### CITY OF PLYMOUTH HENNEPIN COUNTY, MINNESOTA

Special Purpose Audit Reports on

Single Audit, Internal Controls, and Compliance With Laws and Regulations

> Year Ended December 31, 2013



## CITY OF PLYMOUTH HENNEPIN COUNTY, MINNESOTA

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Thomas M. Montague, CPA Thomas A. Karnowski, CPA Paul A. Radosevich, CPA William J. Lauer, CPA James H. Eichten, CPA Aaron J. Nielsen, CPA Victoria L. Holinka, CPA

## INDEPENDENT AUDITOR'S REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY OMB CIRCULAR A-133

To the City Council and Management City of Plymouth, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Plymouth, Minnesota (the City) as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 12, 2014, which contained an unmodified opinion on those financial statements.

Auditing standards referred to in the previous paragraph require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by the U.S. Office of Management and Budget (OMB) Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is not a required part of the basic financial statements of the City. The Schedule of Expenditures of Federal Awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

(continued)

The purpose of this report on the Schedule of Expenditures of Federal Awards Required by OMB Circular A-133 is solely to describe the scope of our testing of the Schedule of Expenditures of Federal Awards and the results of that testing based on our audit. Accordingly, this report is not suitable for any other purpose.

Malloy, Montague, Karnowski, Radosewich & Co., P. A. Minneapolis, Minnesota

#### CITY OF PLYMOUTH

#### Schedule of Expenditures of Federal Awards Year Ended December 31, 2013

| Federal Grantor/Pass-Through Grantor/Program Title                      | Federal Grantor/Pass-Through Grantor/Program Title CFDA No. Federal Expenditures |              | enditures    |
|---|--|--------------|--------------|
| U.S. Department of Housing and Urban Development                        |  |              |              |
| Direct program  |  |              |              |
| Housing Choice Voucher cluster  |  |              |              |
| Section 8 Housing Choice Vouchers                                       | 14.871   | \$ 1,679,683 |              |
| Mainstream Vouchers   | 14.879   | 118,808      |              |
| Subtotal for Housing Choice Voucher cluster                             | •  | <u> </u>     | 1,798,491    |
| Community Development Block Grants/Entitlement Grants                   | 14.218   |              | 267,636      |
| U.S. Department of Justice  |  |              |              |
| Direct program  |  |              |              |
| Bulletproof Vest Partnership Program                                    | 16.607   |              | 3,611        |
| Public Safety Partnership and Community Policing Grants                 | 16.710   |              | 183,359      |
| U.S. Department of Transportation                                       |  |              |              |
| Passed through the City of Minnetonka                                   |  |              |              |
| State and Community Highway Safety                                      | 20.600   |              | 21,179       |
| Minimum Penalties for Repeat Offenders for Driving While Intoxicated    | 20.608   |              | 22,213       |
| U.S. Department of Homeland Security                                    |  |              |              |
| Passed through Minnesota Commissioner of Public Safety                  |  |              |              |
| Division of Homeland Security and Emergency Management                  |  |              |              |
| Disaster Grants – Public Assistance (Presidentially Declared Disasters) | 97.036   |              | 275,136      |
| Homeland Security Grant Program   | 97.067   | _            | 28,845       |
| Total federal awards  |  | _            | \$ 2,600,470 |

- Note 1: This Schedule of Expenditures of Federal Awards is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some of the amounts presented in this schedule may differ from the amounts presented in, or used in the preparation of, the City's basic financial statements.
- Note 2: All pass-through entities listed above use the same CFDA numbers as the federal grantors to identify these grants, and have not assigned any additional identifying numbers.
- Note 3: The City provided federal awards to subrecipients as follows:

|   | Federal  | A        | mount   |
|---|----------|----------|---------|
| Program Title   | CFDA No. | Provided |         |
|   |          |          |         |
| Public Safety Partnership and Community Policing Grants | 16.710   | \$       | 183,359 |

Note 4: As part of its Section 8 Housing Choice Voucher program, the City elects to administer portable vouchers totaling \$1,347,566 and related administration fees totaling \$81,443, as the Receiving Public Housing Authority (PHA) for various other Initial PHAs throughout the United States. This amount passed through the Initial PHAs has been excluded from the Housing Choice Voucher Cluster above.





Thomas M. Montague, CPA
Thomas A. Karnowski, CPA
Paul A. Radosevich, CPA
William J. Lauer, CPA
James H. Eichten, CPA
Aaron J. Nielsen, CPA
Victoria L. Holinka, CPA

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the City Council and Management City of Plymouth, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Plymouth, Minnesota (the City) as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 12, 2014.

#### INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

(continued)

#### COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Malloy, Montague, Karnowski, Radssenich & Co., P. A.

Minneapolis, Minnesota



Thomas M. Montague, CPA
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Aaron J. Nielsen, CPA
Victoria L. Holinka, CPA

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

To the City Council and Management City of Plymouth, Minnesota

#### REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM

We have audited the City of Plymouth, Minnesota's (the City) compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 *Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended December 31, 2013. The City's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

#### MANAGEMENT'S RESPONSIBILITY

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### **AUDITOR'S RESPONSIBILITY**

Our responsibility is to express an opinion on compliance for each of the City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City's compliance.

(continued)

#### OPINION ON EACH MAJOR FEDERAL PROGRAM

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2013.

#### REPORT ON INTERNAL CONTROL OVER COMPLIANCE

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to on the previous page. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Malloy, Montague, Karnowski, Radssewich & Co., P. A. Minneapolis, Minnesota



Thomas M. Montague, CPA
Thomas A. Karnowski, CPA
Paul A. Radosevich, CPA
William J. Lauer, CPA
James H. Eichten, CPA
Aaron J. Nielsen, CPA
Victoria L. Holinka, CPA

## INDEPENDENT AUDITOR'S REPORT ON MINNESOTA LEGAL COMPLIANCE

To the City Council and Management City of Plymouth, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Plymouth, Minnesota (the City) as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 12, 2014.

The *Minnesota Legal Compliance Audit Guide for Political Subdivisions*, promulgated by the Office of the State Auditor pursuant to Minnesota Statute § 6.65, contains seven categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and tax increment financing. Our audit included all of the listed categories.

In connection with our audit, nothing came to our attention that caused us to believe that the City failed to comply with the provisions of the *Minnesota Legal Compliance Audit Guide for Political Subdivisions*. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the City's noncompliance with the above referenced provisions.

The purpose of this report is solely to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. Accordingly, this report is not suitable for any other purpose.

Malloy, Montague, Karnowski, Radosewich & Co., P. A.

Minneapolis, Minnesota



#### CITY OF PLYMOUTH

#### Schedule of Findings and Questioned Costs Year Ended December 31, 2013

#### A. SUMMARY OF AUDIT RESULTS

This summary is formatted to provide federal granting agencies and pass-through agencies answers to specific questions regarding the audit of federal awards.

| Financial Statements  |                  |   |
|---|------------------|---|
| What type of auditor's report is issued?  |                  | X Unmodified Qualified Adverse Disclaimer |
| Internal control over financial reporting:  |                  |   |
| Material weakness(es) identified?   | Yes              | <b>X</b> No                               |
| Significant deficiency(ies) identified?   | Yes              | None reported                             |
| Noncompliance material to the financial statements noted?   | Yes              | XNo                                       |
| Federal Awards  |                  |   |
| Internal controls over major federal award programs:  |                  |   |
| Material weakness(es) identified?   | Yes              | XNo                                       |
| Significant deficiency(ies) identified?   | Yes              | X None reported                           |
| Type of auditor's report issued on compliance for major programs?   |                  | X Unmodified Qualified Adverse Disclaimer |
| Any audit findings disclosed that are required to be reported in accordance with Section 510(a) of OMB Circular A-133?                | Yes              |   |
| Programs tested as major programs:  |                  |   |
| Program or Cluster  | CFDA No.         | _   |
| U.S. Department of Housing and Urban Development Housing Choice Voucher cluster Section 8 Housing Choice Vouchers Mainstream Vouchers | 14.871<br>14.879 |   |
| Threshold for distinguishing between type A and B programs:   | \$ 300,000       | _   |
| Does the auditee qualify as a low-risk auditee?   | <b>X</b> Yes     | No  |

#### CITY OF PLYMOUTH

#### Schedule of Findings and Questioned Costs (continued) Year Ended December 31, 2013

|    | None.   |    |
|----|---|----|
| C. | FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRA<br>AUDIT | MS |
|    | None.   |    |
| D. | FINDINGS – MINNESOTA LEGAL COMPLIANCE AUDIT                         |    |

None.

B. FINDINGS - INTERNAL CONTROL OVER FINANCIAL REPORTING

E. SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS – MAJOR FEDERAL AWARD PROGRAMS AUDIT

None.