426,617	
Noncurrent assets:									
Capital assets:									
Land		33,520		-		-		-	
Buildings		-		716,092		-		-	
Improvements other than buildings		-		503,351		598,098		-	
Machinery and equipment		19,150,121		869,695		1,869,763		-	
Infrastructure		-		-		147,638		-	
Construction in progress		59,883		_		37,267		_	
Total capital assets		19,243,524	· ·	2,089,138		2,652,766		-	
Less accumulated depreciation		(10,070,003)		(339,841)		(1,855,619)		-	
Net capital assets		9,173,521		1,749,297		797,147			
Total assets		16,383,781		7,472,644		6,156,966		7,426,617	
Deferred outflows of resources:									
Pension plan deferments - PERA									
TOTAL ASSETS AND DEFERRED OUTFLOWS									
OF RESOURCES	\$	16,383,781	\$	7,472,644	\$	6,156,966	\$	7,426,617	
LIABILITIES AND DEFERRED INFLOWS OF	RES	OURCES							
Current liabilities:									
Accounts payable	\$	65,575	\$	51,382	\$	15,422	\$	679,737	
Accrued salaries and benefits payable		20,404		7,626		18,830		1,923	
Compensated absences payable		-		-		-		-	
Due to other governments		-		2,049		112		-	
Unearned renvenue		-		_		-		_	
Total current liabilities		85,979		61,057		34,364		681,660	
Noncurrent liabilities:									
OPEB (net)		-		-		-		-	
Net pension liability		-		-		-		-	
Compensated absences payable		<u> </u>				<u> </u>			
Total noncurrent liabilities		-		-				-	
Total liabilities		85,979		61,057		34,364		681,660	
Deferred inflows of resources:									
Pension plan deferments - PERA									
NEW POCKWION									
NET POSITION Not investment in cenital assets		0 172 521		1 740 207		707 147			
Net investment in capital assets		9,173,521		1,749,297		797,147 5 225 455		- 6 744 057	
Unrestricted Total not position		7,124,281		5,662,290 7,411,587		5,325,455		6,744,957	
Total net position		16,297,802		7,411,387		6,122,602		6,744,957	
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION	Φ.	16 392 701	¢	7 472 644	Ф	6 156 066	¢	7 126 617	
OF RESOURCES, AND NET FUSITION	\$	16,383,781	\$	7,472,644	φ	6,156,966	\$	7,426,617	

	Employee		Resource		То		
	Benefits		Planning		2016		2015
\$	4,986,056	\$	3,065,930	\$	33,118,621	\$	31,072,994
	<u>-</u>		-		5,723		1,960
	21,563		13,679		145,181		105,534
	-		-		10,739		6,811
	210,968		-		122,117 615,858		138,167 559,853
	5,218,587		3,079,609		34,018,239		31,885,319
	- , - ,		.,,		- ,,		- ,,-
	-		-		33,520		33,520
	-		-		716,092		636,652
	-		-		1,101,449 21,889,579		910,475 20,578,799
	_		_		147,638		20,376,777
	_		_		97,150		396,984
	-		-		23,985,428		22,556,430
					(12,265,463)		(12,358,453)
	-				11,719,965		10,197,977
	5,218,587		3,079,609		45,738,204		42,083,296
	27,455,435		<u>-</u>		27,455,435		3,350,550
\$	32,674,022	\$	3,079,609	\$	73,193,639	\$	45,433,846
\$	54,146	\$	528	\$	866,790	\$	530,660
_	-	_	-	-	48,783	-	113,059
	1,780,201		-		1,780,201		1,383,143
	-		-		2,161		154
	-				-		2,895
	1,834,347		528		2,697,935		2,029,911
	1,716,509		-		1,716,509		1,510,646
	44,392,455		-		44,392,455		17,915,436
	1,016,438				1,016,438		1,186,353
	47,125,402 48,959,749		528		47,125,402 49,823,337		20,612,435 22,642,346
	40,939,749		320		49,623,337		22,042,340
	5,187,186		<u>-</u>		5,187,186		2,765,716
	-		-		11,719,965		10,197,977
	(21,472,913)		3,079,081		6,463,151		9,827,807
	(21,472,913)		3,079,081		18,183,116		20,025,784
\$	32,674,022	\$	3,079,609	\$	73,193,639	\$	45,433,846

#### CITY OF PLYMOUTH, MINNESOTA INTERNAL SERVICE FUNDS PROPRIETARY FUNDS COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION YEAR ENDED DECEMBER 31, 2016

(with comparative totals for year ended December 31, 2015)

		Central Equipment		Public Facilities		nformation echnology	Risk Management	
OPERATING REVENUES: Charges for services	\$	3,278,380	\$	1,747,078	\$	2,173,308	\$	713,200
Other fees	Ψ	-	Ψ	-	Ψ	2,173,300	Ψ	283,686
Total operating revenue		3,278,380		1,747,078		2,173,308		996,886
OPERATING EXPENSES:								
Personal services		436,785		238,026		614,421		66,109
Materials and supplies		568,099		75,770		220,334		45
Insurance Claims		-		-		-		340,514
Contractual services		204,050		831,280		823,953		813,068
Depreciation		1,298,162		101,508		170,684		
Total operating expenses		2,507,096		1,246,584		1,829,392		1,219,736
OPERATING INCOME (LOSS)		771,284		500,494		343,916		(222,850)
NONOPERATING REVENUES:								
Investment earnings		65,223		54,168		47,651		68,516
Intergovernmental		-		- 1,222		6,655		-
Gain on disposal of capital assets		37,605		_		963		_
Contributions		-		_		-		_
Other		11,841		4,158		1,075		_
Total nonoperating revenues		114,669		58,326		56,344		68,516
INCOME (LOSS) BEFORE CONTRIBUTIONS		_			' <u>-</u>			
AND TRANSFERS		885,953		558,820		400,260		(154,334)
CAPITAL CONTRIBUTIONS		656,909		212,871		117,337		-
TRANSFERS IN		268,341		-		-		-
TRANSFERS OUT		(105,645)		(182,911)		(174,816)		(46,106)
CHANGES IN NET POSITION		1,705,558		588,780		342,781		(200,440)
NET POSITION AT BEGINNING OF YEAR		14,592,244		6,822,807		5,779,821		6,945,397
NET POSITION AT END OF YEAR	\$	16,297,802	\$	7,411,587	\$	6,122,602	\$	6,744,957

1	Employee		Resource	Totals							
	Benefits		Planning		2016	lais	2015				
\$	3,529,934	\$	601,990	\$	12,043,890	\$	11,720,846				
Ψ	-	Ψ	-	Ψ	283,686	Ψ	184,975				
	3,529,934		601,990		12,327,576		11,905,821				
	8,600,082		_		9,955,423		5,917,777				
	-		121,143		985,391		1,094,639				
	-		-		340,514		216,582				
	2,691		23,219		2,698,261		2,544,806				
					1,570,354		1,463,484				
	8,602,773		144,362		15,549,943		11,237,288				
	(5,072,839)		457,628		(3,222,367)		668,533				
	60,376		22,458		318,392		466,303				
	_		1,006		7,661	15,209					
	-		-		38,568		82,711				
	125,956		-		125,956		63,090				
	3,892		26,426		47,392		42,906				
	190,224		49,890		537,969		670,219				
	(4,882,615)		507,518		(2,684,398)		1,338,752				
	-		72,051		1,059,168		586,783				
	-		154,500		422,841		373,128				
	_		(130,801)		(640,279)		(390,688)				
	(4,882,615)		603,268		(1,842,668)		1,907,975				
	(16,590,298)		2,475,813		20,025,784		18,117,809				
\$	(21,472,913)	\$	3,079,081	\$	18,183,116	\$	20,025,784				

CITY OF PLYMOUTH, MINNESOTA INTERNAL SERVICE FUNDS PROPRIETARY FUNDS COMBINING STATEMENT OF CASH FLOWS YEAR ENDED DECEMBER 31, 2016 (with comparative totals for year ended December 31, 2015)

CASH FLOWS FROM OPERATING ACTIVITIES: Receipts from customers or users Payments to suppliers Payments to employees Other operating revenue Net cash flows from		Central Equipment		Public Facilities		Information Technology		Risk Management	
		3,275,228 (710,373) (431,817) 11,841	\$	1,747,078 (894,078) (239,208) 4,158	\$	2,169,835 (1,105,620) (617,800) 1,075	\$	995,820 (878,429) (68,447)	
operating activities		2,144,879		617,950		447,490		48,944	
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES: Intergovernmental revenues						6,655		_	
Contributions		_		_		-		- -	
Transfers in from other funds		268,341		_		_		_	
Transfers out to other funds		(105,645)		(182,911)		(174,816)		(46,106)	
Net cash flows from noncapital financing activities		162,696		(182,911)		(168,161)		(46,106)	
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES: Acquisition and construction of capital assets Contributions		(1,910,095)		(134,284)		(148,803)		-	
Proceeds from sale of capital assets		125,561		_		963		_	
Net cash flows from capital and related financing activities		(1,784,534)		(134,284)		(147,840)		_	
CASH FLOWS FROM INVESTING ACTIVITIES: Investment earnings		56,313		47,381		42,094		61,138	
NET CHANGE IN CASH AND CASH EQUIVALENTS		579,354		348,136		173,583		63,976	
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR		6,469,704		5,348,305		4,877,292		7,206,285	
CASH AND CASH EQUIVALENTS AT END OF YEAR	\$	7,049,058	\$	5,696,441	\$	5,050,875	\$	7,270,261	

(Continued...)

	E1	D		TD - A		
	Employee Benefits	Resource Planning	_	2016 Tot	ais	2015
\$	3,529,934 6,510 (3,435,817) 3,892	\$ 599,095 (143,993) - 26,426	\$	12,316,990 (3,725,983) (4,793,089) 47,392	\$	11,920,545 (4,588,792) (5,199,722) 42,906
	104,519	481,528		3,845,310		2,174,937
_	125,956	1,006 - 154,500 (130,801) 24,705		7,661 125,956 422,841 (640,279) (83,821)		15,209 63,090 373,128 (390,688) 60,739
	- - -	72,051 		(2,193,182) 72,051 126,524		(2,292,177) 94,004 138,353
		72,051		(1,994,607)		(2,059,820)
	54,614	17,205		278,745		466,084
	285,089	595,489		2,045,627		641,940
	4,700,967	2,470,441		31,072,994		30,431,054
\$	4,986,056	\$ 3,065,930	\$	33,118,621	\$	31,072,994

CITY OF PLYMOUTH, MINNESOTA INTERNAL SERVICE FUNDS PROPRIETARY FUNDS COMBINING STATEMENT OF CASH FLOWS YEAR ENDED DECEMBER 31, 2016 (with comparative totals for year ended December 31, 2015)

(Continued from previous page)	Central Equipment		Public Facilities		Information Technology		Risk Management	
RECONCILIATION OF OPERATING								
INCOME TO NET CASH FLOWS								
FROM OPERATING ACTIVITIES:								
Operating income (loss)	\$	771,284	\$	500,494	\$	343,916	\$	(222,850)
Adjustments to reconcile operating income								
(loss) to net cash flows from								
operating activities:								
Depreciation		1,298,162		101,508		170,684		-
Other revenues		11,841		4,158		1,075		-
Changes in assets, deferred outflows, liabilities, and								
deferred inflows:								
Accounts receivable		(2,697)		-		-		(1,066)
Due from other governments		(455)		-		(3,473)		-
Inventory		16,050		-		-		-
Prepaid expenses		409		(48)		(51,570)		(13,271)
Deferred outflow for pension plan deferments		-		-		-		-
Accounts payable		45,317		10,971		(9,721)		288,469
Due to other governments		-		2,049		(42)		-
Accrued salaries payable		4,968		(1,182)		(3,379)		(2,338)
OPEB		-		-		-		-
Pension liability		-		-		-		-
Compensated absences payable		-		-		-		-
Unearned revenue		-		-		-		-
Deferred inflow for pension plan deferments								
Total adjustments		1,373,595		117,456		103,574		271,794
Net cash flows from								
operating activities	\$	2,144,879	\$	617,950	\$	447,490	\$	48,944
NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES:								
Contributions of capital assets from City funds		656,909		212,871		117,337		_
Trade-in values on capital asset purchases		23,944				-		-

Employee	T.	Resource	Totals							
Benefits		Planning		2016	2015					
 Denerits		<u> </u>		2010		2015				
\$ (5,072,839)	\$	457,628	\$	(3,222,367)	\$	668,533				
3,892		- 26,426		1,570,354 47,392		1,463,484 42,906				
- - -		- - -		(3,763) (3,928) 16,050		576 11,253 7,549				
8,476 (24,104,885)		-		(56,004) (24,104,885)		(215,902) (2,458,685)				
725		369		336,130		(523,288)				
-		-		2,007		(1,124)				
(62,345)		-		(64,276)		42,006				
205,863		-		205,863		221,947				
26,477,019		-		26,477,019		82,643				
227,143		-		227,143		64,428				
-		(2,895)		(2,895)		2,895				
2,421,470		_		2,421,470		2,765,716				
5,177,358		23,900		7,067,677		1,506,404				
\$ 104,519	\$	481,528	\$	3,845,310	\$	2,174,937				
-		-		987,117		492,778				
-		-		23,944		55,642				

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## COMPONENT UNIT FINANCIAL STATEMENTS

## HOUSING AND REDEVELOPMENT AUTHORITY OF PLYMOUTH (HRA)

The HRA is a component unit of the City. Its operations are presented as a separate column on the combined financial statements labeled component unit.

#### **GOVERNMENTAL FUNDS**

<u>Housing and Redevelopment Authority General Fund</u> - This fund is used to account for the general programs and activities of the HRA. Revenues are derived from the HRA property tax levy. Expenditures include rental subsidies for senior citizens, housing planning, and other general housing and redevelopment activities.

<u>Housing Assistance Special Revenue Fund</u> - This fund is used to account for federal grants used for low-income rental assistance.

#### **PROPRIETARY FUNDS**

<u>Plymouth Towne Square Enterprise Fund</u> - This fund accounts for the operation of the Plymouth Towne Square Senior Housing Development. This development is a 99-unit senior independent living community for moderate and low-income Plymouth citizens. A portion of the HRA property tax levy subsidizes the project.

<u>Vicksburg Crossing Enterprise Fund</u> - This fund accounts for the operation of the Vicksburg Crossing Senior Housing Development. This development is a 96-unit senior independent living community for Plymouth citizens. A portion of the units are rented at affordable rental rates and the remainder are at market rates.

	Governmental Activities		В	usiness-type Activities		Total
<u>ASSETS</u>						
Cash and investments	\$	2,818,096	\$	2,822,321	\$	5,640,417
Accounts receivable		11,679		73,735		85,414
Notes receivable		1,118,626		-		1,118,626
Taxes receivable		8,163		_		8,163
Accrued interest receivable		115,470		4,539		120,009
Due from other governments		5,803		· -		5,803
Prepaid items		225,668		38,708		264,376
Capital assets:		- ,		,		, , , , , ,
Nondepreciable:						
Land		_		1,333,840		1,333,840
Construction in progress		_		29,199		29,199
Depreciable (net):				,		_,,_,,
Buildings		139,162		8,313,411		8,452,573
Improvements other than buildings		-		225,764		225,764
Machinery and equipment		_		171,532		171,532
TOTAL ASSETS	\$	4,442,667	\$	13,013,049	\$	17,455,716
TOTAL ABBLIS	Ψ	4,442,007	Ψ	13,013,047	Ψ	17,433,710
LIABILITIES						
Accounts payable	\$	2,621	\$	37,039	\$	39,660
Accrued salaries and benefits payable		17,747		3,782		21,529
Deposits payable		20,000		125,748		145,748
Due to other governments		2,529		90,312		92,841
Unearned revenue		14,902		1,398		16,300
Accrued interest payable		14,702		120,047		120,047
Noncurrent liabilities:				120,047		120,047
Due within one year				697,126		697,126
Due in more than one year		-		11,205,231		11,205,231
Total liabilities		57,799		12,280,683		12,338,482
		31,199		12,260,063		12,336,462
DEFERRED INFLOWS OF RESOURCES						
Housing assistance received for subsequent years		138,536		-		138,536
NET POSITION						
Net investment in capital assets		139,162		(1,821,485)		(1,682,323)
Restricted for:						
Debt Service		_		508,802		508,802
Housing projects		4,107,170		, -		4,107,170
Unrestricted		-		2,045,049		2,045,049
Total net position		4,246,332		732,366		4,978,698
TOTAL LIABILITIES, DEFERRED INFLOWS OF		· · · · ·		,		· · · · · ·
RESOURCES AND NET POSITION	\$	4,442,667	\$	13,013,049	\$	17,455,716

#### HOUSING AND REDEVELOPMENT AUTHORITY OF PLYMOUTH, MINNESOTA STATEMENT OF ACTIVITIES YEAR ENDED DECEMBER 31, 2016

		Program Revenues									
Functions / Programs	Expenses		Charges or Services	G	Operating Frants and ontributions	Capital Grants and Contributions					
Governmental activities:											
Public service	\$ 3,590,628	\$	9,900	\$	3,118,379	\$					
Business-type activities:											
Plymouth Towne Square	788,525		680,936		-		73,412				
Vicksburg Crossing	 1,105,253		1,215,378								
Total business-type activities	 1,893,778		1,896,314		-		73,412				
Total HRA government	\$ 5,484,406	\$	1,906,214	\$	3,118,379	\$	73,412				

GENERAL REVENUES:

Property taxes Unrestricted interest income

Other

**TRANSFERS** 

Total general revenues

CHANGE IN NET POSITION

**NET POSITION - BEGINNING** 

**NET POSITION - ENDING** 

Net (Expense) Revenue and Changes in Net Position										
Governmental Activities			siness-type Activities	Total						
\$	(462,349)	\$	<u>-</u>	\$	(462,349)					
	-		(34,177)		(34,177)					
			110,125 75,948		110,125 75,948					
	(462,349)		75,948		(386,401)					
	560,273		-		560,273					
	29,854		16,867		46,721					
	7,132		4,705		11,837					
	(198,000)		198,000		-					
	399,259		219,572		618,831					
	(63,090)		295,520		232,430					
	4,309,422		436,846		4,746,268					
\$	4.246.332	\$	732,366	\$	4.978.698					

## HOUSING AND REDEVELOPMENT AUTHORITY OF PLYMOUTH, MINNESOTA GOVERNMENTAL FUNDS BALANCE SHEET

DECEMBER 31, 2016

(with comparative totals for December 31, 2015)

			_			То		tals		
_		General		Housing Assistance 2016			2015			
<u>ASSETS</u>										
Cash and investments	\$	2,308,968	\$	509,128	\$	2,818,096	\$	3,330,005		
Accounts receivable		825		10,854		11,679		3,634		
Notes receivable		1,118,626		-		1,118,626		1,125,759		
Taxes receivable		8,163		-		8,163		4,950		
Accrued interest receivable		115,470		-		115,470		107,718		
Due from other governments		-		5,803		5,803		26,135		
Prepaid items		248		225,420		225,668		229,758		
TOTAL ASSETS	\$	3,552,300	\$	751,205	\$	4,303,505	\$	4,827,959		
•										
LIABILITIES, DEFERRED INFLOWS OF RI	ESO	<u>URCES, ANI</u>	) FUN	<u>D BALANCE</u>	<u>ES</u>					
Liabilities:										
Accounts payable	\$	2,574	\$	47	\$	2,621	\$	627,689		
Accrued salaries and benefits payable		9,373		8,374		17,747		14,948		
Deposits Payable		20,000		-		20,000		20,000		
Due to other governments		-		2,529		2,529		901		
Deferred revenue		-		14,902		14,902				
Total liabilities		31,947		25,852		57,799		663,538		
Deferred inflows of resources:										
Unavailable revenue		1,228,902		15,464		1,244,366		1,253,299		
Housing assistance received for subsequent ye		_		138,536		138,536		_		
Total deferred inflows of resources		1,228,902		154,000		1,382,902		1,253,299		
Fund balances:										
Nonspendable										
Prepaid items		248		225,420		225,668		229,758		
Restricted for housing projects		2,291,203		345,933		2,637,136		2,681,364		
Total fund balances		2,291,451		571,353		2,862,804		2,911,122		
TOTAL LIABILITIES, DEFERRED INFLOWS		2,271,731		371,333		2,002,004		2,711,122		
OF RESOURCES, AND FUND BALANCES	\$	3,552,300	\$	751,205	\$	4,303,505	\$	4,827,959		

## HOUSING AND REDEVELOPMENT AUTHORITY OF PLYMOUTH, MINNESOTA RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION DECEMBER 31, 2016

FUNI	D BALANCE - TOTAL GOVERNMENTAL FUNDS		\$	2,862,804				
Amou	Amounts reported for governmental activities in the statement of net position are different because:							
1.	Capital assets used in governmental activities are not financial resources, therefore are not reported in the fund statements.  Capital assets  Accumulated depreciation	175,169 (36,007)	·	139,162				
2.	Unavailable revenue in governmental funds is susceptible to full accrual on government-wide statements.			1,244,366				
NET I	IET POSITION OF GOVERNMENTAL ACTIVITIES							

## HOUSING AND REDEVELOPMENT AUTHORITY OF PLYMOUTH, MINNESOTA GOVERNMENTAL FUNDS

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

YEAR ENDED DECEMBER 31, 2016 (with comparative totals for year ended December 31, 2015)

			Housing	То			tals		
	General	A	ssistance		2016		2015		
REVENUES:									
Property taxes	\$ 558,673	\$	-	\$	558,673	\$	539,862		
Intergovernmental	125,009		3,003,903		3,128,912		3,740,495		
Charges for services	9,900		-		9,900		10,400		
Interest income	29,762		92		29,854		37,013		
Other revenues	7,132		_		7,132		25,901		
Total revenues	730,476		3,003,995		3,734,471		4,353,671		
EXPENDITURES: Current: Public service	579,858		3,004,931		3,584,789		3,949,257		
Table service	 377,030		3,001,331		3,301,703		3,717,237		
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	150,618		(936)		149,682		404,414		
OTHER FINANCING SOURCES (USES): Transfers out	(198,000)				(198,000)		(198,000)		
NET CHANGE IN FUND BALANCE	(47,382)		(936)		(48,318)		206,414		
FUND BALANCES AT BEGINNING OF YEAR	 2,338,833		572,289		2,911,122		2,704,708		
FUND BALANCES AT END OF YEAR	\$ 2,291,451	\$	571,353	\$	2,862,804	\$	2,911,122		

## HOUSING AND REDEVELOPMENT AUTHORITY OF PLYMOUTH, MINNESOTA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED DECEMBER 31, 2016

NET	CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS	\$ (48,318)
Amou	unts reported for governmental activities in the statement of activities are different because:	
1.	Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.	
	Depreciation expense	(5,839)
2.	Revenues in the government-wide statement of activities that do not provide current	
	financial resources are not reported as revenue in the governmental funds.	 (8,933)
CHA	NGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ (63,090)

## HOUSING AND REDEVELOPMENT AUTHORITY OF PLYMOUTH, MINNESOTA GENERAL FUND

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL YEAR ENDED DECEMBER 31, 2016

(with comparative actual amounts for year ended December 31, 2015)

	2016							2015	
	Original and Final Budget			Actual	Variance with Final Budget			Actual	
REVENUES:									
Property taxes	\$	559,175	\$	558,673	\$	(502)	\$	539,862	
Intergovernmental		-		125,009		125,009		625,016	
Charges for services		9,900		9,900		-		10,400	
Interest income		36,740		29,762		(6,978)		37,032	
Other revenues		10,000		7,132		(2,868)		25,901	
Total revenues		615,815		730,476		114,661		1,238,211	
EXPENDITURES: Public service:									
Personal services		234,307		229,123		5,184		207,017	
Materials and supplies		900		977		(77)		832	
Contractual services:		700		211		(,,,		032	
Grant awards		_		127,361		(127,361)		625,000	
Other		149,063		222,397		(73,334)		44,200	
Total expenditures		384,270		579,858		(195,588)		877,049	
EXCESS OF REVENUES OVER		221 515		1.50 <10		(00.025)		261.162	
EXPENDITURES		231,545		150,618		(80,927)		361,162	
OTHER FINANCING SOURCES (USES):									
Transfers in		5,300		-		(5,300)		-	
Transfers out		(236,845)		(198,000)		38,845		(198,000)	
Total other financing sources (uses)		(231,545)		(198,000)		33,545		(198,000)	
NET CHANGE IN FUND BALANCE		-		(47,382)		(47,382)		163,162	
FUND BALANCES AT BEGINNING OF YEAR		2,338,833		2,338,833				2,175,671	
FUND BALANCES AT END OF YEAR	\$	2,338,833	\$	2,291,451	\$	(47,382)	\$	2,338,833	

## HOUSING AND REDEVELOPMENT AUTHORITY OF PLYMOUTH, MINNESOTA HOUSING ASSISTANCE SPECIAL REVENUE FUND

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL YEAR ENDED DECEMBER 31, 2016

(with comparative actual amounts for year ended December 31, 2015)

			2015		
	Original and Final Budget	Actual	Variance with Final Budget	Actual	
REVENUES:					
Intergovernmental	\$ 3,231,000	\$ 3,003,903	\$ (227,097)	\$ 3,115,479	
Interest income (loss)		92	92	(19)	
Total revenues	3,231,000	3,003,995	(227,005)	3,115,460	
EXPENDITURES:					
Public service:					
Personal services	218,666	211,145	7,521	202,975	
Materials and supplies	100	-	100	-	
Contractual services:					
Housing assistance	2,980,500	2,740,223	240,277	2,834,572	
Other	64,724	53,563	11,161	34,661	
Total expenditures	3,263,990	3,004,931	259,059	3,072,208	
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(32,990)	(936)	32,054	43,252	
OTHER FINANCING SOURCES: Transfers in	32,990		(32,990)		
NET CHANGE IN FUND BALANCE	-	(936)	(936)	43,252	
FUND BALANCES AT BEGINNING OF YEAR	572,289	572,289		529,037	
FUND BALANCES AT END OF YEAR	\$ 572,289	\$ 571,353	\$ (936)	\$ 572,289	

#### HOUSING AND REDEVELOPMENT AUTHORITY OF PLYMOUTH, MINNESOTA ENTERPRISE FUNDS

PROPRIETARY FUNDS

STATEMENT OF NET POSITION

**DECEMBER 31, 2016** 

(with comparative totals for December 31, 2015)

	Plymouth		,	Vicksburg	Totals			
		wne Square		Crossing		2016		2015
<u>ASSETS</u>								
Current assets:								
Cash and investments	\$	1,110,755	\$	1,711,566	\$	2,822,321	\$	2,753,635
Accounts receivable		73,525		210		73,735		1,242
Accrued interest receivable		3,113		1,426		4,539		6,202
Prepaid items		17,883		20,825		38,708		35,817
Total current assets		1,205,276		1,734,027		2,939,303		2,796,896
Noncurrent assets:								
Capital assets:								
Land		459,247		874,593		1,333,840		1,333,840
Construction in progress		29,199		-		29,199		-
Buildings		6,053,911		9,025,428		15,079,339		15,079,339
Improvements other than buildings		182,420		238,793		421,213		413,489
Machinery and equipment		417,038		369,990		787,028		780,751
Total capital assets		7,141,815		10,508,804		17,650,619		17,607,419
Less accumulated depreciation		(3,929,363)		(3,647,510)		(7,576,873)		(7,047,051)
Net capital assets		3,212,452		6,861,294		10,073,746		10,560,368
Total noncurrent assets		3,212,452		6,861,294		10,073,746		10,560,368
TOTAL ASSETS	\$	4,417,728	\$	8,595,321	\$	13,013,049	\$	13,357,264
LIABILITIES Current liabilities: Accounts payable Accrued salaries and benefits payable Deposits payable Due to other governments Unearned revenue Accrued interest payable Compensated absences payable Revenue bonds payable Total current liabilities Noncurrent liabilities: Revenue bonds payable (net of unamortized premiums/discounts) Total liabilities	\$	22,308 2,023 59,406 31,589 568 16,297 3,194 280,000 415,385	\$	14,731 1,759 66,342 58,723 830 103,750 3,932 410,000 660,067	\$	37,039 3,782 125,748 90,312 1,398 120,047 7,126 690,000 1,075,452 11,205,231 12,280,683	\$	25,305 2,677 123,707 90,066 - 127,405 4,886 670,000 1,044,046 - 11,876,372 12,920,418
NET POSITION								
Net investment in capital assets		1,024,801		(2,846,286)		(1,821,485)		(1,986,004)
Restricted for debt service		70,885		437,917		508,802		351,528
Unrestricted		999,006		1,046,043		2,045,049		2,071,322
Total net position		2,094,692		(1,362,326)		732,366		436,846
TOTAL LIABILITIES AND NET POSITION	\$	4,417,728	\$	8,595,321	\$	13,013,049	\$	13,357,264

## HOUSING AND REDEVELOPMENT AUTHORITY OF PLYMOUTH, MINNESOTA ENTERPRISE FUNDS PROPRIETARY FUNDS STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

YEAR ENDED DECEMBER 31, 2016 (with comparative totals for year ended December 31, 2015)

	Plymouth	Vicksburg	То	tals
	Towne Square	Crossing	2016	2015
OPERATING REVENUES:				
Rental revenue	\$ 680,936	\$ 1,215,378	\$ 1,896,314	\$ 1,885,988
Other	615	4,090	4,705	5,169
Total operating revenues	681,551	1,219,468	1,901,019	1,891,157
OPERATING EXPENSES:				
Personal services	123,011	123,226	246,237	241,060
Materials and supplies	25,150	24,613	49,763	27,764
Contractual services	382,276	344,340	726,616	725,130
Depreciation	192,602	337,220	529,822	529,299
Total operating expenses	723,039	829,399	1,552,438	1,523,253
OPERATING INCOME (LOSS)	(41,488	390,069	348,581	367,904
NONOPERATING REVENUES (EXPENSES):				
Interest income	10,004	6,863	16,867	24,742
Amortization	6,319	(25,177)	(18,858)	3,825
Interest expense	(71,805	(250,677)	(322,482)	(378,257)
Total nonoperating revenues (expenses)	(55,482	(268,991)	(324,473)	(349,690)
INCOME (LOSS) BEFORE TRANSFERS	(96,970	121,078	24,108	18,214
CAPITAL CONTRIBUTIONS	73,412	-	73,412	80,000
TRANSFERS IN	150,000	48,000	198,000	198,000
CHANGES IN NET POSITION	126,442	169,078	295,520	296,214
NET POSITION AT BEGINNING OF YEAR	1,968,250	(1,531,404)	436,846	140,632
NET POSITION AT END OF YEAR	\$ 2,094,692	\$ (1,362,326)	\$ 732,366	\$ 436,846

## HOUSING AND REDEVELOPMENT AUTHORITY OF PLYMOUTH, MINNESOTA ENTERPRISE FUNDS

PROPRIETARY FUNDS

STATEMENT OF CASH FLOWS

YEAR ENDED DECEMBER 31, 2016

(with comparative totals for year ended December 31, 2015)

	Plymouth Vicksburg Tota		tals					
a . a		wne Square		Crossing		2016		2015
CASH FLOWS FROM OPERATING ACTIVITIES		600 167	\$	1 219 002	\$	1 927 260	\$	1 901 212
Receipts from customers or users Payments to suppliers	\$	609,167 (400,143)	Ф	1,218,093 (367,145)	Ф	1,827,260 (767,289)	ф	1,891,313 (743,715)
Payments to employees		(121,187)		(121,705)		(242,892)		(247,414)
Other operating revenue		615		4,090		4,705		5,169
Net cash flows from								
operating activities		88,452		733,333		821,784		905,353
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES: Transfers in from other funds		150,000		48,000		198,000		198,000
CASH FLOWS FROM CAPITAL AND		,		,				-,,,,,,,,
RELATED FINANCING ACTIVITIES:								
Acquisition and construction of capital assets		(36,923)		(6,277)		(43,200)		(72,413)
Contributions		73,412		-		73,412		80,000
Principal paid on capital debt		(270,000)		(400,000)		(670,000)		(475,000)
Interest paid on capital debt		(73,830)		(256,010)		(329,840)		(561,742)
Net cash flows from capital and related financing activities		(307,341)		(662,287)		(969,628)		(1,029,155)
CASH FLOWS FROM INVESTING ACTIVITIES:						_		
Interest income		9,934		8,595		18,530		41,742
Purchase of investments				-				106,060
Net cash flows from		0.024		0.505		10.520		1.47.000
investing activities		9,934		8,595		18,530		147,802
NET CHANGE IN CASH								
AND CASH EQUIVALENTS		(58,955)		127,641		68,686		222,000
CASH AND CASH EQUIVALENTS AT								
BEGINNING OF YEAR		1,169,710		1,583,925		2,753,635		2,531,635
GARLAND GARL DOLLARA ENTER AT								
CASH AND CASH EQUIVALENTS AT END OF YEAR	\$	1,110,755	\$	1,711,566	\$	2,822,321	\$	2,753,635
END OF TEAR	Ψ	1,110,733	φ	1,711,500	φ	2,822,321	Ψ	2,733,033
RECONCILIATION OF OPERATING								
INCOME (LOSS) TO NET CASH FLOWS FROM OPERATING ACTIVITIES:								
Operating income (loss)	\$	(41,488)	\$	390,069	\$	348,581	\$	367,904
Adjustments to reconcile operating income	Ψ	(41,400)	Ψ	370,007	Ψ	340,301	Ψ	307,504
(loss) to net cash flows from								
operating activities: Depreciation		192,602		337,220		529,822		529,299
Changes in assets and liabilities:		172,002		331,220		327,022		327,277
Accounts receivable		(73,550)		1,057		(72,493)		(339)
Prepaid expenses		(929)		(1,961)		(2,891)		8,736
Accounts payable		8,443		3,292		11,735		(710)
Accrued salaries payable		687		418		1,105		(6,804)
Due to other governments		(231)		477		246		1,153
Deposits payable Compensated absences payable		1,213 1,137		828 1,103		2,041 2,240		5,664 450
Total adjustments		129,940	_	343,264		473,203		537,449
Net cash flows from		127,770		5-75,20-7		773,203		551,77
operating activities	\$	88,452	\$	733,333	\$	821,784	\$	905,353

### CITY OF PLYMOUTH, MINNESOTA HOUSING AND REDEVELOPMENT AUTHORITY - HOUSING CHOICE VOUCHERS FINANCIAL DATA SCHEDULE BALANCE SHEET

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4		. н	

**DECEMBER 31, 2016** 

Current a	ussets:		
111	Cash - unrestricted	\$	356,169
113	Cash - other restricted		141,815
121	Accounts receivable - PHA projects		1,193
128	Fraud recovery		15,464
142	Prepaid expenses and other assets		225,420
190	Total assets	\$	740,061
LIABIL	ITPHEC		
	iabilities:		
312		\$	47
321	Accounts payable <= 90 days	φ	8,374
	Accrued wage/payroll taxes payable		
332	Accounts payable - PHA projects		162
342	Unearned revenue		13,931
300	Total liabilities		22,514
DEFER	RED INFLOWS OF RESOURCES		
400	Deferred inflow of resources		130,730
NET DO	CUTYON		
NET PO			10.655
511.4	Restricted net position		18,655
512.4	Unrestricted net position		568,162
513	Total net position		586,817
600	Total liabilities, deferred inflows of resources		
	and net position	\$	740,061
		·	·

## CITY OF PLYMOUTH, MINNESOTA HOUSING AND REDEVELOPMENT AUTHORITY - HOUSING CHOICE VOUCHERS FINANCIAL DATA SCHEDULE INCOME STATEMENT

YEAR ENDED DECEMBER 31, 2016

REVENUE	ES:	
70600	HUD PHA operating grants	\$ 1,698,942
71100	Investment Income - unrestricted	92
71400	Fraud recovery	(6,394)
71500	Other revenue	1,197,063
70000	Total revenue	2,889,703
ODED ATO	NG EXPENSES	
	NG EXPENSES:	
Administ		156 444
	Administrative salaries	156,444
	Auditing fees	6,690
	Employee benefit contributions - administrative	43,101
91600	Office expenses	23,570
		3,581
91000	Total administrative	233,386
General e	expenses:	
	Property insurance	81
96120	Liability insurance	68
96130	Workmen's compensation	17,178
96140	All other insurance	1,140
96100	Total insurance premium	18,467
041	1	
	neral expenses:	0 1 4 1
	Other general expenses	8,141
96900	Total operating expenses	259,994
EXCESS (	DEFICIENCY) OF OPERATING REVENUES	
	(UNDER) OPERATING EXPENSES	2,629,709
OTHER EX		
	Housing assistance payments	1,525,144
97350	HAP Portability-In	1,116,325
90000	Total expenses	2,901,463
EXCESS (	DEFICIENCY) OF TOTAL REVENUE	
	(UNDER) TOTAL EXPENSES	(11,760)
OVE	(CIDEN) TOTTE EN ENDED	(11,700)
NET POS	ITION AT BEGINNING OF YEAR	598,577
NET POS	ITION AT END OF YEAR	\$ 586,817
МЕМО А	CCOUNT INFORMATION:	
	Administrative fee equity	568,162
	Housing assistance payments equity	18,655
11100	Total net position	\$ 586,817
	· r · · · ·	
11190	Unit months available	2,516
11210	Number of unit months leased	2,516

# CITY OF PLYMOUTH, MINNESOTA HOUSING AND REDEVELOPMENT AUTHORITY - MAINSTREAM VOUCHERS FINANCIAL DATA SCHEDULE BALANCE SHEET DECEMBER 31, 2016

<b>ASSET</b>	<u>S</u>	
Current	assets:	
111	Cash - unrestricted	\$ 971
113	Cash - other restricted	10,173
190	Total assets	\$ 11,144
<u>LIABII</u>	<u>ITIES</u>	
Current	liabilities:	
331	Accounts payable - HUD PHA programs	\$ 2,367
342	Unearned revenue	971
300	Total liabilities	 3,338
<b>DEFER</b>	RED INFLOWS OF RESOURCES	
400	Deferred inflow of resources	 7,806
600	Total liabilities and deferred inflows of resources	\$ 11,144

# CITY OF PLYMOUTH, MINNESOTA HOUSING AND REDEVELOPMENT AUTHORITY - MAINSTREAM VOUCHERS FINANCIAL DATA SCHEDULE INCOME STATEMENT YEAR ENDED DECEMBER 31, 2016

REVENUES:		
70600 HUD PHA operating grants	\$	103,468
OPERATING EXPENSES:		
Administrative:		
91100 Administrative salaries		9,100
91200 Auditing fees		350
91500 Employee benefit contributions - administrative		2,500
91600 Office expenses		719
91900 Other		185
96900 Total operating expenses		12,854
90900 Total operating expenses		12,034
EXCESS (DEFICIENCY) OF OPERATING REVENUES		
		00.614
OVER (UNDER) OPERATING EXPENSES		90,614
OTHER EXPENSES:		
97300 Housing assistance payments		90,614
90000 Total expenses		103,468
1	-	
EXCESS (DEFICIENCY) OF TOTAL REVENUE		
OVER (UNDER) TOTAL EXPENSES		_
NET POSITION AT BEGINNING OF YEAR		_
NET POSITION AT END OF YEAR	\$	-
MEMO ACCOUNT INFORMATION:		
11190 Unit months available		180
11210 Number of unit months leased		178
11210 1, which of this months readed		1,5

### CITY OF PLYMOUTH, MINNESOTA HOUSING AND REDEVELOPMENT AUTHORITY - STATE/LOCAL FINANCIAL DATA SCHEDULE BALANCE SHEET DECEMBER 31, 2016

ASSETS	1	
Current a	assets:	
111	Cash - unrestricted	\$ 2,308,968
124	Accounts receivable - other government	8,163
125	Accounts receivable - miscellaneous	825
129	Accrued interest receivable	115,470
142	Prepaid expenses and other assets	 248
150	Total current assets	2,433,674
Non-curr	ent assets:	
162	Buildings	175,169
166	Accumulated depreciation	(36,007)
171	Notes, loans, and mortgages receivable - non-current	1,118,626
180	Total non-current assets	 1,257,788
190	Total assets	\$ 3,691,462
LIABIL	ITIES	
Current 1	iabilities:	
312	Accounts payable <= 90 days	\$ 2,574
321	Accrued wage/payroll taxes payable	9,373
345	Other current liabilities	20,000
300	Total liabilities	 31,947
NET PO	SITION	
508.4	Net investment in capital assets	139,162
512.4	Unrestricted net position	3,520,353
513	Total net position	 3,659,515
600	Total liabilities and net position	\$ 3,691,462

### CITY OF PLYMOUTH, MINNESOTA HOUSING AND REDEVELOPMENT AUTHORITY - STATE/LOCAL FINANCIAL DATA SCHEDULE INCOME STATEMENT YEAR ENDED DECEMBER 31, 2016

REVENUES:	
70800 Other government grants	\$ 125,000
71100 Investment income - unrestricted	29,762
71500 Other revenue	577,605
70000 Total revenue	732,367
OPERATING EXPENSES:	
Administrative:	
91100 Administrative salaries	180,581
91200 Auditing fees	1,759
91500 Employee benefit contributions - administrative	48,542
91600 Office expenses	25,164
91700 Legal expense	5,144
91800 Travel	-
91900 Other	15,174
91000 Total administrative	276,364
Ordinary maintenance and operations:	
94200 Materials and other	823
94300 Contracts	13,167
94000 Total maintenance	13,990
General expenses:	
96110 Property insurance	54
96120 Liability insurance	46
96130 Workmen's compensation	161
96140 All other insurance	832
96100 Total insurance premium	1,093
Other general expenses:	
96200 Other general expenses	288,411
96900 Total operating expenses	579,858
EVOESS (DEFICIENCY) OF ODER ATING DEVENIUS	
EXCESS (DEFICIENCY) OF OPERATING REVENUES	152 500
OVER (UNDER) OPERATING EXPENSES	152,509
OTHER EXPENSES:	
97400 Depreciation	5,839
90000 Total expenses	585,697
OTHER FINANCING SOURCES (USES):	
10020 Operating transfers out	(198,000)
10100 Total other financing sources (uses)	(198,000)
EXCESS (DEFICIENCY) OF TOTAL REVENUE	
OVER (UNDER) TOTAL EXPENSES	(51,330)
NET POSITION AT BEGINNING OF YEAR	3,710,845
NET POSITION AT END OF YEAR	
NET LOSITION AT END OF TEAK	\$ 3,659,515

### CITY OF PLYMOUTH, MINNESOTA HOUSING AND REDEVELOPMENT AUTHORITY - BUSINESS ACTIVITIES FINANCIAL DATA SCHEDULE BALANCE SHEET

**DECEMBER 31, 2016** 

ASSETS			
Current a		Φ.	24.402
111	Cash - unrestricted	\$	24,492
114	Cash - tenant security deposit		130,331
131	Investments - unrestricted		1,468,696
132	Investments - restricted		508,802
135	Investments - restricted for payment of current liabilities		690,000
124	Accounts receivable - other government		73,412
126	Accounts receivable - tenants		323
129	Accrued interest receivable		4,539
142	Prepaid expenses and other assets		38,708
150	Total current assets		2,939,303
	ent assets:		
161	Land		1,333,840
162	Buildings		15,500,552
163	Furniture, equipment & machinery - dwellings		756,592
164	Furniture, equipment & machinery - administration		30,436
166	Accumulated depreciation		(7,576,873)
167	Construction in progress		29,199
180	Total non-current assets		10,073,746
190	Total assets	\$	13,013,049
LIABIL	ITIES		
Current 1			
312	Accounts payable <= 90 days	\$	37,039
321	Accrued wage/payroll taxes payable		3,782
322	Accrued compensated absences - current portion		7,126
325	Accrued interest payable		120,047
333	Accounts payable - other government		90,312
341	Tenant security deposit		125,748
342	Unearned revenue		1,398
343	Current portion of long-term debt - capital projects		1,570
3 13	and mortgage revenue bonds		690,000
310	Total current liabilities		1,075,452
			1,075,152
	nt liabilities:		
351	Long-term debt, net of current - capital projects		
	and mortgage revenue bonds		11,205,231
300	Total liabilities		12,280,683
NET PO	SITION		
508.4	Net investment in capital assets		(1,821,485)
511.4	Restricted net position		508,802
512.4	Unrestricted net position		2,045,049
513	Total net position		732,366
600	Total liabilities and net position	\$	13,013,049

# CITY OF PLYMOUTH, MINNESOTA HOUSING AND REDEVELOPMENT AUTHORITY - BUSINESS ACTIVITIES FINANCIAL DATA SCHEDULE INCOME STATEMENT

YEAR ENDED DECEMBER 31, 2016

(Continued...)

REVENU			
	Net tenant rental revenue	\$	1,806,234
	Tenant revenue - other		90,080
70500	Total tenant revenue		1,896,314
71100	Investment income - unrestricted		14,950
71500	Other revenue		78,117
72000	Investments income - restricted		1,917
70000	Total revenue		1,991,298
OPERAT	ING EXPENSES:		
_	strative:		
	Administrative salaries		107,683
	Auditing fees		1,694
	Management fee		106,800
	Advertising and marketing		735
	Employee benefit contributions - administrative		50,507
	Office expenses		34,047
91000	•		301,466
91000	Total administrative		301,400
Tenant	services:		
92400			12,163
72400	Other		12,103
Utilities	::		
93100	Water		21,693
93200	Electricity		49,558
93300	Gas		33,227
93000	Total utilities		104,478
Ordinar	y maintenance and operations:		
94100			86,757
	Materials and other		38,026
	Contracts		325,560
94000	Total maintenance and operations	-	450,343
74000	Total maniculance and operations		730,373
General	expenses:		
96110	Property insurance		63,854
Other o	eneral expenses:		
_	Payments in lieu of taxes		90,312
70300	Laymonto III fied of taxes		70,312
Interest	expense:		
96710	Interest on mortgage (or bonds) payable		322,482
96730	Amortization of bond issue costs		18,858
96700	Total interest expense and amortization costs		341,340
96900	Total operating expenses		1,363,956

# CITY OF PLYMOUTH, MINNESOTA HOUSING AND REDEVELOPMENT AUTHORITY - BUSINESS ACTIVITIES FINANCIAL DATA SCHEDULE INCOME STATEMENT YEAR ENDED DECEMBER 31, 2016

(Continued from previous page)	
EXCESS (DEFICIENCY) OF OPERATING REVENUES OVER (UNDER) OPERATING EXPENSES	627,342
OTHER EXPENSES: 97400 Depreciation	529,822
OTHER FINANCING SOURCES (USES): 10010 Operating transfers in	 198,000
EXCESS (DEFICIENCY) OF TOTAL REVENUE OVER (UNDER) TOTAL EXPENSES	295,520
NET POSITION AT BEGINNING OF YEAR	 436,846
NET POSITION AT END OF YEAR	\$ 732,366
MEMO ACCOUNT INFORMATION:	
11020 Required annual debt principal payments	\$ 670,000
11190 Unit months available	2,340
11210 Number of unit months leased	2,280

The notes to the financial data schedule are an integral part of this statement.

#### Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial data schedules are presented on a full accrual basis of accounting. The information in these schedules is presented in accordance with the U.S. Department of Housing and Urban Development (HUD), Office of Public and Indian Housing, Real Estate Assessment Center and the Financial Assessment Subsystem-Public Housing (FASS-PH). Therefore, some of the amounts presented in these schedules may differ from the amounts presented in, or used in the preparation of, the City's basic financial statements.



### STATISTICAL SECTION

#### CITY OF PLYMOUTH, MINNESOTA NET POSITION BY COMPONENT LAST TEN FISCAL YEARS

(accrual basis of accounting) (amounts expressed in thousands)

					Fisca	l Year				
	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Governmental activities										
Net investment in capital assets	\$ 150,167	\$ 155,191	\$ 154,183	\$ 155,551	\$ 161,820	\$ 166,158	\$ 166,354	\$ 188,060	\$ 192,834	\$ 223,538
Restricted	4,772	5,324	5,615	5,744	16,127	16,637	17,234	13,365	24,401	25,313
Unrestricted	70,517	73,960	76,294	79,792	76,773	79,439	83,007	88,808	76,392	59,654
Total government activities net position	\$ 225,456	\$ 234,475	\$ 236,092	\$ 241,087	\$ 254,720	\$ 262,234	\$ 266,595	\$ 290,233	\$ 293,627	\$ 308,505
Business-type activities										
Net investment in capital assets	\$ 91,541	\$ 91,502	\$ 92,630	\$ 92,171	\$ 98,947	\$ 101,819	\$ 106,156	\$ 108,738	\$ 109,940	\$ 121,172
Restricted	18,377	19,658	18,876	20,833	22,515	24,362	26,906	27,846	24,095	19,850
Unrestricted	17,241	16,054	15,756	13,541	12,781	12,870	9,382	8,231	9,127	8,249
Total business-type activities net position	\$ 127,159	\$ 127,214	\$ 127,262	\$ 126,545	\$ 134,243	\$ 139,051	\$ 142,444	\$ 144,815	\$ 143,162	\$ 149,271
Primary government										
Net investment in capital assets	\$ 241,708	\$ 246,693	\$ 246,813	\$ 247,722	\$ 260,767	\$ 267,977	\$ 272,510	\$ 296,798	\$ 302,774	\$ 344,710
Restricted	23,149	24,982	24,491	26,577	38,642	40,999	44,140	41,211	48,496	45,163
Unrestricted	87,758	90,014	92,050	93,333	89,554	92,309	92,389	97,039	85,519	67,903
Total primary government net position	\$ 352,615	\$ 361,689	\$ 363,354	\$ 367,632	\$ 388,963	\$ 401,285	\$ 409,039	\$ 435,048	\$ 436,789	\$ 457,776

#### CITY OF PLYMOUTH, MINNESOTA CHANGES IN NET POSITION-CONTINUED ON FOLLOWING PAGE LAST TEN FISCAL YEARS

(accrual basis of accounting) (amounts expressed in thousands)

					Fisca	l Yea	ır				
	 2007	 2008	 2009	2010	2011		2012	2013	2014	2015	 2016
Expenses											
Governmental activities:											
General government	\$ 8,268	\$ 5,398	\$ 4,979	\$ 4,733	\$ 4,300	\$	4,736	\$ 4,483	\$ 4,743	\$ 5,836	\$ 7,742
Economic development	-	-	-	226	353		354	345	653	679	724
Parks and recreation	7,694	7,914	7,498	7,977	8,115		8,044	7,987	8,427	8,833	9,216
Public safety	12,221	14,214	14,214	14,296	13,714		14,310	15,311	16,111	16,815	22,203
Public service	4,377	4,541	4,323	5,102	4,431		4,020	4,310	4,131	4,410	4,669
Public works	10,051	10,374	10,876	10,615	11,936		12,189	12,164	12,700	13,610	12,253
Interest on long-term debt	 701	772	 757	648	636		808	 624	 592	 553	 301
Total governmental activities expenses	43,312	43,213	42,647	 43,597	43,485		44,461	45,224	47,357	50,736	57,108
Business-type activities:	 										
Water sewer utility	14,528	14,620	14,789	14,234	14,497		15,045	15,404	15,664	17,384	16,869
Ice center	1,700	1,761	1,623	1,669	1,726		1,695	1,734	1,708	1,717	1,906
Water resources	1,714	1,922	2,086	1,829	1,818		1,932	1,966	1,996	2,751	2,660
Solid waste management	969	1,029	944	1,049	1,055		900	916	922	1,060	1,082
Field house	307	299	293	255	230		236	310	324	284	292
Total business-type activities expenses	 19,218	19,631	19,736	19,036	19,326		19,808	20,330	20,614	23,196	22,809
Total primary government expenses	\$ 62,530	\$ 62,844	\$ 62,382	\$ 62,633	\$ 62,811	\$	64,269	\$ 65,554	\$ 67,971	\$ 73,932	\$ 79,917
Program Revenues											
Governmental activities:											
Charges for services:											
General government	\$ 334	\$ 46	\$ 333	\$ 469	\$ 539	\$	423	\$ 487	\$ 416	\$ 487	\$ 1,470
Economic development	-	-	-	7	7		_	_	_	-	
Parks and recreation	1,296	1,451	1,312	1,461	1,519		1,582	1,525	1,599	1,520	1,989
Public safety	3,469	3,931	2,176	2,385	3,884		3,705	4,032	4,516	5,641	4,434
Public service	1,126	1,098	1,009	953	1,078		979	895	1,007	994	1,019
Public works	931	902	576	1,503	1,935		1,479	1,644	2,833	1,910	2,701
Operating grants and contributions	6,804	9,346	7,118	6,910	5,579		7,770	7,858	9,405	9,393	9,434
Capital grants and contributions	10,292	3,485	2,138	3,578	9,094		4,582	5,525	15,343	9,871	14,970
Total governmental activities program revenues	\$ 24,252	\$ 20,259	\$ 14,662	\$ 17,266	\$ 23,635	\$	20,520	\$ 21,966	\$ 35,119	\$ 29,816	\$ 36,017

#### CITY OF PLYMOUTH, MINNESOTA CHANGES IN NET POSITION-CONTINUED LAST TEN FISCAL YEARS

(accrual basis of accounting) (amounts expressed in thousands)

										Fisca	l Yea	ar								
	_	2007		2008		2009		2010		2011		2012		2013		2014		2015		2016
Business-type activities:								,						,						
Charges for services:																				
Water sewer utility	\$	11,830	\$	12,276	\$	13,089	\$	12,950	\$	13,546	\$	14,238	\$	15,059	\$	14,354	\$	15,315	\$	15,314
Ice center		1,261		1,372		1,406		1,401		1,407		1,465		1,471		1,508		1,603		1,608
Water resources		2,190		2,366		2,547		2,591		2,562		2,573		2,619		2,705		2,816		3,045
Solid waste management		1,072		1,296		411		710		941		632		523		498		519		596
Field house		301		358		364		369		348		335		393		378		392		376
Operating grants and contributions		186		717		236		1,087		372		329		446		327		378		629
Capital grants and contributions		2,138		1,071		589		778		10,564		5,036		2,417		3,970		1,987		6,200
Total business-type activities program revenues		18,978		19,456		18,642		19,886		29,740		24,608		22,928		23,740		23,010		27,768
Total primary government program revenues	\$	43,230	\$	39,715	\$	33,304	\$	37,152	\$	53,375	\$	45,128	\$	44,894	\$	58,859	\$	52,826	\$	63,785
																		<u>.</u>		
Net (expense) revenue																				
Governmental activities	\$	(19,060)	\$	(22,954)	\$	(27,985)	\$	(26,331)	\$	(19,850)	\$	(23,941)	\$	(23,258)	\$	(12,238)	\$	(20,920)	\$	(21,091)
Business-type activities		(240)		(175)		(1,094)		850		10,414		4,800		2,598		3,126		(186)		4,959
Total primary government	\$	(19,300)	\$	(23,129)	\$	(29,078)	\$	(25,481)	\$	(9,436)	\$	(19,141)	\$	(20,660)	\$	(9,112)	\$	(21,106)	\$	(16,132)
General Revenues and Other Changes in Net Position Governmental activities:																				
	\$	26.086	\$	27,543	\$	29.057	\$	28,581	\$	28,551	\$	29,256	\$	29,695	\$	30,038	\$	31,108	\$	32,191
Property taxes Franchise fees	Ф	20,080	Ф	21,343	Ф	29,037	ф	28,381	Ф	28,331	Ф	29,236	Ф	29,093	Э	30,038	Ф	2,631	Ф	2,164
Investment earnings		3.962		2.881		732		361		1.704		1.109		(1,594)		3.448		2,631 1,644		2,164 1,116
Gain on sale of capital assets		3,962		2,881 59		102		81		1,704		1,109		(1,394)		3,448 144		1,644		39
Other		291		162		195		348		12		233		290		326		432		993
Transfers												724								
Total governmental activities	_	1,411 31,760		1,328 31,973		(485) 29,602		1,954 31,325		3,216 33,483		31.455		(863)		1,920 35,876		(299)		(534)
Business-type activities:		31,700		31,973		29,002		31,323		33,483		31,433		27,019		33,870		33,399		33,909
Investment earnings		2,229		1,433		571		366		489		671		(68)		1,165		676		616
Other		113		1,433		85		21		11		61		(00)		1,103		070		010
Transfers		(1,411)		(1,328)		485		(1,954)		(3,216)		(724)		863		(1,920)		299		534
Total business-type activities		931		230		1.142		(1,567)		(2,716)		8		795		(755)		975		1,150
Total primary government	\$	32,691	\$	32,203	\$	30,743	\$	29,758	\$	30,767	\$	31,463	\$	28,414	\$	35.121	\$	36,574	\$	37,119
Change in Net Position	Ψ	32,071	Ψ	32,203	Ψ	30,743	Ψ	27,730	Ψ	30,707	Ψ	31,403	Ψ	20,717	Ψ	33,121	Ψ	30,374	Ψ	37,117
Governmental activities	\$	12,700	\$	9,019	\$	1,617	\$	4,994	\$	13,633	\$	7,514	\$	4,361	\$	23,638	\$	14,679	\$	14,878
Business-type activities	Ф	691	Ф	9,019	Ф	48	Ф	(717)	Ф	7,698	Φ	4,808	Ф	3,393	Ф	2,371	Ф	789	Ф	6,109
Total primary government	•	13,391	\$	9,074	\$	1,665	\$	4,277	\$	21,331	\$	12,322	\$	7,754	\$	26,009	\$	15,468	\$	20,987
rotai primary governinent	Ф	13,391	Ф	9,074	ф	1,003	ф	4,411	φ	21,331	ф	12,322	Ф	1,134	Ф	20,009	Ф	13,408	Ф	20,907

#### CITY OF PLYMOUTH, MINNESOTA GOVERNMENTAL ACTIVITIES TAX REVENUES BY SOURCE LAST TEN FISCAL YEARS

(accrual basis of accounting)

(amounts expressed in thousands)

Fiscal Year	Property Tax
2007	\$ 26,086
2008	27,543
2009	29,057
2010	28,581
2011	28,551
2012	29,256
2013	29,695
2014	30,038
2015	31,108
2016	32,191

#### CITY OF PLYMOUTH, MINNESOTA FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

(modified accrual basis of accounting) (amounts expressed in thousands)

					Fiscal	Yea	r				
	2007	2008	2009	2010	2011		2012	2013	2014	2015	 2016
General fund											
Nonspendable	\$ 10	\$ 8	\$ 7	\$ 6	\$ 10	\$	62	\$ 37	\$ 474	\$ 69	\$ 81
Assigned	68	1,333	246	585	633		447	518	689	180	160
Unassigned	 10,943	 9,927	 11,478	11,246	 11,365		11,814	12,234	12,240	14,349	 14,836
Total general fund	\$ 11,021	\$ 11,268	\$ 11,731	\$ 11,837	\$ 12,008	\$	12,323	\$ 12,789	\$ 13,403	\$ 14,598	\$ 15,077
All other governmental funds Nonspendable Restricted Assigned	\$ 46 10,769 32,570	\$ 46 12,568 32,571	\$ 46 16,777 33,505	\$ 46 14,515 34,137	\$ 46 15,289 38,214	\$	52 19,475 41,654	\$ 51 20,227 43,961	\$ 60 16,233 48,901	\$ 54 19,065 48,915	\$ 53 20,422 34,509
Unassigned	-	-	(1)	(1)	(1)		-	-	(542)	-	-
Total all other governmental funds	43,385	45,185	50,327	48,697	53,548		61,181	64,239	64,652	68,034	54,984
Total Governmental Funds	\$ 54,406	\$ 56,453	\$ 62,058	\$ 60,534	\$ 65,556	\$	73,504	\$ 77,028	\$ 78,055	\$ 82,632	\$ 70,061

## CITY OF PLYMOUTH, MINNESOTA CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (modified accrual basis of accounting)

(amounts expressed in thousands)

					Fisca	ıl Year				
	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Revenues										-
Property taxes	\$ 26,030	\$ 27,465	\$ 29,037	\$ 28,633	\$ 28,547	\$ 29,336	\$ 29,721	\$ 30,017	\$ 31,184	\$ 32,100
Special assessments	152	134	128	86	88	92	82	76	36	20
Licenses and permits	3,420	3,828	2,272	2,466	3,242	3,942	4,232	5,078	5,954	4,643
Intergovernmental	10,824	8,099	7,687	8,399	6,809	4,923	5,658	13,181	11,569	15,138
Charges for services	3,551	3,238	3,422	4,061	4,635	4,235	4,483	4,840	4,680	6,212
Franchise fees	-	-	_	-	-	-	-	839	2,631	2,164
Fines and forfeitures	894	897	798	733	878	847	683	606	636	444
Contributions	633	705	92	1,151	1,476	897	2,178	1,301	3,582	2,157
Interest income (loss)	2,852	2,095	568	290	1,234	831	(1,093)	2,525	1,225	853
Loan repayments	-	-	5	7	7	7	7	8	8	8
Other revenue	459	278	227	333	262	207	226	291	389	946
Total Revenue	48,815	46,739	44,236	46,159	47,178	45,317	46,177	58,762	61,894	64,685
Expenditures										
General government	5,309	4,341	4,103	4,365	4,177	4,627	4,579	4,492	5,598	7,348
Economic development	-	-	_	226	953	354	346	673	690	694
Parks and recreation	6,072	6,219	6,300	6,621	6,744	6,815	6,821	7,314	7,624	7,708
Public safety	11,655	13,222	13,511	13,856	13,478	14,173	15,014	15,913	16,720	17,801
Public service	4,362	4,452	4,449	4,017	4,248	3,892	4,139	4,021	4,284	4,545
Public works	4,099	4,294	4,155	5,065	5,118	4,873	5,184	5,353	6,223	4,864
Interest on interfund advances	62	51	39	27	76	56	51	45	56	64
Debt service:										
Principal retirement	1,535	1,600	1,690	1,920	1,445	1,915	1,320	1,345	1,810	995
Interest and fiscal charges	723	752	759	682	652	649	727	646	601	408
Bond issuance costs	30	-	49	37	-	-	-	-	63	-
Capital outlay	17,174	11,235	7,636	11,909	10,289	8,255	7,788	23,691	15,773	35,874
Total Expenditures	51,021	46,166	42,691	48,725	47,180	45,609	45,969	63,493	59,442	80,301
Excess of revenues										
over (under) expenditures	(2,206)	573	1,545	(2,566)	(2)	(292)	208	(4,731)	2,452	(15,616)

#### CITY OF PLYMOUTH, MINNESOTA CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS-CONTINUED LAST TEN FISCAL YEARS

(modified accrual basis of accounting) (amounts expressed in thousands)

					Fisca	ıl Year				
	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Other financing sources (uses)										
Transfers in	\$ 16,901	\$ 11,858	\$ 8,505	\$ 16,611	\$ 16,988	\$ 12,006	\$ 12,377	\$ 30,790	\$ 24,202	\$ 27,623
Transfers out	(12,945)	(10,384)	(8,449)	(14,658)	(11,965)	(8,926)	(9,061)	(25,033)	(20,918)	(24,577)
Bonds issued	2,715	-	3,935	2,990	-	4,815	-	-	3,295	_
Premium (discount) on debt	(7)	_	69	49	-	345	-	-	121	_
Payment on refunded bonds	_	_	_	(3,950)	-	-	-	-	(4,575)	_
Sale of capital assets	42	_	_	-	-	-	-	-	-	_
Total other financing sources (uses)	6,706	1,474	4,060	1,042	5,023	8,240	3,316	5,757	2,125	3,046
Net change in fund balances	\$ 4,500	\$ 2,047	\$ 5,605	\$ (1,524)	\$ 5,021	\$ 7,948	\$ 3,524	\$ 1,026	\$ 4,577	\$ (12,570)
Capitalized expenditures	14,472	10,669	6,141	11,909	10,289	8,255	8,005	23,860	15,963	36,323
Debt service as a percentage of noncapital expenditures	6.18%	6.63%	6.70%	7.07%	5.68%	6.86%	5.39%	5.02%	5.55%	3.19%

#### CITY OF PLYMOUTH, MINNESOTA GENERAL GOVERNMENTAL TAX REVENUES BY SOURCE LAST TEN FISCAL YEARS (modified accrual basis of accounting)

(amounts expressed in thousands)

Fiscal Year	Property Tax
2007	\$ 26,030
2008	27,465
2009	29,037
2010	28,633
2011	28,547
2012	29,336
2013	29,721
2014	30,017
2015	31,184
2016	32,100

## CITY OF PLYMOUTH, MINNESOTA ASSESSED VALUE/TAX CAPACITY VALUE AND ESTIMATED MARKET VALUE LAST TEN FISCAL YEARS

(amounts expressed in thousands, except for population and direct tax rate)

							FISC	AL	YEAR						
·		2007		2008	2009	2010	2011		2012		2013		2014	 2015	 2016
Population (1)		71,147		71,536	72,268	70,576	71,263		72,644		72,969		73,633	74,592	74,967
Real Property															
Assessed/tax capacity value	\$	112,009	\$	121,295	\$ 122,107	\$ 116,187	\$ 108,748	\$	103,968	\$	103,542	\$	105,159	\$ 112,282	\$ 117,851
Estimated market value	\$	9,440,899	\$	10,041,803	\$ 10,012,350	\$ 9,548,268	\$ 8,973,492	\$	8,802,943	\$	8,704,104	\$	8,872,822	\$ 9,510,688	\$ 9,966,663
Personal Property															
Assessed/tax capacity value	\$	1,023	\$	943	\$ 942	\$ 944	\$ 1,021	\$	1,071	\$	1,219	\$	1,296	\$ 1,378	\$ 1,466
Estimated market value	\$	51,652	\$	47,578	\$ 47,640	\$ 47,820	\$ 51,696	\$	54,454	\$	61,736	\$	65,587	\$ 69,647	\$ 74,290
Total Real and Personal	Prop	erty													
Assessed/tax capacity value	\$	113,032	\$	122,238	\$ 123,048	\$ 117,131	\$ 109,769	\$	105,039	\$	104,761	\$	106,455	\$ 113,660	\$ 119,317
Estimated market value	\$	9,492,551	\$	10,089,381	\$ 10,059,990	\$ 9,596,088	\$ 9,025,188	\$	8,857,397	\$	8,765,840	\$	8,938,409	\$ 9,580,335	\$ 10,040,953
Total direct tax rate (2)		23.75	_	23.35	 24.86	 26.01	 27.49		28.72	_	29.81	_	30.12	 28.38	27.84

Source: Hennepin County

<sup>(1)</sup> See the Schedule of Demographic and Economic Statistics for population data.

<sup>(2)</sup> See the Schedule of Direct and Overlapping Property Tax Rates for the direct tax rate data.

#### CITY OF PLYMOUTH, MINNESOTA DIRECT AND OVERLAPPING PROPERTY TAX RATES LAST TEN FISCAL YEARS

Fiscal	C	City of Plymouth Rate	es					Overlapping	g Rates (1)				
Year		Housing &		Hennepin	Other		School l	Districts			Watershee	d Districts	
Ended		Redevelopment	Total	County	Districts	Dist #270	Dist #279	Dist #281	Dist #284	Dist #2	Dist #3	Dist #7	Dist #8
December 31	Operating	Authority	City Rate	Operating	Operating	Operating	Operating	Operating	Operating	Operating	Operating	Operating	Operating
2007	23.28	0.47	23.75	39.11	7.31	19.02	23.76	28.75	20.25	-	1.12	0.12	-
2008	22.89	0.46	23.35	38.57	7.40	19.22	19.71	27.24	19.67	-	1.40	0.65	0.27
2009	24.37	0.49	24.86	40.41	7.15	20.08	21.03	27.21	20.41	-	1.49	0.54	0.05
2010	25.50	0.51	26.01	42.64	8.14	23.05	22.38	28.62	23.31	-	1.51	0.69	0.08
2011	26.94	0.55	27.49	45.84	9.17	26.46	24.22	34.39	24.03	-	1.61	0.67	0.57
2012	28.15	0.57	28.72	48.23	9.52	29.27	24.93	32.81	25.33	-	1.71	0.62	-
2013	29.24	0.57	29.81	49.46	10.09	29.73	27.97	32.35	25.24	-	1.77	0.84	0.10
2014	29.55	0.57	30.12	49.96	10.56	32.36	29.82	34.78	24.57	-	1.81	0.75	-
2015	27.85	0.53	28.38	46.40	9.80	30.34	27.16	33.23	26.25	0.13	1.74	0.78	0.26
2016	27.33	0.51	27.84	45.36	9.53	28.51	26.27	33.83	26.11	0.22	1.72	0.90	0.25

Source: Hennepin County

<sup>(1)</sup> Overlapping rates are those of local and county governments that apply to property owners within the City of Plymouth. Not all overlapping rates apply to all City of Plymouth property owners (e.g., only one school district will assess taxes to any one given property).

#### CITY OF PLYMOUTH, MINNESOTA PRINCIPAL PROPERTY TAXPAYERS CURRENT YEAR AND NINE YEARS AGO

(amounts expressed in thousands)

		2016			2007	
<u>Taxpayer</u>	Tax apacity Value	Rank	Percentage of Total Tax Capacity Value	Tax apacity Value	Rank	Percentage of Total Tax Capacity Value
LCS-Westminster Prtshp V LLP	\$ 1,322	1	1.11%	\$ -	-	-
TFO Reva Wildamere PCC LLC	1,009	2	0.85%	-	-	-
RREF Park Place LLC	950	3	0.80%	-	-	-
Talcott III Atria LLC	907	4	0.76%	725	6	0.65%
St Paul Properties Inc	877	5	0.74%	1,171	2	1.05%
Stoneleigh Apartments LLC	742	6	0.62%	-	-	-
HSRE-WH Mob LLC	696	7	0.58%	-	-	0.00%
505 Waterford LLC	679	8	0.57%	581	7	0.52%
One Two Holding LLC	659	9	0.55%	-	-	-
FW MN-Rockford Road LLC	638	10	0.53%	-	-	-
Carlson Companies	-	-	-	1,821	1	1.63%
Liberty Property Ltd. Partnership	-	-	-	888	3	0.79%
Principal Life Insurance Co.	-	-	-	793	4	0.71%
Sentinel Real Estate Corp	-	-	-	770	5	0.69%
West Health Inc	-	-	-	556	8	0.50%
FE Trotter Inc	-	-	-	554	9	0.49%
Utah State Retirement Fund	 <u>-</u> _	-		 503	10	0.45%
	\$ 8,479		7.12%	\$ 8,362		7.48%

Source: Hennepin County.

#### CITY OF PLYMOUTH, MINNESOTA PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

(amounts expressed in thousands)

Fiscal				Collected	within the	Coll	ections	 Γotal Collect	ions to Date
Year	To	otal Tax		Fiscal Year	of the Levy		in		Percentage
Ended	L	evy for			Percentage	Subs	sequent		of
December 31	Fis	scal Year	Α	mount	of Levy	Y	ears	 Amount	Levy
		• • • • • •							
2007	\$	25,889	\$	25,679	99.19%	\$	199	\$ 25,878	99.96%
2008		27,485		26,960	98.09%		275	27,235	99.09%
2009		28,899		27,915	96.60%		264	28,179	97.51%
2010		28,727		27,797	96.76%		231	28,028	97.57%
2011		28,728		27,748	96.59%		224	27,972	97.37%
2012		28,728		28,411	98.90%		160	28,571	99.45%
2013		29,185		28,870	98.92%		131	29,001	99.37%
2014		29,770		29,511	99.13%		93	29,604	99.44%
2015		30,365		30,298	99.78%		67	30,365	100.00%
2016		31,273		30,966	99.02%		-	30,966	99.02%

#### CITY OF PLYMOUTH, MINNESOTA RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

 $(amounts\ expressed\ in\ thousands,\ except\ per\ capita\ amount)$ 

		0		. 1	•			usiness- Type					
Fiscal		Gov	vernme	ental Activi		Tax	A	ctivities			Percentage		
Year	c	Conoral	C	pecial		rement		Water		Total	of		
		General		•					г			,	Dom
Ended		oligation		essment		nancing		evenue		rimary	Personal		Per
December 31		Bonds		Bonds		Bonds		Bonds	Go	vernment	Income (1)	Cap	oita(1)
2007	\$	14,293	\$	2,160	\$	4,065	\$	10,628	\$	31,146	1.02%	\$	438
2008		13,349		1,575		3,990		9,885		28,799	0.87%		403
2009		13,861		980		6,382		9,127		30,350	0.90%		420
2010		14,259		370		3,741		8,344		26,714	0.82%		379
2011		13,044		285		3,575		7,541		24,445	0.73%		343
2012		16,732		-		3,374		12,042		32,148	0.96%		443
2013		15,576		-		3,163		11,073		29,812	0.85%		409
2014		14,420		-		2,938		5,127		22,485	0.65%		305
2015		12,494		-		1,852		4,176		18,522	0.54%		248
2016		11,586		-		1,685		3,210		16,481	0.47%		220

Note: Details regarding the city's outstanding debt can be found in the notes to the financial statements.

<sup>(1)</sup> See the Schedule of Demographic and Economic Statistics for personal income and population data.

#### CITY OF PLYMOUTH, MINNESOTA RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

(amounts expressed in thousands, except per capita amount)

Fiscal Year Ended December 31	Ol	General oligation Bonds	Availa	Amounts ble in Debt ce Fund(2)	 Total	Percentage of Estimated Actual Taxable Value of Property(1)	 Per Capita(1)
2007	\$	31,146	\$	2,129	\$ 29,017	0.13%	\$ 170
2008		28,799		2,248	26,551	0.11%	154
2009		30,350		3,913	26,437	0.26%	366
2010		26,714		2,505	24,209	0.25%	343
2011		24,445		3,311	21,134	0.23%	297
2012		32,148		8,192	23,956	0.27%	330
2013		29,812		7,767	22,045	0.25%	302
2014		22,485		7,523	14,962	0.17%	203
2015		18,522		2,213	16,309	0.17%	218
2016		16,481		2,344	14,137	0.14%	189

Note: Details regarding the city's outstanding debt can be found in the notes to the financial statements.

<sup>(1)</sup> See the Schedule of Assessed Value/Tax Capacity Value and Estimated Market Value for property value data and population.

<sup>(2)</sup> The City is using governmental net position restricted for debt service. We believe this to be the best amount available to present a consistent net amount when refunding bonds are held for payment, which are not restricted on entity-wide statements due to conversion for full accrual accounting.

#### CITY OF PLYMOUTH, MINNESOTA DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT AS OF DECEMBER 31, 2016

(amounts expressed in thousands)

Governmental Unit	0	Debt utstanding	Estimated Percentage Applicable *	5	Stimated Share of verlapping Debt
Debt repaid with property taxes:					
Hennepin County	\$	1,151,785	7.2%	\$	58,095
ISD #270 (Hopkins)		138,185	3.5%		4,720
ISD #279 (Osseo)		175,190	10.3%		10,629
ISD #281 (Robbinsdale)		217,764	24.8%		51,073
IDS #284 (Wayzata)		165,110	55.7%		83,978
Metropolitan Council		1,445,126	3.6%		1,411
Three Rivers Park District		70,475	10.0%		4,755
Hennepin County Regional Railroad Auth.		33,145	10.0%		3,268
Subtotal, overlapping debt					217,929
City of Plymouth direct debt					13,271
Total direct and overlapping debt				\$	231,200

Source: Hennepin County, Minnesota

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City of Plymouth. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City of Plymouth. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt of each overlapping government.

<sup>\*</sup> The percentage applicable to the City of Plymouth was determined by dividing the portion of tax capacity within the City by the total tax capacity of the taxing jurisdiction.

#### CITY OF PLYMOUTH, MINNESOTA LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS

(amounts expressed in thousands)

	Fiscal Year													
	2007	2008	2009	2010	2011	2012	2013	2014		2015		2016		
Debt limit	\$ 188,344	\$ 301,248	\$ 301,800	\$ 287,883	\$ 270,756	\$ 265,722	\$ 262,975	\$ 268,152	\$	287,410	\$	301,229		
Total net debt applicable to limit	12,081	11,022	9,827	11,605	10,388	8,844	8,274	7,690		10,183		9,435		
Legal debt margin	\$ 176,263	\$ 290,226	\$ 291,973	\$ 276,278	\$ 260,368	\$ 256,878	\$ 254,701	\$ 260,462	\$	277,227	\$	291,794		
Total net debt applicable to the limit as a percentage of debt limit	6.41%	5.41% 3.66% 3.26% 4.03% 3.84% 3.33% 3.15% 2.87%  Legal Debt Margin Calculation for Fiscal Year 2016								3.54%		3.13%		
				-	Estimated taxal	ble market value	e				\$ 1	0,040,953		
					Debt limit (3%	of total market	value)					301,229		
			Debt applicable to limit: Open Spaces GO Bonds 2007A Open Space Bonds 2010A Refunding Bonds 2012A Open Space Bonds 2015A											
					of general obl	set aside for rep ligation debt applicable to lin	·					(1,805) 9,435		
	Legal debt margin										\$	291,794		

Note: Under State of Minnesota law, the City of Plymouth's outstanding general obligation debt should not exceed 3 percent of the market value of taxable property. By law, the general obligation debt subject to the limitation may be offset by amounts set aside for the extinguishment of those obligations.

#### CITY OF PLYMOUTH, MINNESOTA PLEDGED-REVENUE COVERAGE LAST TEN FISCAL YEARS

(amounts expressed in thousands)

	Water Revenue Bonds Water Sawar													Spec	ial Asse	ssment	t Bonds	
Fiscal Year Ended		ter-Sewer Utility Gross	О	Less: perating	Av	Net vailable		Debt S	ervic	e			Special sessment		Debt S	Service	2	
December 31	R	evenues	E	xpenses	R	evenue	Principal(1)		In	terest	Coverage	Co	llections	Pri	ncipal	Interest		Coverage
2007	\$	13,568	\$	10,793	\$	2,775	\$	725	\$	397	2.47	\$	1,522	\$	570	\$	81	2.34
2008		13,567		10,682		2,885		745		382	2.56		1,437		585		66	2.21
2009		13,677		11,136		2,541		760		360	2.27		1,489		595		49	2.31
2010		13,380 13,712		10,523 10,654		2,857		785 805		336 309	2.55		1,253		610 85		31	1.95 12.15
2011 2012		13,712		10,634		3,058 4,000		830		280	2.75 3.60		1,264 1,541		285		19 20	5.05
2013		15,158		11,132		4,026		940		432	2.93		-		-		-	-
2014		15,386		11,408		3,978		950		253	3.31		-		-		-	-
2015		15,856		13,066		2,790		920		87	2.77		-		-		-	-
2016		15,816		12,987		2,829		935		60	2.84		-		-		-	-

Note: Details regarding the government's outstanding debt can be found in the notes to the financial statements.

Gross Revenue includes operating revenue, investment income and non-operating revenues exclusive of connection fees plus operating transfers in for other funds' share of debt service requirements.

Operating Expenses include personal services, materials and supplies, and contractual services.

(1) Refunding payments have been excluded.

#### CITY OF PLYMOUTH, MINNESOTA DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS

Fiscal Year	Population	(Ir	Personal Income Thousands)	F	Per Capita Personal Income	School Enrollment	Unemployment Rate
	(A)				(B)	(C)	(A)
2007	71,147	\$	3,053,772	\$	42,922	53,251	3.7%
2008	71,536		3,293,231		46,036	51,262	6.4%
2009	72,268		3,370,869		46,644	51,215	6.0%
2010 (D)	70,576		3,275,079		46,405	51,116	6.1%
2011	71,263		3,363,257		47,195	51,807	4.6%
2012	72,644		3,346,927		46,073	51,553	4.3%
2013	72,969		3,515,428		48,177	51,480	3.6%
2014	73,633		3,456,922		46,948	51,613	2.6%
2015	74,592		3,459,204		46,375	51,425	2.6%
2016	74,967		3,533,195		47,130	51,697	3.0%

Source:

- (A) Minnesota Department of Employment and Economic Development
- (B) Metropolitan Council
- (C) School district boundaries do not conform to city boundaries; enrollment totals include students from surrounding communities.
- (D) US population census data; available every 10 years

#### CITY OF PLYMOUTH, MINNESOTA PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

		2016			2007	
Employer	Employees	Rank	Percentage of Total Plymouth Employment	Employees	Rank	Percentage of Total Plymouth Employment
Employer	Limpioyees	Kank	Linployment	Employees	Kank	Limpioyment
Medtronic	3,000	1	6.12%	-	-	_
Honeywell International	2,000	2	4.08%	500	5	1.20%
I.S.D. No. 284 (Wayzata)	1,726	3	3.52%	475	6	1.14%
Abbott	1,300	4	2.65%	-	-	-
Aimia	1,000	5	2.04%	-	-	-
TCF Bank	1,000	6	2.04%	1,600	2	3.83%
City of Plymouth	571	7	1.16%	-	-	-
U.S. Foods	500	8	1.02%	400	8	0.96%
Select Comfort	500	9	1.02%	-	-	-
Nilfisk-Advance, Inc	450	10	0.92%	-	-	-
Carlson Companies	-	-	-	2,225	1	5.33%
Qwest Companies	-	-	-	700	3	1.68%
Boston Scientific	-	-	-	600	4	1.44%
Upsher-Smith Laboratories, Inc.	-	-	-	400	7	0.96%
Fortis Health	-	-	-	390	9	0.93%
Deltak Corp		-		370	10	0.89%
	12,047		24.58%	7,660		18.36%

Note: Data is based on the most current information available.

Sources: City Community Development Department, 2016 Ehlers

#### CITY OF PLYMOUTH, MINNESOTA FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION LAST TEN FISCAL YEARS

					Fiscal	Year				
	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
unction										
General Government										
Administration	10	10	10	11	8	9	8	8	12	12
Assessing	6	6	6	7	7	7	7	-	-	-
Finance	15	15	14	13	10	12	12	11	9	9
Inspection	12	12	12	12	10	11	11	11	12	12
Planning	11	11	11	11	11	11	11	12	12	12
Information Technology	7	8	7	7	5	6	6	6	6	6
Parks										
Administration	5	5	5	9	9	9	9	9	10	10
Park Maintenance	25	26	26	21	20	20	19	20	22	23
Plymouth Creek	5	5	6	5	5	5	5	5	5	5
Ice Center	5	5	5	4	5	5	5	5	4	4
Public Safety										
Police- Sworn	69	70	70	66	68	64	67	71	71	73
Police - Civilian	16	17	16	17	15	16	17	17	13	16
Fire Prevention	2	2	2	-	_	_	-	-	_	-
Full Time Fire Fighters	7	7	6	6	6	6	6	6	6	7
Public Works										
Engineering	17	17	17	13	13	10	9	11	11	11
Streets	18	19	19	13	13	13	13	15	16	14
Central Equipment	4	4	4	5	5	6	6	6	5	7
Recycling Administration	1	1	1	2	2	1	1	1	1	1
Risk Management	1	1	1	1	1	1	1	1	1	1
Building Management	2	2	2	2	2	3	2	2	2	1
Public Service										
House and Development	6	6	6	3	3	3	2	2	2	2
Sewer/Water	23	23	23	23	23	23	24	25	22	24
Transit	2	2	2	1	1	1	1	-	-	1
	269	274	271	252	242	242	241	243	241	249

#### CITY OF PLYMOUTH, MINNESOTA OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS

	Fiscal Year 2007 2008 2009 2010 2011 2012 2013 2014 2015 2016												
	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016			
Police													
Medical calls	2,925	2,314	2,962	3,257	3,284	3,417	3,564	3,765	3,892	4,043			
Traffic incidents	17,847	18,471	15,771	16,380	20,318	17,632	16,161	14,473	14,186	10,965			
Citations	13,090	12,742	11,313	11,072	13,729	10,925	11,712	10,140	11,580	7,113			
Other	18,297	10,772	17,118	17,398	13,582	14,254	12,831	13,982	15,063	20,477			
Fire													
Inspections	2,301	1,758	1,629	1,007	1,221	1,093	1,070	1,191	1,488	1,305			
Fire calls - Fire	197	164	182	162	161	164	123	165	182	203			
Fire calls - Pressure rupture/explosion	3	3	7	6	8	5	11	5	11	6			
Fire calls - Rescue & EMS	145	151	153	172	194	207	208	235	222	234			
Fire calls - Hazardous condition	178	143	145	202	152	141	185	128	129	159			
Fire calls - Service calls	91	94	112	135	148	144	146	165	115	159			
Fire calls - Good intent	374	333	302	377	411	347	378	381	386	394			
Fire calls - False alarm/call	514	453	347	348	455	362	452	440	433	367			
Fire calls - Severe weather/disaster	9	2	1	3	2	1	1	2	-	-			
Fire calls - Special incidents	1	1	-	3	1	-	-	-	-	1			
Inspections													
Permit related	16,942	17,464	14,568	18,036	18,043	19,641	17,750	20,370	23,468	21,098			
Non-permit related	7,332	10,940	7,627	2,185	2,240	2,556	2,564	2,595	2,244	2,005			
Recreation													
Hours of ice time	7,054	6,612	6,801	7,166	7,315	6,847	6,784	6,889	6,902	6,713			
Number of programs	1,818	1,862	1,908	2,011	2,003	2,079	2,146	2,113	2,150	2,191			
Plymouth Creek Center rentals	4,053	3,838	3,757	3,956	4,218	4,068	4,086	4,204	4,081	3,998			
Water													
Gallons of water production (in thousands)	3,609,790	3,399,495	3,524,110	3,183,085	3,146,805	3,629,615	3,198,740	2,898,520	2,925,594	2,944,140			
Watermain breaks	88	54	43	29	53	34	35	39	35	35			
Publicworks													
Snowplowing hours	1,730	1,954	2,179	3,003	970	3,023	2,786	1,682	1,749	1,872			

#### CITY OF PLYMOUTH, MINNESOTA CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

	Fiscal Year									
	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
- ·										
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Patrol units	21	25	38	38	33	23	17	19	21	21
Fire stations	3	3	3	3	3	3	3	3	3	3
Public works										
Trunk highways (miles)	20	20	20	20	20	20	20	20	20	20
Paved - County (miles)	28	28	26	26	26	26	26	26	26	26
Other streets & alleys (miles)	284	287	287	290	294	297	300	305	310	313
Sidewalks (miles)	9	11	11	12	12	12	12	12	17	17
Streetlights	2,910	2,973	2,984	3,028	3,059	3,042	3,133	3,181	3,219	3,322
Parks and recreation										
Acreage	1,200	1,273	1,273	1,400	1,410	1,685	1,688	1,691	1,670	1,672
Number of parks and playgrounds	49	49	50	50	50	50	52	54	65	75
Trails (miles)	110	136	136	136	137	140	145	145	158	164
Community center	1	1	1	1	1	1	1	1	1	1
Water										
Water mains (miles)	352	353	353	354	361	366	369	373	381	385
Fire hydrants:										
Private	1,545	1,562	1,569	1,571	1,571	1,573	1,579	1,588	1,599	1,610
Public	4,333	4,345	4,429	4,434	4,528	4,580	4,638	4,703	4,700	4,700
Wastewater	•	•	ŕ	,	,	,	·	•	•	ŕ
Sanitary sewer (miles)	309	309	309	309	319	322	325	328	334	338
Storm sewer (miles)	133	134	134	134	140	143	146	150	157	162

Sources: Various city departments. Note: No capital asset indicators are available for the general government function.